

Community Corrections Partnership (CCP)
Executive Committee Meeting
January 13, 2016
District Attorney Conference Room
1355 West Street, Redding, CA

Attendees:

Tracie Neal, Erin Ceccarelli, Chelsey Chappelle, Ruby Fierro, Teresa Rushing – Shasta County Probation Department

Donnell Ewert – Shasta County Health and Human Services Agency

Jeff Gorder – Shasta County Public Defender’s Office

Melissa Fowler-Bradley – Shasta County Superior Court

Tom Bosenko, Janet Breshears – Shasta County Sheriff’s Office

Robert Paoletti – City of Redding Police

Stephanie Bridgett – Shasta County District Attorney’s Office

Brian Muir – Shasta County Auditor’s Office

Elaine Grossman – Shasta County Administrative Office

Susan Kane, Shaneika Smith – Shasta Day Reporting Center

Jackie Durant – HOPE City

Rose Alcalá – One Safe Place

Robert Wharton – Member of the Public

CCP Executive Committee Members are in bold.

Meeting Overview

The meeting was called to order at 3:10 p.m. A quorum was present. Introductions were made.

Public Comment

Jackie Durant commented that a good job was done on the STOPP (Successful Transitions of Probation and Parole) meeting stating that it is beneficial to everyone involved.

Approval of Meeting Minutes

Tom Bosenko made a motion to approve the minutes from December 16, 2015. Jeff Gorder seconded the motion. Motion passed: 5 Ayes, 0 Noes, 1 Abstention (Robert Paoletti)

Financial Report

State Allocations to Shasta County

Elaine Grossman distributed a Fiscal Year 2015/16 Realignment Revenue Report and stated that the December payment was received. Along with the report, she distributed the updated statewide

numbers from the Governor's budget. She stated that we have not yet received confirmation of Shasta County's numbers in regards to the Governor's budget.

Planning and Implementation Funds

Erin Ceccarelli did not distribute handouts for either the CCP Planning Grant and Implementation or the Annual Expenditure Report stating that there were no additional charges in the last month. She indicated that this item would only be put on future agendas if there are charges.

Tracie Neal informed the committee that the BSCC Survey was submitted, and that there was a public act request to the BSCC for those surveys. The request is going through the BSCC and Tracie has notified our County Counsel of the request.

Discussion Items

Preliminary Budget Discussion

Erin Ceccarelli distributed AB109 Budget 2016/2017 Request packets and walked through the packet with the committee.

Erin stated that the Health and Human Services Agency (HHS) is discontinuing funding for AOD services with work release (formerly in the jail) and increasing salaries and benefits for a mental health clinician. The services that they provide at the Community Corrections Center (CCC) are not billable for Medi-Cal because the clinician is there fulltime and the facility is not Medi-Cal certified. HHS is also adjusting salary and benefits in their Social Worker and Employment and Training Worker to reflect actual projections. HHS's net change request from FY 15/16 is \$4,206.

Erin stated that the District Attorney's office noted a change (increase) to direct allocation (from \$136,180 to \$154,865) but is not asking for additional funding from the CCP allocation. The Public Defender is requesting an additional \$15,000 (for a new total of \$60,000) for a Social Worker transitioned from Extra Help to Full Time and noted a change to direct allocation (from \$136,180 to \$154,865).

Erin stated that Probation is requesting an increase for salary and benefit costs for existing positions. The amount for this request will be determined following the release of the budget documents. Probation is also requesting to increase the BI contract for the Day Reporting Center (DRC) to serve up to 120 offenders. Tracie Neal stated that BI is the Responder that was selected for the DRC agreement from the Request for Proposals (RFP) that was released August 31, 2015. Erin stated that Probation is also requesting to change the population allowed to be served with the treatment dollars to include all offenders under supervision. The amount of requested funding for treatment services, however, will not change. Tracie stated that the department wants to utilize realignment dollars for all of the offenders supervised by Probation. The probation department is tasked with the supervision and rehabilitation of a large number of offenders under formal probation supervision that, when they are not appropriately supervised and referred to treatment and programs to address specific criminogenic needs, place a greater strain on community

resources and are harder to make changes with once they have been sentenced to state or local prison. Probation's supervision and rehabilitative efforts are primarily on our high risk to reoffend population. Chelsey Chappelle stated that the department wants to prevent population from graduation to a higher level of supervision. Tom Bosenko asked if the funding would include juveniles. Tracie said that the funding would not include juveniles. Rob Paoletti asked if the Board of State and Community Corrections (BSCC) would have a problem with the funds being used to serve the greater population. Tracie stated that there is a precedent for spending funds in this manner and that the Probation Department is the only department within the CCP Plan that still separates the populations. Tracie indicated that almost all of the other realignment funded programs incorporate all offenders and provided examples of compliance team, collaborative courts, Social Worker in the Public Defender's office, out of county beds, and the third floor of the jail. No other Shasta County department who receives AB109 funds separates offenders by type of offender like the Probation Department does. Elaine Grossman stated that Diane Cummings and other representatives from the State have approved using the funds in this manner because it is the big picture that needs to change. Brian Muir stated that he has no problem with it as long as the BSCC approves of it. Tracie stated that Probation will continue to track the populations separately and that an agenda item would be added in the future to discuss the level of offenders under supervision being sentenced to prison. It's important to ensure that we are sending the right people to prison and providing services in the community to those who can benefit from supervision and treatment efforts. Erin stated that Probation is also preparing for a potential increase for alcohol monitoring depending on the responses from the RFQ process.

Erin stated that there were no budget requests from the Sheriff's office and that there would be a small increase to the reserve account based on prior year allocation.

Tom Bosenko stated that the Sheriff's Office has a request. He stated that the Sheriff's Office ran out of money for Out of County inmate housing last year, and is requesting an additional \$250,000 for Out of County inmate placement, for a total of \$750,000. He stated that the Sheriff's Office tries to gauge the need throughout the year and pulls inmates back to the county jail if necessary to avoid a shortfall in funding. With additional funding it would alleviate the need to pull these inmates back for a short period of time and give an option to send more inmates if it was necessary. Brian Muir stated that it is actually cheaper to send offenders out of county. Tom agreed stating that it is cheaper to send them out of county. He said the cost is \$100 per day versus \$120 per day in the jail and that allowing for more out of county placements could also reduce frustration for local law enforcement as it would free up beds in our jail. Melissa Fowler-Bradley stated that she attended a criminal law advisory meeting and one of the items on the agenda was to amend Penal Code 1319.5 for prearrangement. She said that they are seeking a sponsor to amend the statute. Tom stated that the Sheriff's Office could do an increase of \$125,000 instead of \$250,000 with the option to increase the transfer of funds during the year if the expenditures were exceeding the budget. Erin stated that, depending on how much additional funding is required mid-year it could require approval from the Board of Supervisors. Brian stated that if it had to go to the Board it would be a consent item.

Erin continued the walkthrough of the request packet by bringing the committee's attention to the Public Defender justification for the increase in funds for the fulltime Social Worker position. Donnell Ewert stated that in the committee meeting last month, the Public Defender just wanted

to move the money for the Extra Help to Full Time, and indicated the extra money required for funding the Full Time position would be from the General Fund. Tom stated that his impression was the same as Donnell's. Jeff Gorder stated that his intent was to fund the additional in this fiscal year from his own salary savings and use other funding in future years but he found he was unlikely to have the support of adding a new full time position without ongoing funding. He continued by stating that the Public Defender is seeking \$60,000 for Fiscal Year 2016/17 knowing that the funding level could change in future years. Elaine stated that the request is also dependent on support from Probation because of the work that the Social Worker would be doing relative to the December 16, 2015 CCP discussion. Melissa asked for the reasoning behind needing the support from Probation if the Social Worker is dealing with individuals that are pre-conviction. Tracie stated she is concerned about a duplication of services between a Probation Officer and the Social Worker as well as the lack of a needs assessment to identify the offender's criminogenic needs when the Social Worker is determining which services to refer the offender to. She stated that the Social Worker could place an individual in treatment, and if the treatment has a cost, the bill gets transferred to the Probation Department. Even if the cost is not transferred to the Probation Department, the service may not meet the criminogenic needs of a particular offender. If treatment is not correctly matched to the needs of the offender, there is a higher rate of failure or participation in a treatment program which does little to change offender behavior. In some cases, the Probation Department has not agreed with the treatment decision or it has caused difficulty in supervision efforts. There has also been discussion surrounding the need to explore alternatives to residential drug treatment. The hope is that the social worker will begin utilize the drug and alcohol assessment tool that is used by the Probation Department. In addition, the need for treatment often goes beyond addressing drug and alcohol issues. Chelsey stated that the work the Social Worker does can also carryover to post-conviction there is also a Social Worker working with the Specialty Courts. In this instance the Social Worker should be working with the Probation Officer to assist in finding treatment or services to address the specific criminogenic needs. Tracie stated that Probation has met with Jeff and talked to him regarding some of the concerns. Jeff stated that this Social Worker here will only be working with pre-sentence offenders, and they will only be referred to no-cost treatment. Melissa stated that a Social Worker pre-sentence will be a great help in preventing Failures to Appear. Donnell asked for the reason that this is happening presentence. Tracie stated that sometimes the individual is heading in the direction of Probation and sometimes they aren't. Jeff stated that judges are open to different options whether it is prison or Probation with special recommendations for programs and that this could mean stipulated sentences and potential for jail space savings. Melissa stated that the goal is to get at the underlying cause of the criminal activity. Jeff stated that there was a concern of not sending people to residential treatment when they did not need to be there, so the Social Worker will use the assessment tool to try to target the appropriate intervention. There are times, however, when specific treatment is sometimes it is a part of the plea regardless of the criminogenic needs of the offender. Tom stated that he was concerned with the ongoing cost of the Full Time position. Jeff stated that he understands the concern and will request a sunset date on the position to allow time to demonstrate success. It was agreed this position would be funded for 1 year with a sunset date at the end of FY 16/17.

Erin stated that the carryover projections look a lot better than last year. The ongoing expenses and revenue are budgeted at the same level as FY 2016/17 requests and assumes no growth distribution in years past FY 2015/16. If spending stays status quo, the carryover from previous years will last

for a significant amount of time. This projection is not including any growth because the likelihood that we will get any performance dollars is slim. It is important to note that the long term is looking better. Our deficit is not as significant as it was last year at this time. For the next step, Erin will need spending for this year to create revised carryover projections. The committee will need to vote on the budget. If the budget is not approved in February, the committee will have to call a special meeting in March.

Tom Bosenko stated that he will reduce the Sheriff's office additional request for Out of County inmate beds to \$125,000 (for a new total of \$625,000). Donnell Ewert asked if there are other things that we can be doing for alternatives. Tom stated that the jail does not have a lot of program space, which is why they are building ARC. Janet Breshears stated that every day offenders are evaluated for alternative custody programs or work programs, but sometimes there are people that you just cannot release and if you do release them, they will be back. Tom stated that is one of the reasons the Out of County placement can be effective; it is a good stick for inmates who are not cooperative and they are motivated to earn their way back to the Shasta County Jail. Tracie asked if \$50,000 could be added instead, with the understanding that the Sheriff's Office could come back and ask for more if needed. Donnell stated that he could support \$50,000. Tom stated that he will go back and look at what would have taken the Sheriff's Office through the rest of the year with the Out of County placements. Erin asked if the Sheriff's Office would want the same positions covered that were covered before and would like the option of revising the salary and benefit budget amounts to reflect projected costs in the same way that HHSA and Probation will be doing. Tom replied in the affirmative.

Rob asked if the Sheriff's Office could show the type of people that are being put in alternative custody, because there are certain individuals who should not be released to alternative custody. Tom stated that as of yesterday half of the jail population, 170 offenders, is in for violent crimes, and would not be appropriate for alternative custody. Brian Muir commented that the committee looking at a budget with significant reserves out into the future and recommended giving the Sheriff the money he is requesting and anything left over can go to the next year. Melissa stated that she agreed with Brian and that we do not want to shave the budget down and let people out of custody. Janet Breshears stated that Out of County inmate housing is not the first choice of the Sheriff's Office. Jeff stated that it is good that the jail is considering the alternative custody options prior to Out of County beds. Tom stated that the Sheriff's Office is limited on who can be sent out. Inmates sent out of county must be sentenced and other counties do not want offenders with medical or behavioral issues. Jeff stated that if the Sheriff's Office keeps these practices in place, he see no reason why there cannot be additional money for Out of County beds. Donnell asked if it is the best use of committee funds to simply punish the offender rather than using funds to rehabilitate. These inmates will be coming back to our community and will be worse than when they left. Tom stated that alternative custody programs are not set up for long-term sentences. Rob stated that we also have a victim that we need to answer to. Jeff stated that the concern is about moving away from the over-reliance on prison. Tracie stated that is a matter of trying to balance need and solutions. Melissa asked for the numbers on sentenced versus presentenced inmates at the jail. Tom stated that there are 229 unsentenced males, and 35 unsentenced females, resulting in 77% of the jail population being unsentenced offenders. Jeff stated that some cases take a long time to get to trial. Tracie suggested that the Sheriff's Office could consider running more of a DRC component in the jail. Tom stated that a few years ago the jail was at 80-85% unsentenced

and that it would be great if we had a medium risk and low risk facility. He stated that the jail's programming space is used for GED in the evening and that there is too much staff movement required during the day to make the programming a viable option at this time. Ideally there could be a seamless continuum of care.

Jeff stated that it seemed that the committee had an understanding on the figures for the budget. Tracie stated that for the Social Worker, she would recommend adding the sunset date so that the committee can revisit this in a year. She stated that the committee had a consensus that we would not be adding any additional full time positions.

Tom asked for the status on the records management system (RMS). Rob stated that by fall, the Redding Police Department (RPD) might start implementing the new RMS. Tom stated that at some point we may want to use CCP funds to help with RMS. Rob stated that right now, the way it is budgeted, RPD should be okay.

Erin stated that she will contact the fiscal people of each department for this year's spending and we will come back with percentages for next month's meeting.

Action Items

None.

Operational Updates

Tom Bosenko gave an update from the Sheriff's Office. In the jail, the average daily population is 347, with 170 for serious crimes, 66 for theft, 39 for drugs or DUI, and 134 for other infractions. There are 144 on alternative custody. 12 in the STEP-UP program: one from the Sheriff's Office, six from Probation, and five from Good News Rescue Mission. There are a total of 14 offenders housed out of county. For funding, SB 863 was the most recent funding that we did not apply for because it was for counties who did not receive or decline any funding. Shasta County did not qualify because we had received SB 1022. The State will be going out for another round of funding to capture those who did not receive any funds. They would be grants not lease-revenue bonds.

Susan Kane gave an update on the Day Reporting Center. She stated that there was a Graduation in December with 18 graduates. They are working on enhancing their in-custody program, and they are conducting interviews for staffing.

Chelsey Chappelle gave an update on Adult Probation stating that Adult probation has moved into their new building.

Ruby Fierro gave an update on the CCC. She stated that there are 83 offenders on supervised own recognizance, 27 of whom are pre-trial. The housing program has now housed 105 offenders. For the first monthly STOPP meeting, 27 out of 33 parolees attended and 18 out of 55 Probationers attended. Parole's high attendance can be attributed to making phone calls to the Parolees the Friday before the event and agents picking people up. The CCC has already received requests from additional agencies wanting to come in and help with the event. Tom asked if things were running

smoother for PSOR. Ruby stated that she thinks everything is smoothing out. With the tool that the CCC is using they are getting a better understanding of what the numbers mean. Melissa stated that we have been operating the pre-arraignment since about July 1, but we don't have enough time under our belt to say whether or not it is improving FTA. Tracie stated that the offenders do not get a lot of treatment support during that time. Melissa stated that there are no charges on those cases yet which is why the compliance team is sent out.

Other items for discussion/future agenda items

Tracie stated that the committee will need to revisit recidivism grants.

Adjourn

Tom Bosenko made a motion to Adjourn. Rob Paoletti seconded the motion. Motion passed: 6 Ayes, 0 Noes.

Meeting adjourned at 4:55 p.m.