

SHASTA COUNTY BOARD OF SUPERVISORS

Tuesday, May 14, 2019

REGULAR MEETING

9:01 a.m.: Chairman Moty called the Regular Session of the Board of Supervisors to order on the above date with the following present:

District No. 1 - Supervisor Chimenti
 District No. 2 - Supervisor Moty
 District No. 3 - Supervisor Rickert
 District No. 4 - Supervisor Morgan
 District No. 5 - Supervisor Baugh

County Executive Officer - Larry Lees
 County Counsel - Rubin E. Cruse, Jr.
 Administrative Board Clerk - Kristin Gulling-Smith
 Administrative Board Clerk - John Sitka
 Chief Deputy Clerk of the Board - Mary Williams

INVOCATION

Invocation was given by Pastor Dayton Phillips, Hope Baptist Church.

PLEDGE OF ALLEGIANCE

Pledge of Allegiance to the Flag was led by Supervisor Baugh.

REGULAR CALENDAR

BOARD MATTERS

PROCLAMATION: OLDER AMERICANS MONTH

MAY 2019

At the recommendation of Supervisor Baugh, and by motion made, seconded (Baugh/Morgan), and unanimously carried, the Board of Supervisors adopted a proclamation which designates May 2019 as "Older Americans Month" in Shasta County.

PUBLIC COMMENT PERIOD - OPEN TIME

Nick Gardner spoke against the proposed Navigation Center and in favor of a new jail.

Thomas Hildebrand also spoke against the proposed Navigation Center and in favor of additional jail space.

Monique Welin spoke in support of mental health and substance abuse treatment services.

Supervisor Moty recognized Agricultural Commissioner Paul Kjos for over 32 years of service to the County and congratulated him on his retirement.

Agricultural Commissioner Paul Kjos spoke regarding his time with the County.

CONSENT CALENDAR

By motion made, seconded (Baugh/Morgan), and unanimously carried, the Board of Supervisors took the following actions, which were listed on the Consent Calendar:

Approved a budget amendment increasing appropriations by \$31,807 and revenue by \$268,070 in the Tobacco Settlement Funds budget for County Administrative Office. (Administrative Office)

Approved the minutes of the meeting held on May 7, 2019, as submitted. (Clerk of the Board)

Approved and authorized the Chairman to sign an amendment, effective July 14, 2019, to the agreement with SOE Software Corporation d.b.a. SCYTL to extend the current term for three years through May 7, 2022, and increase maximum compensation from \$38,000 to \$72,000 to provide software for Election Night Reporting and website hosting and support services. (County Clerk/Elections)

Adopted Salary Resolution No. 1555, effective May 26, 2019, which amends the Shasta County Salary Schedule, Classification Specifications, and Position Allocation List. (Support Services-Personnel)

(See Salary Resolution Book)

Approved and authorized the Chairman to sign a renewal agreement with Dr. John L. Schaeffer, Inc., dba American Telepsychiatrists, in an amount not to exceed \$1,250,000 for the provision of psychiatry services via telepsychiatry for youth and adults for the period July 1, 2019 through June 30, 2022. (Health and Human Services Agency-Adult Services, Health and Human Services-Children's Services)

Approved and authorized the Chairman to sign a retroactive renewal agreement, No. CMAATCM1819SHASTA, with the County of Plumas, acting as the Local Government Agency Host Entity, at the rate specified in Exhibit B to the agreement, for Medi-Cal administrative activities and targeted case management for the period July 1, 2018 through June 30, 2019. (Health and Human Services-Business and Support Services)

Approved and authorized the Chairman to sign an amendment, effective date of signing, to the agreement with the Shasta County Office of Education to administer the Child Care Bridge Program to change the reporting requirements, extend the term of the agreement for two additional years through June 30, 2021, and increase compensation by \$623,618 (for a new total not to exceed \$1,566,476). (Health and Human Services-Children's Services)

Approved and authorized the Chairman to sign an agreement with the City of Redding (City) in an amount not to exceed \$105,000 to reimburse the City for the purchase of emergency preparedness equipment for the period date of signing through May 31, 2021. (Health and Human Services-Public Health)

Adopted Resolution No. 2019-038 which: Approves the Health and Human Services Agency (HHSA) – Regional Services Branch Director to submit and the HHSA Director, or the Regional Services Branch Director, to sign an Emergency Solutions Grant (ESG) application to the state Department of Housing and Community Development (HCD) in the amount of \$200,000 to provide Homeless Prevention and Rapid Rehousing assistance to homeless individuals and families in Shasta County for the period July 1, 2019 through June 30, 2021; approves and authorizes the County Executive Officer, or his/her designee, to sign the grant agreement, and any

subsequent amendments, and any other documents required by HCD, as long as they otherwise comply with Administrative Policy 6-101, *Shasta County Contracts Manual*; and certifies funds will be expended in a manner consistent and in compliance with all applicable state, federal, and other statutes, rules, regulations, guidelines, and laws, including without limitation all rules and laws regarding the ESG Program. (Health and Human Services Agency-Regional Services)
(See Resolution Book No. 62)

Approved and authorized the Chairman to sign a renewal agreement with Victor Community Support Services, Inc., in an amount not to exceed \$150,000 per fiscal year (for a maximum compensation not to exceed \$450,000), to provide Aggression Replacement Training to adult and juvenile offenders, for the period July 1, 2019 through June 30, 2020, with two automatic one-year renewals. (Probation)

Took the following actions regarding the Senate Bill (SB)-1 Pavement Rehabilitation project: Awarded to the lowest responsive and responsible bidder, J.F. Shea Construction, Inc., on a unit cost basis, the contract for construction of the "2019 SB-1 Pavement Rehabilitation," Contract No. 706801, in the amount of \$1,798,970; approved a budget amendment increasing appropriations by \$2,000,000 in the Roads Administration budget; and authorized the use of Restricted Fund Balance for the increase in appropriations. (Public Works)

Took the following actions regarding the "Guardrail Repair (Creek Fire) Project," Contract No. 704045: Found the project categorically exempt in conformance with the California Environmental Quality Act (CEQA) Guidelines Section 15301, Class 1-Existing Facilities; approved the plans and specifications and directed the Public Works Director to advertise for the bids; and authorized the opening of bids on or after June 13, 2019, at 11 a.m. (Public Works)

Adopted Resolution No. 2019-039 which: Authorizes the Department of Resource Management's Environmental Health Division to apply for and administer a noncompetitive Solid Waste Enforcement Assistance Grant for Fiscal Year 2019-20 in an amount not to exceed \$25,000; and authorizes the Director of Resource Management or designee to execute all grant documents necessary to secure grant funds and implement the program as specified in the application. (Resource Management)

(See Resolution Book No. 62)

REGULAR CALENDAR, CONTINUED

GENERAL GOVERNMENT

ADMINISTRATIVE OFFICE/BOARD OF SUPERVISORS

LEGISLATIVE UPDATE/SUPERVISORS' REPORTS

County Executive Officer (CEO) Larry Lees had no legislative update.

Supervisor Moty recently attended a meeting of the Sierra-Sacramento Valley Emergency Medical System Board of Directors.

Supervisors reported on issues of countywide interest.

FOLLOW-UP PRESENTATION: NAVIGATION CENTER AND
TRANSITIONAL REHABILITATION FACILITY
ADMINISTRATIVE OFFICE
DISTRICT ATTORNEY
HEALTH AND HUMAN SERVICES AGENCY-OFFICE OF THE DIRECTOR

District Attorney Stephanie Bridgett and Health and Human Services Agency (HHS) Director Donnell Ewert gave updates regarding the status of the Navigation Center (the Place) and the Transitional Rehabilitation Facility.

Ms. Bridgett described the meetings already held regarding the collaboration between the proposed Navigation Center and Life Center. She explained that the concept of a Homeless Court had been brought up, but that Melissa Fowler-Bradley, the Court Executive Officer, had stated that the Court did not have the available resources at the current time, since a Homeless Court would require a dedicated judge. The collaborative meeting group established a subcommittee to address the concept of a Homeless Court, and is now looking at models of diversion programs in other communities due to the lack of Court resources.

Ms. Bridgett asked for Board direction regarding whether the Centers were to proceed as one collaborative entity with operating agreements or as two separate projects, which would later work together; what the expected length of stay at the Navigation Center would be, as it could vary depending on whether the Center functioned on a processing center model using other programs for assistance or as an extended-stay homeless shelter; and what sort of specific rules would be put in place to address the accountability issue. Ms. Bridgett spoke in favor of having one unified vision for how the County will proceed.

Mr. Ewert explained that HHS staff is in favor of an evidence-based length of stay, rather than an arbitrary one, as not all program goals are achievable within arbitrary time limits. He recognized Ms. Bridgett for her leadership role with the collaborative committee and supported the idea of a Homeless Court. Mr. Ewert stated that there is a possibility of working with the Misdemeanor Court that meets twice per week, although the rate of offenders failing to appear for their court dates is a concern.

Mr. Ewert described his efforts to find further funding for the Navigation Center, including meetings with various private groups. Overall, the feedback he received indicates that there will not be enough private money raised within the timeline required by the HEAP funding, due to donor fatigue. Construction shortages because of Carr Fire recovery efforts, as well as increased prices on materials due to tariffs, also contributed to the funding challenges. Mr. Ewert also described some confusion and opposition within the community regarding the proposed Centers.

Due to these various concerns, Mr. Ewert recommended that the originally-proposed Navigation Center not move ahead. He stated that the original proposal included three elements: The Navigation Center; a sobering center, which is already in operation, and medical respite. The medical respite portion needs funding for capital improvements to space leased from Good News Rescue Mission (Mission) by Shasta Community Health Center (SCHC) in order to begin operation. This funding could come from \$700,000 of the already-approved HEAP funding; in addition, the rest of the HEAP funds could be used to fund pilot projects by purchasing two houses and creating mini navigation centers to house ten persons. Mr. Ewert described the San Antonio project as a model, since their program addressed underlying issues that lead to homelessness and crime in their area, resulting in empty beds in their jail.

Mr. Ewert stated that the Mission wants other agencies to come in and work with them, rather than expanding the services that they offer, as they want to concentrate on their core mission. This includes leasing some of their space to SCHC, which would create a secular space in the heart of a major homeless area and allow the County to be involved.

Mr. Ewert described the Sacramento model, where that county contracts with a private organization called Sacramento Self-Help Housing, which operates small navigation centers to move the homeless into permanent housing. He stated that this type of program would give the County the possibility of loaning HEAP funds to a private organization to purchase houses, with

a cost of approximately \$60,000 per year per house. This would lessen the County's risk, as they wouldn't own the facilities, and it would allow the inhabitants to take responsibility for daily tasks in a non-institutional setting. This would also allow the County to scale the program up or down, as necessity and funding dictate.

Mr. Ewert described the possibility of combining these mini navigation centers with a pilot misdemeanor housing program by setting aside ten beds in the County jail. Mr. Ewert repeated his interest in working with law enforcement to find permanent solutions and stated that he looked forward to continuing to collaborate.

In response to questions from Supervisor Baugh, CEO Lees stated that Mr. Ewert's new proposal answers the question of what could be done with the existing HEAP funding, but that he had not had a chance to examine the new proposal in detail.

Maurice Johannessen spoke regarding sources of government funding for projects that benefit the community and in support of the Life Center model.

Monique Welin spoke in support of the Navigation Center and jail diversion programs.

Nick Gardner spoke against the proposed Navigation and Life Centers and in favor of a new jail.

Linda Cadd, as a member of the Good News Rescue Mission Board of Directors, spoke in favor of the medical respite component of Mr. Ewert's proposal.

Vint Stevenson described the recent Housing and Urban Development meeting in Stockton, California, and the conversations about various programs that different counties have tried, and spoke in favor of the proposed centers.

Rick Bosetti described his experiences with homeless persons, particularly in South City Park.

In response to questions from Supervisor Baugh, Mr. Ewert stated that he is not focused on any one solution. He stated that medical respite would ease the burden on hospitals, allowing them to free up beds for other people to use by releasing homeless individuals to medical respite care rather than the streets. While people are in medical respite, a case manager would also be able to work with them to find permanent solutions for them. Mr. Ewert explained that the proposal is for 12 beds, with separate male and female areas; the current area would be a ten-bed area for men, along with at least two beds for women in the shelter area, but the women's area does not need to be renovated, as the men's area does. The proposed clinic area would also need some renovation. If the proposed medical respite model works, it will also create opportunities for other agencies in the community to partner with the Mission for other services.

In response to further questions from Supervisor Baugh, Mr. Ewert stated that the lengths of stay for medical respite care would be based on medical need and that once the individuals are healthy, they can move either into the Mission or into permanent housing, which would be the goal. Mr. Ewert stated that HHSa would be able to embed staff as case managers within the medical respite and the mini navigation centers, where staff would rotate, rather than being permanently based in one facility.

In response to questions from Supervisor Baugh, Mr. Ewert stated that HHSa would prefer houses for the mini navigation centers to be close to the Mission, to help alleviate possible objections from the community about their location. Mr. Ewert also stated that he planned to look further into Sacramento Self-Help Housing, where they have had success with their navigation center neighbors. Mr. Ewert explained that he will meet with Sacramento Self-Help Housing if the County decides to move in that direction, and that he will find out then if their success rate with permanent housing is reflected in a lessening of the homeless population.

In response to questions from Supervisor Moty, Mr. Ewert described the rules and regulations used by the mini navigation centers.

In response to questions from Supervisor Morgan, Mr. Ewert explained that the space to be renovated at the Mission would be leased by SCHC and that the County would have an agreement with SCHC to renovate that space. This arrangement is necessary due to the fact that the Mission is a faith-based organization and does not accept government funding. Mr. Ewert also pointed out that Dignity Health and SCHC are contributing funds to this project in order to finance operating costs.

Mr. Ewert explained that the earlier concept of combining the proposed Navigation Center and Life Center projects would take a lot of resources, so he is now proposing pilot programs that use the resources already available to the County as a proof of concept. Mr. Ewert stated that the original Navigation Center was proposed as a way to address the problem of serving people who were not being assisted by already-existing programs. The hope is that other agencies will work with the County and the Mission by funding other desired components near the Mission, allowing the expansion of services in smaller pieces.

In response to questions from Supervisor Morgan, Mr. Ewert explained that the Hill Country mental health van is funded by HHSA and that it could be another interface for vetting individuals for the mini navigation centers or the medical respite service.

In response to questions from Supervisor Morgan, Ms. Bridgett stated that she has not had a chance to research the Sacramento model or the housing piece as proposed by Mr. Ewert in his downsized proposal, although she supports the medical respite piece. Ms. Bridgett also stated that she does not think this proposal will assist with criminal homeless in the community who do not want services, so she continues to support a custodial piece as well. Ms. Bridgett stated that she believes that mental health should be a place for use of the HEAP funding, rather than the mini navigation centers, to augment the mental health services for the community.

In response to questions from Supervisor Chimenti, Mr. Ewert stated that SCHC is a licensee for the Homeless Management Information System, so they would be entering that information in their facility. Mr. Ewert stated that the County agreement needs to have agreements in place for half of the HEAP funding by January 2020 and for all of it by June 2020. He explained that if Shasta County does not spend the HEAP funding, it would not go back to the State, but it would be available to be passed down to the next applicant; the money would stay in Shasta County and be used for different programs for the same population. Mr. Ewert stated that they would continue pursuing state funds for homeless mitigation and that HHSA has assisted over 500 families become or remain housing secure, especially through the CalWorks program; they have a waiting list that is hundreds of people long because HHSA does not have enough case managers or enough housing, due to the housing shortage, although HHSA continues to seek funds to pursue those goals.

In response to questions from Supervisor Rickert, Mr. Ewert stated that HHSA would need more time to create a system for prioritizing admittance to the mini navigation centers, but that they would prioritize those individuals with mental health or substance abuse issues. Currently, HHSA puts them in hotels while they work on permanent housing. Mr. Ewert stated that a criminal background would probably not preclude individuals from program involvement, but that background checks would be used as part of the process. Mr. Ewert explained that HEAP funding should still be able to be used for the changed proposal, although he would have to draft a letter to the funding committee to explain the changes.

In response to questions from Supervisor Rickert, Sheriff Tom Bosenko stated that recently-added jail beds were full within a week. Sheriff Bosenko explained that some jail beds are committed to the Chronic Offender Accountability Program and Shasta's Most Wanted, and that committing ten beds to a pilot program would exacerbate the problem. Sheriff Bosenko stated that more jail beds are still needed.

In response to questions from Supervisor Moty, Mr. Ewert stated that the HEAP funds are for emergency shelter, so they cannot be used for permanent supportive housing. He stated that the Woodlands 2 project will be brought back to the Board of Supervisors in June and that ten of those 20 units will be for people with mental illness or families with children who have severe

disturbances. He also described other projects for permanent and/or shared housing for people with mental health issues, which is an ongoing goal for HHSA.

Mr. Ewert stated that he is not opposed to the detention facility concept that has been proposed, as it would assist a population that is non-responsive to other treatment. He described using ten beds in the jail as a pilot project, and stated that HHSA stands ready to provide drug, alcohol, and mental health screening, as well as other services that may be court-ordered. Mr. Ewert stated that failures to appear in court could possibly be avoided by working with individuals while they are still in jail. He stated that HHSA has a variety of resources available to help people and that he looks at the jail and housing pilot programs as another way of engaging with the people who need help.

In response to questions from Supervisor Moty, Chief Probation Officer Tracie Neal stated that she was involved in a meeting last week regarding what the collaborative court for the proposed Life Center would look like. She stated that there was a lot of positive discussion and that Probation is definitely interested in moving forward and being part of the collaboration.

Supervisor Moty explained that part of the reason the Board backed away from the proposed sales tax last year was due to an indication that the City of Redding would pursue a sales tax of their own. Supervisor Moty also described the need for operational costs to operate a larger jail, which would necessitate citizens' support for the sales tax.

In response to questions from Supervisor Baugh, Mr. Ewert stated that HHSA is willing to collaborate on a path for individuals coming out of a Transitional Rehabilitation Facility or other diversion programs to go into permanent housing. He explained that people who are diverted may still serve custody time, so that custodial time may be an opportunity for HHSA staff to begin working with them to get into appropriate programs. Mr. Ewert also explained that, in light of the Mission's religious nature, and the required secular/non-proselytizing clause, agreements with other agencies are possibilities. He stated that, with the currently-available funds, the current proposal is for two houses near the Mission to be used as mini navigation centers, to be run by a secular non-profit through an agreement with the County.

In response to questions from Supervisor Rickert, CEO Lees stated that the County is following the proposed changes at the State level to the Lanterman-Petris-Short (LPS) Act, which regulates involuntary civil commitment to a mental health institution, but that there are no specific proposals yet. Dean True, HHSA Branch Director of Adult Services, stated that there are several pieces of legislation proposed to amend the LPS Act, but none have funding attached.

Marcia Greene spoke in support of accountability as part of any path that the County takes.

CEO Lees, on behalf of Rod Lindsay, expressed that there is concern over the term "Life Center," as that conflicts with services offered by Shasta Lake City.

Supervisor Moty stated that, in answer to Ms. Bridgett's earlier questions, the Board sees this as an individual project with different elements, and reiterated that the earlier Board direction was for CEO Lees to gather more information regarding the costs and materials needed for the project. CEO Lees stated that the original direction involved a broader scope, so Mr. Ewert's proposed downsizing changes that significantly. Supervisor Moty stated that the length of stays will be up to staff direction, not the Board, and that the Board has consistently stated that accountability is a necessary part of the process.

Mr. Ewert specified that there are two items to decide on: the use of \$700,000 of HEAP funding for the medical respite program at the Mission with SCHC, and the \$985,000 for two houses for the mini navigation center concept. Supervisor Rickert stated that she is interested in visiting Sacramento to see first-hand how the Sacramento Self-Help Housing program works.

By motion made, seconded (Rickert/Chimenti), and unanimously carried, the Board of Supervisors directed staff to move forward with the item involving \$700,000 in HEAP funding to the SCHC to establish a medical respite program on property leased by SCHC from the Mission.

Ms. Bridgett asked for clarification as to whether the Board desired the HHS Navigation Center and the Life Center/Transitional Rehabilitation Facility to be integrated; the Board clarified that integration is the desired result.

By motion made, seconded (Rickert/Chimenti), and unanimously carried, the Board of Supervisors directed staff to research and provide additional information regarding the concept of two mini navigation centers, using the remaining \$985,000 in HEAP funding, and any other available funding, and to consider any other pertinent options as identified.

In response to questions from Supervisor Morgan, Sheriff Bosenko explained that it is only possible to send individuals to facilities outside the county once they have been sentenced. He also explained that those out-of-county bed contracts are specific in that individuals cannot have medical or mental health problems, assaultive issues, or other problems. Sheriff Bosenko stated that jail is primarily for unsentenced offenders and that funding for out-of-county beds is finite; the Sheriff's Office generally spends about \$500,000 per year on out-of-county beds, from both County and Community Correctional Program (CCP) funds; any further costs would need to come from the County, due to limited CCP funds.

By motion made, seconded (Chimenti/Rickert), and unanimously carried, the Board of Supervisors directed the Sheriff to research and provide additional information regarding the pilot program designating ten existing jail beds for misdemeanor offenders and incorporating concepts of the "Life Center" project proposed at the April 23, 2019, Board meeting.

REQUEST FOR PROPOSALS: LIFE CENTER PUBLIC WORKS

CEO Larry Lees stated that the Board's direction at a previous meeting to look into the cost of remodeling the bottom level of the Mental Health building and the Jail Annex came to an approximate total of \$100,000. CEO Lees recommended not going forward with the Mental Health building component, as the Navigation Center is no longer proposed to be housed there.

In response to questions from Supervisor Rickert, CEO Lees explained that the Sheriff's Office South Patrol is based out of the Annex, which is in need of repair regardless of what it is used for. The report on the cost for remodeling the Annex should include not only the cost of rehabilitation into a misdemeanor bed structure, but also the cost of moving the current Sheriff's Office function.

In response to questions from Supervisor Moty, Eric Wedemeyer, Supervising Engineer for the Department of Public Works, stated that the cost for an analysis of the Annex will probably remain close to the estimated \$100,000.

By motion made, seconded (Chimenti/Baugh), and unanimously carried, the Board of Supervisors directed staff to look into the cost of remodeling the Annex to meet the necessary standards.

CLOSED SESSION ANNOUNCEMENT

Chairman Moty announced that the Board of Supervisors would recess to a Closed Session to confer with legal counsel to discuss existing litigation entitled *Randy Starr v. County of Shasta*, pursuant to Government Code section 54956.9, subdivision (d), paragraph (1).

11:58 a.m.: The Board of Supervisors recessed to Closed Session.

12:05 p.m.: The Board of Supervisors returned from Closed Session and reconvened in Open Session with all Supervisors, County Executive Officer/Clerk of the Board Larry Lees, and County Counsel Rubin E. Cruse, Jr. present.

REPORT OF CLOSED SESSION ACTIONS

County Counsel Rubin E. Cruse, Jr. reported that the Board of Supervisors met in Closed Session to discuss existing litigation; however, no reportable action was taken.

12:05 p.m.: The Board of Supervisors adjourned.

Chairman

ATTEST:

LAWRENCE G. LEES
Clerk of the Board of Supervisors

By _____
Deputy