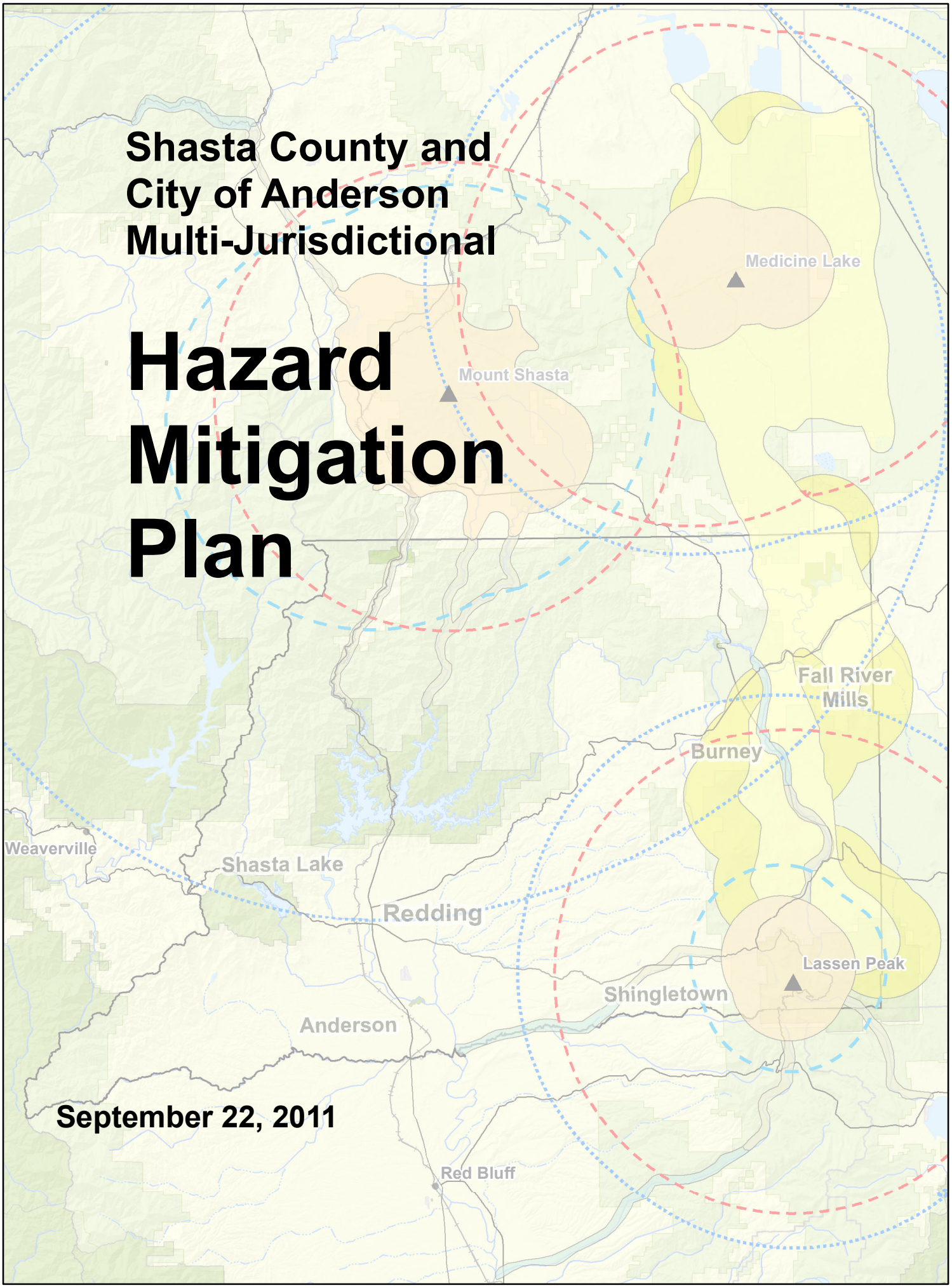
Shasta County and City of Anderson Multi-Jurisdictional

Hazard Mitigation Plan



September 22, 2011

This page intentionally left blank.

Shasta County and City of Anderson Multi-Jurisdictional Hazard Mitigation Plan

Final Draft

September 22, 2011

This page intentionally left blank.

TABLE OF CONTENTS

List of Figures vii
List of Tables viii
Acronyms x
Essential Terminology xi
Acknowledgments xv

Section 1 ~ INTRODUCTION ..... Section 1

DMA 2000 PLANNING REQUIREMENTS 1-1
1.1 Introduction 1-1
1.2 Plan Description/Purpose of Plan 1-4
1.3 Plan Purpose and Authority 1-5
1.4 Official Record of Adoption 1-6
1.4.1 Disaster Mitigation Act 2000 Requirements 1.7
1.4.2 Adoption by the Local Governing Body & Supporting Documentation . 1.7
1.5 Community Description - Shasta County 1-8
1.5.1 Area Description 1.8
1.5.2 Economy 1.9
1.5.3 Employment 1.9
1.5.4 Physical Features 1-9
1.5.5 Infrastructure – Shasta County Public Works Departments 1-13
1.6 Community Description – City of Anderson 1-14
1.6.1 Area Description 1-14
1.6.2 Economy 1-14
1.6.3 Employment 1-14
1.6.4 Physical Features 1-15
1.6.5 Infrastructure – City Departments 1-15

Section 2 ~ PARTICIPATION INFORMATION ..... Section 2

DMA 2000 PLANNING REQUIREMENTS 2-1
2.1 List of Participating and Non-Participating Jurisdictions 2-1
2.2 Description of Participation in the Shasta County Planning Process 2-2
2.3 Description of Participation in the City of Anderson Planning Process 2-2

Section 3 ~ PLANNING PROCESS ..... Section 3

DMA 2000 PLANNING REQUIREMENTS 3-1
3.1 Description of Planning Steering Committee Formation 3-1
3.2 Hazard Mitigation Meetings 3-3
3.3 Planning Process 3-3
3.4 Public Involvement 3-4
3.5 Existing Plans or Studies Reviewed 3-7

Section 4 ~ RISK AND VULNERABILITY ASSESSMENT ..... Section 4

DMA 2000 PLANNING REQUIREMENTS 4-1
4.1 Overview of the Risk Assessment Process 4-2
4.1.1 Identifying Hazards 4-2
4.1.2 Profiling Hazards 4-3
4.1.3 Identifying Assets 4-3
4.1.4 Assessing Vulnerability 4-3
4.1.5 Analyzing Development Trends 4-4
4.2 Hazard Identification, Screening, and Ranking 4-4
4.2.1 List of Hazards 4-4
4.2.2 Hazard Identification Process 4-4
4.2.3 Hazard Identification Sources 4-5
4.2.4 Non-Profiled Hazards 4-6
4.2.5 Future Development and Critical Facilities 4-7
4.2.6 Critical Facilities Definition and Inventory 4-7
4.2.7 Hazard Ranking 4-8
4.3 Hazard Profiling, Risk, and Vulnerability Assessment 4-10
Background 4-10
4.3.1 Flood 4-10
a. Hazard Definition 4-10
b. History of Floods 4-11
c. Risk Assessment – Vulnerability and Potential Losses 4-15
4.3.2 Wildfire 4-28
a. Hazard Definition 4-28
b. History of Wildfires 4-31
c. Risk Assessment – Vulnerability and Potential Losses 4-33
d. Current Wildfire Hazard Mitigation Efforts 4-43
4.3.3 Extreme Weather 4-49
a. Hazard Definition 4-49
b. History of Extreme Weather 4-50
c. Risk Assessment – Vulnerability and Potential Losses 4-51
d. Future Events 4-56
4.3.4 Earthquake 4-56
a. Hazard Definition 4-56
b. History of Earthquakes 4-59
c. Risk Assessment – Vulnerability and Potential Losses 4-61
d. Current Earthquake Hazard Mitigation Efforts 4-64
4.3.5 Hazardous Materials 4-65
a. Hazard Definition 4-65
b. History of Hazardous Materials 4-69
c. Risk Assessment – Vulnerability and Potential Losses 4-70
d. Current Hazardous Materials Hazard Mitigation Efforts 4-73

4.3.6 Volcano 4-74
a. Hazard Definition 4-74
b. History of Volcanoes 4-74
c. Risk Assessment – Vulnerability and Potential Losses 4-76
d. Current Volcano Hazard Mitigation Efforts 4-78
4.3.7 CBRNE (Chemical, Biological, Radiological, Nuclear, & Explosive) 4-79
a. Hazard Definition 4-79
b. History of CBRNE 4-82
c. Risk Assessment – Vulnerability and Potential Losses 4-82
d. Current CBRNE Hazard Mitigation Efforts 4-83
4.3.8 Pandemic/Epidemic 4-84
a. Hazard Definition 4-84
b. History of Pandemic/Epidemic 4-85
c. Risk Assessment – Vulnerability and Potential Losses 4-86
d. Current Pandemic/Epidemic Hazard Mitigation Efforts 4-92
4.3.9 MCI – Multi Casualty Incidents 4-92
a. Hazard Definition 4-92
b. History of Multi Casualty Incidents 4-93
c. Risk Assessment – Vulnerability and Potential Losses 4-94
d. Current Multi Casualty Incidents Hazard Mitigation Efforts 4-95
4.3.10 Dam Failure 4-99
a. Hazard Definition 4-99
b. Potential for Dam Failure Incidents 4-99
c. Risk Assessment – Vulnerability and Potential Losses 4-101
d. Current Dam Failure Hazard Mitigation Efforts 4-101
4.4 Analysis of Land Use 4-103
4.4.1 Shasta County 4-103
4.4.2 City of Anderson 4-117
4.5 Analysis of Development Trends 4-118
4.5.1 Shasta County 4-118
4.5.2 City of Anderson 4-121

Section 5 ~ Goals, Objectives, and Actions ..... Section 5

DMA 2000 PLANNING REQUIREMENTS 5-1
5.1 Overview 5-2
5.1.1 Develop Mitigation Goals and Objectives 5-2
5.1.2 Mitigation Actions and Priorities 5-2
5.1.3 Evaluating Alternatives and Prioritizing Projects 5-3
5.1.4 Implementation Plan 5-4
5.1.5 Documenting the Mitigation Planning Process 5-4
5.2 Regional Considerations 5-5
5.3 County of Shasta 5-5
5.3.1 Capabilities Assessment 5-5
5.3.1.1 Existing Institutions, Plans, Policies, and Ordinances 5-5
5.3.1.2 Fiscal Resources 5-18

5.3.2 Goals, Objectives, and Actions 5-18
5.3.2.1 Goals 5-18
5.3.2.2 Objectives 5-19
Flood 5-19
Wildfire 5-21
Extreme Weather 5-23
Earthquake 5-25
Hazardous Materials 5-27
Volcano 5-28
Chemical, Biological, Radiological, Nuclear, & Explosive 5-30
Pandemic/Epidemic 5-32
Multi Casualty 5-34
Dam Failure 5-35
5.3.2.3 Prioritization and Implementation of Action Items 5-37
Flood 5-38
Wildfire 5-45
Extreme Weather 5-62
Earthquake 5-64
Hazardous Materials 5-65
Volcano 5-65
Chemical, Biological, Radiological, Nuclear, & Explosive 5-66
Pandemic/Epidemic 5-66
Multi Casualty 5-67
Dam Failure 5-70
5.4 City of Anderson 5-71
5.4.1 Capabilities Assessment 5-71
5.4.1.1 Existing Institutions, Plans, Policies, and Ordinances 5-71
5.4.1.2 Fiscal Resources 5-78
5.4.2 Goals, Objectives, and Actions 5-78
5.4.2.1 Goals 5-79
5.4.2.2 Objectives 5-79
Flood 5-79
Hazardous Materials 5-81
Extreme Weather 5-83
Earthquakes 5-84
Wildfire 5-85
5.4.2.3 Prioritization and Implementation of Action Items 5-87
Flood 5-88
Hazardous Materials 5-93
Extreme Weather 5-94
Earthquakes 5-94
Wildfire 5-95

Section 6 ~ Plan Maintenance ..... Section 6

DMA 2000 PLANNING REQUIREMENTS 6-1
6.0 Introduction 6-1

6.1 Monitoring, Evaluating and Updating the Plan 6-1
6.1.1 Plan Monitoring 6-1
6.1.2 Plan Evaluation 6-1
6.1.3 Plan Updates 6-2
6.1.4 Implementation through Existing Programs 6-2
6.1.5 Continued Public Involvement 6-2

Appendices

Appendix A. Additional Federal and State Requirements

Appendix B. References

Appendix 3-A. Steering Committee/Public Meeting Information

Appendix 3-B. Survey and Summary of Responses

Appendix 4-A. Hazus MH Flood Reports

Appendix 4-B. Hazus MH Earthquake Reports

Appendix 5-A. Shasta County Mitigation Projects Implementation Matrix

Appendix 5-B. Anderson Mitigation Projects Implementation Matrix

Appendix 5-C. STAPLE/E Results

LIST OF FIGURES

Section 1

Figure 1.5-1 Watersheds of Shasta County 1-12

Section 4

FLOOD

Figure 4.3-1.A Shasta County Critical Facilities 4-19
Figure 4.3-1.B Floodplains and Critical Facilities 4-21
Figure 4.3-1.C South Central Urban Region Flood Hazard 4-25
Figure 4.3-1.D City of Anderson Flood Hazard 4-26

WILDFIRE

Figure 4.3-2.A Shasta County Fire History 4-32
Figure 4.3-2.B Direct Protection Area for Wildland Fire 4-34
Figure 4.3-2.C Location and Extent of Risk Levels for Shasta County Wildfires 4-35
Figure 4.3-2.D Critical Facilities Identified for the County 4-37
Figure 4.3-2.E Fuel Reduction Planning Areas 4-47
Figure 4.3-2.F Fire Safe Council Fire Plan Base Map 4-48

EXTREME WEATHER

Figure 4.3-3.A California Historical & Projected Temperature Increases 1961-2099 4-54

EARTHQUAKE

Figure 4.3-4.A Shasta County Earthquake Faults 4-58
Figure 4.3-4.B Historic Shasta County Earthquakes 4-60
Figure 4.3-4.C Earthquake Ground Shaking Potential 4-62

VOLCANO

Figure 4.3-6.A Northern California Volcanic Hazards 4-75

LIST OF TABLES

Section 1

Table 1.5-1 Population of the Cities of Shasta County 1-8
Table 1.5-2 Industry Overview of Shasta County 1-9

Section 3

Table 3.1-1 Members of the HMP Steering Committee.....3-2
Table 3.2-1 Steering Committee Meetings Summary.....3-3
Table 3.4-1 Public Involvement in the Planning Process.....3-5
Table 3.4-2 Public Participation in the Planning Process 3-5

Section 4

Table 4.2-1 Summary of Hazard Identification Results.....4-5
Table 4.2-2 Summary of Non-Profiled Hazards.....4-6
Table 4.2-3 Hazard Ranking and Planning Consideration.....4-9

FLOOD
Table 4.3-1.1 Historical Flood Peak Flows on the Sacramento River 4-11
Table 4.3-1.2 Historical Flood Peak Flows on Cottonwood Creek.....4-12
Table 4.3-1.3 Major Watersheds in Shasta County.....4-14
Table 4.3-1.4 Abbreviations and Costs Used for Critical Facilities and Infrastructure.....4-17
Table 4.3-1.5 Building Exposure by Occupancy Type County-wide 4-27
Table 4.3-1.6 Expected Damage to Essential Facilities County-wide.....4-27

WILDFIRE
Table 4.3-2.1 Large Shasta County Fires.....4-31
Table 4.3-2.2 Fire Regime Condition Class Descriptions 4-40

EXTREME WEATHER
Table 4.3-3.1 Possible Heat Disorders by Heat Index Level 4-52

EARTHQUAKE
Table 4.3-4.1 Modified Mercalli Intensity and PGA.....4-59
Table 4.3-4.2 Expected Building Damage by Occupancy.....4-64

HAZARDOUS MATERIALS
Table 4.3-5.1 City of Redding Hazardous Materials Responses - 2004 ...4-70

PANDEMIC/EPIDEMIC
Table 4.3-8 West Nile Virus Cases in Shasta County.....4-93

ANALYSIS OF LAND USE
Table 4.4-1A Shasta County Total Agricultural Production Value 2009 ..4-104

LIST OF TABLES – cont'd.

Section 5

Table 5.1-1 Selection Criteria Questions 5-4
Table 5.3-1 Shasta County Administrative and Technical Capacity 5-17
Table 5.3-2 Shasta County Legal and Regulatory Capability 5-17
Table 5.3-3 Shasta County Fiscal Capability.....5-18
Table 5.4-1 City of Anderson Departments 5-71
Table 5.4-2 City of Anderson Administrative and Technical Capacity ...5-77
Table 5.4-3 City of Anderson Legal and Regulatory Capability 5-77
Table 5.4-4 City of Anderson Fiscal Capability.....5-78

ACRONYMS

ac	Asphalt Concrete
BFE	Base Flood Elevation
Cal EMA	California Emergency Management Agency
CBRNE	Chemical, Biological, Radiological, Nuclear, & Explosive
CDF	California Department of Forestry and Fire Protection
CMP	Corrugated Metal Pipe
CRS	Community Rating System
CVP	Central Valley Project
DHS	Department of Homeland Security
DMA	2000 Disaster Mitigation Act of 2000
DWR	California Department of Water Resources
FEMA	Federal Emergency Mitigation Assistance
FIRM	Flood Insurance Rate Map
FIS	Flood Insurance Study
FMA	Flood Mitigation Assistance
FRAP	Fire Resource and Assessment Program
GIS	Geographic Information System
HMGP	Hazard Mitigation Grant Program
IMEUC	Implementation, Monitoring, Evaluation, and Update Committee
LHMP	Local Hazard Mitigation Plan
NFIP	National Flood Insurance Program
NOAA	National Oceanic and Atmospheric Administration
NWS	National Weather Service
OES	California Governor's Office of Emergency Services
PDM	Pre-Disaster Mitigation Program
PA	Public Assistance Program
RAMS	Risk Assessment and Mitigation Strategies
SCHMP	Shasta County Hazard Mitigation Plan
SFHA	Special Flood Hazard Area
SHMP	State Hazard Mitigation Plan
USDOT	U.S. Department of Transportation
USACOE	U.S. Army Corps of Engineers
USGS	U.S. Geological Survey

ESSENTIAL TERMINOLOGY

One of the difficulties in mitigation planning is confusion over the meaning of terms. The following discussion identifies key terms, their working definitions, and their expanded meanings found in references consulted during exploration of this issue.

For purposes of the Shasta County Hazard Mitigation Plan (SCHMP), the following working definitions are described briefly and, in some cases, accompanied by alternative definitions lending additional meaning from the law and natural hazards literature. One important source for these working definitions is a training handbook, "Planning for a Disaster-Resistant Community," prepared by Federal Emergency Mitigation Assistance (FEMA) and the American Planning Association (APA).

Hazard: The term "hazard" means an event or physical condition that has the potential to cause fatalities, injuries, property damage, infrastructure damage, agricultural losses, damage to the environment, interruption of business, or other types of harm or loss.

Risk: The term "risk" means the potential losses associated with a hazard, defined in terms of expected probability and frequency, exposure, and consequences. The International Standards Organization defines the term "risk" as the combination of the probability of an event and its consequences, where:

- Probability is the extent to which an event is likely to occur;
- Event is the occurrence of a particular set of circumstances; and
- Consequences are the outcome of an event.

Vulnerability: The term "vulnerability" broadly means the level of exposure of human life and property to damage from natural and human-made hazards. This definition is expanded with a discussion of social vulnerability, which is described as partially the product of social inequalities—those social factors that influence or shape the susceptibility of various groups to harm, govern their ability to respond. It is asserted that social vulnerability is also the product of place inequalities—those characteristics of communities and the built environment, such as the level of urbanization, growth rates, and economic vitality, that contribute to the social vulnerability of places. Others expand on this vulnerability perspective, noting that disasters result not only from physical agents, but from a combination of three factors:

1) Disaster agent – whether a hurricane, earthquake, tornado, or some technological or human-induced event;
2) Physical setting affected by the disaster, including:
   a) characteristics of the built environment (e.g., structures not built to survive the physical impact of the disaster agent); and
   b) environmental features that serve to either mitigate the effects of disasters or make them more severe (e.g., diminished wetlands that could have cushioned the impacts of Katrina); and
3) Population vulnerability, a complex construct that includes such factors as:

a) proximity to physical disaster impacts;
b) material resources (e.g., income and wealth);
c) race, ethnicity, gender, age;
d) knowledge concerning recommended safety measures; and
e) factors associated with social and cultural capital, such as routine involvement in social networks that can serve as conduits for information and mutual aid, as well as knowledge that enables community residents to interact successfully with mainstream societal institutions.

Disaster: The term "disaster" means a major detrimental impact of a hazard upon the population and the economic, social, and built environment of an affected area.
Note that a variety of other definitions of the term "disaster" are found in the natural hazards literature and the law, including the following:

> …an event concentrated in time and space, in which a society or one of its subdivisions undergoes physical harm and social disruption, such that all or some essential functions of the society or subdivision are impaired
> …the occurrence of a sudden or major misfortune which disrupts the basic fabric and normal functioning of a society (or community)

For declaring a disaster at the federal level, the Stafford Act provides the following definition of the term "major disaster":

> …any natural catastrophe (including any hurricane, tornado, storm, high water, wind-driven water, tidal wave, tsunami, earthquake, volcanic eruption, landslide, mudslide, snowstorm, or drought), or, regardless of cause, any fire, flood, or explosion, in any part of the United States, which in the determination of the President causes damage of sufficient severity and magnitude to warrant major disaster assistance under this Act to supplement the efforts and available resources of states, local governments, and disaster relief organizations in alleviating the damage, loss, hardship, or suffering caused thereby.

The term "catastrophe" in the Stafford Act definition implies an event of a magnitude exceeding available local and state response and recovery resources. In more recent history, the term "catastrophic" has been redefined by events such as the 9/11 World Trade Center disaster and Hurricane Katrina to mean disasters large enough to stretch national resources.

Natural vs. Human-Caused Disasters: The term "natural disaster" refers to destructive events involving natural forces such as droughts, earthquakes, floods, hurricanes, landslides, mudslides, storms, tornados, tsunamis, high or wind-driven waters, wildfires, and volcanic eruptions. By contrast, "human-caused" disasters include acts of war and terrorism as well as disasters with a technological component such as dams and levee failures, nuclear accidents and radiological releases, major truck and rail transportation accidents, oil and other hazardous materials spills, and airplane crashes.

It is important to realize, however, that distinctions between natural, human-caused, and technological disasters are often artificial when taking into account the human decisions underlying settlement patterns that conflict with natural hazards. For example, Hurricane

Katrina on the Gulf Coast was both a natural and human-caused disaster involving the construction of urban areas over time in naturally hazardous areas below sea level only partially protected by construction of inadequate levees. To the extent that disaster losses could be made preventable through mitigation, natural disasters can also be considered human-caused.

Mitigation: The term "mitigation" means sustained action taken to reduce or eliminate the long-term risk to human life and property from natural, human-caused, and technological hazards and their effects. Note that this emphasis on long-term risk distinguishes mitigation from actions geared primarily to emergency preparedness and short-term recovery. Mitigation is predicated on the principles that many losses are preventable through better community design and that each event should teach us how to reduce losses in the next disaster. Mitigation generally means reducing long-term risk from hazards to acceptable levels through predetermined measures accompanying physical development, such as strengthening structures to withstand earthquakes, prohibiting or limiting development in flood-prone areas, clearing defensible space around residences in wildland-urban interface (WUI) areas, or designing development away from areas of geological instability. Mitigation is different from emergency preparedness. The latter concentrates on activities that make a person, place, or organization ready to respond to a disaster with emergency equipment, food, emergency shelter, and medicine.

Preparedness: The term "preparedness" means making preparations before a disaster for what to do immediately after a disaster. Examples of preparedness include developing pre-disaster plans and information regarding who to contact and where to go after a disaster; what food, equipment, and other emergency supplies to have ready and stored to enable quick action; what emergency communications measures should be available; how and where to evacuate people; and how to provide food, shelter, medical assistance, and basic services to disaster victims. It can also mean preparing for recovery, educating the public on personal and household preparedness, and practicing disaster drills. Preparedness is sometimes confused with mitigation. However, it is distinguished from mitigation by its focus on immediate post-disaster action. Mitigation and preparedness go hand-in-hand. Where mitigation is insufficient to significantly reduce potential disaster losses, then preparedness becomes especially important. To the extent that time or financial resources preclude long-term mitigation of many hazards in the natural and social environment, then it becomes very important to undertake plans and actions to prepare for emergencies, making it easier to respond to and recover. This interdependency is fundamental to the SHMP.

Response: The term "response" means actions taken to respond to the disaster, such as rescuing survivors, providing for mass evacuation, feeding and sheltering victims, and restoring communications.

Recovery: The term "recovery" means restoring people's lives and creating new opportunities for the future. It includes such actions as restoration of essential transportation, utilities and other public services; repair of damaged facilities; provision

of both temporary and replacement housing; restoration and improvement of the economy; and long-term reconstruction which improves the community.

Sustainability: Sustainability has come to be an over-arching concept within which disaster management takes place. A well-known definition of sustainability comes from the World Commission on Environment and Development which stated that sustainable development was that which meets the needs of the present without compromising the ability of future generations to meet their own needs. This vision was articulated at a finer level by the National Commission on the Environment which suggested sustainability is a strategy for improving the quality of life while preserving the environmental potential for the future, of living off interest rather than consuming natural capital.

For purposes of this Plan, the term “sustainability” adds to these previous definitions the idea of preservation of resources – physical, social, economic, environmental, historical, and cultural – for the benefit of future generations. Thus, a community is inherently unsustainable if its resources are destroyed or dramatically altered by disasters. Sustainable cities are those that both consume and preserve resources in a way that allows them to exist for a long period of time. One of the paths to sustainability is through investment in strong disaster mitigation.

Resilience: The term resilience is commonly defined as the ability of a system to absorb shock and maintain its structure and functions with a minimum of loss. Further, a resilient system is one that can resume pre-event functionality in a relatively short time. Thus, a community is resilient when it maintains continuity and recovers quickly despite disasters. This basic concept of resilience is expanded here to include two additional factors: (1) multiple geographic levels – cities, counties, regions, the state, and (2) the capacity of a city, county, or state to adapt or transform itself during recovery to meet new challenges posed by changed conditions. The latter idea is captured in the commonly employed phrase “building back better.”

For purposes of this Plan, the term “resilience” thus refers to the capacity of a community, region, or state to: (1) survive a major disaster, (2) retain its essential structure and functions, and (3) adapt to post-disaster opportunities for transforming itself to meet new challenges. Resilience should be seen as an element of sustainability. Disasters destroy resources, making communities less sustainable or unsustainable, whereas resilience helps to protect resources. Resilience can be developed not only through mitigation, but also through its coordinated development and implementation with the other disaster management functions, including preparedness, response, and recovery.

ACKNOWLEDGEMENTS

Shasta County Board of Supervisors
Les Baugh
Linda Hartman
Glenn Hawes
David A. Kehoe
Leonard Moty

Anderson City Council
Norma Comnick
John Day
Dede Hopkins
Melissa Hunt
James Yarbrough

Project Team Leader
Jan Bulinski, Shasta County Public Works

Consultants
ENPLAN
Western Shasta Resource Conservation District

Shasta County Mission Statement:
Shasta County meets the needs of our community through collaborative services provided with *courteous, efficient professionalism while ensuring public trust.*

City of Anderson Mission Statement:
A community that cares about its residents…
a community with pride!

SECTION 1 – INTRODUCTION

Contents:

DMA 2000 PLANNING REQUIREMENTS
1.1 INTRODUCTION
1.2 PLAN DESCRIPTION/PURPOSE OF PLAN
1.3 PLAN PURPOSE AND AUTHORITY
1.4 OFFICIAL RECORD OF ADOPTION
1.5 COMMUNITY DESCRIPTION – SHASTA COUNTY
1.6 COMMUNITY DESCRIPTION – CITY OF ANDERSON

DMA 2000 PLANNING REQUIREMENTS:
Adoption by the Local Governing Body

REQUIREMENT §201.6(C)(5). The local hazard mitigation plan shall include documentation that the plan has been formally adopted by the governing body of the jurisdiction requesting approval of the plan (e.g., City Council, County Commissioner, Tribal Council).

EXPLANATION Adoption by the local governing body demonstrates the jurisdiction's commitment to fulfilling the mitigation goals and objectives outlined in the plan. Adoption legitimizes the plan and authorizes responsible agencies to execute their responsibilities. For final approval by FEMA, the Local Hazard Mitigation Plan must include a copy of the local governing body's resolution, adopting the plan.

ELEMENT A. Has the plan has been formally adopted by the local governing Body?

REQUIREMENT §201.6(D) (1). Plans must be submitted to the State Hazard Mitigation Officer for initial review and coordination. The State will then send the plan to the appropriate FEMA Regional Office for formal review and approval. (2) The Regional review will be completed within 45 days after receipt from the State, whenever possible.

1.1 INTRODUCTION

Throughout northern California, people and property are at risk from a variety of hazards, in particular natural hazards such as wildland fires, floods, winter storms, drought, extreme heat, and earthquakes are part of the natural phenomena of life in the North State. The impact on families and individuals can be immense and damages to businesses can result in regional economic consequences. The time, money, and effort to respond to and recover from these disasters divert public resources and attention from other important programs and problems. Shasta County and the City of Anderson recognize the consequences of disasters and the need to reduce the impacts of natural hazards. The elected and appointed officials of the County and City also know that with careful selection, mitigation actions in the form of projects and programs can become long-term, cost effective means for reducing the impact of natural hazards.

The purpose of hazard mitigation is to implement and sustain actions that reduce vulnerability and risk from hazards, or reduce the severity of the effects of hazards on people and property. Mitigation actions are both short-term and long-term activities, which reduce the cause or occurrence of hazards; reduce exposure to hazards, or reduce effects of hazards through various means to include preparedness, response and recovery measures. Effective mitigation actions will also reduce the adverse impact and costs of future disasters.

The Shasta County Multi-Jurisdictional Hazard Mitigation Plan ("SCHMP") includes resources and information to assist in planning for hazards. The plan provides a list of actions that may assist Shasta County ("County") and the City of Anderson ("City"), together the "Jurisdictions," in reducing risk and preventing loss from future hazard events.

The plan was prepared with input from County agencies, County and City residents, responsible officials, consultants (ENPLAN Environmental Scientists and Planners and Western Shasta Resource Conservation District) with the support of the State of California Emergency Management Agency (Cal EMA) and the Federal Emergency Management Agency (FEMA). The process to develop the plan included nearly a year of coordination with representatives from various jurisdictions throughout the County. The plan will guide the Jurisdictions toward greater disaster resistance in harmony with the character and needs of its residents.

BACKGROUND

Executive Order W-9-91 required the director of Cal EMA to prepare the California State Emergency Plan and to coordinate activities of all state agencies during the preparedness and response phases of emergencies. Subsequent standing administrative orders require hazard mitigation as part of emergency planning activities. The State Hazard Mitigation Plan of 2010 (2010 SHMP) provides a common database and assessment concerning hazards, vulnerabilities, and risk from natural and human caused hazards for the Emergency Plan, and a variety of related operational emergency plans.

The state has undertaken particularly significant mitigation planning efforts for California's three primary impact disaster sources: earthquakes, floods, and wildfires. These hazard-specific mitigation plans are:

- California Earthquake Loss Reduction Plan
- California Fire Plan
- State Flood Hazard Mitigation Plan

These plans include information on local risks that helped to form the foundation for the risk assessment in the SCHMP.

The vision of the 2010 SHMP is a safe and resilient California through hazard mitigation. The mission of the 2010 SHMP is to integrate current laws and programs into

a mitigation system that will guide the state in significantly reducing potential casualties and damage as well as the physical, social, economic, and environmental disruption from disasters.
The goals and objectives of the 2010 SHMP are to:

1. Significantly reduce life loss and injuries.
2. Minimize damage to structures and property, as well as disruption of essential services and human activities.
3. Protect the environment.
4. Promote hazard mitigation as an integrated public policy.

Through Cal EMA, the state has implemented a program to promote and support local hazard mitigation planning (LHMP) and local participation in state hazard mitigation planning. Cal EMA assists and supports local governments in the development LHMPs and tracks the progress and effectiveness of plan updates and projects. The goal of the LHMP program is for all local governments in California to have a FEMA-approved LHMP. Local governments have an approved plan to be eligible for certain mitigation programs authorized under the Stafford Act.

The 2010 SHMP includes vision, mission, goals, and objectives statements within a broader strategic framework which identifies the basis for setting mitigation priorities and using state and local capabilities to achieve outcomes which are consistent. The 2010 SHMP maintains and provides for continued progress on the following eight key strategies for action established by the 2007 SHMP.

1. Adopt legislation formalizing California's comprehensive mitigation program.
2. Strengthen inter-agency coordination actions, including state and local linkages.
3. Broaden public and private sector mitigation linkages.
4. Set targets for measuring future action progress.
5. Enhance data systems and GIS modeling.
6. Establish a mitigation registry for communicating progress.
7. Expand mitigation project loss avoidance tracking through the Sate Mitigation Assessment Review Team (SMART) system.
8. Connect mitigation planning with regional planning.

The objectives of the LHMP program are to:

- Integrate hazard mitigation activities in all pertinent local government programs.
- Maximize the use of hazard mitigation resources, grants, and funds to reduce the impact of future disasters at the local level.

- Maintain collaborative and cooperative relationships with local emergency managers, land use planners, and the scientific and technical communities involved in hazard mitigation.
- Provide technical assistance and guidance to local governments to improve hazard risk assessments, mitigation project identification and analysis, and the development of local hazard mitigation plans.
- Improve communications with stakeholders, legislators, and special interest groups involved in hazard mitigation.
- Continue to enhance Cal EMA Regional and Operational Area capability and coordination.
- Develop a statewide program of support for hazard identification and analysis and a risk-based approach to project identification, prioritization, and support for local governments.

Within the State and County/City planning framework, key considerations in developing mitigation planning strategies include:

- Compatibility between state and community goals
- Legal authority
- Ability to implement and enforce mitigation actions
- Technical feasibility
- Financial capability
- Priority level of the proposal project among the hazards addressed
- Completeness of the solution

1.2 PLAN DESCRIPTION/PURPOSE OF PLAN

Mitigation is commonly defined as sustained actions taken to reduce or eliminate long-term risk to people and property from hazards and their effects. Hazard mitigation focuses attention and resources on jurisdictional policies and actions that will produce successive benefits over time. The impact of expected yet often unpredictable natural and human-caused events can be reduced through planning. History has demonstrated that it is less expensive to prevent disaster damage than to repeatedly repair damage after a disaster has struck. A mitigation plan states the aspirations and specific courses of action Jurisdictions intend to follow to reduce vulnerability and exposure to future hazard events. This plan was formulated through a systematic process centered on the participation of citizens, businesses, public officials, and other stakeholders, to the extent possible.

It is the intent of the Jurisdictions that the SCHMP will be used as a tool for all stakeholders to increase public awareness of local hazards and risks, while at the same time providing information about options and resources available to reduce those risks. Teaching the public about potential hazards will help the Jurisdictions protect against the effects of the hazards, and will enable informed decision making on where to live, play, and locate homes and businesses.

The emphasis of the SCHMP is on the assessment and avoidance of identified risks, implementing loss reduction measures for existing exposures, and insuring critical services and facilities survive a disaster. Hazard mitigation strategies and measures avoid losses by limiting new exposures in identified hazard areas, alter the hazard by eliminating or reducing the frequency of occurrence, avert the hazard by redirecting the impact by means of a structure or adapt to the hazard by modifying structures or standards.

1.3 PLAN PURPOSE AND AUTHORITY

Authority to create this SCHMP is derived from Public Law 106-390, Section 322, commonly known as the Disaster Mitigation Act of 2000 (DMA 2000), and the associated Interim Final Rule, 44 CFR Parts 201 and 206, published in the Federal Register on February 26, 2002. The DMA 2000 is the latest legislation to improve the delivery of mitigation programs through sound and viable planning (Public Law 106-390). The new legislation reinforces the importance of mitigation planning and emphasizes planning for disasters before they occur. As such, DMA 2000 establishes a pre-disaster hazard mitigation program and new requirements for the national post-disaster Hazard Mitigation Grant Program (HMGP).

Section 322 of DMA 2000 specifically addresses mitigation planning at the state and local levels. It identifies new requirements that allow HMGP funds to be used for planning activities, and increases the amount of HMGP funds available to states that have developed a comprehensive, enhanced mitigation plan prior to a disaster. States and communities must have an approved mitigation plan in place prior to receiving post-disaster HMGP funds. County, local, and tribal mitigation plans must demonstrate that their proposed mitigation measures are based on a sound planning process that accounts for the risk to and the capabilities of the individual communities.

State governments have certain responsibilities for implementing Section 322, including:

- Preparing and submitting a standard or enhanced state mitigation plan;
- Reviewing and updating the state mitigation plan every three years;
- Providing technical assistance and training to local governments to assist them in applying for HMGP grants and in developing local mitigation plans; and
- Reviewing and approving local plans if the state is designated a managing state and has an approved enhanced plan.

DMA 2000 is intended to facilitate cooperation between state and local authorities. It encourages and rewards local and state pre-disaster planning and promotes sustainability as a strategy for disaster resistance. This enhanced planning network is intended to enable local and state governments to articulate accurate needs for mitigation, resulting in faster allocation of funding and more effective risk reduction projects.

FEMA prepared an Interim Final Rule, published in the Federal Register on February 26, 2002 (44 CFR Parts 201 and 206), which establishes planning and funding criteria for states and local communities. The Plan has been prepared to meet FEMA and CA OES requirements thus making the County and City eligible for funding and technical assistance from state and federal hazard mitigation programs, such as HMGP, Pre-Disaster Mitigation-Competitive, and Flood Mitigation Assistance programs.

This federal law and associated regulation establishes planning and funding criteria for states and local communities. The SCHMP is intended to serve many purposes, including:

- *Enhance Public Awareness and Understanding* – to help residents of Shasta County and the City of Anderson to better understand the natural hazards that threaten public health, safety, and welfare; economic vitality; and the operational capability of important institutions;
- *Create a Decision Tool for Management* – to provide information that managers and leaders of local government, business and industry, community associations, and other key institutions and organizations need to take action to address vulnerabilities to future disasters;
- *Promote Compliance with State and Federal Program Requirements* – to insure that the County and City can take full advantage of state and federal grant programs, policies, and regulations that encourage or mandate that local governments develop comprehensive hazard mitigation plans;
- *Enhance Local Policies for Hazard Mitigation Capability* – to provide the policy basis for mitigation actions that should be promulgated by participating jurisdictions to create a more disaster-resistant future; and
- Provide *Inter-Jurisdictional Coordination of Mitigation-Related Programming* – to ensure that proposals for mitigation initiatives are reviewed and coordinated among the participating jurisdictions.
- Achieve *Regulatory Compliance* – To qualify for certain forms of federal aid for pre- and post-disaster funding, local jurisdictions must comply with the federal DMA 2000 and its implementing regulations (44 CFR Section 201.6). DMA 2000 intends for hazard mitigation plans to remain relevant and current. Therefore, it requires that State hazard mitigation plans are updated every three years and local plans, including this SCHMP, every five years. This means that the SCHMP will use a “five-year planning horizon.” It is designed to carry the Jurisdictions through the next five years, after which its assumptions, goals, and objectives will be revisited and the plan resubmitted for approval.

1.4 OFFICIAL RECORD OF ADOPTION

This section provides a general and comprehensive view of the DMA 2000. This includes a review of the federal requirements, Jurisdictional adoption, and supporting documentation.

1.4.1 Disaster Mitigation Act 2000 Requirements

The DMA 2000, commonly known as the 2000 Stafford Act amendments, was approved by Congress on October 10, 2000. On October 30, 2000, the President signed the bill into law, creating public Law 106-390. The DMA 2000 is the latest legislation to improve the hazard mitigation planning process. The new legislation reinforces the importance of mitigation planning and emphasizes planning for disasters before they occur. As such, this Act establishes a pre-disaster hazard mitigation program and new requirements for the national post-disaster Hazard Mitigation Grant Program (HMGP). The Act specifically addresses mitigation planning at the state and local levels. It identifies new requirements that allow HMGP funds to be used for planning activities, and increases the amount of HMGP funds available to states that have developed a comprehensive, enhanced mitigation plan prior to a disaster. States and communities must have an approved mitigation plan in place prior to receiving post-disaster HMGP funds.

Local and tribal mitigation plans must demonstrate that their proposed mitigation measures are based on a sound planning process that accounts for the risk to, and the capabilities of, the individual communities. State governments have certain responsibilities for implementing the Act. DMA 2000 is intended to facilitate cooperation between state and local authorities, prompting them to work together. It encourages and rewards local and state pre-disaster planning and promotes sustainability as a strategy for disaster resistance. This enhanced planning network will better enable local and state governments to articulate accurate needs for mitigation, resulting in faster allocation of funding and more effective risk reduction projects. To implement the DMA 2000 planning requirements, FEMA prepared an Interim Final Rule, published in the Federal Register on February 26, 2002, which establishes planning and funding criteria for states and local communities. Normally, FEMA publishes a proposed rule for public comment before publishing a final rule. This process can result in a lengthy comment and response period, during which the proposed rule is not legally effective or enforceable.

1.4.2 Adoption by the Local Governing Body and Supporting Documentation

The Shasta County Multi-Jurisdictional Hazard Mitigation Plan meets the requirements of Section 409 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act of 1988 (Stafford Act) and Section 322 of the Disaster Mitigation Act of 2000 (DMA 2000). This includes complying with the requirement that the plan be adopted by the Shasta County Board of Supervisors and the City Council of Anderson, after Cal EMA and FEMA reviews.

1.5 COMMUNITY DESCRIPTION—SHASTA COUNTY

This section includes the following: an area description, economy, employment, physical features, infrastructure, and departments.

1.5.1 Area Description

Shasta County was one of the original counties of California, created in 1850 at the time of statehood. Parts of the County's territory were given to Siskiyou County in 1852 and to Tehama County in 1856. The County was named after Mount Shasta. The name "Shasta" is derived from the English equivalent for the name of an Indian tribe that once lived in the area. The name of the tribe was spelled in various ways until the present version was used when the County was established. Originally Mt. Shasta was within the County, but it is now part of Siskiyou County, to the north. Its 14,179-foot peak is visible throughout most of Shasta County. According to the U.S. Census Bureau, the County has a total area of 3,847 square miles, of which, 3,785 square miles are land and 62 square miles (1.62%) are water. Mountains line the County on the east, north and west. The Sacramento River flows out of the mountains to the north, through the center of the County, and toward the Sacramento Valley to the south.

Shasta County is one of 58 counties in the State of California and ranks 35th in per capita income. U. S. Census Bureau statistics show the 2009 population was 181,199—a 10% increase from 2000. This represents 4.8% of California's total population. In 2009, 89.9% of the population was white, 1.1% African-American, 3.0% American Indian, 2.5% Asian, 0.1% Native Hawaiian and Other Pacific Islander, 3.4% persons reporting two or more races, and 8.1% Hispanic or Latino origin. The average household size was 2.52 persons. Median household income in 2008 was $42,362 or 69% of the State of California MHI of $61,017. In 2008, persons below the poverty level totaled 17.7%.

Shasta County is located at the northern end of the Sacramento Valley, equal distance between San Diego and Seattle on Interstate 5, 160 miles north of Sacramento and 230 miles north of San Francisco. Shasta County's metro area lies astride the Sacramento River on Interstate 5 and is supported by all major transportation systems.

Table 1.5-1 presents the populations of the three incorporated cities of Shasta County.

Table 1.5-1
Population of the Cities of Shasta County

Shasta County	Population 2009 (www.city-data.com)
City of Redding	90,521
City of Anderson	10,681
City of Shasta Lake	10,208
Unincorporated	69,689
Total	181,099

1.5.2 Economy

The industry overview of Shasta County (2006) in non-agricultural employment of 65,450 people is shown in Table 1.5-2:

Table 1.5-2
Industry Overview of Shasta County

Sector	Employed	%
Educational services, health care, social assistance	19,639	25.9%
Retail Trade	10,053	13.3%
Arts, entertainment, recreation, accommodation, food services	7,432	9.8%
Construction	7,285	9.8%
Professional, scientific, management administrative, and waste management services	5,932	7.8%
Finances, insurance, real estate, rental, and leasing	4,468	5.9%
Other services, except public admin	4,347	5.7%
Manufacturing	3,935	5.2%
Public administration	3,860	5.1%
Transportation, warehousing, utilities	3.345	4.4%
Agriculture, forestry, fishing and hunting, mining	2,240	3.0%
Wholesale trade	2,079	2.7%
Information	1,232	1.6%
Total	75,847	100.0%

(U. S. Census Bureau, American Community Survey, 2006- 2008)

1.5.3 Employment

Shasta's unemployment rate as of November 2010 was 15.7% (CA Economic Development Department) compared to a State unemployment rate of 12.2%. Most new jobs are expected in the services industries, especially consumer services, as well as in education. In the next 15 years, employment in durable manufacturing is expected to continue to decrease, while employment in services is expected to continue to increase.

1.5.4 Physical Features

<u>Mountains</u>

Shasta County is situated where the Central Valley of California meets the convergence of the Klamath and Coastal Mountain Ranges to the northwest and west, with the Cascade Mountain range to the northeast and east. Coniferous forest is the predominant vegetation in the mountainous regions of the County. Other areas of the County are characterized by cultivated and pasture lands, oak woodlands, and grasslands. The major wildlife resources of the County include deer, waterfowl, and fish. Shasta County lies at the northern end of the Great Central Valley and has the unique distinction of having three different mountain ranges flow into the County:

- Sierra Nevada Mountain Range
- Cascade Mountain Range
- Coastal Mountain Range

California's geography is largely defined by its central feature—the Central Valley, a huge, fertile valley between the Coastal Mountain Range and the Sierra Nevada Mountain Range. The northern part of the Central Valley is called the Sacramento

Valley, after its main river. The whole Central Valley is watered by mountain-fed rivers (notably the San Joaquin, Kings, and Sacramento) that drain to the San Francisco Bay system.

In Shasta County, the Great Central Valley area includes the Cities of Anderson, Redding, and Shasta Lake. The climate is described as Mediterranean, with hot, dry summers and cool, wet winters. In January, the average temperatures range from 36 degrees to 55 degrees. In April, the average daily high is 70 degrees with an average daily low of 46 degrees. During July, the temperatures range from 65 to 99 degrees, with an average of 45 days in the summer that exceed 100 degrees. Annual rainfall averages 33 inches, most of which falls between November and March.

The Sierra Nevada Mountain Range in the eastern section of the County is part of a mountain range that runs north–south for 400 miles. The topography of the Sierra Nevada is shaped by uplift and glacial action. The Sierra Nevada has 200–250 sunny days each year, warm summers, fierce winters, and varied terrain, a rare combination of rugged variety and pleasant weather. During the fall, winter, and spring, precipitation in the Sierra Nevada ranges from 20 to 80 inches where it occurs mostly as snow above 6,000 feet. Summers are dry with low humidity; however, afternoon thunderstorms are not uncommon, particularly during the North American Monsoon. Summer high temperatures average 42 to 90 degrees Fahrenheit. The growing season lasts 20 to 230 days, strongly dependent on elevation. The Sierra Nevada snowpack is the major source of water and a significant source of electric power generation in California.

The Cascade Mountain Range is a mountainous region stretching from British Columbia in Canada down to the northern part of California where it meets the Sierra Nevada Mountain Range at the Fall River Valley. The Cascades are part of the Pacific Ring of Fire, the ring of volcanoes around the Pacific Ocean. Lassen is the most southerly active volcano of the Cascade chain. This region is located in the northeastern section of the state bordering Oregon and Nevada, mostly north of the Central Valley and the Sierra Nevada mountain range.

The Coastal Mountain Range segment identified as the Trinity Mountains are located between Trinity Lake and Lake Shasta. The range lies in a southwest-northeasterly direction about 17 miles northwest of Redding, and stretches over a distance of 30 to 35 miles. The Chappie-Shasta Off-Highway Vehicle Area lies between the Trinity Mountains and Shasta Lake. Peaks range from about 4,000 feet at the southern end of the mountains, to more than 7,200 feet. The Trinity Mountains contain significant forested areas including stands of Black Oak, Blue Oak, and Douglas-fir.

Large Lakes and Reservoirs

Shasta Lake lies about fifteen miles north of Redding with 365 miles of shoreline consisting of many arms and inlets, which make it a paradise for explorers and boaters alike. The four major arms of the lake, Sacramento, McCloud, Squaw Creek, and Pit, offer spectacular scenery as well as unusual geologic and historic areas of interest. Lake Shasta, also called Shasta Lake, is an artificial lake created by the construction of

Shasta Dam across the Shasta-Trinity National Forest of Shasta County, California, between 1935 and 1945. With a capacity of 4,552,000 acre-ft at full pool, the lake has an elevation of 1,067 feet, and a surface area of 30,000 acres, making it the state's largest reservoir, and its third largest body of water. The lake has a mostly steep mountainous shoreline covered with tall evergreen trees and manzanita. The maximum depth is 517 feet (158 m). Known as the keystone of the Central Valley Project (CVP), outflow from Shasta Dam provides electricity and irrigation for widespread areas of California below the dam as well as flood control for the Sacramento River during the rainy season.

The Keswick Dam functions as an after-bay (regulating reservoir) for Shasta Dam and also generates power. The CVP is a complex operation of interrelated divisions. Shasta Dam acts as a flood control dam for the Sacramento River. Shasta Lake stores water for controlled releases downstream. The Trinity River Division diverts surplus water from the Trinity River, in the Klamath River Basin, into the Sacramento River. Water from the Trinity River Division enters the Sacramento at Keswick Reservoir in the Shasta Division. Downstream from the Shasta Division, the Sacramento River Division supplies Sacramento River water to Tehama, Glenn, Colusa, and Yolo Counties for irrigation. Releases from the Shasta Division help control salinity in the Delta Division.

Whiskeytown Lake is located 8 miles west of Redding in the Whiskeytown National Recreation Area, a portion of the larger Shasta-Trinity Recreation Area. It is formed by Whiskeytown Dam on Clear Creek as part of the Bureau of Reclamation's Central Valley Water Project, providing water for agriculture. Additional water comes from Whiskey Creek and from the Lewiston Reservoir, which is supplied by the Trinity River, coming through the Clear Creek Tunnel from the bottom of Trinity Lake. As the water enters and exits Whiskeytown Lake through a series of tunnels and penstocks, it generates hydroelectricity through the Judge Francis Carr and Keswick Powerhouses. Whiskeytown Lake, located at the junction of the Klamath Mountain range and the northern edge of the Sacramento Valley, is home to a unique collection of animal and plant life. Whiskeytown Lake provides 36 miles of shoreline and 3,200 surface acres for fun and recreation. Whiskeytown has relatively stable water levels and less water traffic than other area lakes, making it the perfect home for Largemouth, Smallmouth, and Spotted Bass. This lake is known for its Kokanee Salmon and year-round Brook and Rainbow Trout population for shore anglers. Other local fish include Sunfish, Catfish, and Sacramento Pikeminnow.

Watersheds

The County is divided into 18 major watersheds:

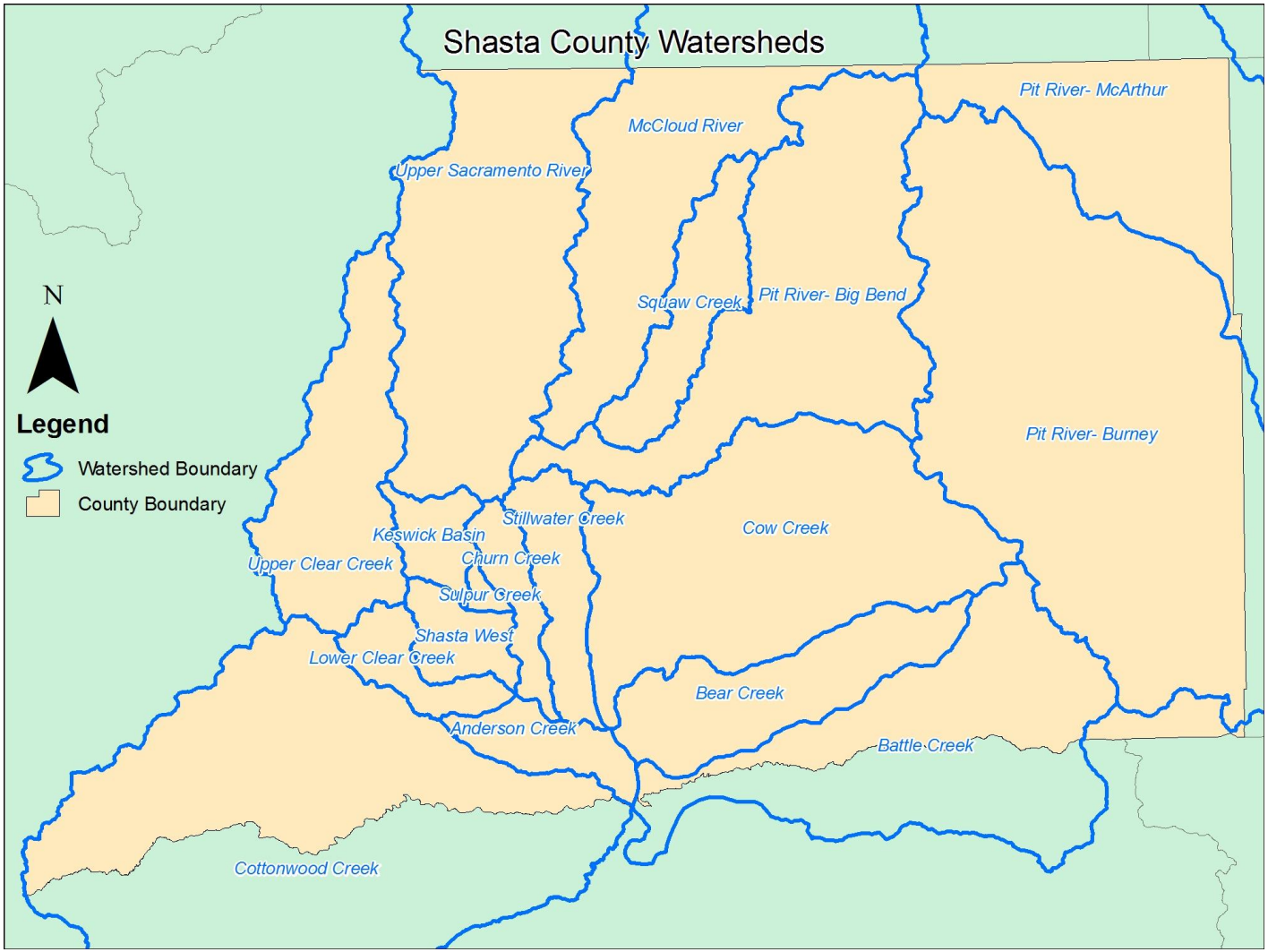


Figure 1.5-1 Watersheds of Shasta County

1.5.5 Infrastructure - Shasta County

Solid Waste

Shasta County administers the Solid Waste Program through franchise agreements with two collectors: Waste Management, Inc., in the greater Redding area and Burney Disposal, Inc., in the Intermountain area. The County is also responsible for managing the County's septage disposal program. The two series of ponds are located south of Anderson and in the Fall River Mills area. The County is also responsible for operations at the West Central Landfill. Operations are currently performed by City of Redding staff under contract with the County. The County is responsible for maintaining the solid waste permit for the landfill and has been responsible for landfill expansions.

County Service Areas

The Public Works Department presently runs 11 active County Service Areas (CSA), which are mostly small water and sewer systems. CSA No. 15 is a lighting district, which arranges with PG&E to maintain various clusters of street lights scattered across the County. CSA No. 1 is a fire protection district overseen by others.

Water Agency

The Water Agency was formed to develop water supplies in Shasta County. It wholesales 1,022 acre-feet of CVP water to water districts and other parties. The Water Agency acts as staff to the Redding Area Water Council, which has developed the Redding Basin Water Resources Management Plan to ensure adequate water supply in future droughts.

Miscellaneous

Public Works also manages transit programs, the Fall River Mills Airport, parks in French Gulch and Hat Creek, and the Balls Ferry Boat Ramp. The County Surveyor is responsible for checking, recording, and maintaining maps of surveys, subdivisions and jurisdictional boundaries. The County is also involved in assessment districts, and formation and operation of Permanent Road Divisions, which maintain private roads.

Road Operations

Shasta County road maintenance crews maintain over 1,200 miles of paved roads and unpaved and gravel shoulders, drainage ditches, gutters, and culverts. Pavement maintenance includes surface treatments, crack sealing, and pothole patching. Roadside maintenance activities include snowplowing, mowing, weed spraying, brush removal, culvert and ditch maintenance, street sweeping, and litter clean up. Such activities are necessary to eliminate potential hazards, maintain adequate visibility, support the road structure, and allow storm water to readily exit the roadway. In addition Special Crews are responsible for bridge maintenance, traffic striping, and signal and sign maintenance.

Approximately 900 of the 1,200+ miles of County-maintained roads are paved with asphalt concrete (ac). All of the remaining mileage is essentially either dirt or gravel. Weathering and excessive traffic loads cause distress to the ac pavement. Excessive distress will lead to cracking, potholes, and complete deterioration of the pavement.

Maintenance activities to minimize these problems and extend the pavement service life include: crack sealing, pothole patching, and surface treatments such as overlays, chip seals, and slurry seals. The Shasta County Department of Public Works is responsible for maintaining over 300 bridges of various types and sizes. Caltrans (State of California Department of Transportation) inspects 222 of these bridges triennially. The remaining bridges are inspected by County crews. Based on the information provided in the inspection reports, the Road Maintenance Division performs the necessary maintenance such as repairing concrete and replacing old or damaged timbers and bridge railing. Major repairs are designed by the Public Works Engineering Division and constructed by contract. The infrastructure of Shasta County supports the industries and the residents of the County.

Facilities Management

The Facilities Management Division is responsible for maintaining approximately 700,000 sq. ft. of County buildings, and an additional ten acres of landscaping and grounds are maintained. Facilities Management is responsible for administering any major capital additions and projects, such as new buildings, throughout the County. The County utilizes consultants for most architectural services. Contract administration is done with County staff. Additionally, Facilities Management manages Hat Creek Park, French Gulch Park, Balls Ferry Boat Ramp, and the Redding Memorial Veterans Hall.

1.6 COMMUNITY DESCRIPTION—CITY OF ANDERSON

1.6.1 Area Description

The City of Anderson (City) lies in the south county area about eight miles south of Redding. The City had a population of 10,681 (July 2009) in an area of 6.37 square miles. The City is nestled at the northern end of the Great Central Valley along the Sacramento River.

The City is served by the Anderson Fire Protection District, a combination paid and volunteer department. The Anderson Fire Protection District is an all-risk department serving a diverse and rapidly growing area in southern Shasta County responding to 2,089 calls in 2009. The fire district covers the City of Anderson as well as some unincorporated areas outside the City limits. The district provides mutual and automatic aid to Cottonwood Fire District as well as Cal Fire and works very close with the City on building projects.

1.6.2 Economy

The predominant business in the City in non-agricultural employment is a mixture of retail, service industries, and small manufacturing. Local government employs 69 full-time and 10 part-time employees (March 2007).

1.6.3 Employment

The California Employment Development Department reported the unemployment rate for the City of Anderson in November 2010 was 19.2% compared to Shasta County at 15.7% compared to a State unemployment rate of 12.4%. Most new jobs are expected in the services industries, especially consumer services, as well as in education. In the

next 15 years, employment in durable manufacturing is expected to decrease, while employment in services is expected to continue to increase. The City's mean household income (MHI) in 2009 was $30,676 compared to a state MHI of $58,931.

1.6.4 Physical Features

The City lies at the head of the Great Central Valley in California at an elevation of 502 feet. The area is generally flat with some rolling hills. The valley area in Shasta County is surrounded on three sides by mountain ranges, as described in Section 2.2. The Sacramento River runs through the City moving water from the mountains to the valley and Bay-Delta area.

1.6.5 Infrastructure - City Departments

Public Works

The Public Works Department builds and maintains the infrastructure and provides a variety of services to the residents of Anderson. The Department consists of three divisions, (1) the Engineering & Administration Division, (2) the Streets Division, which includes, Storm Drains, Landscape and Lighting, and Water Systems, and (3) the Wastewater Division. The various divisions of the department perform construction and maintenance of streets, sidewalks, storm drains, traffic signs, landscaping, and a water system that delivers two million gallons of quality drinking water daily to City residents. The department includes the Wastewater Collection and Treatment Division which treats both industrial and residential waste, and a Building Division to insure public safety in buildings. Fleet Maintenance maintains 94 pieces of equipment.

Planning

The Planning Department uses the General Plan as a blueprint to balance competing interests and needs of citizens for the long-term orderly and efficient development of land, updates the General Plan elements, issues use permits, processes development related applications, design review, CEQA studies, and Environmental Impact Reviews.

Police

The Police Department is organized into two divisions: Field Services, and Support and Administrative Services. Each of these divisions plays an integral part in the operation of the Police Department. The department has 31 full-time, two part-time, and one extra help employees, which are focused on providing community-oriented policing principles.

Parks and Recreation

The City's Parks and Recreation Department staff provide recreation activities and special events for all ages from pre-school to seniors. The Department also maintains and operates the city's three parks, including the Anderson River Park.

This page intentionally left blank.

SECTION 2 – PARTICIPATION INFORMATION

Contents:

DMA 2000 PLANNING REQUIREMENTS
2.1 LIST OF PARTICIPATING AND NON-PARTICIPATING JURISDICTIONS
2.2 DESCRIPTION OF PARTICIPATION IN THE SHASTA COUNTY PLANNING PROCESS
2.3 DESCRIPTION OF PARTICIPATION IN THE CITY OF ANDERSON PLANNING PROCESS

DMA 2000 PLANNING REQUIREMENTS

REQUIREMENT §201.6(b) and §201.6(c)(1). Requires that there be an open public involvement process in the formation of the plan. This includes opportunities for the public to comment on the plan at all stages of its formation and the involvement of any neighboring communities, interested agencies, or private and non-profit organization. This should also include a review of any existing plans or studies and incorporation of these if appropriate. Documentation of the planning process, including how the plan was prepared, who was involved in the process, and how the public was involved is essential.

EXPLANATION A description of the planning process should include how the plan was prepared, who was involved in the planning process, and the timeframe for preparing the plan. The plan should document how the planning team was formed and the number and outcomes of the meetings the planning team held. Ideally, the local mitigation planning team is composed of local, State, and federal agency representatives, as well as community representatives, local business leaders, and educators. In addition to the core team preparing the plan, it is also important to indicate how the public (residents, businesses, and other interested parties) participated, including what means (e.g., WebPages, storefronts, toll free phone lines, etc) were made available to those who could not attend public forums to voice concerns or provide input during the planning process.

ELEMENTS:

A. Does the plan provide a description of how the plan was prepared?

B. Does the plan indicate how the planning team was formed (including who was involved)?

C. Does the plan indicate how the public was involved in the process?

D. Does the planning process describe what means were made available to those who could not attend public meetings to provide input?

2.1 LIST OF PARTICIPATING AND NON-PARTICIPATING JURISDICTIONS

The Jurisdictions involved in this plan are Shasta County and the City of Anderson. The non-participating jurisdictions, the City of Redding and the City of Shasta Lake/Shasta Lake Fire Protection District currently have plans in place. Representatives from all areas of Shasta County as well as local business, various public and private non-profit agencies, media, and the general public, were invited to provide input during plan

preparation. Representatives included but were not limited to fire chiefs/officials, police chiefs/officials, planners and other County officials and staff.

2.2 DESCRIPTION OF PARTICIPATION IN THE SHASTA COUNTY PLANNING PROCESS

As described in more detail in the Section 3 - Planning Process, the County established a steering committee to facilitate the development of the Plan and retained ENPLAN Environmental Scientists and Planners and subcontractor Western Shasta Resource Conservation District (RCD). A representative from the County was designated as the steering committee Chair. The steering committee identified the specific hazards/risks of concern and prioritized hazard mitigation measures. The steering committee members brought information to meetings to provide input to the planning effort and to assure that all aspects of the County and City concerns were addressed. A list of the steering committee Members is included in Section 3.1.

All steering committee members were provided an overview of hazard mitigation planning elements at the meetings, which led the committee members through the process of defining the jurisdiction's assets, vulnerabilities, capabilities, goals and objectives, and action items. The County, with support from its consultants, was responsible for facilitating the planning process and developing the Hazard Identification and Risk Assessment (HIRA) with input from the steering committee. The steering committee was responsible for setting goals and objectives, conducting a capabilities assessment, and developing mitigation strategies, or "action plans" as outlined in Section 5.0.

Steering committee members also participated in the public workshops held to present the risk assessment, preliminary goals, objectives and actions. In addition, several steering committee members met with consultants specifically to discuss hazard-related goals, objectives and actions. Preliminary goals, objectives, and actions developed by County jurisdiction staff were then reviewed by the steering committee.
Throughout the planning process, steering committee members were given maps of the profiled hazards that illustrated the profiled hazards and critical facilities.

In collaboration with Shasta County departments, the steering committee completed Section 4, the Risk and Vulnerability Assessment and Section 5, Goals, Objectives, and Actions.

2.3 DESCRIPTION OF PARTICIPATION IN THE CITY OF ANDERSON PLANNING PROCESS

As described in more detail in the Section 3 - Planning Process, the City of Anderson participated in the County-established steering committee to facilitate the development of the Plan. The steering committee identified the specific hazards/risks that are of concern and prioritized hazard mitigation measures. The steering committee members brought this information to meetings to provide input to the planning effort and to assure that all aspects of the City's concerns were addressed. The list of steering committee Members is included in Section 3.1.

All steering committee members were provided an overview of hazard mitigation planning elements at the meetings, which led the committee members through the process of defining the jurisdiction's assets, vulnerabilities, capabilities, goals and objectives, and action items. The County, with support from its consultants, was responsible for facilitating the planning process and developing the HIRA with input from the steering committee. The steering committee was responsible for setting their goals and objectives, conducting a capabilities assessment, and developing mitigation strategies, or "action plans" as outlined in Section 5.0.

Steering committee members also participated in the public workshops held to present the risk assessment, preliminary goals, objectives and actions. In addition, several steering committee members met with consultants specifically to discuss hazard-related goals, objectives and actions. Preliminary goals, objectives, and actions developed by City jurisdiction staff were then reviewed by the steering committee.
Throughout the planning process, steering committee members were given maps of the profiled hazards that illustrated the profiled hazards and critical facilities.

In collaboration with the City of Anderson departments, the steering committee completed Section 4, the Risk and Vulnerability Assessment and Section 5, Goals, Objectives, and Actions.

This page intentionally left blank.

SECTION 3 – PLANNING PROCESS

Contents:

DMA 2000 PLANNING REQUIREMENTS
3.1 DESCRIPTION OF THE STEERING COMMITTEE FORMATION
3.2 HAZARD MITIGATION MEETINGS
3.3 PLANNING PROCESS
3.4 PUBLIC INVOLVEMENT
3.5 EXISTING PLANS OR STUDIES REVIEWED

DMA 2000 PLANNING REQUIREMENTS

§201.6(b) and §201.6(c)(1) Requires that there be an open public involvement process in the formation of the plan. This includes opportunities for the public to comment on the plan at all stages of its formation, and the involvement of any neighboring communities, interested agencies, or private and non-profit organization. This should also include a review of any existing plans or studies and incorporation of these if appropriate. Documentation of the planning process, including how the plan was prepared, who was involved in the process, and how the public was involved is essential.

EXPLANATION A description of the planning process should include how the plan was prepared, who was involved in the planning process, and the timeframe for preparing the plan. The plan should document how the planning team was formed and the number and outcomes of the meetings the planning team held. Ideally, the local mitigation planning team is composed of local, State, and federally agency representatives, as well as community representatives, local business leaders, and educators. In addition to the core team preparing the plan, it is also important to indicate how the public (residents, businesses, and other interested parties) participated, including what means (e.g., WebPages, storefronts, toll free phone lines, etc) were made available to those who could not attend public forums to voice concerns or provide input during the planning process.

ELEMENTS:

A. Does the plan provide a description of how the plan was prepared?

B. Does the plan indicate how the planning team was formed (including who was involved)?

C. Does the plan indicate how the public was involved in the process?

D. Does the planning process describe what means were made available to those who could not attend public meetings to provide input?

3.1 DESCRIPTION OF THE STEERING COMMITTEE FORMATION

The initial Steering Committee was formed in April 2010, led by the Shasta County Public Works Department and facilitated by the consultants. Table 3.1-1 includes a list of all participants who served on the committee.

Table 3.1-1 Members of the HMP Steering Committee

Entity	Title	Position
County		
Resource Management	Jim Whittle	Senior Environmental Health Specialist
Public Works Department	Jan Bulinski	Senior Planner
	Al Cathey	Deputy Director—Development Services
	Dan Little	Chief Public Works Planner
	Troy Bartolomei	Deputy Director, Operations
Public Health Department	Dave Maron	Program Manager
	Nicole Bonkrude	Community Education Specialist
	Traci Niemela	Supervising Public Health Microbiologist
Sheriff's Department	David Dean	Captain, Services Division
Cities		
City of Anderson	Jeff Kiser	Public Works Manager
	Dave Durette	Interim Deputy Public Works Director
City of Redding	Lily Toy	Planner
	John Kaylor	Deputy Fire Chief
	Kevin Kreitman	Fire Chief
City of Shasta Lake	Jeff Tedder	City Engineer
	Fred Castagna	Public Works Director
Federal Agencies		
USDA Forest Service	John Heibel	RAC Coordinator
Bureau of Land Management	Ron Kingsley	Area Manager
	Jeremy Strait	Fire Specialist
Bureau of Reclamation	Brian Pearson	Area Manager
State Agencies		
Highway Patrol	Scott MacGregor	Chief State Security Division
	Jerry Flavin	Captain
	Mark Mezzano	Sergeant
Caltrans	Lance Brown	Maintenance Engineer
	Kurt Schneider	Engineer
	Scott White	Senior Planner
Department of Water Resources	Dwight Russell	Principal Engineer
	Curtis Anderson	Engineer
CAL FIRE	Fred Tulley	Chief, Northern Region
	Jim Diehl	Battalion Chief
CAL EMA	Jami Childress-Byers	
Native American Tribal Government		
Pit River Tribe	Brian Babbini	Planner
Redding Rancheria	Sandy Long	
Special Districts/Consultants		
Western Shasta Resource Conservation District		
	Mary Mitchell	District Manager
	Dave DeMar	GIS Specialist
	Rachel Aschbacher	Project Coordinator
ENPLAN	Todd Burciaga	GIS Manager
	Clay Guzi	Environmental Scientist

3.2 HAZARD MITIGATION MEETINGS

During the planning process, the Steering Committee met four times between April 1, 2010, and January 11, 2011, and convened conference calls with members when needed. Topics and agendas covered the steps in the planning process, data collection, capabilities assessment, hazard identification, profiling and vulnerability assessment, goals and objectives, mitigation strategies and prioritization of strategies. The committee coordinated and consulted with other entities and stakeholders through out the process.

Table 3.2-1 identifies the dates the Steering Committee and its subgroups met and the topics covered during the meetings.

Table 3.2-1 Steering Committee Meetings Summary

Dates	Topics Discussed
4/1/10	Kick-off meeting; HMP requirements; process and schedule; role of members; goals; repetitive losses; primary hazards fire and flood; sources of information and data.
5/6/10	HAZUS-MH program outputs for various scenarios; maps On earthquake and flood vulnerabilities; FEMA flood maps; prioritizing hazards; fire planning.
8/12/10	Ranked hazards and vulnerabilities, reviewed HAZUS.
1/11/11	Overview of work done to date; comments made regarding HMP sections changes to be made; hazards discussed and actions/suggestions made; participants agreed to send information regarding project ideas for inclusion in the HMP.

See Appendix 3-A for sign-in sheets, meeting agendas, and meeting minutes.
Other meetings included individual meeting with jurisdictions, presentations to local planning teams/City Councils, and public hearings for adoption of the Plan.

3.3 PLANNING PROCESS

The planning process generally followed the guidelines recommended by FEMA in the *FEMA State and Local Mitigation Planning How-to-Guide* (How-to-Guide). The process followed the ten general steps below and are self explanatory:

1. Conduct project kick off meeting with newly formed Steering Committee
2. Develop goals
3. Gather initial available data and conduct interviews
4. Gather additional relevant data from external sources
5. Perform Hazard Identification and Risk Assessment
6. Conduct Vulnerability Assessment
7. Conduct Capabilities Assessment
8. Develop objectives and mitigation strategies
9. Draft Plan
10. Adoption

The *Hazard Identification and Risk Assessment,* detailed in Section 4, involved the Steering Committee in identifying the hazards perceived as threatening. Section 4 describes the analysis of hazards present throughout the County and City. It includes historical data from past occurrences and establishes a hazard ranking based upon frequency, probability, potential magnitude and impact. The hazard identification and ranking form the foundation for prioritizing mitigation actions.

The *Vulnerability Assessment* was conducted via investigative research and the use of Geographical Information System (GIS) technology. Based on historical research, previous studies, community interviews and state and national datasets, the hazards identified and ranked for inclusion in the plan were mapped or profiled. Once draft hazard maps were developed, extensive outreach was conducted with County and City departments, outside parties and through public meetings during which many of the preliminary hazard maps were ‘red-lined” and subsequently modified. Once confident that the maps accurately reflected hazard areas, focus switched to quantifying what is at risk in those areas, in terms of assets, infrastructure and population. Exposure analysis was conducted for all hazards and actual loss estimation for particular events for both earthquake and flooding.

The *Capability Assessment* included a comprehensive assessment of the County and City’s capacity to implement meaningful mitigation actions based on past performance, current programs and political will. Staff and organizational capability, technical capability, policy and program capability, fiscal capability and legal authority were all considered. The purpose of the assessment was to find existing gaps and weaknesses or conflicting demands or interests of different programs that could hinder mitigation program development and project execution, as well as to build upon local programs, codes and existing plans to establish a significant and cohesive local loss reduction program.

Based on hazard identification, risk and vulnerability assessments, and the capability assessment, a meaningful *Hazard Mitigation Strategy* (action plan) was developed. The efforts involved in assessing risks and vulnerabilities and programmatic needs, which were centered on the County and City’s goals, helped in creating meaningful objectives and mitigation actions that can be realistically implemented.

The Committee coordinated and consulted with other entities and stakeholders to identify and delineate natural and manmade hazards within the County and City to assess the risks and vulnerable property in identified hazard areas. From the start, every attempt was made to establish an open public process to provide an opportunity for all sectors of the overall community to be involved in the planning process. In some cases, direct public input was successful and in others the residents were represented in the process by County and City staff, by necessity.

3.4 PUBLIC INVOLVEMENT

There were opportunities during the planning process for the public to provide input and participate in the development of the Hazard Mitigation Plan. Table 3.4-1 summarizes

opportunities for public input. As noted above, meeting agendas and minutes for the public meetings are provided in Appendix 3-A. Table 3.4-2 summarizes public participation in the planning process.

Table 3.4-1 Public Involvement in the Planning Process

Date	Target Audience	Time and Place
11/15/10	Anderson residents and agencies	5:30 PM City of Anderson Community Room
12/14/10	Shasta County residents and agencies	5:30 PM City of Redding Community Room
02/04/11	All residents and agencies review *draft*	WSRCD web site
	All residents and agencies review *final*	

Table 3.4-2 Public Participation in the Planning Process

Date	Item
11/15/10	City of Anderson – Press release for meetings
	Letters to targeted agencies and city council and city planning and public works
	PSA sent to local radio, TV, and print media; press release sent to local print media
	Meeting sign in sheets, agenda, minutes
	Survey distributed at meeting
12/14/10	Shasta County - Press release for meetings
	Invitation letters sent to targeted agencies, board of supervisors, planning and public works
	PSA sent to local radio, TV, and print media; press release sent to local print media
	Meeting sign in sheets, agenda, minutes
	Survey distributed at meeting

This plan was developed with input from meetings, telephone conversations, and survey input received from residents in Shasta County. Copies of the surveys distributed to the public are provided in Appendix 3-B.

Residents were asked to state whether they were: Not Concerned (1), Somewhat Concerned (2), Concerned (3), Very Concerned (4), or Extremely Concerned (5) about a variety of natural disasters. Based on public survey averages, residents of Shasta County are:

- Very Concerned about wildfire — Rank 4.1
- Concerned about drought and household fire — Rank 2.7
- Concerned about severe storm — Rank 2.4
- Somewhat Concerned about flood, earthquake, volcanic eruption, windstorm, dam failure, pandemic/epidemic, or utility disruption — Rank 2.0-2.2
- Not Concerned about dust storm, landslide, chemical/biological, and mass casualty — Rank 1.0-1.6

A tally of the survey answers is shown in Appendix 3-B. Answers that emergency response agencies may find most interesting are:

- Two thirds of the respondents have received information on how to make their family and home safer from natural disasters as recently as two years ago.
- Government agencies, news, and insurance agents were the primary source of information.
- The American Red Cross has the highest level of trust to supply accurate information, while newspaper stories, television and radio ads, internet, fact sheets, and workshops are very effective sources.
- Over half of the respondents feel communication on emergency preparedness is the easiest to understand.
- Almost all respondents have talked with members of their household about what to do in case of a natural disaster and half have prepared a disaster supply kit.
- Over half of all respondents are willing to spend 2-5 hours preparing for a natural disaster.
- The majority of respondents has on hand or stored: flashlights, batteries, medical supplies, first aid kit, fire extinguisher, smoke detectors, food, and water.
- Most households do not have insurance coverage since they do not live in a floodplain.
- Two-thirds of respondents do not have earthquake insurance coverage, primarily because it is too expensive.
- Most considered the possible occurrence of a natural hazard when they bought or moved into their home.
- Most are willing to spend $100-$999 to better protect their family and home from a natural disaster.
- Tax breaks and insurance discounts would motivate respondents to take additional steps to better protect their family.

Who were the respondents?

- Over half of the respondents were age 55 and older and predominantly male. Most had some college or college or postgraduate degrees.
- Respondent zip codes show the survey covered a majority of the zip codes in Shasta County.
- Most have lived in Shasta County over 10 years with half 20 years or more.
- All respondents had access to the internet and are buying or owned their home.

The public's input was greatly appreciated and was considered and incorporated into this Plan. A similar survey was distributed to local, state, and federal agencies with the potential to address hazard mitigation or emergency response in Shasta County.

Agency input was greatly appreciated and was considered and incorporated into this Hazard Mitigation Plan. Section 6 describes how the County and City will keep the public and other stakeholders involved in implementation and future updates of the Plan.

3.5 EXISTING PLANS OR STUDIES REVIEWED

Steering Committee members reviewed several plans, studies, and guides in addition to regulations, ordinances and policies. These plans included FEMA documents, emergency services documents as well as County, City and other local general plans, community plans, local codes and ordinances, and other similar documents. These included:

- California Hazard Mitigation Plan
- City of Redding HMP, Santa Barbara Multi-Jurisdictional HMP, Butte County Multi- Jurisdictional HMP, City of Shasta Lake HMP
- Shasta County/Cities General Plans
- Various Local Community Plans
- Various Local Codes and Ordinances
- Various Emergency Response Plans
- Various Precipitation Reports
- State and Local Mitigation Planning How-to-Guide, FEMA 386-2, August 2001
- Interim Hazard Mitigation Planning Guidance for California Local Governments
- FEMA CRS-DMA2K Mitigation Planning Requirements
- Crosswalk Reference Document for Review and Submission of Local Mitigation Plans to the State Hazard Mitigation Officer and FEMA Regional Office

This page intentionally left blank.

SECTION 4 – RISK AND VULNERABILITY ASSESSMENT

Contents:

DMA 2000 REQUIREMENTS
4.1 OVERVIEW OF THE RISK ASSESSMENT PROCESS
California Overview
4.1.1 Identifying Hazards
4.1.2 Profiling Hazards
4.1.3 Identifying Assets
4.1.4 Assessing Vulnerability
4.1.5 Analyzing Development Trends
4.2 HAZARD IDENTIFICATION, SCREENING, AND RANKING
4.2.1 List of Hazards
4.2.2 Hazard Identification Process
4.2.3 Hazard Identification Sources
4.2.4 Non-Profiled Hazards
4.2.5 Future Development and Critical Facilities
4.2.6 Critical Facilities Definition and Inventory
4.2.7 Hazard Ranking
4.3 HAZARD PROFILING, RISK, AND VULNERABILITY ASSESSMENT
Background
4.3.1 Flood
4.3.2 Wildfire
4.3.3 Extreme Weather
4.3.4 Earthquake
4.3.5 Hazardous Materials
4.3.6 Volcanic
4.3.7 CBRNE (Chemical, Biological, Radiological, Nuclear, & Explosive)
4.3.8 Pandemic/epidemic
4.3.9 MCI – Multi-Casualty Incidents
4.3.10 Dam Failure
4.4 ANALYSIS OF LAND USE
4.4.1 Shasta County
4.4.2 City of Anderson
4.5 ANALYSIS OF DEVELOPMENT TRENDS
4.5.1 Shasta County
4.5.2 City of Anderson

DMA 2000 PLANNING REQUIREMENTS

REQUIREMENT §201.6(c)(2). Local risk assessment must provide sufficient information to enable the jurisdiction to identify and prioritize appropriate mitigation actions to reduce losses from identified hazards. This includes detailed descriptions of all the hazards that could affect the jurisdiction along with an analysis of the jurisdiction's vulnerability to those hazards. Specific information about numbers and types of structures, potential dollar losses, and an overall description of land use trends in the jurisdiction must be included in this analysis.

> The local risk assessment should identify what hazards are likely to affect the area. The plan should describe the sources used to identify hazards, noting any data limitations, and provide an explanation for eliminating any hazards from consideration. The process for identifying hazards could involve one or more of the following: Reviewing reports, plans, flood ordinances, and land use regulations among others; talking to experts from federal, state, and local agencies and universities; searching the Internet and newspapers; and interviewing long-time residents.

4.1 OVERVIEW OF THE RISK ASSESSMENT PROCESS

Risk Assessment requires the collection and analysis of hazard-related data in order to enable local jurisdictions to identify and prioritize appropriate mitigation actions that will reduce losses from potential hazards. The FEMA State and Local Mitigation Planning How-to-Guide (How-to-Guide) identifies five Risk Assessment steps as part of the hazard mitigation planning process, including:

1. identifying hazards, which involves determining those hazards posing a threat to a study area;
2. profiling hazards, which involves mapping identified hazards and their geographic extent;
3. identifying assets, which assigns value to structures and landmarks in the identified hazard areas;
4. assessing vulnerability, which involves predicting the extent of damage to assets; and
5. analyzing development trends, which assess future development and population growth to determine potential future threat from hazards.

In addition, the state plan supports climate scientists in recognition that in coming decades natural disasters are broadly expected to intensify due to climate change. Disasters affecting Shasta County that are expected to be more widely experienced in the future include flooding, weather (extreme heat, severe weather, drought, and storms), and wildfires. It is important that adaptive management be incorporated into the various strategies of the Shasta County Hazard Mitigation Plan (SCHMP), including local adaptive capacity and adjusting assessments to account for climate change. The steps and hazards exacerbated by climate change are described in detail in the following sections.

4.1.1 Identifying Hazards

Natural hazards identification is the process of recognizing natural events that threaten a particular planning area. A natural event causes a hazard when it harms people or property or interferes with commerce and human activity. Such events would include floods, earthquakes, landslides, and wildfires that strike populated areas. Natural hazards that have harmed the County in the past are likely to happen in the future; consequently, the process of identifying hazards includes determining whether or not the hazard has occurred previously. Approaches to collecting historical hazard data

include researching newspapers and other records, conducting a planning document and report literature review in all relevant hazards subject areas, gathering hazard-related GIS data, and engaging in conversation with relevant experts from the community. In addition, a variety of sources were used to determine the full range of all potential hazards within Shasta County, including internet research. Even though a particular hazard may not have occurred in recent history in Shasta County, it is important during the hazard identification stage to consider all hazards that may potentially affect the planning area.

4.1.2 Profiling Hazards

Hazard profiling involves describing the physical characteristics of past hazards such as magnitude, duration, frequency, and probability. This stage of the hazard mitigation planning process involves creating base maps of the study area and collecting and mapping hazard event profile information obtained from various Federal, State, and local government agencies. The extent to which hazards are profiled is dependent on the availability of data. Some hazard profiles provide significantly more information than others based on the amount of prior research and data production identified. The Steering Committee and consultant team obtained national maps available online from sources such as the United States Geological Survey (USGS), National Oceanographic and Atmospheric Administration (NOAA), FEMA and the California Governor's Office of Emergency Management. Much useful data was also available from the County's own GIS Services. The hazard data was mapped to determine the geographic extent of the hazards in each participating jurisdiction. The level of risk associated with each hazard in each jurisdiction was also estimated and assigned a risk level of high, medium or low (or variations thereof) depending on several factors unique to that particular hazard.

4.1.3 Identifying Assets

The third step of the risk assessment process is to identify the assets in each jurisdiction which will be affected by each hazard type. Assets include any type of structure or critical facility such as hospitals, schools, and public infrastructure. An inventory of existing and proposed assets within the County was generated. The assets were then mapped to show their locations and to determine their vulnerability to each hazard type. The Steering Committee also considered potential future development, based upon a review of the County's and City's General Plans. As with profiling, identification of assets is limited to best available and usable data.

4.1.4 Assessing Vulnerability

An asset is vulnerable if it is susceptible to damage from a hazard. Vulnerability depends on an asset's construction, contents, and the economic value of its functions. A vulnerability analysis can also predict the extent of injury and damage that may result from a hazard event of a given intensity in a given area. The vulnerability assessment identifies the effects of hazards by estimating the relative exposure of population, land development, and infrastructure to hazardous conditions. This includes consideration of indirect effects of hazards, which can be much more widespread and damaging than direct effects. For example, the loss of commerce due to road closures for an amount of time could significantly outweigh the cost of repairing the road. The assessment helps

set mitigation priorities by allowing the County and local jurisdictions to focus attention on areas most likely to be damaged or most likely to require early emergency response during a hazard event.

4.1.5 Analyzing Development Trends

The final step of the risk assessment merges hazard information with proposed land uses and planned development within the County. Due to the difficulty in predicting where future development will take place this section is not intended to provide a thorough analysis of future hazard areas. However, it does provide the groundwork for proposing mitigation strategies in the most likely locations and an opportunity to evaluate codes, regulations and standards within a hazard context to determine appropriate changes to protect from damage to future development.

4.2 HAZARD IDENTIFICATION, SCREENING, AND RANKING

4.2.1 List of Hazards

The Steering Committee reviewed hazards listed in the How-to-Guide and determined the prevalence of each hazard in Shasta County and whether each hazard should be included in the Plan. All hazards identified by FEMA in the How-To-Guides were reviewed. They include: avalanche, coastal storm, coastal erosion, dam failure, drought/water supply, earthquake, expansive soils, extreme heat, flooding, hailstorm, house/building fire, land subsidence, landslide, liquefaction, severe winter storm, tornado, tsunami, wildfire, windstorm, and volcano.

4.2.2 Hazard Identification Process

The Steering Committee worked with the consultant team to narrow the all-inclusive list of hazards to those most threatening to the Shasta County area. Consideration was also given to which hazards could realistically be addressed in terms of mitigation during the screening process. The screening effort required input from a variety of Steering Committee members, including representatives from County government and County departments. It also considered the results of the survey, addressed in Section 3. Meetings with the general public were also held to confirm that the decision of the Steering Committee were inclusive of public sentiment regarding which hazards pose the most significant threat and/or were realistic to address within the scope of this plan.

The final list of hazards to be profiled for Shasta County were determined as Flood, Wildfire, Earthquake, Hazardous Materials, Severe Storm, Utility Disruption, Drought, CBRNE (Chemical, Biological, Radiological, Nuclear, & Explosive), Volcanic, MCI (Multi-Casualty Incident), Dam Failure, and Pandemic/epidemic. Table 4.2-1 shows a summary of the hazard identification results for Shasta County depicting data sources and brief justifications for inclusion of each hazard.

Table 4.2-1
Summary of Hazard Identification Results

Hazard	Representative Data Collected for Hazard Identification	Justification for Inclusion
Flood	• FEMA FIRM Maps • Historical flood records	• Areas are located within the 100-year floodplain • History of Events
Wildfire	• CDF-FRAP • USFS • County Fire/OES • Historical fire records	• Terrain and Mediterranean climate • Seasonal winds • History of Events
Extreme Weather	• NOAA • USDA	• History of Events
Earthquake	• USGS • CGS • CISN	• Several fault zones occur in the county • History of Events
HazMat	• USGS • Shasta County Hazardous Materials Business Plan • EPA	• Location to Major Transportation Arteries (rail and road) • History of Events
Volcanic	• USGS • Cal EMA	• History of Events
CBRNE	• Shasta County HHSA – Public Health • CA Emergency Medical Services Authority • CA Department of Public Health	• Heightened sense of awareness since September 2001
Pandemic/ epidemic	• Shasta County HHSA –Public Health • CA Emergency Medical Services Authority • CDC	• Cases of West Nile Virus in Shasta County • Cases of CA 2009 H1N1 in Shasta County
MCI (Multi-Casualty Incident)	• Shasta County Public Health • CA Emergency Medical Services Authority • CA Department of Public Health	• History of Events
Dam Failure	• Dam Inundation Data (CA EMA) • BOR • ACOE 2009 Survey	• History of Events • Presence of Dams

4.2.3 Hazard Identification Sources

Hazard data was collected from the Internet, direct communication with various agencies, discussions with consultant team, in-house experts, and historical records. Specific sources included:

- United States Geological Survey (USGS)
- California Geological Survey (CGS)
- Federal Emergency Management Agency (FEMA) HAZUS
- FEMA Flood Insurance Rate Maps (FIRM)
- United States Forest Service (USFS)
- California Office of Emergency Management Agency (CA EMA)

- California Department of Forestry – Fire and Resource Assessment Program (CDF-FRAP)
- National Oceanographic and Atmospheric Administration (NOAA)
- National Climatologic Data Center (NCDC)
- Shasta County Flood Control District
- Southern California Earthquake Data Center (SCEDC)
- California Seismic Safety Commission (CSSC)
- California Integrated Seismic Network (CISN)
- California Department of Fish and Game (CDFG)
- Input from local jurisdictions, districts and agencies
- General Plan Safety and Land Use Elements from the 8 cities
- Shasta County Comprehensive Plan
- Shasta County Public Works, GIS Services
- Shasta County Fire, OES

4.2.4 Non-Profiled Hazards

During the initial evaluation the Steering Committee determined that a number of hazards would not be included in the profiling step because they were not prevalent hazards within the County, were found to pose only minor or very minor threats to the County compared to the other hazards or were generally linked to or covered by other selected hazards. The following Table 4.2-2 gives a brief description of those hazards and the reason for their exclusion.

Table 4.2-2
Summary of Non-Profiled Hazards

Hazard	Description	Reason for Exclusion
Avalanche	A mass of snow moving down a slope. There are two basic elements to a slide; a steep, snow-covered slope and a trigger.	Snowfall in the County mountains poses a very minor threat compared to other hazards
Coastal Storm	A storm that impacts the strip of land that extends from the coastline inland to the first major change in the terrain features, which are not influenced by the coastal processes.	Not located on the coast
Coastal Erosion	Erosion in the coastal profile takes place in the form of scouring in the foot of the cliffs or in the foot of the dunes. Coast erosion takes place mainly during strong winds, high waves and high tides and storm surge conditions.	Not located on the coast
Expansive Soils	Expansive soils shrink when dry and swell when wet. This movement can exert enough pressure to crack sidewalks, driveways, basement floors, pipelines and even foundations.	Most of Shasta County is characterized by moderately expansive soils with areas of low expansiveness in the South Central Region and southeastern corner of the County.

Hazard	Description	Reason for Exclusion
Land Subsidence	Land subsidence occurs when large amounts of ground water have been withdrawn from certain types of rocks, such as fine-grained sediments. The rock compacts because the water is partly responsible for holding the ground up. When the water is withdrawn, the rocks fall in on themselves.	Bay Delta map shows a small area in Shasta County at the northern end of the Great Central Valley; poses a very minor threat compared to other hazards.
Landslide	A landslide or landslip is a geological phenomenon which includes a wide range of ground movement, such as rock falls, deep failure of slopes and shallow debris flows, which can occur in offshore, coastal and onshore environments. Although the action of gravity is the primary driving force for a landslide to occur, there are other contributing factors affecting the original slope stability.	Landslides occur throughout Shasta County; however, landslides are more prevalent in the eastern and northern portions of Shasta County and are commonly related to the sedimentary and volcanic rocks in these vicinities.
Liquefaction	Liquefaction potential is determined from a variety of factors, including: soil type, soil density, depth to the groundwater table, and the duration and intensity of ground mobilization as a result of increased pore water pressure induced by significant ground shaking.	Areas in Shasta County with the highest potential for liquefaction are located along the Sacramento River and its tributaries.
Tornado	A tornado is a violent windstorm characterized by a twisting, funnel-shaped cloud. It is spawned by a thunderstorm (or sometimes as a result of a hurricane) and produced when cool air overrides a layer of warm air, forcing the warm air to rise rapidly. The damage from a tornado is a result of the high wind velocity and wind-blown debris.	Les than one tornado event occurs in California in any given year; poses a very minor threat compared to other hazards.
Tsunami	Large waves generated by earthquakes, landslides, volcanic eruptions, and impacts of cosmic bodies.	Not located on the coast.

4.2.5 Future Development and Critical Facilities

Members of the Steering Committee representing the County and Fire District staff confirmed that there are no substantial changes or major future facilities planned within the 5-year HMP review period that would represent significant changes to the current land use pattern or critical facilities inventory, thus affecting the potential estimated monetary loss due to urban/wildland fire. If development plans for future facilities are identified and initiated through the County Planning Department or the Fire District, the structure and land use information should be incorporated into the HMP to update the potential loss estimation for urban/wildland fires.

4.2.6 Critical Facilities Definition and Inventory

With the two major hazards of urban/wildland fire and flooding identified and profiled, it is necessary to evaluate how these hazards could affect the community's structural and nonstructural assets. Identifying these assets in relation to the geographic distribution of these major hazards is an integral part of the process of quantifying potential losses.

Critical facilities are considered assets and are defined by FEMA as a facility in either the public or private sector that provides essential products and services to the general public, is otherwise necessary to preserve the welfare and quality of life in the region, or fulfills important public safety, emergency response, and/or disaster recovery functions. Critical facilities located in the City and Fire District boundaries and those that are susceptible to urban/wildland fire and flooding hazards are identified in this LHMP.

According to FEMA, critical facilities include:

- Essential Facilities – Medical care facilities, emergency response facilities, schools, shelters, and any facility vital to emergency response and recovery following a disaster.
- Transportation Lifeline Systems – Highways, railways, light rail, bus systems, ports, ferry systems, and airports.
- Utility Lifeline Systems – Potable water, electric power, wastewater, communications, and liquid fuels.
- Hazardous Materials Facilities – Facilities housing industrial/hazardous materials, such as corrosives, flammable materials, radioactive materials, and toxins.

Facilities that are considered high potential loss facilities such as dams, nuclear power plants, natural gas facilities, military installations, and large unique residential or commercial structures were not evaluated for potential loss estimation in the HMP.

4.2.7 Hazard Ranking

Once the Steering Committee identified the hazards to be included in the plan, the hazards were ranked. Prioritization of the hazards that threaten the County was based on two separate factors:

For the rating of “probability” of occurrence, for each of the following hazards, the participants in the workshop for the SCHMP were asked to provide ratings of the likelihood that an event would occur in the future. The ratings that were used were:

- High Probability (highly likely to occur)
- Medium Probability (likely to occur)
- Low Probability (not very likely to occur)

These were subjective, order-of-magnitude ratings that participants could relate to whether they were highly skilled in a hazards area (e.g., members of a fire department) or not. This approach facilitated utilizing a consensus approach with the participating group.

For the rating of “severity,” the participants in the workshop for the SCHMP were asked to provide ratings of the likely severity of an event, assuming one occurred in the future.

The ratings that were used were:

- High Severity (extensive loss of life and/or property)
- Medium Probability (moderate loss of life and/or property)
- Low Probability (relatively modest loss of life and/or property)

These were subjective, order-of-magnitude ratings that participants could relate to whether they were highly skilled in a hazards area (e.g., members of a fire department) or not. This approach facilitated utilizing a consensus approach with the participating group.

- Probability that the hazard will affect the community; and,
- Potential impacts on the community when it does

Each hazard's total impact is made up of three separate factors:

- Likely geographical extent of affected area;
- Primary impacts of the hazard event; and,
- Related secondary impacts

While primary impacts are a direct result of the hazard, secondary impacts can only arise subsequent to a primary impact. For example, a primary impact of a flood event may be road damage due to submerged pavement or eroded surface. A possible secondary impact in these circumstances would be restricted access of emergency vehicles to citizens in a portion of the County due to the road closure.

The hazards were separated into three categories based on the relative risk level they pose to the County: significant, moderate and limited (Table 4.3-3). In order to focus on the most critical hazards, those assigned a level of Significant or Moderate were given the most extensive attention in the remainder of this analysis, while those with a limited, planning consideration were addressed in more general ways. The hazard ranking was based on the overall probability and impact on the County as a whole.

Table 4.2-3
Hazard Ranking and Planning Consideration

Hazard Type and Ranking	Planning Consideration Based on Hazard Level
1. Flood	Significant
2. Wildfire	Significant
3. Extreme Weather (storm, drought utility disruption)	Significant
4. Earthquake	Significant
5. Hazardous Materials	Moderate
6. Volcano	Moderate
7. CBRNE – (Chemical, Biological, Radiological, Nuclear, & Explosive)	Moderate
8. Pandemic/epidemic	Moderate
9. MCI – Multi-Casualty Incident	Limited
10. Dam Failure	Limited

4.3 HAZARD PROFILING, RISK, AND VULNERABILITY ASSESSMENT

BACKGROUND

A hazard profile is a description of the physical characteristics of a hazard and a determination of various hazard descriptors, including magnitude, duration, frequency, probability, and extent. The hazard data that were collected in the hazard identification process were mapped to determine the geographic extent of the hazards in each jurisdiction in the County and the level of risk associated with each hazard. Most hazards were given a risk level of high, medium or low depending on several factors unique to the hazard. The hazards identified and profiled for Shasta County, as well as the data used to profile each hazard are presented in this section on a hazard-by-hazard basis in the order they were ranked in subsection 4.4.2 for each jurisdiction.

The analysis presented here is based upon "best available data". See Appendix B - References for a complete listing of sources and their unique data limitations (if any). Data used in updates to this plan should be reassessed upon each review period to incorporate new or more accurate data if/when possible. Significantly more data was available for some hazards than for others.

4.3.1 Flood

A. Hazard Definition

Floods and flooding are gauged by their size (width and depth of the affected area) and the probability of occurrence. The size and depth of the floodplain area is computed using mathematical models of precipitation, slope, runoff, soil type, and cross-section. Flood depths are calculated at intervals along a stream or channel corridor and then mapped and interpolated between sections. The result is a floodplain map. The probability of occurrence is expressed in a percentage of the chance of a flood of a specific extent occurring in any given year. The most widely adopted design and regulatory standard for floods in the United States is the 1-percent annual chance flood, and this is the standard formally adopted by FEMA, also commonly referred to as the "100-year flood." It is the probability that smaller floods occur more often than larger floods that compels the percentage.

Flooding is an overflow of excess water from a stream, river, lake or reservoir, a piped or channeled conveyance, or coastal body of water, onto adjacent floodplains. Flooding can also occur by the accumulation of water in a natural or man-made depression where there normally is none. Floodplains are lowlands, adjacent to water bodies that are subject to recurring floods. Floods are natural events that become hazards when people or property are affected. Floods occur in all 50 states and U.S. Territories, with an estimated 4 percent of the total area of the United States subject to a one-percent annual chance of flood (also known as the 100-year floodplain) [FEMA, 2001]. The amount of water in the floodplain is a function of the size and topography of the contributing watershed, the regional and local climate, and land use characteristics. Flooding in steep, mountainous areas is usually confined, strikes with less warning time, and has a short duration; while larger rivers in flatter valley and lowland areas typically have longer, more predictable flooding sequences and affect a broader floodplain.

B. History of Floods

Historical records indicate that at least nine major floods occurred in the Sacramento River Basin prior to 1900. A great flood (described in Indian legend as having swamped the entire Sacramento River Valley with the exception of the Sutter Buttes) occurred in 1805 and probably inundated the Anderson area. Native Americans also described the floods that occurred in 1825-26 as widespread in the Sacramento River Basin. Extensive flooding in northern California, which may well have extended to Anderson, took place in 1839-40, 1847, 1849-50, 1852, 1861-62, 1881, and 1890, and it is likely that high stages were reached on Anderson Creek, Sacramento Gulch, and Tormey Drain during floods that occurred in 1904. Severe floods occurred on the Sacramento River in 1907, 1909, 1937, 1940, 1942, 1955, 1958, 1964-65, 1970, and 1974. Among these, the floods of 1937, 1940, 1958, 1970, and 1974 were the most damaging of record.

In the past, floods have damaged homes and commercial structures, frequently interrupted utility services, and delayed both railroad and highway travel. Two of the worst floods that occurred on the Sacramento River prior to construction of Shasta Dam were those of 1937 and 1940. During December 1937, a portion of Anderson was flooded. The river reached its highest level in 42 years, and all highways and railroads in the study area were closed to through travel. Bridges and buildings were washed away, and some power and communication facilities were destroyed.

The pre-Shasta Dam flood of 1940 on the Sacramento River was estimated to have had a peak flow of 186,000 cubic feet per second (cfs), which is equal to a 180-year flood under present conditions. The estimated total flood damages for the 1940 flood in Shasta County were $278,000. The peak flows of historical floods on the Sacramento River are shown in Table 4.3-1.1. Floods that occurred after construction of Shasta Dam were affected by the flood control operation of that project.

Table 4.3-1.1
Historical Flood Peak Flows on the Sacramento River

Date	Peak Flow (cfs)
December 1937	132,000[1]
February 1940	186,000[1]
March 1941	98,200[1]
February 1942	85,200[1]
December 1951	42,100[2]
February 1955	51,000[2]
February 1958	78,800[2]
December 1964	54,000[2]
January 1969	56,000[2]
January 1970	78,900[2]
April 1974	81,400[2]

[1] At the Sacramento River Bridge at Kennett before the construction of Shasta Dam
[2] At the Sacramento River at Keswick above Redding, California

The operation of Shasta Dam, constructed in the early 1940s, resulted in regulating the 10-, 2-, and 1-percent annual chance floods to 79,000 cfs in the Redding area, from

Keswick to Clear Creek. This gave the cities of Redding and Anderson a high degree of flood protection.

The two largest floods since the dam's construction occurred in 1970 and 1974. Peak discharges for the Sacramento River at Keswick for these years were estimated to have been 78,900 cfs and 81,400 cfs, respectively. Both floods were approximately 1-percent annual chance flood events in the City of Redding.

Reported economic losses in Shasta County amounted to $3,790,000 in 1970 and $10,650,000 in 1974. It is believed that the actual losses were considerably greater.

Another area of frequent flooding is Cottonwood Creek, which lies on the southern Shasta-Tehama County limits. The drainage area of Cottonwood Creek is approximately 1,000 sq. mi. Most of the development, residential and agricultural, extends from the mouth to 7 miles upstream. In 1970, a flood of 58,500 cfs caused damage estimated at $700,000, and in 1974, a flow of 70,000 cfs caused damage estimated at $1 million. Almost all the damage occurred within this 7-mile reach of the stream. The peak flows of historical floods on Cottonwood Creek near Cottonwood are shown in Table 4.3-1.2.

Table 4.3-1.2
Historical Flood Peak Flows on Cottonwood Creek

Date	Peak Flow (cfs)
March 1941	52,300[1]
February 1942	42,600[1]
December 1951	32,600[1]
December 1955	49,000[1]
February 1958	48,600[1]
December 1964	60,000[1]
January 1969	23,500[1]
January 1970	58,500[1]
January 1974	70,000[1]

[1] At Cottonwood Creek near Cottonwood

In northeastern Shasta County, Burney Creek is subject to flooding because of high flows. In 1970, a flood of 4,910 cfs caused an estimated $535,000 in flood damage, and in 1974, a flood of 2,890 cfs caused an estimated $160,000 in flood damage.

Among the reasons for the flooding at Burney is a narrow channel just above Burney and several sharp bends in the stream as it passes through Burney.

Natural obstructions to flood flows on Churn, Clover, Cow, Dry, and Little Cow Creeks include trees, brush, and other vegetation growing in and along the floodplains. Debris contributed to increased flood damage on Churn Creek during the December 1964 flood (Reference 6). General rain floods in these drainage basins, as well as along Tormey Drain, can occur at any time between November and March. This type of flood results from prolonged heavy rainfall and is characterized by high peak flows of moderate

duration. Flooding is more severe when antecedent rainfall has resulted in saturated ground conditions.

Snowfall rarely occurs along the tributary streams joining the Sacramento River between Shasta Dam and the City of Anderson. Consequently, snowmelt flooding originating downstream from Shasta Dam is not a hazard.

Floods that result from intense, widespread storms over the Sacramento River Basin, upstream from Shasta Dam, can occur anytime from September through April. Due to the regulating effect of Shasta Dam, peak flow at Anderson would be less than under natural conditions, but would continue for a much longer period. Winter rainfall runoff from the upper basin is intensified when the ground is frozen and infiltration is minimal, or when rain on snow in the higher elevations adds snowmelt to rainfall runoff.

Snowmelt runoff from the upper basin could be expected during the period from April through June and could result in flood control releases from Shasta Lake. Such releases, however, would be much smaller than those resulting from winter rainfalls; therefore, snowmelt flooding is not considered to be a hazard in the study area. Cloudburst storms, sometimes lasting as long as 3 hours, can occur over the upper Sacramento River Basin anytime from late spring to early fall. They also may occur as extremely severe sequences within general winter rainstorms or during unseasonable rains. The intensity of cloudburst storms is very high, and the storms can produce enough precipitation to result in significant runoff. Cloudburst storm runoff originating above Shasta Lake would be entirely contained by Shasta Dam.

There have been a total of 17 state and federally declared flood disasters in Shasta County between 1950 and 2009. The most recent of which included individual assistance for flooding in South Redding along Olney Creek in 2006.

In 1993, a small tributary along the Sacramento River in north Redding, experienced what was later calculated as a 50-year storm event, causing rapid rise and fast flows along the channel, which had raised banks. A tree along the bank of the channel, upstream of a double box-culvert, dislodged and flowed downstream becoming wedged in one of the culvert openings. The obstruction caused an overflow of the channel into the adjoining residential neighborhood flooding a dozen homes as the water followed the path of least resistance to the river. About 8 of the homes experienced garage flooding and damage to equipment and personal property, while 4 homes suffered flooding within the main house, as well as damage to personal property. The channel was subsequently widened, and an additional cell was added to the double box culvert in order to provide for a 100-year storm event.

A series of flooding events beginning in 1985 and culminating in a lawsuit against the City in 1997 brought attention to an ever increasing problem along Clover Creek. Upstream development activity in both the City and County, near the headwaters of Clover Creek and along Airport Road, increased peak flows during periods of high intensity rainfall causing flooding along Clover Creek in the Goodwater Avenue area

below Freeman Way. Many homes and outbuildings that had been constructed in pre-FEMA mapping years in the floodway or floodplain of Clover Creek were affected, resulting in claims for property and personal property damage. Flood mitigation resulted in the building of a regional detention facility immediately upstream of the problem area. Now nearing completion, the Clover Creek Detention facility is large enough to handle current and future flows.

Watersheds

The Sacramento River corridor occupies a relatively narrow and steep channel in the north, which begins to broaden somewhat in the central-Redding area, and becomes a fairly broad farmland floodplain at the southern City of Redding limits of the city and beyond. The northern and western areas of the city are hilly with well-defined canyons and stream corridors. The eastern and southeastern sections of the city sit atop a plateau above the Sacramento River, but are relatively flat with moderate to minor hills and broader, less defined stream channels. Flooding along the Sacramento River typically arises from increased flows from Shasta Dam and Keswick Dam. Shasta Dam regulates and controls mass storage of prolonged periods of rainfall from the rivers and watersheds above the dam, including the Upper Sacramento River, the Pit River, Squaw Creek and numerous smaller creeks. Keswick Dam (immediately downstream from Shasta Dam) acts as an after-bay to more finely regulate the flows directly into the river. These two dams act in concert to deliver precise and well-regulated flows to the Sacramento River directly north of Redding. Local drainage flooding occurs primarily due to infrequent, high-intensity rainfall events, and to debris or obstructions.

The County is divided into seventeen major watersheds. The drainage areas for these watersheds are presented in Table 4.3-1.3.

Table 4.3-1.3 Major Watersheds in Shasta County

Watershed	Square miles	Within Shasta County
Anderson Creek	55.12	55.12
Battle Creek	379.79	191.12
Bear Creek	156.57	156.57
Churn Creek	45.13	45.13
Cottonwood Creek	943.57	372.16
Cow Creek	429.21	429.21
Keswick Basin	40.09	40.09
Lower Clear Creek	48.75	48.75
McCloud River	682.11	252.64
Pit River – Big Bend	393.4	393.4
Pit River – Burney	993.96	769.91
Pit River – McArthur	1172.56	219.11
Shasta West	46.66	46.66
Squaw Creek	99.97	99.97
Stillwater Creek	76.44	76.44
Sulphur Creek	7.5	7.5
Upper Clear Creek	199.22	199.22
Upper Sacramento	595.28	387.41

(Source: Watershed Assessments completed for each watershed.)

C. Risk Assessment – Vulnerability and Potential Losses

The significant structures providing flood protection are Shasta Dam on the Sacramento River and Whiskeytown Dam on Clear Creek. Whiskeytown Dam on Clear Creek, completed by the U.S. Bureau of Reclamation (USBR) in 1963, provides some flood protection in the southern end of the City of Redding. Although Whiskeytown Dam did not include flood control as a project purpose, the Water and Power Resources Service operates the top 10 feet of the reservoir for flood control. This provides significant flood reduction on Clear Creek.

Additional flood protection measures for each community within Shasta County are summarized below:

City of Anderson: The County provides for floodplain districts, designated floodway districts, and restricted flood zone districts along the Sacramento River. Also, the General Plan and the zoning ordinances of Anderson recognize the designated floodway along the Sacramento River and establish a 100-foot corridor parallel to the main channel of Anderson Creek as flood plain open space. Land use in these flood plains is restricted to developments that will not endanger life or significantly restrict the carrying capacity of the floodway. The USBR places and maintains warning signs along the Sacramento River in an effort to indicate areas that might be subject to inundation from large releases from Shasta Lake. The Anderson area has been designated as "a principal area requiring nonconventional flood damage reduction measures" in the California Region Framework Study.

Shasta County (Unincorporated Areas): The County currently has a floodplain zoning ordinance in effect as discussed previously.

There is a floodwall that protects an area of the unincorporated town of Burney from flooding. However this floodwall is not currently accredited by FEMA as providing protection from the 1-percent annual chance flood.

In addition the USACOE is designing authorized flood-control dams on Cottonwood Creek, which joins the Sacramento River at the southern edge of Shasta County. Construction of these dams would reduce the 1-percent annual chance floods flood peak along Cottonwood Creek, near Cottonwood, from 108,000 cfs to 15,000 cfs.

Currently there are no flood-control structures constructed or planned on the studied reach of Cottonwood Creek. The Red Bank Project, a flood-control and water supply project under study by the DWR is proposed for upstream locations on the South Fork of Cottonwood Creek (about 20 miles west of Red Bluff) and Red Bank Creek, a tributary to the Sacramento River. If constructed as planned, this project would reduce the 1-percent annual chance floods peak flow on Cottonwood Creek by 15 percent. To date, a pre-feasibility study has been completed.

Seasonal Flooding
River flooding in the county generally causes no loss of person or property. River flood levels are regulated and predictable. Advance notice of increased releases is sent to local agencies and the media, usually with 12 or more hours notice. In order to maintain a safe level of storage capacity behind the dam and prevent an overtopping event, regulators from the Bureau of Reclamation routinely increase flows either during or, usually, following large, intense or prolonged rainfall periods in the watershed. These flows are increased to help draw down the lake to a safe level, and typically stay below 35,000 cfs. Approximately once a year, it is necessary for the Bureau to increase releases to approximately 53,000 cfs. This also causes flooding below Redding, though it is mostly farmlands and a few road closures at this level. Approximately every 5-7 years, the Bureau finds it necessary to increase flows to the maximum safe release of 80,000 cfs. During these flows, several blocks of riverside roadway are closed due to flooding, as are larger portions of the riverside parks and boat ramps. Flows greater than 80,000 cfs are possible, but are highly unlikely due to the widespread flooding in the valley areas below Redding. Several areas in Tehama and Colusa counties become inundated and several small communities in these areas become flooded or isolated due to the river flow at this level. Following the recession of flows greater than 53,000 cfs, streets are reopened and swept of silt and minor debris. Riverside parks and trails are checked for erosion, cleaned of minor debris, and then reopened to the public. Localized flooding from high-intensity rainfall events, of which there are a few each year, typically manifests as flooded parking lots, and ponding along some surface streets. Road closures are rare and water levels recede quickly leaving only minor clean up of silt and debris. Many of the local drainage channels are concrete lined, but most are left “natural” per Department of Fish and Game permitting and regulations. Channels can become clogged or obstructed, especially at roadway under-crossings, due to the vegetation breaking away from the banks during periods of high flows. Typically during prolonged periods of rainfall with moderate to high intensity, these obstructions cause overflows in small channels and ditches.

Backyard flooding, including flooding the occasional swimming pool, as well as some street flooding can occur. Reports of minor flooding to garages and outbuildings, landscape erosion, and flooded streets have occurred. Trash and other debris can also be found obstructing culvert and pipe openings during even moderate flows in smaller channels. Vandalism can also lead to clogging or obstruction of flows from pipe systems. The increased use of plastic pipe in storm drain systems has lead to vandals building fires in the pipe openings, thus melting the pipe and causing it to sag into a closed or nearly closed opening, creating an obstruction. This forces the water to either: back-up in the pipe until it reaches a surface street and creates localized flooding or ponding; or does not allow water into the pipe system, which causes the upstream channel to overflow and flood adjoining properties.

In Shasta County, floods usually occur during the season of highest precipitations or during heavy rainfalls after long dry spells. Due to the Mediterranean climate and the variability of rainfall, stream flow throughout the County is highly variable and directly impacted from rainfall with little snowmelt or base flow from headwaters. Many streams

in the County are dry during the summer months. Watercourses can experience a high amount of sedimentation during wet years and high amounts of vegetative growth during dry and moderate years.

The drainages in southern part of the County are characterized by high intensity, short duration runoff events, due to the relatively short distance from the top of the mountains. The drainages in the northern part of the County are contained in the upper mountain areas, but broaden out into level valley floors. The drainages in the northern part of the County are generally characterized by longer duration and intense storms than the valley areas. Many streams in Shasta County only flow during winter months. In addition, there are numerous undersized culverts throughout the County that cause flooding problems.

HAZUS Analysis

Flooding that occurs in Shasta County can impact critical facilities located in the unincorporated County and other jurisdictions. A critical facility is defined as a facility in either the public or private sector that provides essential products and services to the general public, is otherwise necessary to preserve the welfare and quality of life in the County, or fulfills important public safety, emergency response, and/or disaster recovery functions. Figures 4.3-1.A and 4.3-1.B show the location of critical facilities identified for the County, in relation to flood hazard areas. A combination of Census data from HAZUS-MH, parcel data from the County and the County Assessor's database were combined to asset inventories of critical facilities and other structures in the jurisdictions.

Table 4.3-1.4 shows the average replacement values of critical facilities as well as describes the abbreviations for them that are used throughout this analysis. The tables on the following pages provide inventories of population and buildings in high risk areas and describe the methodologies used in their identification.

Table 4.3-1.4
Abbreviations and Costs Used for Critical Facilities and Infrastructure

Abr.	Name	Building Type	Average Replacement Cost (millions)
AIR	Airport facilities		86.6
BRDG	Bridges		305.6
BUS	Bus facilities		1.3
COM	Communication Facilities and Utilities		0.8
ELEC	Electric Power Facility		389.4
INFR	Infrastructure includes:		---
	Oil/Gas Pipelines		18.9
	Railroad Tracks		58.6
	Highway		2,326.6
POT	Portable and Waste Water Facilities		547.2
RAIL	Rail Facilities		2.7

This page intentionally left blank.

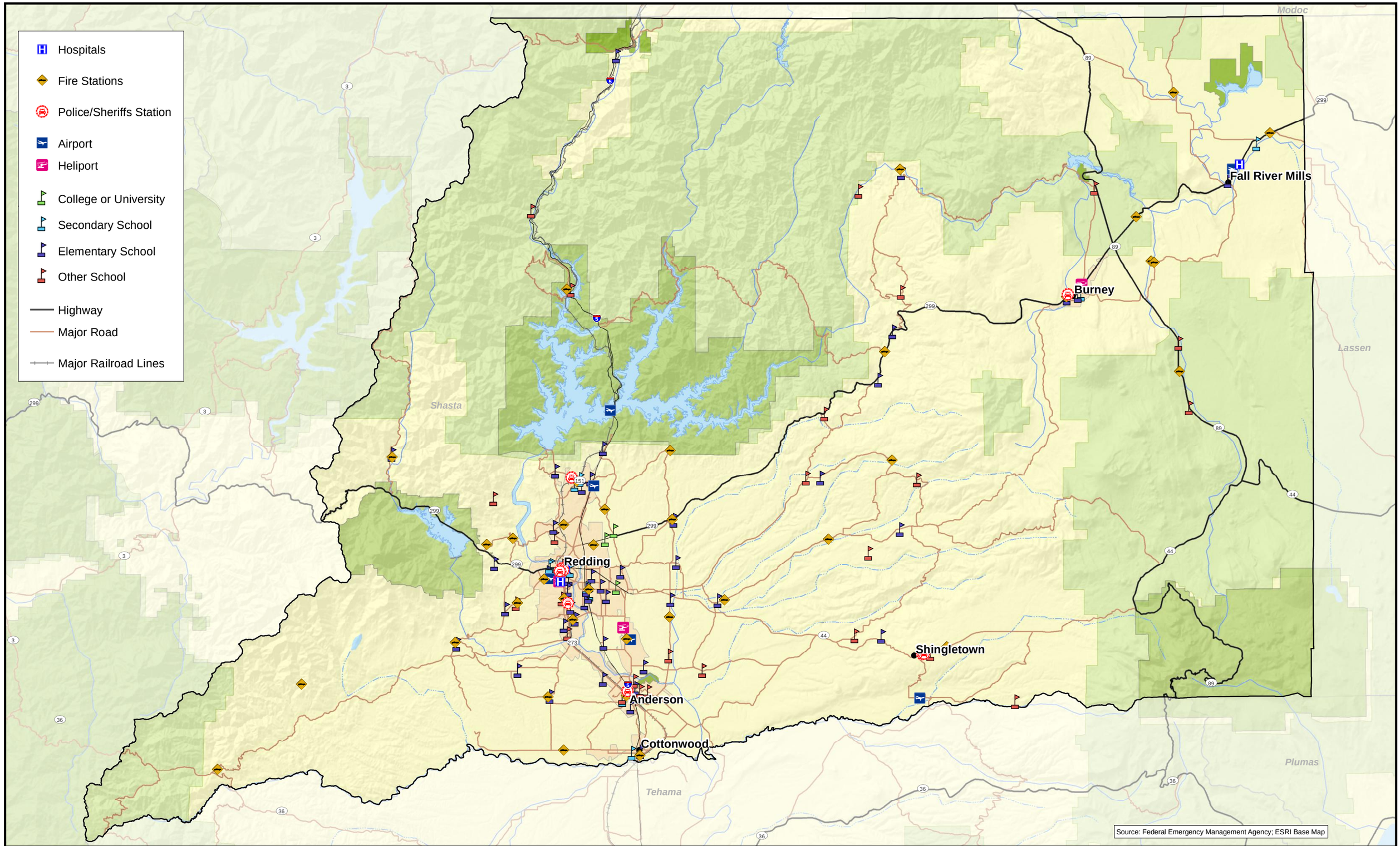


Figure 4.3-1.A - Shasta County Critical Facilities

ENPLAN

This page intentionally left blank.

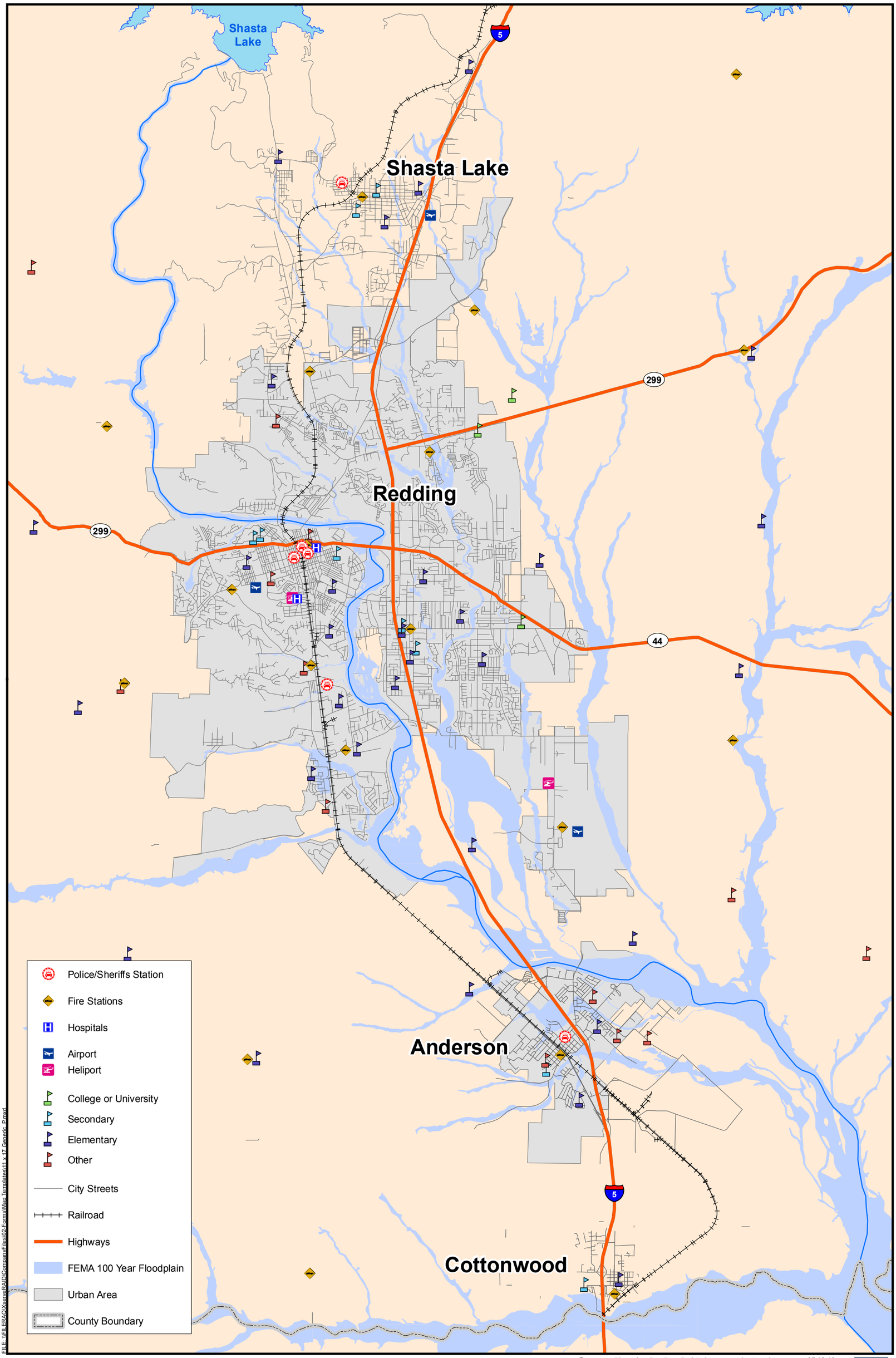


Figure 4.3-1.B

Floodplains and Critical Facilities

Feature and boundary locations depicted are approximate only.

07.19.10

Miles
0 1.5

ENPLAN

This page intentionally left blank

.

FEMA FIRM data was used to determine hazard risk for floods in the County of Shasta. FEMA defines flood risk primarily by a 100-year flood zone, which is applied to those areas with a 1% chance, on average, of flooding in any given year. Any area that lies within the FEMA-designated 100-year floodplain is designated as high risk. Any area found in the 500-year floodplain is designated at low risk. Base Flood Elevations (BFE) were also used in the modeling process. A BFE is the elevation of the water surface resulting from a flood that has a 1% chance of occurring in any given year (i.e., the height of the base flood).

Figures 4.3-1.B, 4.3-1.C and 4.3-1.D display the location and extent of flood hazard areas for the County of Shasta. As shown in these figures, high hazard (100-year flood) zones in Shasta County are generally concentrated within the valley floor, where flash floods are more common.

Vulnerability describes how exposed or susceptible to damage an asset is, and depends on an asset's construction, contents and the economic value of its functions. Depth and velocity of flooding are also directly correlated with the amount of building and content damage for a given structure. This vulnerability analysis predicts the extent of damage to residential and commercial properties and critical facilities that may result from a flood event of a given intensity in a given area on the existing and future built environment. Like indirect damages, the vulnerability of one element of the community is often related to the vulnerability of another. Indirect effects can be much more widespread and damaging than direct effects. For example, damage to a major utility line or arterial roadway could result in significant inconveniences and business disruption that would far exceed the cost of repairing the utility line.

GIS modeling was used to estimate the potential hazard exposure of population, critical facilities, infrastructure, and residential/commercial properties. The specific methods and results of all analyses are presented below. The results are shown as potential exposure in thousands of dollars, and as the worst case scenario.

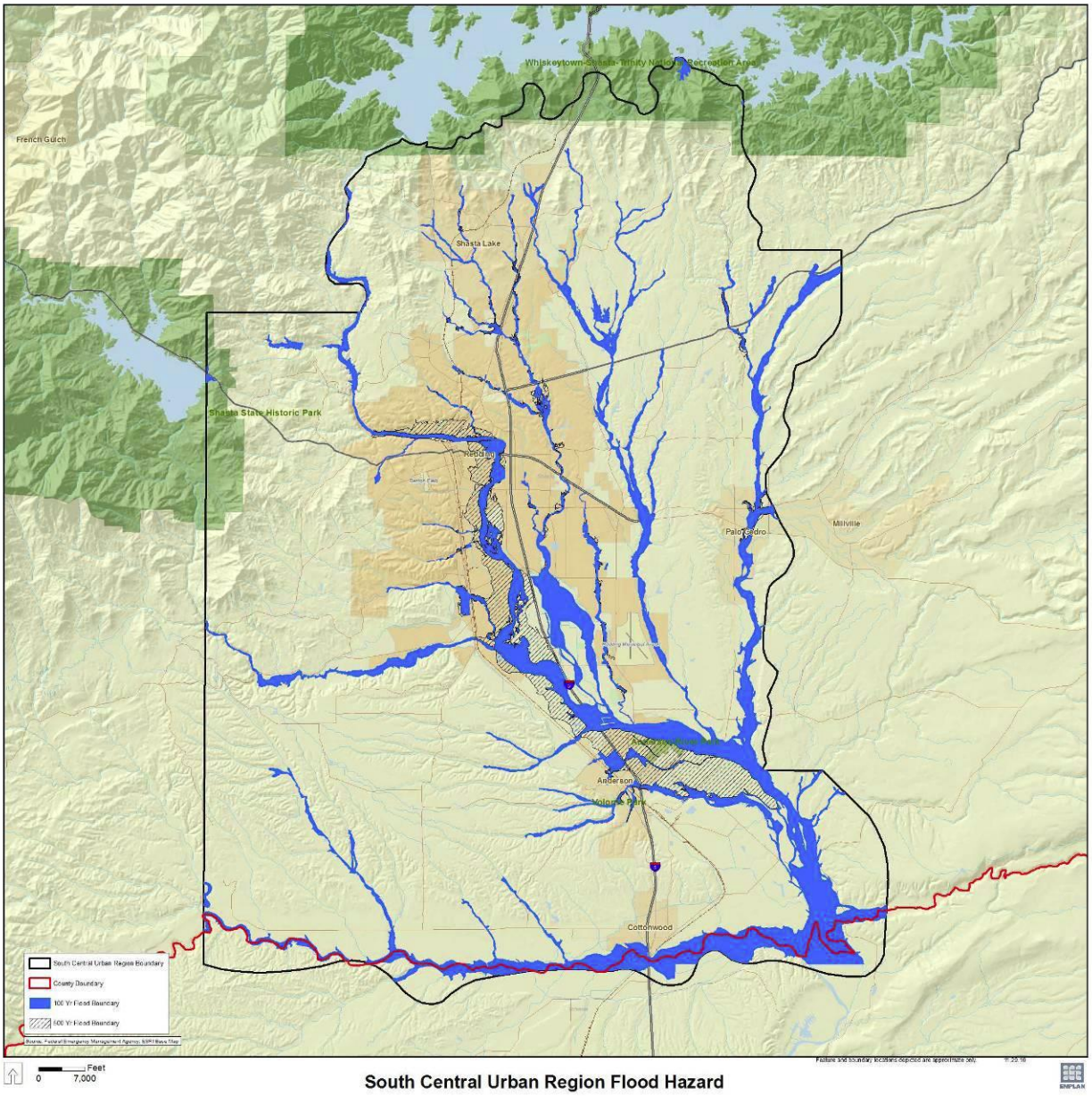
Using data from HAZUS, potential impacts on residential and commercial structures in the event of a 100-year flood (considered high risk area for this plan) was estimated using the potential 100-year flood depth from the FEMA flood maps and utilizing the Federal Insurance Administration's (FIA's) previously determined depth damage functions to anticipate damage to buildings and contents. The complete flood loss estimation tables are included as Appendix 4-A.

This page intentionally left blank.

Insert here

Figure 4.3-1.C South Central Urban Region Flood Hazard

(full size map is 24 x 24)

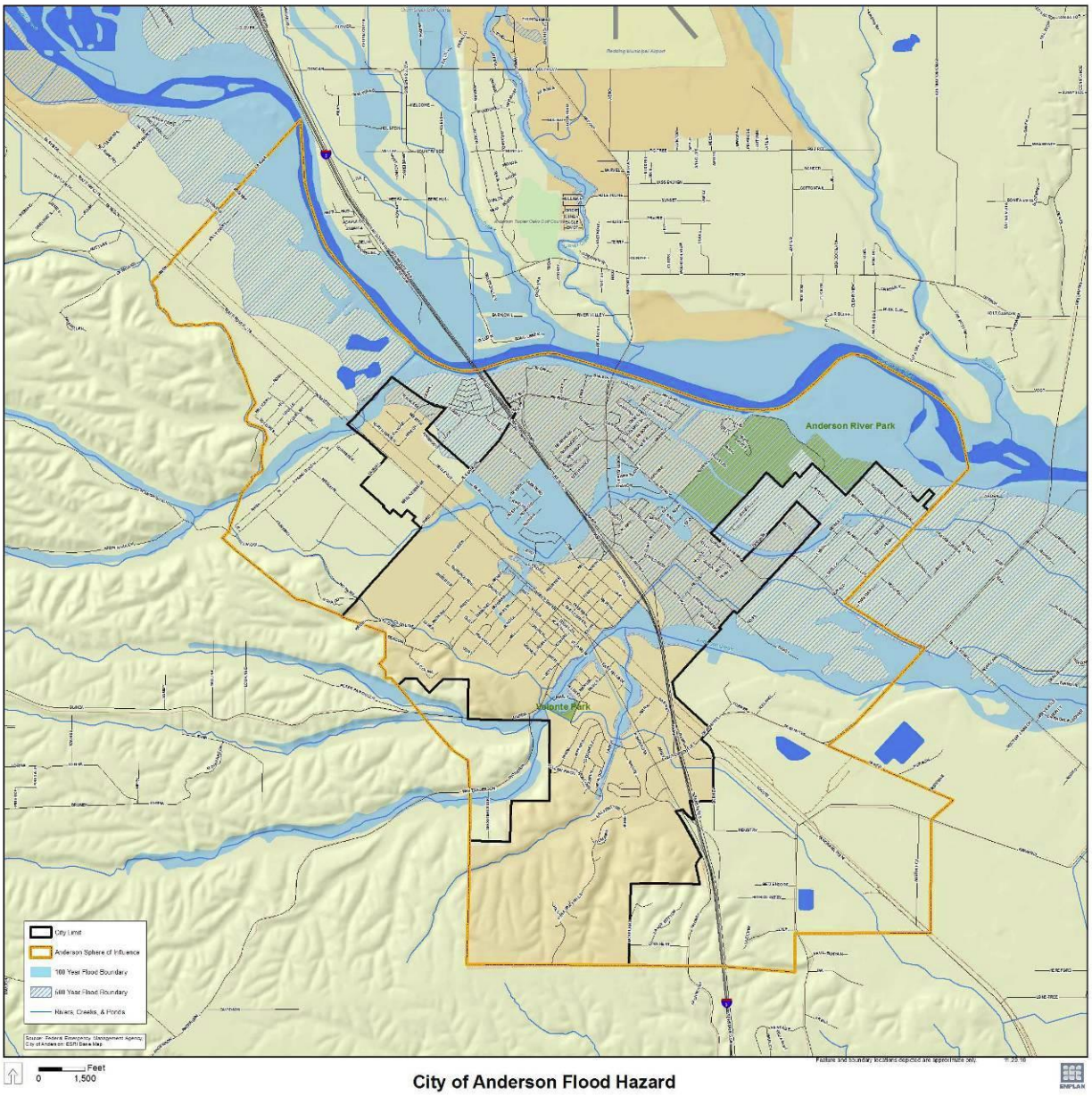


South Central Urban Region Flood Hazard

Insert here

Figure 4.3-1.D City of Anderson Flood Hazard

(full size map is 24 x 24)



Tables 4.3-1.5 and 4.3-1.6 provide a breakdown of potential losses to buildings by occupancy type and total exposure for critical facilities and infrastructure, respectively, by jurisdiction. Approximately 34,000 people may be at risk from the 100-year flood hazard and over $600 million dollars in residential property damage and over $4 billion in commercial property damage. Total exposure to infrastructure and critical facilities in the 100-year floodplain is estimated at over $4 billion dollars, based on available data. It is important to note that the methods used for exposure analysis and loss estimation are based on limited data and several assumptions, e.g., population and buildings being evenly distributed across census tracts. It should not be assumed that there are no risks in these areas for these types of facilities and infrastructure. Rather, the analysis shows that relative to the other jurisdictions the risk is much lower.

Detailed results of the 100-year flood hazard and 500-year flood hazard are located in Appendix 4A.

Table 4.3-1.5
Building Exposure by Occupancy Type County-wide

Occupancy	Exposure ($1000)	Percent of Total
Residential	3,672,812	80.5
Commercial	583,221	12.8
Industrial	101,532	2.2
Agricultural	27,285	0.6
Religion	73,584	1.6
Government	51,813	1.1
Education	50,203	1.1
Total	4,560,450	100

(Source: Hazus)

Table 4.3-1.6
Expected Damage to Essential Facilities County-wide

Classification	Total	At Least Moderate	At Least Substantial	Loss of Use
Fire Stations	38	4	0	1
Hospitals	3	0	0	0
Police Stations	9	1	0	0
Schools	120	12	1	1

(Source: Hazus)

4.3.2 Wildfire Fire

A. Hazard Definition

"A wildfire is an uncontrolled fire spreading through vegetative fuels, exposing and possibly consuming structures" (FEMA 386-2, 2001) and may originate from a variety of ignition sources. Three different types of wildfires exist. A "surface fire" is the most common type and burns along the floor of a forest, moving slowly and killing or damaging trees. A "ground fire" is usually started by lightning and burns on or below the forest floor in the organic layer down to the mineral soil. "Crown fires" spread rapidly by wind and move quickly by jumping along the tops of trees.

Wildfires can be classified as either a wildland fire or a wildland-urban interface (WUI) fire. The former involves situations where wildfire occurs in an area that is relatively undeveloped except for the possible existence of basic infrastructure such as roads and power lines. An urban-wildland interface fire includes situations in which a wildfire enters an area that is developed with structures and other human developments. In WUI fires, the fire is fueled by both naturally occurring vegetation and the urban structural elements themselves. According to the National Fire Plan issued by the U.S. Departments of Agriculture and Interior, the wildland-urban interface is defined as "…the line, area, or zone where structures and other human development meet or intermingle with undeveloped wildland or vegetative fuels."

The WUI fire can be subdivided into three categories (NWUIFPP, 1998): The *classic wildland-urban interface* exists where well-defined urban and suburban development presses up against open expenses of wildland areas. The *mixed wildland-urban interface* is characterized by isolated homes, subdivisions, and small communities situated predominantly in wildland settings. The *occluded wildland-urban interface* exists where islands of wildland vegetation occur inside a largely urbanized area. Generally, the areas at risk within the Shasta County fall into the classic wildland-urban interface category.

Certain conditions must be present for a wildfire hazard to occur. A large source of fuel must be present; the weather must be conducive (generally hot, dry, and windy); and fire suppression sources must not be able to easily suppress and control the fire. Once a fire starts, topography, fuel, and weather are the principal factors that influence wildfire behavior. People and lightning start most wildfires, but once burning, wildfire behavior is based on three primary factors: fuel, topography, and weather. Fuel will affect the potential size and behavior of a wildfire depending on the amount present, its burning qualities (e.g. level of moisture), and its horizontal and vertical continuity. Topography affects the movement of air, and thus the fire, over the ground surface. The terrain can also change the speed at which the fire travels, and the ability of firefighters to reach and extinguish the fire. Weather as manifested in temperature, humidity and wind (both short and long term) affect the probability, severity, and duration of wildfires. The vegetation in Shasta County is an excellent fire fuel. Commonly called chaparral, it is dense and scrubby bush that has evolved to persist in a fire-prone habitat. Chaparral plants will eventually age and die, but won't be replaced by new growth until a fire

rejuvenates the area. Chamise, manzanita and ceanothus are all examples of chaparral which are quite common in Shasta County.

Large fires have several indirect effects beyond those of a smaller, local fire. These may include air quality and health issues, road closures, business closures, and other forms of losses. Furthermore, large wildfires increase the threat of other disasters such as landslide and flooding.

Wildland fire protection areas are administered by the following districts/agencies:

- CAL FIRE
- United States Forest Service – Shasta-Trinity National Forest
- National Park Service – Whiskeytown National Recreation Area and Lassen National Park.
- Anderson Fire Protection District
- Burney Fire Protection District
- City of Redding
- Cottonwood Fire Protection District
- Fall River Fire Protection District
- Happy Valley Fire Protection District
- McArthur Fire Protection District
- Millville Fire Protection District
- Shasta County Fire Department
- Shasta College Fire Protection District
- Shasta Fire Community Service District
- Shasta Lake Fire Protection District

Area Descriptions

Timber West

This area is the Douglas-fir/Ponderosa Pine forest. The area is managed for timber production; therefore, logging slash is a common fuel component. Sufficient undergrowth of ceanothus and manzanita is present to require consideration of a live fuel component. The terrain is very steep with a large amount of heavy fuels and travel times are long in this area. Communities in this area include French Gulch, Platina, Lakehead, Lakeshore, La Moine, Shiloah, Sweetbriar, Castella, and Castle Crag.

Brush Area

Coming down from the Timber Area, the mid elevation of 1,000 to 2,000 feet surrounds the Sacramento Valley and merges with the brush area. The area is typically chaparral with chamise and Manzanita. These elevations include oak woodland fuels with a high mixture of brush fuels. Communities include the City of Shasta Lake, Mountain Gate, Shasta, Keswick, and French Gulch.

Most of the lands northwest of Redding were void of vegetation by the early 1900's due to copper mining and smelter operations. This area now consists of mostly brush fields that are 50 years and older. The brush now has sufficient dead fuel and fine fuel to sustain large and damaging fires.

The land to the west of Redding is at the base or lower levels of the mountains and is covered brush or oak woodland with a heavy brush understory.

Most of the land west of Redding is highly urbanized, which creates a high threat to life and property from wildfire. Subdivisions that were developed prior to 1982 often have narrow one-land roads with no community water systems. Often the structures have a single access road. Some subdivisions were developed with Fire Emergency Access roads. However, many of these roads are not maintained and are overgrown to the point of being impassable. Communities in the Brush Area, west of Redding, include Igo, Centerville, Shasta, Keswick, Shasta Lake and portions of Redding.

The brush area east of Redding is generally located in rangeland. However, urbanization in the brush area exists in the western edge of the communities of Shingletown, Whitmore, Oak Run, Round Mountain, and Montgomery Creek. This area has experienced significant fires in the past and with current urbanization can expect future fires to be more damaging.

Valley Floor – the Grass Area

This is the south-central part of Shasta County extending from the Sacramento River outwards to an approximate elevation of 1,000 feet. This is the most urbanized area of the county and includes Anderson, Redding, Bella Vista, Cloverdale, Millville, Olinda, and Palo Cedro. The area is typically grassy woodland with blue oak, valley oak, gray pine, and annual grasses. There are also large areas covered by brush types and some of the woodland areas have a dense brush understory. Significant fires have occurred on the valley floor, especially during north wind events, because the primary fuel is annual grasses. Each year the fire danger is recurring.

Timber East

This area is a mixed species conifer forest that begins about the 2,000 ft. elevation and varies in topography, weather and includes some hardwood species. The majority of the area is managed for timber production; therefore, logging slash is a common fuel component. Sufficient undergrowth of ceanothus and manzanita is present to require consideration of a live fuel component. The terrain is very steep with a large amount of heavy fuels and travel times are long in this area. Communities include Shingletown, Viola, Latour, Big Bend, Burney,

Northeast County

The northeast area is high elevation sagebrush, juniper and Ponderosa Pine. Large tracks of agricultural lands are in the Fall River Valley. With the exception of the irrigated Fall River Valley, the area has experienced damaging fires. The most significant fires were located to the north of Highway 299E and east of Highway 89. Large and damaging fires have also occurred along Highway 89 south near the communities of Hat Creek and Old Station. Portions of this area are remote and travel times are long. The fuels are very sensitive to changes in the wind speed and direction. The larger communities include Cassel, Fall River Mills, McArthur with significant urbanization occurring outside of these communities.

B. History of Wildfires

Shasta County has a history of large and damaging fires. The continued urbanization of the wildland areas significantly increases both the damage and ignition potential. Significant amounts of the population and their properties are at risk. Residents must provide and maintain a defensible space around their properties. Fuels along existing roadways should also be maintained in order to ensure safe passage. Fuelbreaks and post-fire fuel management are required to help alleviate the risk of fire and help restore a healthy wildland environment. To achieve these, education, enforcement, fuels management and financial assistance should continue to be made available.

The majority of large fires within Shasta County is shown in Figure 4.3-2.A, which have been documented since 1910.

Fire history shows a large and damaging fire can occur almost anywhere. Recent large fires, as shown in Table 4.3-2.1, have destroyed almost 2,000 structures.

Table 4.3-2.1
Large Shasta County Fires

Month/Year	Fire Name	Acres	Structures
August 1992	Fountain	63,960	636
September 1999	Canyon	2,580	230
October 1999	Jones	26,200	954
August 2004	Bear	10,484	114
August 2004	French	12,898	42
June 2008	Lakehead	27,936	12

(Source: CAL FIRE)

Both the Jones and Canyon fires burned mostly in woodland areas covered by grass and brush. These were fast moving fires causing the majority of the damage in one day. The Fountain Fire started in grass and brush lands and quickly spread into timber. In Shasta County there have been 12 state and federally declared fire disasters between 1950 and 2009.

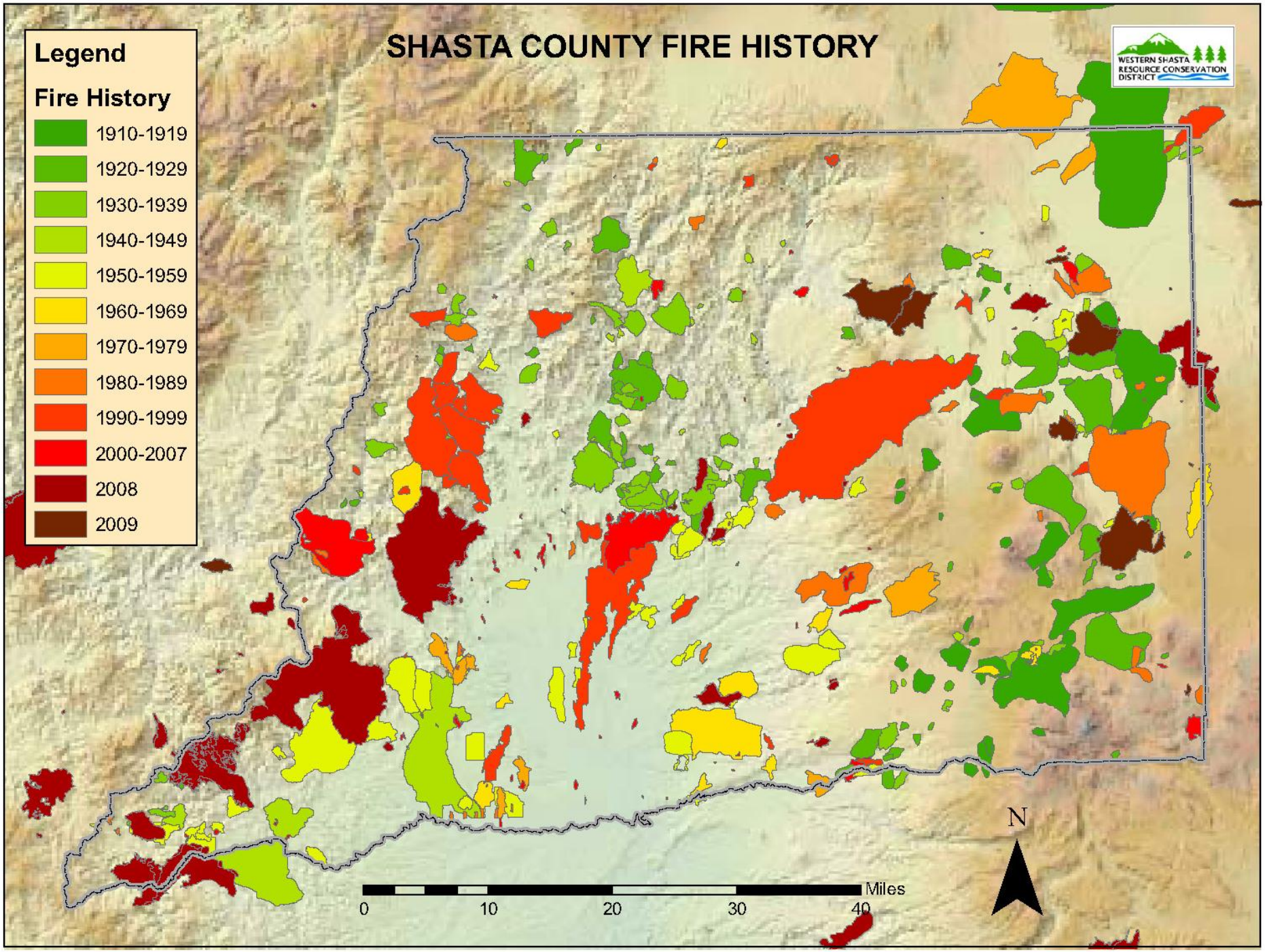


Figure 4.3-2.A

Shasta County Fire History (Information Source: CAL FIRE)

C. Risk Assessment – Vulnerability and Potential Losses

Vulnerability describes how exposed or susceptible to damage an asset is, and depends on an asset's construction, contents and the economic value of its functions. This vulnerability analysis predicts the extent of damage that may result from a hazard event of a given intensity in a given area on the existing and future built environment. Unlike with flooding, where the amount of damage a building and its contents receives is directly related to flood depths, velocity and other factors, it is more difficult to estimate losses from wildfire, a peril that is less predictable and driven by such factors as wind direction and seasonal precipitation variations. With indirect damages, the vulnerability of one element of the community is often related to the vulnerability of another. Indirect effects can be much more widespread and damaging than direct effects. For example, with wildfire, the threat of future flooding, landslide and erosion increases dramatically. In addition to potential damage to homes and businesses, agricultural economies can be destroyed and having indirect effects on labor and associated industries (e.g., transportation.)

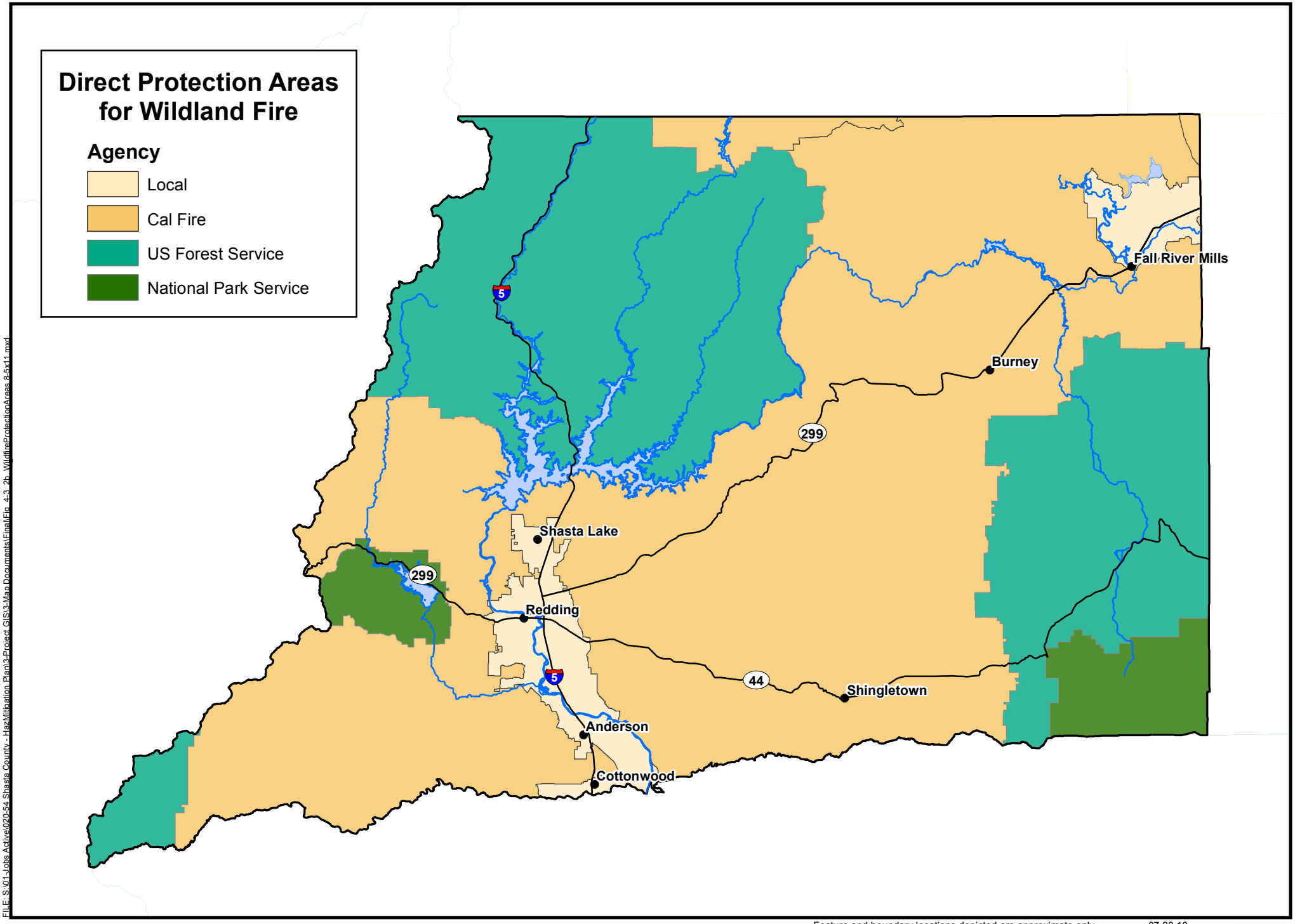
1. Models

   The California Department of Forestry and Fire Protection, Fire and Resource Assessment Program (CDF-FRAP) developed several models to assist in determining fire behavior and frequency. The FRAP Wildland Urban Interface (WUI) Fire Threat model was used to determine potential exposure to moderate, high, very high and extreme wildfire hazard areas. The WUI methodology assigns relative wildfire risk to areas of significant population density by intersecting residential housing unit density with proximate fire threat to give a relative measure of potential loss of structures and threats to public safety from wildfire. Initially developed at a 30-meter scale, a 100-meter representation of the data was used for analysis.

   CDF-FRAP modeled wildland fire threat for the state of California in 2002. This model was used in GIS to profile the fire hazard throughout the County. Figure 4.3-2.B displays the direct protection areas of responsibility for wildland fire and Figure 4.3-2.C shows the location and extent of the risk levels for wildfire fire throughout the County, used for this discussion.

   Wildfire in Shasta County can impact critical facilities as well as residential and commercial property. Figure 4.3-2.D shows the critical facilities identified for the County.

   Using GIS, the CDF FRAP threat data, provided by CA OES was analyzed against an inventory of assets to identify exposure to the four levels of wildfire risks, resulting in three risk/exposure estimates for each level of risk: 1) the aggregated dollar exposure and building count at the census block level for residential and commercial occupancies, 2) the aggregated population at risk at the census block level, and 3) the critical infrastructure at risk (schools, hospitals, airports, bridges, and other facilities of critical nature).

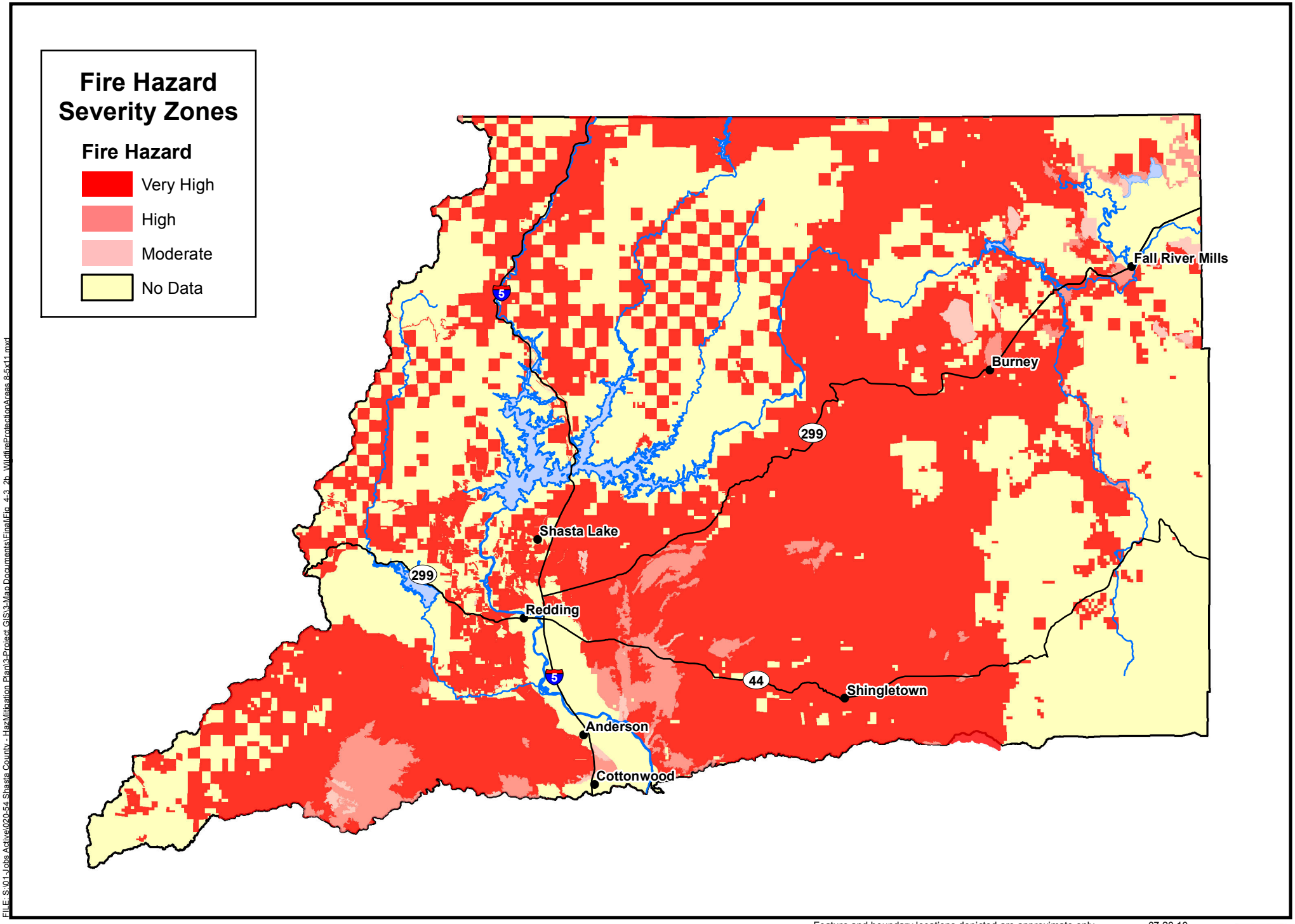


Feature and boundary locations depicted are approximate only. 07.20.10

Miles
0 10

ENPLAN

Figure 4.3-2.B
Direct Protection Area for Wildland Fire



FILE: S:\01-Jobs Active\020-54 Shasta County - HazMitigation Plan\3-Project GIS\3-Map Documents\Final\Fig. 4-3_2b_WildfireProtectionAreas 8.5x11.mxd

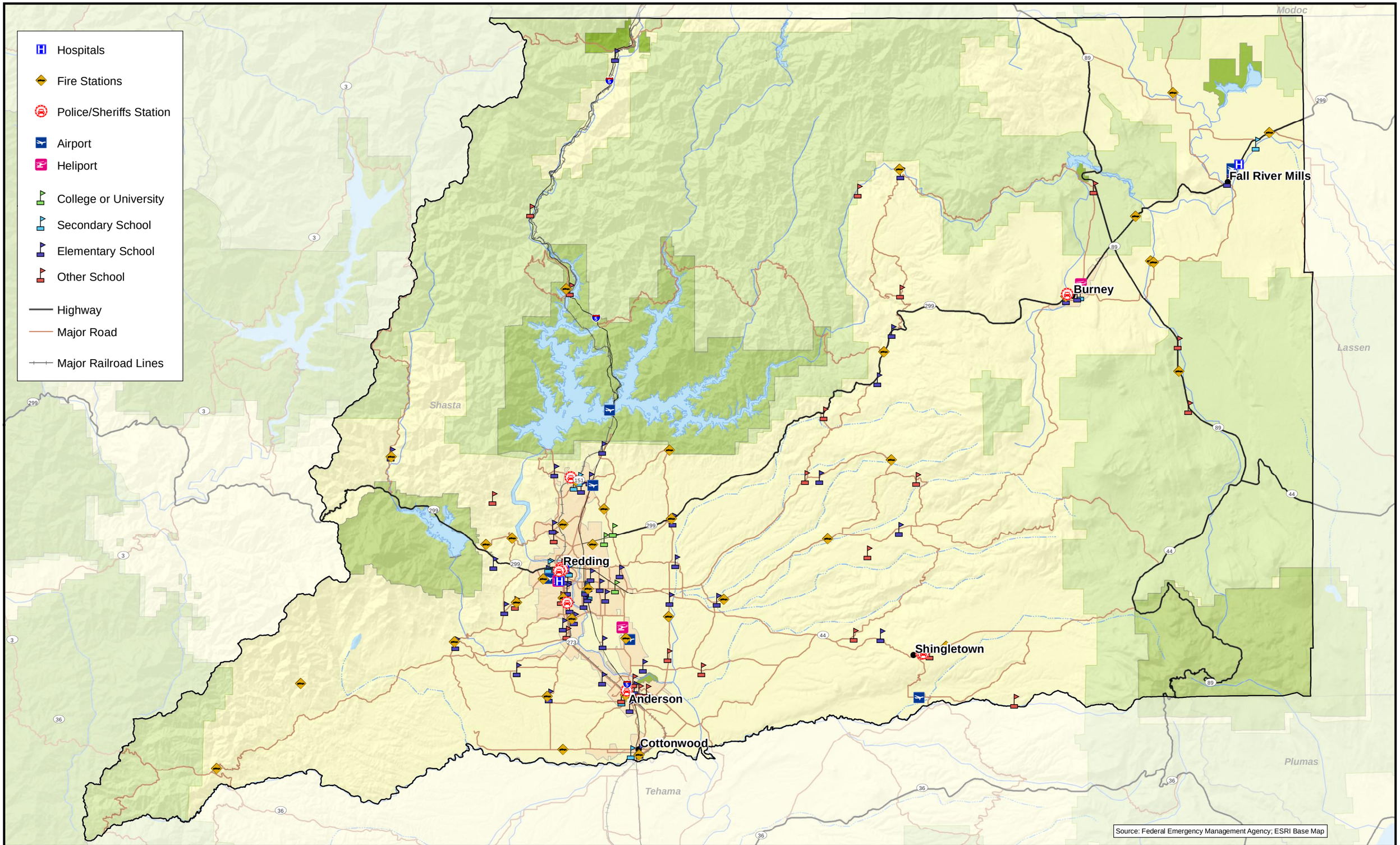
Feature and boundary locations depicted are approximate only. 07.20.10

Miles
0 10

Figure 4.3-2.C
Location and Extent of Risk Levels for Shasta County Wildfires

ENPLAN

This page intentionally left blank.



12.06.10

1:400,000

0 Miles 6

Figure 4.3-2.D

Critical Facilities Identified for the County

ENPLAN

This page intentionally left blank.

Analysis at the census block level involved determining the proportion of total area for a census block to the area of hazard zone that intersects it. This spatial proportion was used to determine percentage of the population and buildings that would be affected within each block. Critical facilities and infrastructure that fell within the boundary of the hazard area were determined to be vulnerable and were totaled by count or number of kilometers affected. These numbers were aggregated and presented for each jurisdiction and for the unincorporated areas of Shasta County. In general, dense urban areas offer greater resistance to the spread of wildfires, as they are not likely to contain continuous surface fuels despite the presence of mature trees.

Wildfire can create a multi-hazard effect, where areas that are burned by wildfire suddenly have greater landslide risks because the vegetation that prevented erosion is now gone. Watershed from streams and rivers will change and floodplain mapping may need to be updated. Also, air quality issues during a large-scale fire cause further economic losses than only the structural losses described below. Road closures and business closures due to large-scale fires would also increase the economic losses.

2. Fire and the Natural Environment
   Fire is a natural and critical ecosystem process in most of California's diverse terrestrial ecosystems, dictating in part the types, structure, and spatial extent of native vegetation in the state. Many of California's ecosystems are adapted to a historic "fire regime", which characterizes historic patterns of fire occurrence in a given area. Fire regimes include temporal attributes (e.g., frequency and seasonality), spatial attributes (e.g., size and spatial complexity), and magnitude attributes (e.g., intensity and severity), each of which have ranges of natural variability (Sugihara et al. 2006).

   Ecosystem stability is threatened when any of the attributes for a given fire regime diverge from its range of natural variability, which currently is prevalent throughout California. In general, when compared to historic fire regimes, many mixed-conifer forests now experience fires that are more intense and severe, while chaparral shrublands experience fire at a greater frequency. Both trends have profound impacts on ecosystem stability throughout California.

   A principal cause of intensifying wildfire severity in mixed-conifer forest types in the state is the mounting quantity and continuity of forest fuels that have been brought about by a century of fire exclusion. Fire exclusion in California and throughout the western U.S. has been attributed largely to fire suppression and introduction of grazing that removed fine fuels necessary for fire spread in and between forested stands. Conifer forests that historically experienced frequent but low-intensity surface fires, which are prevalent throughout California, are now predisposed to high-intensity, high-severity crown fires.

One measure of derivation from the range of natural variability is the fire regime condition class (FRCC; Hardy et al. 2008). FRCC classifies landscapes into 3 classes dependent on their degree of departure from natural fire regimes (Table 4.3-2.2).

Table 4.3-2.2
Fire Regime Condition Class Descriptions

Class	Description
Low: Condition Class 1	Fire regimes are within the natural or historical range and risk of losing key ecosystem components is low. Vegetation attributes (composition and structure) are well intact and functioning.
Moderate: Condition Class 2	Fire frequencies may have departed by one or more return intervals (either increased or decreased). This departure may result in moderate changes in fire and vegetation attributes.
High: Condition Class 3	Fire frequencies may have departed by multiple return intervals. This may result in dramatic changes in fire size, fire intensity and severity, and landscape patterns. Vegetation attributes have been substantially altered.

Source - Hardy et al (2008)

3. Fire Effects on Timberlands
   Timberlands, defined as conifer-dominated habitat types that likely support 20 cubic feet of volume growth per year and are not in reserved status, are a significant economic resource in California and are the primary economic base in some rural areas. Fire can pose significant risk to timber assets through direct loss from combustion, mortality of growing stock, and fire-induced susceptibility to insect, pathogen, and decay mechanisms. The actual loss of timber value associated with a given fire event is a function of tree structure, fire severity, and post-fire salvage opportunity. Roughly three-quarters of California's timberland faces a high fire threat or greater and over half of these lands have very high or extreme fire threat conditions. Only about one-fifth of California's timberlands face a moderate fire threat, where expected losses to timber assets are likely to be low. While some of the standing timber value can be salvaged following a wildfire, much of California's timber assets are exposed to significant risk from wildland fire.

4. Fire Effects on Woodlands
   Woodland vegetation, especially hardwood woodlands, provide key habitat for many species. The risk of habitat loss associated with fire in woodland areas is highly variable, due both to varying habitat quality and the unique fuel and vegetation response characteristics of specific areas. Habitat characteristics such as tree canopy height and closure, presence or absence of a developed shrub understory, and occurrence of special habitat elements—such as snags and downed logs—are important determinants of habitat quality for many species. Roughly two-thirds of California's hardwood woodlands are exposed to Very High or Extreme fire threat. While many areas may respond favorably to wildland fire,

initial changes in the post-fire environment may cause temporary habitat loss and species dislocation.

5. Fire Effects on Recreation and Open Space
   After a wildfire, significant alteration of watershed lands and the associated stream systems is noticeable for periods varying from a few years to decades. In the short term, the presence of partially burnt vegetation reduces recreational and open space values. Increased amounts of downstream sedimentation may significantly affect streams and lakes, which tend to be the most heavily used spots within larger recreational areas. As the vegetation grows back and damaged recreational infrastructures are replaced, the recreational and open space values would increase. However, it may take decades before vegetation types such as mature forests return to their pre-burn character. Grasslands and shrublands, on the other hand, can return to their pre-burn character within a decade.

6. Fire's Effect on Water and Watersheds
   Wildfires can have significant adverse effects on watershed lands, watercourses, and water quality. Large, hot fires cause serious, immediate damage from which a watershed can take decades to recover. By burning off vegetation and exposing mineral soil, fire impairs the ability of a watershed to hold soil in place and to trap sediment before it enters stream systems. Loss of vegetation also means less water being absorbed by plants, causing a short-term increase in the quantity and the delivery rate of water entering streams. This can have significant effects downstream from the site of a fire. This increased runoff and its large sediment load can cause costly damage to downstream assets such as homes, roads, debris basins, and other infrastructure. It can also result in the loss of human life when at-risk residents are not evacuated.

7. Fire Effects on Soils
   Fire presents a significant risk to soil, especially in denuded watersheds, through accelerated erosion potential in the immediate post-fire environment, particularly when subjected to severe rainstorms prior to any vegetation recovery (Wells et al., 1979). FRAP has developed a statewide risk assessment based on the expected marginal increase in surface erosion from a potential fire.

   Erosion is a natural process that occurs across a watershed at varying rates, depending on soils, geology, slope, vegetation, and precipitation. The intensity of a fire and the subsequent removal of vegetative cover increase the potential rate of soil erosion and new sediment sources. Wildfires affect surface erosion in a watershed by altering detachment, transport, and deposition of soil particles. Most wildfires create a patchwork of burned areas that vary in severity. Severely burned areas suffer increased erosion due to loss of the protective forest floor layer and creation of water-repellent soil conditions that can cause flooding, downstream sedimentation, and threats to human life and property.

8. Fire Effects to Riparian Habitats
   Wildfire can produce a wide range of water quality and aquatic habitat outcomes, from beneficial to catastrophic. Wildfire outcomes are determined by weather, fuels, terrain and, to a lesser extent, suppression efforts. Large wildfires pose the greatest risk to water quality and riparian habitat. If a wildfire encounters fuel levels that have been reduced through prescribed burning and/or mechanical means, there is a good chance the fire would produce conditions more favorable to maintaining good water quality and aquatic habitat. Highly destructive fires are thus minimized.

9. Fire Effects on Aquatic Habitat
   Fire can also dramatically affect aquatic habitat. Increased erosion and sediment deposition can result in channel aggradations (i.e., wider, shallower channels), filling of pools that provide important fish habitat, increased turbidity that makes it harder for fish to find food and can damage gills, and changes in water chemistry.

10. Fire Effects on Water Quality
    Wildfires can potentially affect water quality through increased sedimentation and increased turbidity and through increases in nutrient loadings. Concentration of nutrients (phosphorous and nitrogen) are increased from burned vegetation and delivered to streams through surface runoff. Stream temperatures often increase after fire occurs, typically through the removal of overhead protective vegetation. Elevated stream temperatures are detrimental to most cold-water fish species.

11. Fire's Affect on Water Infrastructure
    Water delivery systems may be dramatically affected by fire. With the exception of the North Coast, most watersheds in California have extensive downstream water supply infrastructures serving rural residents, larger municipalities, and agricultural users. Increased sediment can decrease storage capacity in dams and reservoirs.

12. Trade-offs in fire hazards vs. ecosystem services provided by vegetation
    To facilitate sustainable, disaster-resistant communities, there is a critical need to assess the tradeoffs in vegetation's potential to facilitate destructive wildfires versus the biological and economic benefits that it provides. Paradoxically, vegetation is both an asset and a liability to residents living in the WUI areas. The same vegetation that regularly burns with great intensity and destruction simultaneously provides both tangible and intangible benefits to local communities (Dicus and Zimmerman 2007, Dicus et al. 2009).

    Minimizing fire hazard while maximizing the economic, biological, aesthetic, and social values that vegetation provides are seemingly conflicting objectives in the WUI, particularly to those living in high hazard areas with elevated population densities. Continued immigration to highly fire-prone areas in California will likely continue unabated in the near future.

Immigration to fire-prone areas in California has exponentially increased the costs and losses associated with WUI fires in the last two decades. Indeed, in spite of increased fire agency staffing, equipment, and training, 9 of the 10 most destructive wildfires in California history have occurred since 1990, resulting in the loss of 56 lives and almost 14,000 structures (California Department of Forestry & Fire Protection 2009).

However, treatment- and development-induced losses in tree and shrub canopy cover cost society in many direct and indirect ways. Vegetation is more than fuel, providing various levels of tangible and intangible benefits to society, dependent on its composition and structure. For example, WUI vegetation not only enhances community attractiveness but also reduces home cooling costs and air pollution (Taha et al. 1997), lessens needed storm water runoff infrastructure (Sanders 1986), sequesters carbon (Nowak and Rowntree 1991), and provides wildlife habitat. Fuel treatments will only serve to further reduce vegetation and their subsequent social and economic benefits (Dicus et al. 2009).

The need to adequately understand how fuel treatments affect both fire hazard and societal benefits is especially critical in light of recent legislation which calls for a significant increase in mandatory fuel treatments around structures. California Senate Bill 1369 was signed into law as a direct result of the 2003 California fires, which amended Public Resources Code 4291 to increase mandatory vegetation clearance around homes in all designated areas where the state has primary suppression responsibilities. These new standards have the potential to significantly reduce the losses caused by wildfire but will also likely reduce the many tangible benefits to society that vegetation provides (Dicus et al. 2009). Thus, there is an acute need for California land managers to develop fuel management strategies in the WUI that minimizes fire risk while simultaneously reducing loss of native vegetation and the many societal benefits that it provides.

D. Current Wildfire Hazard Mitigation Efforts

Once thought of as a seasonal hazard, wildfires are an almost everyday occurrence in California. However, much of the state's approach to dealing with wildfire is still seasonal in nature. Flammable expanses of brush, diseased timberland, overstocked forests, hot and dry summers, extreme topography, and intense fire weather wind events, summer lightning storms, and human acts all contribute to California's wildfire threat.

1. Wildfire and Human Development

   Wildfire and human development have always been in conflict. Wildfire is a natural part of our environment and human development in wildlands is an accepted practice. This inherent conflict requires careful management in order to reduce or eliminate losses to life, property, and resources from wildfires. Some past management practices have failed to address the comprehensive nature of the human/wildfire conflict and have exacerbated conditions that can lead to

more damaging fires. One example is wildfire suppression without aggressive management of hazardous fuels or defensible space. Another is development in historical WUI fire areas without performance-based fire-resistant construction standards or fire-safe development requirements. Daily actions and decisions often fail to consider WUI fire risks and the potential for resulting losses.

2. Managing the Human/Wildfire Conflict
   Managing the human/wildfire conflict requires a commitment of resources and a focused mitigation plan over the long term. The approach must be system-wide and include the following:
   - An informed, educated public that takes responsibility for its own decisions relating to wildfire protection;
   - An effective wildfire suppression program;
   - An aggressive hazardous fuels management program;
   - Land use policies and standards that protect life, property, and natural resources;
   - Building and fire codes that reduce structural ignitions from windblown embers and flame contact from WUI fires and impede or halt fire spread within the structure once ignited; and
   - Construction and property standards that provide defensible space.

3. 2010 Strategic Fire Plan
   The California State Board of Forestry and Fire Protection (CAL FIRE) approved the 2010 Strategic Fire Plan in June 2010. This Strategic Fire Plan, which forms the basis for assessing California's complex and dynamic natural and man-made environment and identifies a variety of actions to minimize the negative effects of wildland fire.

   Vision: A natural environment that is more resilient and man-made assets which are more resistant to the occurrence and effects of wildland fire through local, state, federal and private partnerships.

   Goals and Objectives: Through government and community collaboration, the following goals will enhance the protection of lives, property and natural resources from wildland fire, as well as improve environmental resilience to wildland fire. Community protection includes promoting the safety of the public and emergency responders, as well as protection of property and other improvements. Each goal listed here is meant to build upon the previous one (e.g., Goal 3 builds upon the accomplishments in Goals 1 and 2). Although full attainment of a goal is ultimately dependent upon the success of previous goals, any of the goals can be worked on at any given time based on available funding and other opportunities.

a. Identify and evaluate wildland fire hazards and recognize life, property and natural resource assets at risk, including watershed, habitat, social and other values of functioning ecosystems. Facilitate the sharing of all analyses and data collection across all ownerships for consistency in type and kind.

b. Articulate and promote the concept of land use planning as it relates to fire risk and individual landowner objectives and responsibilities.

c. Support and participate in the collaborative development and implementation of wildland fire protection plans and other local, county and regional plans that address fire protection and landowner objectives.

d. Increase awareness, knowledge and actions implemented by individuals and communities to reduce human loss and property damage from wildland fires, such as defensible space and other fuels reduction activities, fire prevention and fire safe building standards.

e. Develop a method to integrate fire and fuels management practices with landowner priorities and multiple jurisdictional efforts within local, state and federal responsibility areas.

f. Determine the level of fire suppression resources necessary to protect the values and assets at risk identified during planning processes.

g. Address post-fire responsibilities for natural resource recovery, including watershed protection, reforestation and ecosystem restoration.

CAL FIRE has developed an estimate of fire risk in WUI areas that is consistent with National Fire Plan methods but is more refined in terms of both mapping extent and quantification of risk. CAL FIRE uses spatial data to distinguish fire-related characteristics from assets and applies spatial rules for determining relative risk of loss. (http://frap.cdf.ca.gov/assessment2010.html)

The 2010 Strategic Fire Plan is a strikingly different fire plan than those developed in the past. This Plan recognizes that fire will occur in California and works to answer the question of “how do we utilize and live with that risk of wildfire?” The approach taken in the revised plan is to focus on a vision and goals and objectives that will help reach that vision. The overall vision is to create a state that is more resistant and resilient to the damaging effects of catastrophic wildfire while recognizing fire’s beneficial aspects. The 2010 Strategic Fire Plan is a living document. The entire fire plan can be viewed at: http://www.bof.fire.ca.gov/board_committees/resource_protection_committee/current_projects/resources/strategicfireplan_june2010_06-04_photos.pdf.

4. Shasta County Fire Safe Council
The mission of the Shasta County Fire Safe Council is to be “a framework for coordination, communication, education, and support to decrease catastrophic wildfire throughout Shasta County. “ The Council was formed in 2002, to serve as a forum for agencies, business and community members for communication and

collaboration. The Council meets quarterly to share information and ideas on fuel reduction projects, funding opportunities and activities to help, support and educate the Shasta County communities in wildfire safety. The Council's mission has become a reality with funding and planned implementation of several shaded fuel break projects, including Rock Creek, Walker Mine Road, Lower Springs Road, Shingletown Community Clean Up and Lakehead Fuel Reduction Days.

In order to get the defensible space message out to the public at large, the idea the Shasta County Fire Safe Trailer was born. Planned to be interesting and attractive the 10-foot trailer opens up into 40 feet of display space. It is completely self-contained, easy to pull and easy to set up. It sports a 42-inch plasma screen TV for showing fire safe media, a touch screen computer kiosk where the visitor can go through a tour of how to achieve and maintain defensible space, a model that illustrates terrain, vegetation and other defensible space activities. There is also a risk meter where a property owner can evaluate their defensible space and a variety of photos and graphics depicting fire history and fuel reduction projects.

A county-wide fuels reduction mapping project has been started and periodically updated. The map shows fuel reduction projects around the county along with other important information such as water sources, wildland interface zones, fire departments, powerlines, vegetation types and fuel ranking. This is an ongoing project that helps with strategic planning for the fuel reduction projects.

To date the council has over 90 representatives, including landowners, watershed groups, local fire safe councils, interested citizens, agencies business and local, state and federal government. The Council operates in conjunction with the Western Shasta Resource Conservation District and depends on grant funding to continue the program.

The Council encourages the formation of neighborhood or watershed-based Fire Safe Councils to educate landowners in the importance of creating defensible space around homes and structures and periodically update the strategic fuels reduction plans to prioritize fuel reduction projects. Several councils have formed in areas such as the Cow Creek Watershed, Bear Creek Watershed, Lakehead area, Shasta West Watershed, Hat Creek Valley, Stillwater-Churn Creek Watersheds, Upper Clear Creek Watershed and Cottonwood Creek Watershed. These councils work with the Shasta County Fire Safe Council and Western Shasta Resource Conservation District in submitting grant applications to fund their highest priority fuelbreaks to the California Fire Safe Council Clearinghouse annually. The strategic fuels reduction plans were updated in 2009 for the areas shown on Figure 4.3-2.E. The proposed and completed fuelbreak projects are shown on Figure 4.3-2.F Fire Safe Council Fire Plan Base Map.

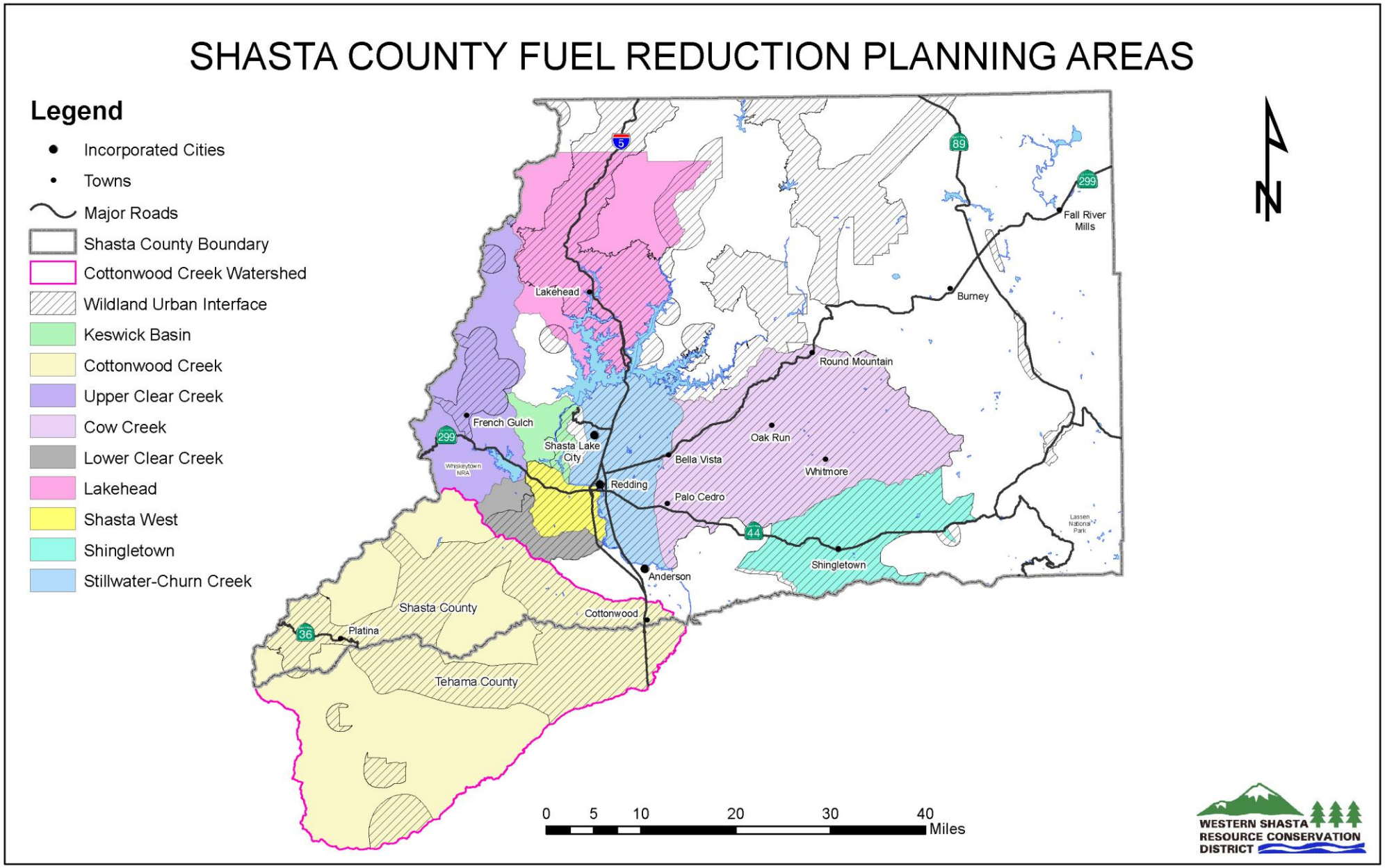


Figure 4.3-2.E

Fuel Reduction Planning Areas (Source: WSRCD)

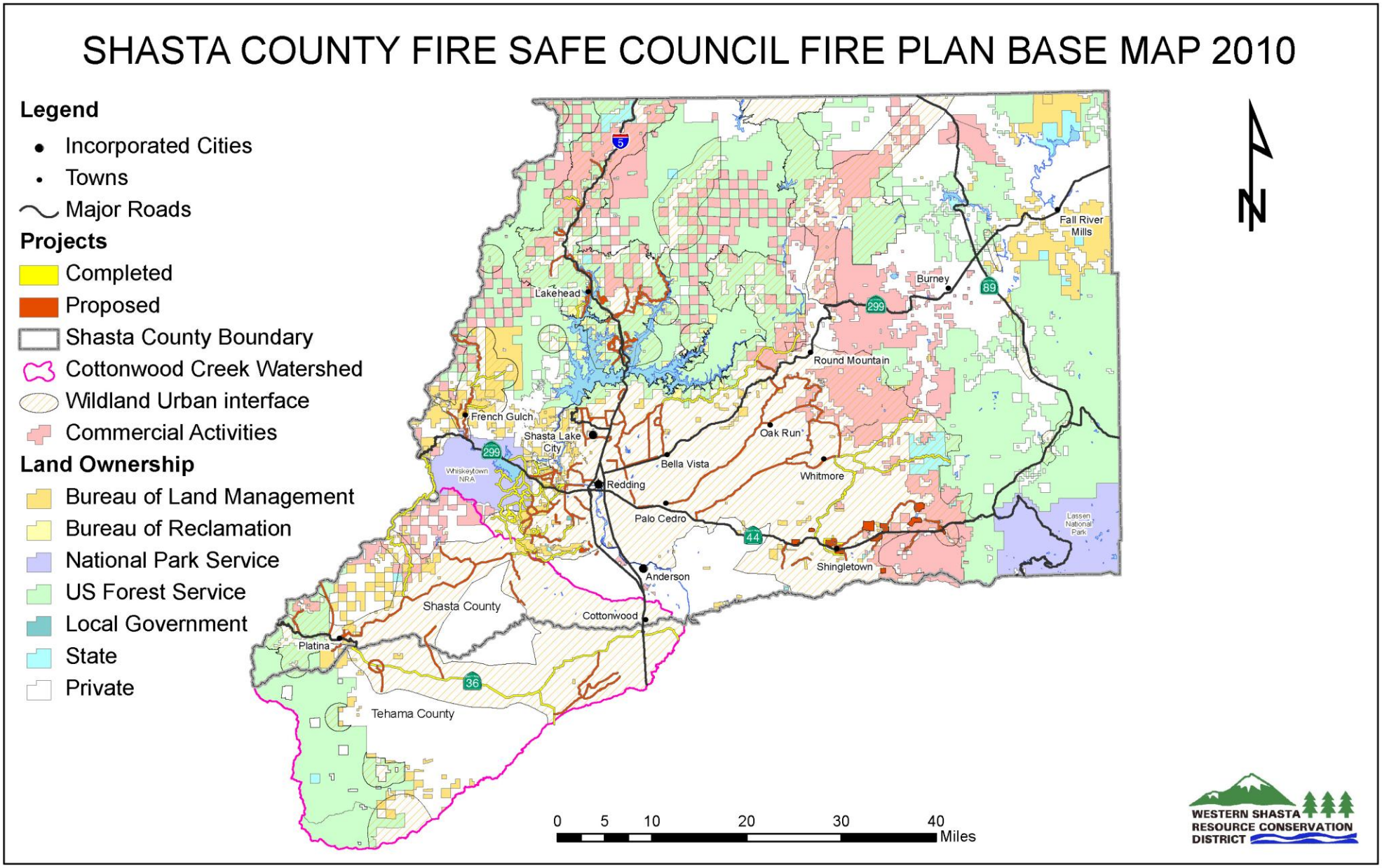


Figure 4.3-2.F

Fire Safe Council Fire Plan Base Map (Source: WSRCD)

4.3.3 Extreme Weather

A. Hazard Definition

Extreme weather hazards in Shasta County are:

- Severe Storm (heavy rain/hailstorm/snowstorm/windstorm)
- Drought
- Extreme Heat

Severe Storm in the context of Shasta County refers to heavy rain, hailstorms, snowstorms and windstorms. Extreme winter weather can adversely impact the availability of electricity and communication lines by disrupting power lines and distribution systems. At the end of December 2003, Shasta County experienced an unusual snowstorm with heavy snow and high winds that resulted in broken tree limbs, fallen telephone lines, and a heavy accumulation of debris. The large amount of downed, suspended, and standing vegetation created a fuel hazard and left the area subject to an extreme fire threat. The storm was not considered severe enough to be declared a state disaster, as there was relatively little structural or building damage. According to estimates from the Fire District, the cost to recover from the storm was estimated at $200,000 to $300,000.

Severe winter weather includes extreme cold, heavy snowfall, ice storms, winter storms, and/or strong winds. In addition, winter storms may result in other hazards such as flooding, severe thunderstorms, tornadoes or extreme winds. The Hazard Mitigation Team identified snowstorms and strong winds as the most likely severe winter weather hazards based on history in the City of Redding. Flooding and subsequent fire hazards are most often a direct result of severe storms.

Drought must be defined not only in terms of below normal precipitation, but also in terms of duration. Occasional periods of below average precipitation will not seriously deplete moisture reserves. Droughts become severe if “wet seasons” pass without significant precipitation. Drought and extreme heat can cause shortages of water and food crops. Prolonged shortages of moisture can be enough of a drain on moisture reserves to seriously affect crops, livestock, forest and range lands, as well as hydroelectric, irrigation, and urban water supplies. Parched lands are more susceptible to wildfires during periods of drought. Droughts can actually result in later flooding. The vegetation dies without water, and as a result, even average rain can cause flooding.

Extreme Heat is defined as lengthy and locally severe temperatures potentially resulting in both utility disruption and health issues in vulnerable populations. Extreme heat emergencies are often slow to develop. It could take a number of days of oppressive heat for a heat wave to have a significant or quantifiable impact. Heat waves do not strike victims immediately, but rather their cumulative effects slowly take the lives of vulnerable populations.

B. History of Extreme Weather

Drought

Drought is characterized as meteorological, agricultural, hydrological, and socioeconomic. Meteorological drought is due to a period of low or below average water supply. Agricultural droughts occur when there is an inadequate water supply to meet the needs of agricultural operations. A hydrological drought is characterized by low or deficient water and groundwater supply, and a Mitigation Center, 2004). Issues associated with water rights can also compound the water supply and availability issues. Drought is not a distinct event and occurs over an extended time frame. Agriculture, manufacturing, tourism, and commercial and domestic water use all require constant, reliable supplies of water. As the population in the area continues to grow, so will the demand for water. Water supply is affected by decreased storage in reservoirs and dry wells resulting from a declined water table. When reservoirs are low or dry, water users rely on wells to pump groundwater, which lowers the groundwater table.

Shasta County has experienced a state of emergency proclamation for drought, however the City and Fire District have not sustained damages directly or indirectly attributed to drought as far as records have been maintained. According to the National Oceanic and Atmospheric Administration (NOAA), the region within the County and Fire District boundaries are not undergoing drought conditions, as is the region and much of California.

The 1975-1977 Drought

From November 1975 through November 1977, California experienced one of its most severe droughts. Although people in many areas of the state are accustomed to very little precipitation during the growing season (April to October), they expect it in the winter. In 1976 and 1977, the winters brought only one-half and one-third of normal precipitation, respectively, leading to the state's fourth and first driest years on record. Most surface storage reservoirs were substantially drained in 1976, leading to widespread water shortages when 1977 turned out to be even drier.

1987-1992 Drought

From 1987 to 1992, California again experienced a serious drought due to low precipitation and run-off levels. The hardest hit region was the central coast, roughly from San Jose to Ventura. For the central coast and central Sierra Nevada, 1987 to 1990 was the driest period on record. In 1988, 45 California counties experienced water shortages that adversely affected about 30 percent of the state's population, much of the dry-farmed agriculture, and over 40 percent of the irrigated agriculture. Fish and wildlife resources suffered, recreational use of lakes and rivers decreased, forestry losses and fires increased, and hydroelectric power production decreased.

Declared droughts in Shasta County since 1972 occurred in 1991 and 2001. The 1976-77 and 1987-92 droughts were among the worst in California history (Cal EMA Individual Assistance Section, 2001& 2002 SBA Declarations/ USDA Designations database; Cal EMA Origins and Development- A Chronology 1917-1999)

C. Risk Assessment – Vulnerability and Potential Losses

Drought

Identifying Drought Hazards

Drought is a gradual phenomenon. Normally, one dry year does not constitute a drought in California, but rather serves as a reminder of the need to plan for droughts. California's extensive system of water supply infrastructure - reservoirs, groundwater basins, and interregional conveyance facilities - generally mitigates the effects of short-term dry periods for most water users.

Secondary Impacts

Drought is a major determinant of wildfire hazard, in terms of greater propensity for fire starts and larger, more prolonged conflagrations fueled by excessively dry vegetation and reduced water supply for firefighting purposes. Drought is also an economic hazard. Significant economic impacts on California's agriculture industry can occur as a result of short- and long-term drought conditions, including hardships to farmers, farm workers, packers, and shippers of agricultural products. In some cases, they can also cause significant increases in food prices to the consumer due to shortages.

Profiling Drought Hazards

Water year 2007 was unusually dry across much of California. Although one dry year does not constitute a drought, especially when that dry year follows a very wet 2006. The 2006-07 water year was well below normal for the state, indicating another serious drought may be beginning.

Severe Storm

Shasta County experiences severe winter weather mainly during the months of January-March. Storms with strong southerly winds with or without heavy rain are relatively common during these months and typically occur several times per year. Wind speeds of 40 to 50 mph and peak gusts up to 60 mph occur with some regularity. On the other hand, it is not unusual for the City to experience no measurable amounts of snow for several years in a row. Shasta County has been affected by a single freeze disaster since 1950.

According to newspaper reports, the largest one-day (unofficial) record for snowfall in Redding occurred on New Year's Day in 1899 with more than 23 inches of snow. In late December 2003, the City of Redding experienced it's the most damaging snowfall since 1968. The City of Redding Electric Utility classified the December 2003 snowstorm as the one in twenty-five year event (i.e. occurs once every twenty five years). Their storm event was logged between December 28, 2003 and January 2, 2004 and included the snowstorm and a windstorm that followed with wind speeds in excess of 60 miles per hour. The storm events affected 13,229 customers. The total direct cost to the Electric Utility was reported as $328,500.

Wind

According to the National Weather Service (NWS), the highest recorded wind speeds in the City of Redding occurred in early December of 1995 when 60 mph (fastest-mile) and

85 mph peak gusts were measured. The hurricane force winds knocked down fences, toppled trees and power poles, tore roofing off houses, tipped a big rig in a parking lot while causing damage at the Redding Municipal Airport to 4 planes and 18 hangars. This storm appears to have produced the strongest winds since 1877 when peak gusts were estimated to be nearly 80 mph. Many long time Redding residents make comparisons between the December 1995 storm and what is referred to as the Columbus Day Storm. On October 12, 1962 this storm blew into to California as a result of tropical typhoon Frieda apparently with wind gusts slightly less that the December 1995 storm. It too caused damage to fences, roofs, trees, power poles, etc.

Extreme Heat

Identifying Extreme Heat Hazards

The Heat Index (HI) as a function of heat and relative humidity. The Heat Index describes how hot the heat-humidity combination makes it feel. As relative humidity increases, the air seems warmer than it actually is because the body is less able to cool itself via evaporation of perspiration. As the Heat Index rises, so do health risks.

- When the Heat Index is 90°F, heat exhaustion is possible with prolonged exposure and/or physical activity.
- When it is 90°-105°F, heat exhaustion is probable with the possibility of sunstroke or heat cramps with prolonged exposure and/or physical activity.
- When it is 105°-129°F, sunstroke, heat cramps or heat exhaustion is likely, and heatstroke is possible with prolonged exposure and/or physical activity.
- When it is 130°F and higher, heatstroke and sunstroke are extremely likely with continued exposure. Physical activity and prolonged exposure to the heat increase the risks.

The National Weather Service (NWS) will initiate its Heat Index Program Alert (Table 4.3-3.1) procedures when the high is expected to exceed 105° - 110° (depending on local climate) for at least two consecutive days.

Table 4.3-3.1
Possible Heat Disorders by Heat Index Level

Heat Index	Category	Possible heat disorders for people in high risk groups
130°F or higher	Extreme Danger	Heatstroke risk extremely high with continued exposure.
105° - 129°F	Danger	Sunstroke, Heat Cramps and Heat Exhaustion likely, Heatstroke possible with prolonged exposure and/or physical activity.
90° - 105°F	*Extreme Caution*	*Sunstroke, Heat Cramps and Heat Exhaustion possible with prolonged exposure and/or physical activity.*
80° - 90 °F	Caution	Fatigue possible with prolonged exposure and/or physical activity.

Source: National Weather Service

Heat emergencies are often slow to develop. It could take a number of days of oppressive heat for a heat wave to have a significant or quantifiable impact. Heat waves do not strike victims immediately, but rather their cumulative effects slowly take the lives of vulnerable populations.

Profiling Extreme Heat Hazards

The California Climate Adaptation Strategy (CAS), citing a California Energy Commission study, states that "over the past 15 years, heat waves have claimed more lives in California than all other declared disaster events combined."72 Between 1960 and 2008, however, not a single heat emergency was formally proclaimed at the state level or declared as a federal disaster. Though no formal explanation exists for this seeming contradiction, scholars have written about the exclusion of heat events as declared disasters. For example, Eric Klinenberg, author of an account of a heat wave which killed 739 people in the city of Chicago in July 1995, suggests that the hidden nature of social vulnerability combined with the inconspicuous nature of heat events (unlike earthquakes, floods, wildfires, tornados, etc.) prevent them from being declared as legitimate disasters.73 Further, although heat events can have a devastating effect on agriculture, heat-caused property damage over the last 48 years has been relatively small.

These facts raise several issues. First, since the primary goal of the HMP is to significantly reduce the loss of life and injuries in Shasta County, heat is considered a legitimate disaster type. Though heat does not cause much economic damage or damage to the built environment, the number of people it has killed underscores the importance of mitigating its impacts. Second, heat events highlight the importance of thoughtful social vulnerability analysis. While changes to the built environment can greatly alter vulnerability to different hazards, social vulnerability and resiliency are especially important during heat events. Socially isolated elderly persons are especially vulnerable. Any mitigation efforts aimed at reducing heat losses will focus on ways to reduce social isolation as well as changes to the built environment. Third, heat events illustrate how seemingly unrelated phenomena combine to create disaster. Increased use of air conditioners during heat waves can lead to power outages, which makes the events even more deadly. Upgrading water and power infrastructure, then, is a form of heat disaster mitigation.

Climate Change and Extreme Heat

According to the CAS, California is getting warmer (Figure 4.3-3.A), leading to increasing frequency, intensity, and duration of heat waves, and increased mortality.

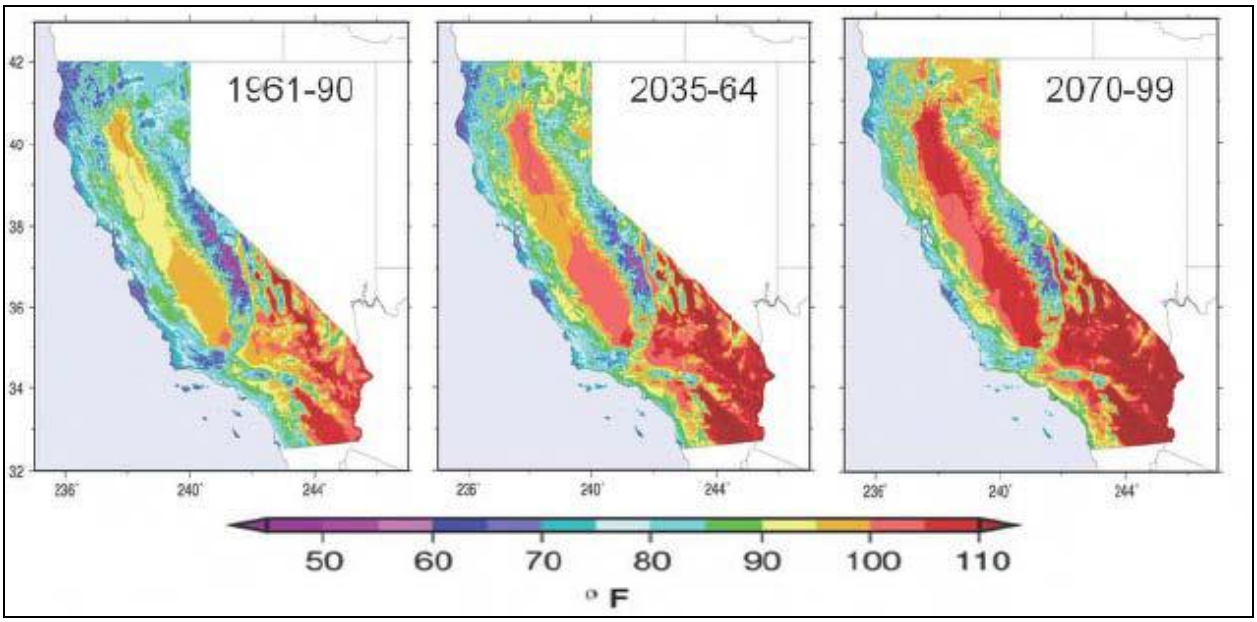


Figure 4.3-3.A California Historical & Projected Temperature Increases 1961-2099
(Source: Dan Cayan; California Climate Adaptation Strategy)

As temperatures rise, we will face greater risk of death from dehydration, heat stroke/exhaustion, heart attack, stroke, and respiratory distress caused by extreme heat. By mid century, extreme heat events could cause two to three times more heat-related deaths than occur today. By 2100, hotter temperatures are expected throughout the state, with an increase of 3-5.5°F under the lower emissions scenario and 8-10.5°F under the higher emissions scenario.

Utility Disruption
The California Utilities Emergency Association (CUEA) cooperates with Cal EMA to coordinate public and private utility emergency-related issues in California. Largely supported by memberships from public and private utilities with jurisdiction or service territory in California, the CUEA operates and manages the Utilities Branch at Cal EMA. Utilities membership in the CUEA includes gas, electric, telecommunications (including wireless), water, waste water, and petroleum pipeline industries. During emergencies, the Utilities Operations Center (UOC) is activated to enhance the utilities capability to respond to and recover from emergencies by providing a structure for cooperation and communication among utilities and government agencies.

Beyond involvement in emergency management, private utilities are continuously involved in ongoing investments increasing service capacities and replacing obsolete equipment and facilities. Many of these investments represent incremental improvements in the resilience against natural and human-caused hazards within their plants and facilities.

Characteristics
Pacific Gas and Electric (PG&E) owns, operates and maintains the Transmission and Distribution Electric System in the unincorporated area of the County. During an average year, PG&E delivers over 800 Gigawatts of energy to its customers. The major hazards facing the Utility are natural disasters and energy supply shortage.

The California Energy Commission Staff Report entitled, "Summer 2010 Electricity Supply and Demand Outlook" reports that between the summer of 2009 and June 1, 2020, 1,234 megawatts of new electricity generation has been added or is expected to be added to the state's supply. The greatest uncertainty in the peak demand forecast is weather-related; air conditioning loads increase rapidly as temperatures rise. Statewide electricity reserve margins for 2010 range from 28 to 43 percent, fluctuating each summer month under normal summer temperature conditions. The margins under unusually hot summer weather conditions range from 17-31%. With these margins, there should be sufficient resources to cover most system contingencies, including high demand due to hotter-than-normal (1-in-10 year probability) weather conditions.

History
Historically, wind and snow storms have had the greatest impact on the delivery of power to our customers. On December 31, 2003, the north valley area experienced an abnormally heavy snow storm, leaving many customers without power for a period of up to four days. Energy supply shortages in California also threaten the availability for our customers. In 1996, the valley area was impacted by a West Coast power outage that caused the automatic load shedding of about 30% of our customers for over 30 minutes.

The California ISO reports the number of notices issued, which include restricted maintenance operations, Alert, Warning, Emergency, and Flex Alert Notices. Notices issued from 1998 to 2010 total 1,663. The majority of notices, 1036 were issued in 2000-2001 (62% of the total period). The next largest number of notices were issued in 2006-07, which total 80 or 5% of the twelve year period. In 2008-2009 no more than 15 were issued per year.

To mitigate the impact of natural disasters, PG&E participates in a local Emergency Response group, belongs to the California Utility Emergency Association (CUEA) and has entered into individual "mutual aid" agreements with many other California utilities. PG&E also adheres to an aggressive system maintenance and tree trimming program. In regards to energy supply mitigation, PG&E belongs to the Western Electricity Coordinating Council (WECC). WECC is one of the coordination councils under the jurisdiction of the North American Reliability Council (NARC). WECC sets the reliability standards for all electrical utilities connected to the Western Grid. These WECC standards govern the majority of PG&E emergency procedures and protocols relating to system stability and reliability. In addition to meeting WECC standards, PG&E has taken additional measures to mitigate energy supply shortages such as installing local power generation and installing emergency "off-system" generators. Additionally, PG&E maintains the following emergency plans:

D. Future Events

Climate Change and Drought

During preparation of the 2007 SHMP, California was entering another drought formally recognized by a Governor's executive order in 2008. Low rainfall has led to substantially reduced reservoir storage throughout the state, prompting state action encouraging a 20% statewide reduction in per capita water use through voluntary conservation. Although the 2009-2010 water year has experienced increased rainfall, reservoir storage is still well below normal statewide.

Climate scientists studying California find that drought conditions are likely to become more frequent and persistent over the 21st century due to climate change. The experiences of California during recent years underscores to the need to examine more closely the state's water storage, distribution, management, conservation and use policies.

Shasta County enforces the California Building Code (CBC) and the applicable sections of the code that relate to snow load and wind load design. The current design criterion for the County is 30 pounds per square foot (psf) non-reducible snow load and wind loading based on 75 miles per hour (mph) fastest-mile wind speed with the appropriate exposure category for the site (i.e. exposure B or exposure C for open and flat site conditions). In the summer of 1969, as a direct result of the damage from the December 1968 snowstorm, the County adopted a minimum design (roof) snow load of 30 pounds psf for all new structures. This design snow load was based on the recommendations from a committee of local engineers, architects, and building inspectors who investigated and studied the roof failures. Prior to the 1968 storm, there was no snow load design requirement. The County does have a number of structures that were constructed prior to the 30 psf snow load. The current policy is that structures built prior to 1970 must undergo a snow load analysis by a qualified design professional (i.e. licensed engineer of architect) when that structures under goes a change in use or occupancy that results in structure being placed in higher hazard occupancy group, as required by CBC Chapter 34. Structures that are found to structurally deficient are required to upgrade to support a 30 psf snow load.

4.3.4 Earthquake

A. Hazard Definition

Overview

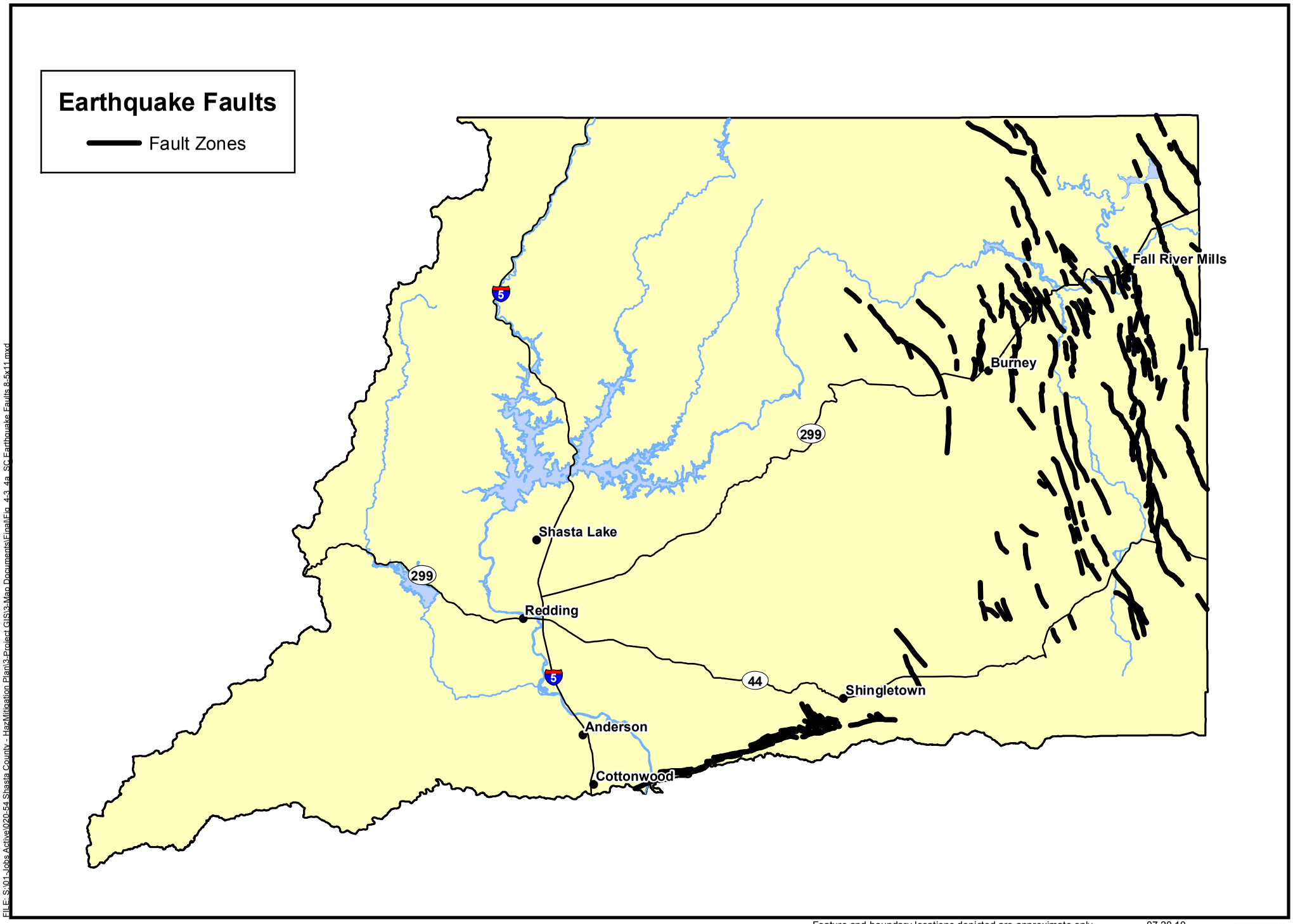
Earthquakes represent the most destructive source of hazards, risk, and vulnerability, both in terms of recent state history and the probability of future destruction of greater magnitudes than previously recorded.

California has thousands of recognized faults. Only some are known to be active and pose significant hazards. The motion between the Pacific and North American plates occurs primarily on the faults of the San Andreas system and the eastern California shear zone. Faults are more likely to have future earthquakes on them if they have more rapid rates of movement, have had recent earthquakes along them, experience greater total displacements, and are aligned so that movement can relieve the

accumulating tectonic stresses. Geologists classify faults by their relative hazards. “Active” faults represent the highest hazards which have ruptured to the ground surface during the Holocene period (about the last 11,000 years). “Potentially active” faults are those that displaced layers of rock from the Quaternary period (the last 1,800,000 years). Nearly all movement between the two plates is on active faults.

There are fault lines located in southern and eastern Shasta County that could produce low to moderate ground shaking (Figure 4.3-4.A). Ground shaking is the principal cause of damage in a seismic event and could catalyze dam failures, landslides, and fires. According to the U.S. Geological Survey (USGS), factors that affect the potential damage of structures and systems as a result of severe ground shaking include epicenter location and depth, the proximity to a fault, the direction of the rupture, the magnitude, the existing soil and geologic conditions, and the structure-type. Newer structures are more resistant to ground shaking than older structures because of improved building codes. Manufactured housing is very susceptible to damage because the foundation systems are rarely braced for seismic activity. Lifeline systems such as highways, bridges, water and gas pipelines, railroads, and utility services, can experience substantial damage from ground shaking. Structure damage is considered likely when ground motion average peak acceleration reaches 10% and 15% of gravity.

According to the California Geological Survey’s (CGS) Probabilistic Seismic Hazards Assessment (PSHA), the area is subject to low and moderate ground shaking and lies within the 10% to 30% gravity zone (CGS 2003). The region within the boundaries of the County and has not sustained damages attributed to earthquakes, dam failures, or landslides as far as records have been maintained and Shasta County has not proclaimed a state of emergency due to earthquakes events.



FILE: S:\01-Jobs Active\020-54 Shasta County - HazMitigation Plan\3-Project GIS\3-Map Documents\Final\Fig. 4-3_4a_SC-Earthquake Faults 8-5x11.mxd

Feature and boundary locations depicted are approximate only. 07.20.10

Miles
0 10

Figure 4.3-4.A
Shasta County Earthquake Faults

ENPLAN

Intensity is a measure of the strength of shaking experienced in an earthquake at a particular location. The intensity scale used in the United States is the Modified Mercalli (MM) intensity scale, which represents the local effect or damage caused by an earthquake (see Table 4.3-4.1). This scale, composed of 12 increasing levels of intensity that range from imperceptible shaking to catastrophic destruction, is designated by Roman numerals (I through XII). The lower numbers of the intensity scale generally deal with the manner in which the earthquake is felt by people. The higher numbers of the scale are based on observed structural damage. The maximum observed intensity generally occurs near the earthquake epicenter, and the intensity generally decreases away from the epicenter. Sometimes earthquakes are referred to by the maximum intensity they produce.

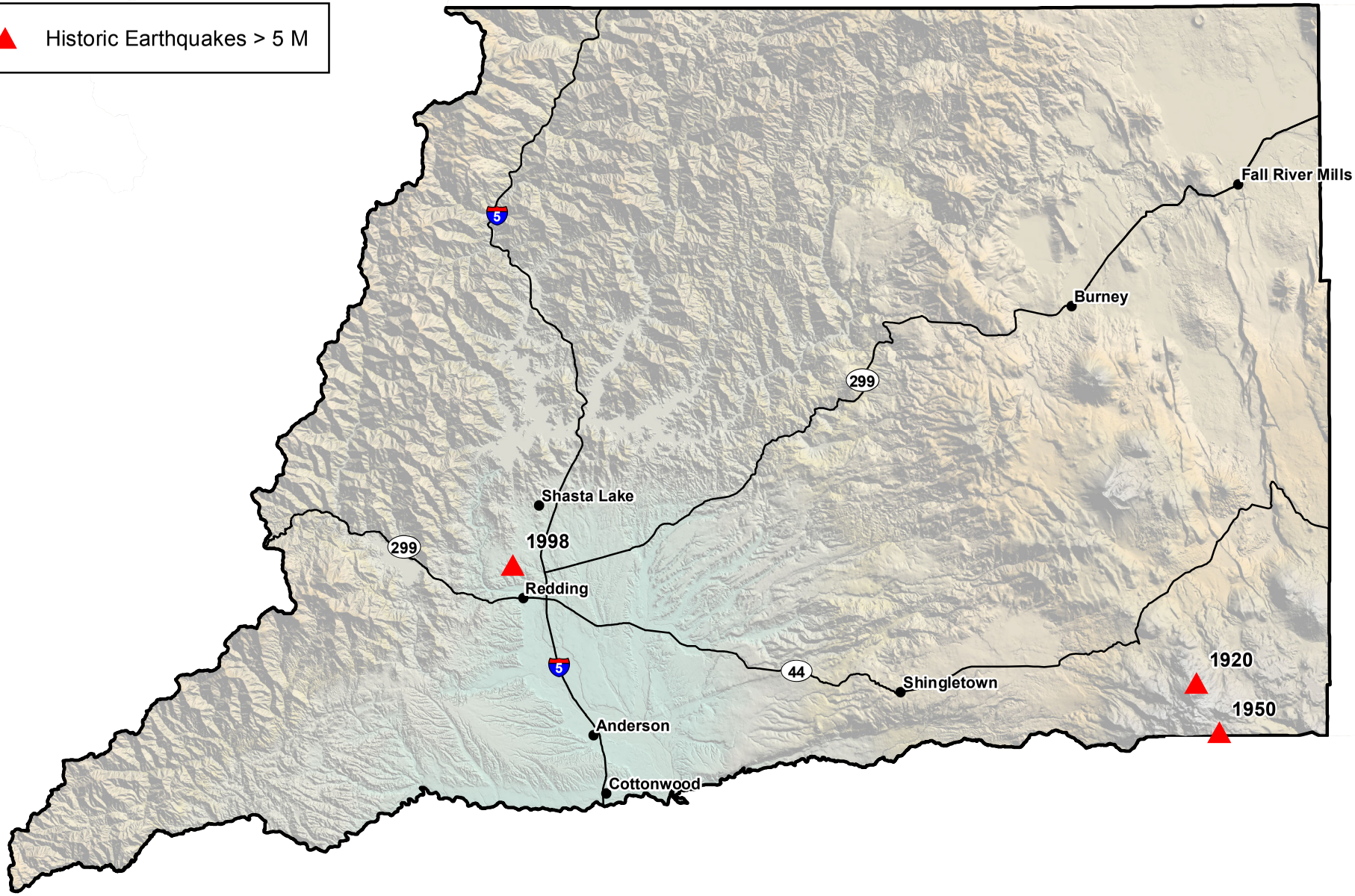
Table 4.3-4.1 Modified Mercalli Intensity and PGA

MM Intensity	I	II-III	IV	V	VI	VII	VIII	IX	X+
Perceived Shaking	Not felt	Weak	Light	Moderate	Strong	Very strong	Severe	Violent	Extreme
Potential Damage	None	None	None	Very light	Light	Moderate	Moderate / Heavy	Heavy	Very heavy
PGA (%g)	<.17	.17–1.4	1.4–3.9	3.9–9.2	9.2–18	18–34	34–65	65–124	>124

B. History of Earthquakes

Shasta County has a low level of historic seismic activity. In the past 120 years there has been no significant property damage or loss of life due to earthquakes occurring within or near the County. Maximum recorded intensities have reached MM VII, with possibly one instance of MM VIII. Most of the stronger intensity seismic activity in Shasta County has occurred in the eastern half of the County near Lassen Peak. The City of Redding is located in the less seismically active western half of Shasta County, referred to as an area of “moderate seismicity”. Earthquake activity has not been a serious hazard in the City of Redding’s history, nor is it probable that it will become a serious hazard in the future. Research of historical earthquakes indicates that Redding has experienced several moderate sized earthquakes, magnitude 4.0 to 4.5 (estimated) in 1904, 1915, 1919, 1920 and 1930 (See Figure 4.3-4.B).

On November 26 (Thanksgiving Day), 1998, the City of Redding experienced a local magnitude ML 5.2 earthquake that was centered three miles north-northwest of Redding near Keswick Dam. This was the largest recorded earthquake since the U.S. Geological Survey began monitoring Shasta County in 1981 and believed to be the largest earthquake in the Redding area since 1878. No structural damage was reported in the City of Redding. Nonstructural damage that was reported consisted of broken merchandise, loss of power due to a damaged electrical panel, a fire sprinkler break in a mechanical room and two operating rooms at Mercy Medical Center, and non-structural cracks at expansion joints in a highway overpass. Outside of the City limits; a 4 million gallon water tank in Bella Vista lifted about an inch off its foundation, resulting in bent anchor bolt washers; and a PG & E transformer caught fire resulting in temporary power outage for 7500 customers. The only reported earthquake injury occurred in the City of Shasta Lake when a woman slipped and fell.



FILE: S:\01-Jobs Active\020-54 Shasta County - HazMitigation Plan\3-Project GIS\3-Map Documents\Final\Fig. 4-3_4b_Historic Earthquakes 8-5x11.mxd

Feature and boundary locations depicted are approximate only. 07.20.10

Miles
0 10

Figure 4.3-4.B
Historic Shasta County Earthquakes

ENPLAN

C. Risk Assessment – Vulnerability and Potential Losses

Earthquake vulnerability is primarily based upon population and the built environment. Urban areas in high hazard zones tend to be the most vulnerable, while uninhabited areas generally are less vulnerable.

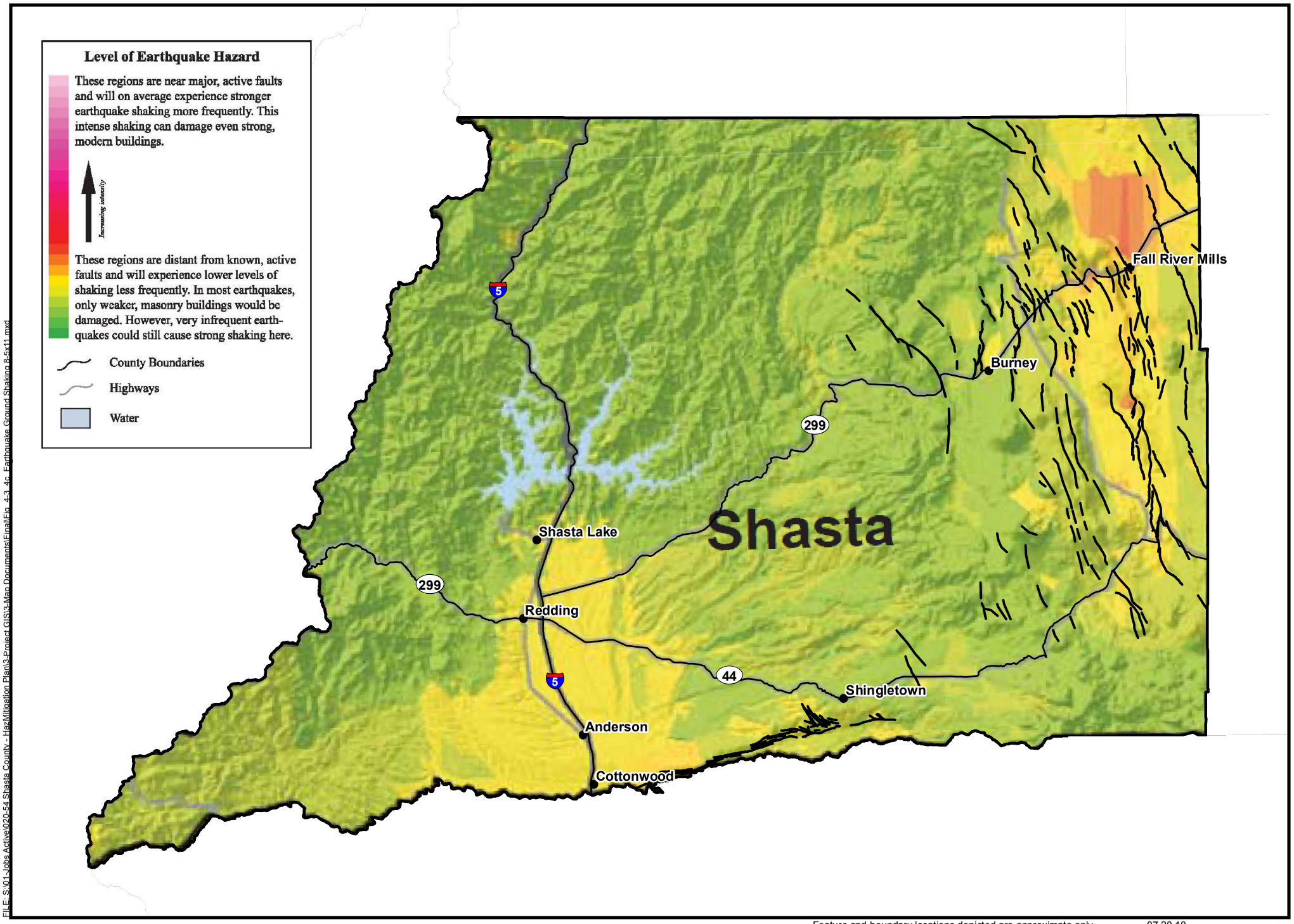
Ground Shaking

The exposure to strong seismic shaking in Shasta County is considered to be relatively low. The maximum earthquake intensity is expected to be between MM VI & MM VII (see Table 4.3-4.1). These ground accelerations correspond to the earthquake that has a 10% probability of exceeding in 50 years, or the earthquake that has a return interval of 475 years.

The National Earthquake Hazards Reduction Program (NEHRP) rates soils from hard to soft, and give the soils ratings from Type A through Type E, with the hardest soils being Type A, and the softest soils rated at Type E. Liquefaction risk is considered high if there were soft soils (Types D or E) present within an active fault zone. The majority of the soils in the County are types A-C, with some areas having type D. No type E soils were identified, nor was consistent mapping of soil types. For these reasons, combined with a lack of liquefaction history, liquefaction was not addressed in a manner separate from earthquake. It should be considered in subsequent updates to the plan as better data becomes available.

Damage in Shasta County resulting from earthquakes would most likely be from ground shaking, and less likely from related ground failure. The effects of ground shaking are best mitigated by adequate design for the maximum probable earthquake for the County. The effects of ground failure are best mitigated by adequate geotechnical investigations of specific sites. The County enforces the California Building Code, which establishes building requirements for all new structures based on predicted earthquake intensities. The risk of loss of life and property damage due to seismic activity is assumed to be minimized if the California Building Code is enforced.

The City of Redding recently ran an earthquake scenario based on an expected peak ground acceleration (PGA) of 18%g over the entire County. Building Damage Ratios were estimated at 6% for older structures located in the immediate downtown area of the City, and 3% for all other areas within the City. The Building Damage Ratio represents an estimate of the ratio, as a percentage, of the repair cost divided by the replacement cost. The higher damage ratio in the downtown area was chosen since these structures are typically older and less likely to have been constructed with any seismic code design provisions (i.e. pre seismic code buildings). The total damage is estimated at $198 million for the City as a whole, which is less than 1% of the damage estimates from the 1994 Northridge earthquake.



FILE: S:\01-Jobs Active\020-54 Shasta County - HazMitigation Plan\3-Project GIS\3-Map Documents\Final\Fig. 4-3_4c_Earthquake Ground Shaking 8.5x11.mxd

Feature and boundary locations depicted are approximate only. 07.20.10

Miles
0 10

Figure 4.3-4.C

Earthquake Ground Shaking Potential

ENPLAN

Unlike other hazards discussed in this section, where census, building and critical facilities data were extracted from the HAZUS-MH model for spatial analysis for exposure and/or loss based on other GIS layers, for earthquake, the model was used to evaluate vulnerability for specific events in the County. How the model was used is discussed in more detail in the subsections below.

Critical facilities and the amount of damage they would be expected to receive in the modeled events are addressed in the tables that follow. Residential and commercial buildings were not inventoried in terms of aggregate exposure as the unpredictable nature of this hazard would arguably put all structures in the County at some risk. How vulnerable a particular building is to a particular event includes many variables, including construction type, date of construction, etc.

The HAZUS software model, which was developed for FEMA by the National Institute of Building Sciences as a tool to determine earthquake loss estimates, was used for this assessment. This software program integrates with GIS to facilitate the manipulation of data on building stock, population, and the regional economy with hazard models. The scenarios used in the earthquake hazard assessment were a 500- and 2000- year return period USGS probabilistic hazards. The analysis was limited to damage caused by ground-shaking. In addition, a default soil map was used to simplify the modeling process, in absence of better soils data. Anticipated losses were modeled. Loss is that portion of the exposure that is expected to be lost to a hazard, and is estimated by referencing frequency and severity of previous hazards. Hazard risk assessment methodologies embedded in HAZUS, FEMA's loss estimation software, were applied to earthquake hazards in Shasta County. The software contains economic and structural data on infrastructure and critical facilities, including replacement value costs with 2002 square footage and valuation parameters to use in loss estimation assumptions. This approach provides estimates for the potential impact by using a common, systematic framework for evaluation. The HAZUS risk assessment methodology is parametric, in that distinct hazard and inventory parameters (e.g. ground shaking and building types) were modeled to determine the impact (damages and losses) on the built environment. The model was used to estimate losses from earthquake hazards to critical facilities, infrastructure, and residential and commercial properties, as well as economic losses on two return period events (500 year and 2000 year). Loss estimates used available data, and the methodologies applied resulted in an approximation of risk. These estimates should be used to understand relative risk from hazards and potential losses. Uncertainties are inherent in any loss estimation methodology, arising in part from incomplete scientific knowledge concerning natural hazards and their effects on the built environment. Uncertainties also result from approximations and simplifications that are necessary for a comprehensive analysis (such as incomplete inventories, demographics, or economic parameters).

Loss estimates are presented for (1) the residential and commercial occupancies, and (2) the critical infrastructure at risk (schools, hospitals, airports, bridges, and other facilities of critical nature). In addition, potential shelter needs and casualties were

estimated. Table 4.3-4.2 provides breakdowns of potential losses due to a 100-year earthquake event for residential and commercial properties.

Detailed results of the 500-year and 100-year earthquake hazards are located in Appendix 4B.

Table 4.3-4.2 Expected Building Damage by Occupancy

	None		Slight		Moderate		Extensive		Complete	
	Count	**(%)**	**Count**	**(%)**	**Count**	**(%)**	**Count**	**(%)**	**Count**	**(%)**
Agriculture	237	0.40	33	0.44	19	0.75	4	1.31	0	2.17
Commercial	2,658	4.46	409	5.52	235	9.29	45	15.21	3	25.12
Education	106	0.18	12	0.16	7	0.27	1	0.41	0	0.75
Government	143	0.24	21	0.28	12	0.49	2	0.62	0	1.39
Industrial	771	1.29	129	1.74	82	3.25	17	5.83	1	8.45
Other Residential	13,015	21.82	2,392	32.25	1,390	54.89	170	57.83	6	59.96
Religion	205	0.34	28	0.38	15	0.61	2	0.78	0	1.72
Single Family	42,507	71.27	4,393	59.23	771	30.47	53	18.01	0	0.44
Total	**59,642**		**7,417**		**2,532**		**265**		**11**	

D. Current Earthquake Hazard Mitigation Efforts

Fires Following Earthquake

While ground shaking may be the predominant agent of damage in most earthquakes, fires following earthquakes can also lead to catastrophic damage depending on the combination of building characteristics and density, meteorological conditions, and other factors. Fire department response is often impacted by impaired communications as well as water supply and transportation together with other emergency demands such as structural collapses, hazardous materials releases, and emergency medical aid.

Fires following earthquakes may result from multiple causes (e.g., overturned burning candles, electrical sparking from downed power lines, and broken natural gas pipelines). Numerous instances of serious fires following earthquakes have occurred in major urban areas. fires following earthquakes can occur immediately after an earthquake or may be delayed. Causes of fires occurring immediately after include: power lines are fused or broken and the resulting arcing comes into contact with combustible fuel; water heaters, stoves, and lighting fixtures/lamps are dislodged and come into contact with combustible fuel; natural gas mains, lines and service are severed and the released gas finds a source of ignition; combustible liquids can leak and find a source of ignition.

Mitigation of Fires Following Earthquakes

A general framework for fire mitigation includes the following components provided in advance of an earthquake disaster: (1) reduction in damage through advance planning and preparation; (2) presence of functioning automatic sprinklers or other suppression systems; (3) citizens able to extinguish the fire if water is available or to call the fire department; (4) functioning communications (i.e., telephone) required to contact fire departments; (5) available fire department personnel and their assets (i.e., apparatus); (6) functioning transportation networks (i.e., roads); (7) an adequate water supply; and (8) advance provision of firebreaks, via the urban planning process.

In addition, mitigation for the prevention of natural gas system leakage has included localized upgrading of natural gas pipelines and automatic seismic shut-off switches which cut off natural gas to customers. It is critical that restoration of gas service following an earthquake be coordinated through the local gas utility and the fire department to ensure that service is not restored until leak detection and minimum safety requirements are met on the distribution side of the gas meter. Restoration of gas and electrical services for areas known or suspected to have sustained damage may not be restored until the utilities and the fire department are prepared to have service restored.

An additional mitigation technique is the use of seismic pressure wave-triggered automatic garage door openers and alarms at fire stations. These devices help ensure that firefighters and fire equipment are not trapped in damaged fire stations following earthquakes.

4.3.5 Hazardous Materials (HAZMAT)

A. Hazard Definition

Identifying Hazardous Materials Release and Toxic Substance Hazards

Hazardous materials are substances that are flammable, combustible, explosive, toxic, noxious, corrosive, an oxidizer, an irritant, or radioactive. A hazardous material spill or release can pose a risk to life, health, or property. An incident can result in the evacuation of a few people, a section of a facility, or an entire neighborhood.

There are a number of federal laws that regulate hazardous materials, including the Superfund Amendments and Reauthorization Act of 1986 (SARA), Resource Conservation and Recovery Act of 1976 (RCRA), Hazardous Materials Transportation Act (HMTA), Occupational Safety and Health Act (OSHA), Toxic Substances Control Act (TSCA), and Clean Air Act.

Title III of SARA, also known as the Emergency Planning and Community Right-to-Know (EPCRA) Act, was established to encourage and support emergency planning efforts at the state and local levels and to provide the public and local governments with information concerning potential chemical hazards present in their communities. The law requires facilities to furnish information about the quantities and health effects of chemicals used at the facility and to promptly notify local and state officials whenever a significant release of hazardous materials occurs.

California law established the Unified Program which consolidates, coordinates and makes consistent the administrative requirements, permits, inspections, and enforcement activities of six environmental and emergency response programs. The programs are the Hazardous Materials Business Plan/Emergency Response Plan, Hazardous Waste/Tiered Permitting, Underground Storage Tanks, Above-Ground Storage Tanks, California Accidental Release Prevention Program, and Uniform Fire Code Hazardous Materials Management Plan. The state agencies responsible for these programs set the standards for their program while local governments implement and

enforce the standards. Cal EPA oversees the implement of the program as a whole (California Code of Regulations, Title 27, Division I, Subdivision 4, Chapter 1, Sections 15100-15620.)

The Unified Program is implemented at the local level by government agencies certified by the Secretary of Cal EPA. These Certified Unified Program Agencies (CUPAs) have typically been established as a function of a local environmental health or fire department. Some CUPAs also have contractual agreements with one or more other local agencies, “participating agencies” (PAs), which implement one or more program elements under the oversight of the CUPA.

At the state level, the Hazardous Materials Business Plan/Emergency Response Plan’s (California Health and Safety Code, Chapter 6.95) purpose is to prevent or minimize the damage to public health and safety and the environment from a release or threatened release of hazardous materials and to satisfy community right-to-know laws. This is accomplished by requiring businesses that handle hazardous materials in quantities equal to or greater than 55 gallons, 500 pounds, or 200 cubic feet of gas or extremely hazardous substances above the threshold planning quantity (40 CFR, Part 355, Appendix A) to:

- Inventory their hazardous materials
- Develop an emergency plan
- Implement a training program for employees

It should also be noted that a Hazardous Materials Business Plan regulates most hazardous materials facilities in the state. There are approximately 140,000 businesses, which range from the smallest gas station to the largest chemical facility.

Secondary Impacts
In addition to the immediate risk to life safety, public health, air quality, water source contamination and potential environmental impacts of accidental hazardous materials releases and toxic substances, there is concern for the long-term public health and environmental impacts that may result from the sustained use or exposure to certain substances. There is a growing recognition of the linkages between hazardous substances, environmental quality, and global warming.

When MTBE was introduced in 1979 as a fuel additive to gasoline to increase its oxygen content and reduce carbon monoxide and ozone levels caused by auto emissions, it was considered to be an environmental breakthrough. However, over time it was discovered that MTBE was being introduced into drinking, ground and surface water supplies via leaking underground storage tanks and pipelines, spills, emissions from marine engines into lakes and reservoirs and, to some extent, from air deposition. As part of implementing the Safe Drinking Water Act Amendments of 1996, the Office of Water placed MTBE on the drinking water Contaminant Candidate List (CCL) for further evaluation to determine whether or not regulation with a National Primary Drinking Water Regulation (NPDWR) is necessary.

Profiling Hazardous Materials Release and Toxic Substance Hazards

Hazardous materials are everywhere and are accidentally released or spilled many times during any given day. In 2008, The California State Warning Center received approximately 8,000 hazardous material spill reports on hazardous material incidents and potential hazardous material incidents. Of these incidents most are minor but some do cause significant impacts like injuries, evacuation and clean-up.

Hazardous materials (HAZMAT) may include hundreds of substances that pose a significant risk to humans. These substances may be highly toxic, reactive, corrosive, flammable, radioactive or infectious. They are present in nearly every community in the U.S., where they may be manufactured, used, stored, transported, or disposed. Because of their nearly ubiquitous presence, there are hundreds of HAZMAT release events annually in the U.S. that contaminate air, soil, and groundwater resources, potentially triggering millions of dollars in clean-up costs, human and wildlife injuries, and occasionally cause human deaths (FEMA, 1997). Hazardous material releases may occur from any of the following:

- Fixed site facilities (e.g., refineries, chemical plants, storage facilities, manufacturing, warehouses, wastewater treatment plants, swimming pools, dry cleaners, automotive sales/repair, gas stations, etc.)
- Highway and rail transportation (e.g., tanker trucks, chemical trucks, railroad tankers)
- Air transportation (e.g., cargo packages)
- Pipeline transportation (liquid petroleum, natural gas, other chemicals)

In response to concerns over the environmental and safety hazards posed by the storage and handling of toxic chemicals in the U.S., Congress passed the Emergency Planning and Community Right to Know Act (EPCRA) in 1986. These concerns were triggered by the 1984 disaster in Bhopal, India, in which more than 2,000 people died or were seriously injured from the accidental release of methyl isocyanate from an American owned Union Carbide plant. To reduce the likelihood of such a disaster in the U.S., EPCRA established specific requirements on federal, state and local governments, Indian tribes, and industry to plan for hazardous materials emergencies. EPCRA's Community Right-to-Know provisions help increase the public's knowledge and access to information on chemicals at individual facilities, their uses, and releases into the environment. States and communities working with facilities can use the information to improve chemical safety and protect public health and the environment (EPA, May 2003). Under EPCRA, hazardous materials must be reported to the Environmental Protection Agency (EPA), even if they do not result in human exposure. Such releases may include the following:

- Air emissions (e.g., pressure relief valves, smokestacks, broken pipes, water or ground emissions with vapors)
- Discharges into bodies of water (e.g., outflows to sewers, spills on land, water runoff, contaminated groundwater)

- Discharges onto land
- Solid waste disposals in onsite landfills
- Transfer of wastewater to public sewage plants
- Transfers of waste to offsite facilities for treatment or storage

In addition to accidental human-caused hazardous material events, natural hazards may cause the release of hazardous materials and complicate response activities. The impact of earthquakes on fixed facilities may be particularly bad due to the impairment of the physical integrity or even failure of containment facilities. The threat of any hazardous material event may be magnified due to restricted access, reduced fire suppression and spill containment, and even complete cut-off of response personnel and equipment. In addition, the risk of terrorism involving hazardous materials is considered a major threat due to the location of hazardous material facilities and transport routes throughout communities and the frequently limited anti-terrorism security at these facilities. Due to the high level of risk posed by hazardous materials, numerous federal, state and local agencies are involved in their regulation, including the EPA, U.S. Department of Transportation (DOT), National Fire Protection Association (NFPA), FEMA, U.S. Army, and the International Maritime Organization. Unless exempted, facilities that use, manufacture, or store hazardous materials in the U.S. fall under the regulatory requirements of EPCRA, enacted as Title III of the federal Superfund Amendments and Reauthorization Act (SARA) 42 U.S.C. §§11001-11050 (1988)). EPCRA has four major provisions:

- Emergency Planning (Section 301-303) is designed to help communities prepare for and respond to emergencies involving hazardous substances. It requires every community in the United States to be part of a comprehensive emergency response plan.
- The Governor of California has designated a State Emergency Response Commission (SERC) responsible for implementing EPCRA provisions within California. The SERC oversees Local Emergency Planning Committee (LEPC) districts. Emergency Release Notification (Section 304) includes a list of chemicals that if spilled must be reported, including Extremely Hazardous Substances (EHS). The SERC supervises and coordinates activities of each LEPC, establishes procedures for receiving and processing public requests for information collected under EPCRA, and reviews LEPC developed local emergency response plans. Facilities with an EHS at quantities exceeding the Threshold Planning Quantities (TPQ) must notify the SERC and LEPC and provide a representative to participate in the county emergency planning process.
- Hazardous chemical storage reporting requirements (Sections 311-312) that requires facilities possessing a threshold reporting quantity of a hazardous material under EPCRA (Section 311/312, 40 CFR Part 370) to submit an annual chemical inventory report (Tier II Hazardous Chemical Inventory Form) to the SERC, LEPC and local fire department.

- Toxic chemical release inventory (Section 313). Of the hundreds of hazardous materials, under the EPCRA regulatory scheme, those hazardous materials that pose the greatest risk for causing catastrophic emergencies are identified as an EHS. As noted above, the presence of EHSs in quantities at or above TPQ require additional emergency planning and mitigation activities. These chemicals are identified by the US EPA in the List of Lists – Consolidated List of Chemicals Subject to the Emergency Planning and Community Right-To-Know Act (EPCRA) and Section 112 of the Clean Air Act (EPA, October 2001).

Releases of EHSs can occur during transport and from fixed facilities. Transportation related releases are generally more troublesome because they may occur anywhere, including close to human populations, critical facilities, or sensitive environmental areas. Transportation related EHS releases are also more difficult to mitigate due to the variability of locations and distance from response resources. It should be noted that while comprehensive and readily accessible information is available on hazardous material release and facilities subject to EPCRA, there are numerous other sources of information on hazardous material facilities and incidents that are beyond the scope of this plan. A more in-depth analysis of potential hazardous material events would include the following:

- Risk Management Plan (RMP) facilities
- Tier II Hazardous Chemical Inventory Form facilities
- Toxic Release Inventory (TRI) facilities
- Pipelines and related facilities
- Railroad transportation facilities
- Explosive storage, sales, use, and manufacturing facilities
- Hazardous Materials Management Plan (HMMP) permit and Hazardous Materials Inventory Statement (HMIS) facilities
- Hazardous waste facilities (RCRA information and RMS databases)
- National Response Center Emergency Response Notification System (ERNS)
- U.S. Department of Transportation (DOT) Hazardous Materials Information Reporting System (HMIRS)
- California Hazardous Material Incident Reporting System (CHMIRS)
- California Department of Transportation (Caltrans)
- Trucking terminal facilities
- U.S. Office of Occupational Safety and Health Administration (OSHA) Injury, Illness, and Fatality Database
- 911 regional dispatch centers
- EPA Envirofacts and Window to My Environment
- EPA Enforcement and Compliance History Online (ECHO)

B. History of Hazardous Materials

Some of the worst hazardous material events have occurred outside of the U.S., such the 1984 incident in Bhopal, India. Within the U.S., the National Response Center (NRC) reported an average of 280 hazardous material releases and spills occurred at

fixed sites annually during the period 1987-1990. The US Department of Transportation reported an average of 6,774 hazardous material events annually during the period 1982- 1991, with highways accounting for 81.4 percent, railroads 14.7 percent, and other events 6.6 percent. Additionally, highway transportation hazardous material events have caused more than 100 deaths, 2,800 injuries, and $22.4 million in damages (FEMA, 1997).

C. Risk Assessment – Vulnerability and Potential Losses

The major sources of problems associated with hazardous materials are during production and use during manufacturing, a spill or a leak in a storage container, or a spill or leak during transporting. The major transportation routes for hazardous materials in Shasta County include the major highways such as Interstate 5 from Oasis Road to Wonderland Exit and State Route 151 (Shasta Dam Boulevard) from Interstate 5 to Shasta Dam as well as the railroads. Although Shasta County has experienced several hazardous spills, the City and Fire District have not sustained damage attributed to hazardous materials as far as records have been maintained.

HAZMAT releases are a major concern for Shasta County and surrounding communities. Local records show a number of hazardous material events within the County. In the past five years there have been seven major Hazardous Materials Incident Responses. The incidents range from two drums of unknown substance in 2004 to a 1000 gallon gasoline spill at Churn Creek Road and Dana Drive in 1999. The attached map shows the general location and dates of those incidents. In the year 2004, the City of Redding responded to one-hundred-forty hazardous materials incidents. While many of the incidents have been handled at the first responder level, several have required the Shasta-Cascade Hazardous Materials Response Team (SCHMRT) respond to assist in mitigating the hazard.

Table 4.3-5.1
City of Redding Hazardous Materials Responses – 2004

Hazardous Materials Responses – 2004	Events	Percent
400 - Hazardous condition, other	54	0.55%
410 - Flammable gas or liquid condition, other	7	0.07%
411 - Gasoline or other flammable liquid spill	1	0.16%
412 - Gas leak (natural gas or LPG)	2	0.28%
413 - Oil or other combustible liquid spill	2	0.25%
420 - Toxic condition, other	2	0.02%
421 - Chemical hazard (no spill or leak)	1	0.01%
422 - Chemical spill or leak	3	0.03%
423 - Refrigeration leak	1	0.01%
424 - Carbon monoxide incident	3	0.03%

(Source: COR- HMP 2005)

In California, the majority of hazardous materials incidents are handled prior to becoming a disaster. Nevertheless, the County's emergency organization needs to be flexible and evolutionary in its response to a developing incident in order to accommodate both the large number of relatively routine minor releases to truly

disastrous hazardous materials releases is considered by most to be rural in nature and therefore, does not include large industrial facilities which house or manufacture large quantities of hazardous materials that could potentially cause a devastating release.

Comprehensive information on the probability and magnitude of hazardous material events across all types of sources (e.g., fixed facility, transport vehicle) is not available. Wide variations in the characteristics of hazardous material sources and between the materials themselves make such an evaluation very difficult.

The US Department of Transportation's Hazardous Materials Transportation Program is one of the most advanced probability and magnitude estimation programs. The program collects information on unintentional releases of hazardous materials, including the consequences, and analyzes them. One of the major efforts of Union Pacific Bridge at the Sacramento River the program is to identify low probability, high consequence events (which may not be apparent from incident data) and providing appropriate levels of protection (DOT, September 2003).

Areas of concern in Shasta County are the Union Pacific Railroad and Interstate 5, which are major interstate transportation routes that pass through our community. In addition, State Highways 44, 273 and 299 East and West support relatively high traffic volumes. Trains and trucks commonly carry a variety of hazardous materials, including gasoline and various crude oil derivatives, and other chemicals known to cause human health problems. The County is exposed to the effects of a major catastrophic hazardous material emergency due to the proximity of these transportation routes to densely populated areas of the city. However, when properly contained, these materials present no hazard to the community.

In the event of an accident or derailment, such materials may be released, either in solid, liquid or gas form. In the case of some chemicals (such as chlorine), highly toxic fumes may be carried far from the accident site. Although standard accident and hazardous materials recovery procedures are enforced by the state and followed by private transportation companies, the County is at relatively high risk because of its location along interstate, rail and highway corridors.

Informal surveys conducted by the Shasta County Office of Emergency Services, Shasta County Environmental Health and the Redding Fire Department have indicated the presence of the following classifications of hazardous materials: explosives, poisons, corrosives, flammable liquids, combustible liquids, cryogenics, compressed gasses (flammable and non-flammable), radioactive materials, and oxidizers. Large pressurized natural gas pipelines traverse the County. Three large propane facilities are located in the County. Other small fixed facilities have varying uses of hazardous chemicals, but in general these do not pose a significant risk to the County. Air transportation of hazardous materials involves the smallest quantity, but still poses a potential hazard.

While it is beyond the scope of this plan to evaluate the probability and magnitude of hazardous material events in the County in detail, it is possible to determine the exposure of population, buildings, and critical facilities should such an event occur. Of the facilities that were required to file an annual Tier II Material Inventory Report (under EPCRA) in Shasta County because of the presence of hazardous materials, six were identified as having Extremely Hazardous Substance (EHS). The substances recorded at these facilities include common hazardous substances, such as chlorine, sulfur dioxide, anhydrous ammonia, hydrogen peroxide, ethylene oxide, etc. EHSs pose the greatest risk for causing catastrophic emergencies. Therefore, facilities with EHSs are considered a greater threat than situations where non-EHSs are involved. The list provided for this report does not include an additional forty-two facilities in the County that have quantities of sulfuric acid (an EHS) in new and used batteries, nor the sixteen County sites that have Chlorine Gas, Ammonia and/or Sulphuric Acid.

The Shasta County Fire Department responds to spills, leaks and releases of hazardous materials in the entire city service area. The goal of hazardous materials (hazmat) response is to protect life, the environment, and property from the damaging effects that can occur from the unplanned release of such materials. All Shasta County Fire Department personnel are trained, at minimum, to the level of Hazardous Materials First Responder which allows them to take defensive action at hazmat incidents. Some are trained to the higher levels of Hazardous Materials Technician and Hazardous Materials Specialist. Individuals trained to these levels are able to implement offensive control measures at hazmat incidents. Other Shasta County departments have undergone hazardous materials training and respond as needed to assist in incident mitigation.

Members of the Shasta County Fire Department who are trained and certified to the level of Technician and Specialist are eligible to participate on the regional Hazmat Team. The Shasta-Cascade Hazardous Materials Response Team (SCHMRT) is a multi-agency team based in Shasta County that serves the counties of Shasta, Tehama, Trinity, Siskiyou, Lassen, and Modoc. Members from participating agencies train together every month and can respond to emergencies involving hazardous materials such as poisons, radioactive materials, corrosives, compressed gases and oxidizer releases. SCHMRT has been able to acquire additional equipment in the last year thanks in large part to grants from the Office of Domestic Preparedness and Homeland Security Administration. Such equipment has expanded the Team's capability to handle incidents involving chemical, biological and radioactive weapons. One such grant recently purchased a new response vehicle with an on-board field laboratory. SCHMRT pursues cost recovery from individuals and agencies deemed responsible for causing a spill, leak or release of hazardous materials. In the event the responsible party cannot be located, the municipality in which the incident occurred is billed for the cost of mitigating the hazard. Because the Shasta County Fire Department is a part of the regional hazmat team, the County does not incur those costs, which can easily exceed $10,000 per incident. Continued involvement in SCHMRT is invaluable in our efforts to control and mitigate hazardous materials incidents. The costs of participating on the

team are a small price considering the costs associated with hiring an outside firm to respond to each incident in the County.

Overall, Shasta County faces a moderate to high risk from exposure to hazardous materials incidents. The exposure was determined via two methods, the first of which is a one mile buffer around the six Extremely Hazardous Substances (EHS) sites and the second of which is a one mile buffer around selected sites on the major transportation corridors (Interstate 5, Highways 44, 273, and 299 and the Union Pacific Railroad Line) Within the one mile buffer around the six EHS sites, exposed are 29,820 people, 8,227 residential parcels (worth $828 million), 587 nonresidential parcels (worth $288 million), and 95 critical facilities (worth $411 million). These figures are for all of the EHS sites and, therefore, overstate the exposure since the probability of all EHS sites having an event simultaneously is very low. These facilities are predominately located within industrial and public zoned areas within the County. However, all six EHS facilities are located within a mile of residential areas. Within a one mile buffer around one selected site on the major transportation corridors (Interstate 5 and Cypress Ave), exposed are 7,269 people, 1461 residential parcels (worth $130 million), 311 nonresidential parcels (worth $184 million), and 30 critical facilities (worth $67 million). These figures are calculated for one of the selected sites on the transportation corridors to give a representation of the potential risk in this specific area. The other sites would have similar risk and exposure if an incident were to occur. The incident magnitude is dependent on a number of factors including: time of day, day of week, location of incident, terrain, quantity of hazardous material involved and type of hazardous material involved.

D. Current Hazardous Materials Hazard Mitigation Efforts

Current Hazardous Materials Release and Toxic Substance Mitigation Efforts
The following mitigation efforts are required and implemented through state and federal regulation pertaining to the handling, storage and transport of hazardous substances.

Fixed (Stationary) Facilities:

- Process Hazard Analysis (PHA) through Cal OSHA
- Policies and procedures, hazard communication, and training
- Placarding and labeling of containers
- Hazard assessment
- Security
- Process and equipment maintenance
- Mitigating techniques—flares, showers, mists, containment vessels, fail-safe devices
- Use of inherently safer alternative products
- Emergency plans and coordination
- Response procedures

Transported:

- Placards and labeling of containers
- Proper container established for material type

- Random inspections of transporters
- Safe-handling policies and procedures
- Hazard communications
- Training for handlers
- Permitting
- Transportation flow studies (e.g., restricting HAZMAT transportation over certain routes)

Additional programs are in place to combat the effects of existing hazardous materials releases and toxic substances.

4.3.6 Volcano

A. Hazard Definition

Volcanoes produce a wide variety of hazards that can kill people and destroy property. Large explosive eruptions can endanger people and property hundreds of miles away and even affect global climate. Some of the volcano hazards, such as landslides, can occur even when a volcano is not erupting.

Volcanic eruptions result in fires, toxic gas emissions, air pollution, extensive ash deposits, and could catalyze earthquakes, landslides, and floods. Ash deposits can create public health, telecommunications, and structure damage hazards.

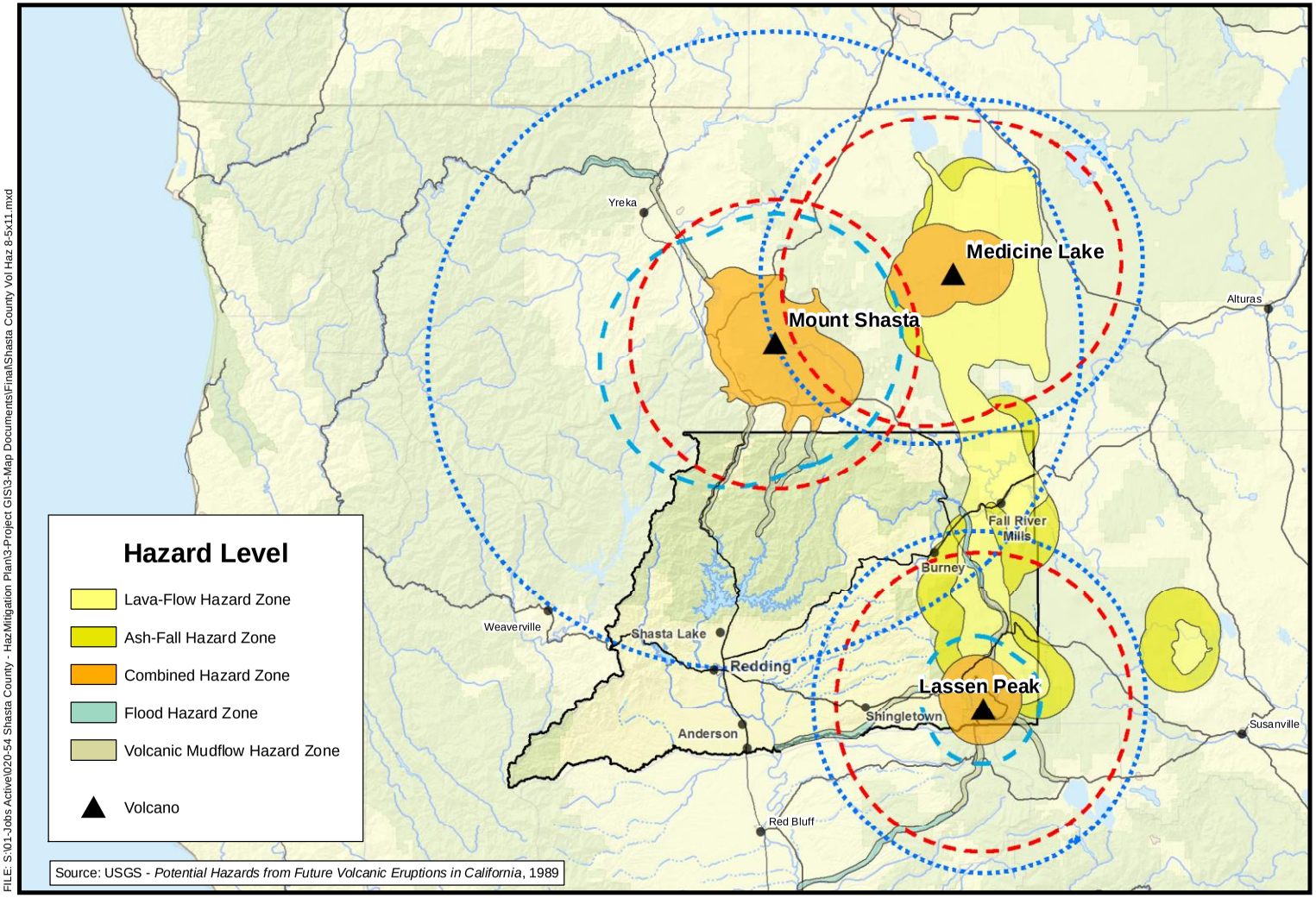
California volcanoes are generally well removed from urban areas. Regions at greater risk of experiencing volcanic activity such as lava flows, ashfall, lahars (volcanic mudflows), and debris avalanches are limited to sparsely populated resort areas (for example, Shasta and Mammoth Lakes regions).

B. History of Volcanoes

According to an April 2005 report published by the USGS, Mount Shasta and Lassen Peak, are considered to be "very high threat volcanoes" with limited monitoring (USGS, 2005). Mount Shasta erupted with pyroclastic flows in 1786, and Lassen Peak experienced a series of small explosions in 1914 that was followed by destructive lava flows in 1915 (USGS, 2004). Although Shasta County has experienced some volcanic activity, the South Central Urban Region has not sustained damages attributed to volcanic activity as far as records have been maintained. In their April 2005 report, the USGS proposed the highest level of monitoring, Level 4, for Mount Shasta and Lassen Peak, both of which are currently at the Level 2 monitoring stage. Monitoring includes tracking detailed changes in real-time of on-going activities such as seismic, land deformation, and gas emissions.

Medicine Lake Volcano

Medicine Lake Volcano is a broad shield volcano capped by a 4- by 7-mile-wide caldera that erupted at least seven times in the past 4,000 years, most recently about 950 years ago. With a volume of more than 130 cubic miles, it is the largest volcano in the Cascade Mountain Range.



FILE: S:\01-Job's Active\020-54 Shasta County - HazMitigation Plan\3-Project GIS\3-Map Documents\Final\Shasta County Vol Haz 8-5x11.mxd

12.06.10

1:1,775,000

Miles

0 28

Figure 4.3-6.A

Northern California Volcanic Hazards

ENPLAN

Mount Shasta
Mount Shasta has been the most active volcano in California during the past 4,000 years. During that time, Shasta has erupted on average about once every 300 years, producing many pyroclastic flows and lahars. Mount Shasta last erupted in 1786.

Lassen Volcanic Field
The Lassen Volcanic Field includes Lassen Peak and is the southernmost volcanic center in the Cascade Mountain Range. The most recent volcanic eruptions in California occurred at Lassen Peak from 1914 to 1917. An explosive eruption on May 22, 1915, produced a large pyroclastic flow, lahars, and ash that fell as far away as Elko, Nevada, 300 miles to the east.

C. Risk Assessment – Vulnerability and Potential Losses
Populations living near volcanoes are most vulnerable to volcanic eruptions and lava flows, although volcanic ash can travel and affect populations many miles away. While there are about 20 volcanic locations in California, only a few are active and pose a threat.

Residents near volcanoes should learn about the community warning systems and emergency plans; be prepared for the hazards that can accompany volcanoes, which includes mudflows and flash floods, landslides and rockfalls, earthquakes, ashfall and acid rain. Residents should make evacuation plans and if living in a known volcanic hazard area, plan a route out and have a backup route in mind. Residents should develop an emergency communication plan. In case family members are separated from one another during a volcanic eruption (a real possibility during the day when adults are at work and children are at school), have a plan for getting back together. Ask an out-of-state relative or friend to serve as the "family contact," because after a disaster, it's often easier to call long distance. Make sure everyone knows the name, address, and phone number of the contact person.

Mount Shasta is within Siskiyou County and poses the greatest volcanic risk to Shasta County residents and property. Areas subject to risk form future eruptions of Mount Shasta have been divided into zones that delineate the estimated degree of risk from each type of eruptive phenomenon. The zones of risk are to a great extent arbitrary and gradational.

Lava Flows
Potential hazard zones for future lava flows erupted at and in the vicinity of Mount Shasta are based on the vent locations of past lava flows, the areal extents of those lava flows, and their behavior.

It is likely that most future eruptions of lava will occur at the central vents rather than on the flanks of the volcano. However, some future lava flow could erupt at flank vents located five miles downslope from the present summit and individual flows may travel five miles downslope from their sources. The outer limit of potential hazard from lava flows is placed at a distance of eleven miles from the summit, excluding areas within

eleven miles of the summit that are more than 350 feet above the surrounding fan surface or any adjacent low areas. The eleven mile extent of this zone is based on the assumption that future lava flows will be of andesite or basaltic andesite and of similar viscosity and volume to those erupted in Holocene time.

The area of potential hazard from lava flows is divided into three concentric zones. In general, within the 22 mile diameter area, the risk is greatest near the present summit, where eruptions of lava have been most frequent in the past, and decreases with distance outward. Zone A extends from the summit outward 3.7 miles in all directions and includes the main vents that were active during Holocene time and their associated cones. Most future lava flows are likely to erupt within Zone A, and this therefore constitutes the zone of greatest potential hazard form lava flows. Zone B consists of a ring-shaped area that extends from 3.7 to 7.4 miles from the summit. It is a zone into which lava flows from the Hotlum and Shastina central vents have flowed. In the northwest and west sectors, it is also a zone in which lava flows have been erupted from flank vents during Holocene time. Zone C is a ring extending from 7.4 to 11.1 miles from the summit. No known lava flows have been erupted form vents in Zone C during Holocene time; however, this zone has been affected by flows that were erupted from vents in Zone B and flowed into Zone C.

Pyroclastic Flows and Mudflows

Potential hazard zones for future Pyroclastic flows and mudflows at and in the vicinity of Mount Shasta are based on the locations of past flows, the areal extents of those flows, and their behavior.

Parts of Zone 1, centered on the volcano, have frequently been affected by pyroclastic flows and mudflows during the last 10,000 years. Future eruptions like those of the past will affect this zone more frequently than any other area around Mount Shasta. In general, the degree of hazard within this zone decreases outward in all direction from the summit. The greatest hazard from mudflows is in deep canyons. Mudflows tend to follow valleys and may not spread out until they reach fan surfaces.

Zone 2 is a zone or irregular shape between 6.2 and 12.4 miles from the summit of Mount Shasta that has been affected less frequently by pyroclastic flows and mudflows than Zone 1. The outer boundary is based on the maximum distance at which pyroclastic flow deposits younger than 10,000 years have been found.

Zone 3 includes areas between 12.4 and 18.6 miles from Mount Shasta that are known to have been affected only by mudflows, but that could be affected by very large and infrequent pyroclastic flows. No known pyroclastic flows have reached distances of more than 12.4 miles from Mount Shasta. Mudflows are likely to cover broad areas in Zone 3 as often as several times per century. The risk from mudflows is greatest on smooth fans and topographic depressions near major valleys which head on Mount Shasta.

Zone 4 consists of areas that have been affected only by mudflows and are beyond the limit of the largest predictable pyroclastic flows. This zone reaches from 18.6 to 43.4 miles south from Mount Shasta. Future mudflows may extend many tens of kilometers south along major drainages and may reach Shasta Lake. Future mudflows may also spread out in Shasta Valley northwest of Mount Shasta and could cover wide areas of the valley floor.

Broad areas within and beyond the limits of Zones 1-3 could be affected by clouds of hot ash and air blasts associated with pyroclastic flows. Ash clouds and associated air blasts would not be restricted to topographic depressions as pyroclastic flows and mudflows would be, but could affect all areas within several kilometers of pyroclastic flows.

Tephra

Eruptions of pumiceous tephra form Mount Shasta have been rare and of small volume in the past 10,000 years. Significant ash-fall thicknesses from a single eruption are likely to cover only a narrow band downwind from the vent if winds are strong and unidirectional during the eruption. A review of wind records indicates that high-altitude winds in this region blow much more frequently and at higher speeds toward the east-northeast and east than toward the west. This data suggests that risk from tephra could be considerably less west of Mount Shasta than toward the east and that ash from about 90 percent of the future tephra eruptions could be expected to fall east of the mountain.

It is possible that an eruption of ash could be deposited on the communities that lie generally west, southwest, and south of Mount Shasta. This possibility means that a future eruption at Mount Shasta could deposit ash on communities like Weed and Mount Shasta.

D. Current Volcano Hazard Mitigation Efforts

Future eruptions of Mount Shasta (and Lassen Volcanic Field) are virtually certain to occur and can neither be prevented nor stopped. Diversion or control of lava flows, pyroclastic flows, mudflows, and other products of eruptions from volcanoes like Mount Shasta (and Lassen Volcanic Field) is generally not feasible. Instead, reduction of loss of life and damage to property requires that the products of eruptions be avoided when possible and that plans be made to reduce the effects when and where they cannot be avoided.

Mitigation efforts to reduce life loss and injury from volcanoes include monitoring, warning, evacuation, and emergency public information.

Strategy for reducing volcanic risk:

- Identify hazardous areas – Scientist identify areas likely to be affected during future eruptions through detailed mapping of deposits from past eruptions. An understanding of volcanic processes and knowledge of a volcano's eruptive

history provide the basis for preparing emergency-response plans before and during a volcano crisis, and for long-term community planning.

- Monitor unrest and issue timely warnings – Scientist issue warnings of future and ongoing eruptions by interpreting real-time data from networks of volcano-monitoring sensors. Volcanoes typically show signs of restlessness days to months to years before an eruption occurs. Since not all unrest leads to an eruption, monitoring data is essential in determining whether the activity poses an immediate hazard to people and property.

If signs of an impending eruption appear its effects on people and property may be minimized if certain contingency plans are put into effect in time. It is suggested that the following actions be taken as soon as possible if an eruption begins or seems imminent.

What to do if an eruption begins or appears imminent:

- Notify local, State, and Federal authorities including County Sheriff Offices, State Police, State Division of Emergency Services, and District Ranger, U.S. Forest Service.
- Inform the populace by suitable means about potential hazards that could be associated with an eruption, as well as areas of possible danger, and about official plans to deal with an eruption.
- Put into effect official contingency plans to limit access to and use of potentially hazardous areas as well as plans for possible evacuation of such areas.
- Put into effect an emergency communication system that could be used to warn people in potentially hazardous areas of the likelihood of an eruption and to direct them.
- Establish a volcano watch to observe the volcano from the ground and air on a regular basis and to monitor the volcano using various geophysical and perhaps geochemical, techniques.

4.3.7 CBRNE – Chemical, Biological, Radiological, Nuclear, & Explosive

A. Hazard Definition

Hazardous materials include all toxic, flammable, combustible, corrosive, poisonous, and radioactive substances. An important subcategory of hazardous materials is hazardous wastes. Hazardous wastes should not be confused with solid wastes, which are discussed in the Community Development Element Group (Public Facilities Element). Hazardous waste is defined as "a waste, or combination of wastes, which because of its quantity, concentration, or physical, chemical, or infectious characteristics may either:

- cause, or significantly contribute to an increase in mortality or an increase in serious irreversible, or incapacitating reversible, illness, or;
- pose a substantial present or potential hazard to human health or environment when improperly treated, stored, transported, disposed of, or otherwise managed." (California Health and Safety Code Section 25117)

Records of hazardous materials handling at business facilities are maintained by the Shasta County Department of Resource Management Environmental Health Division.

Chemical substances if released or misused can pose a threat to people or the environment. These chemicals are used in industry, agriculture, medicine, research, and consumer goods. As many as 500,000 products pose physical or health hazards and can be defined as “hazardous chemicals.” Each year, over 1,000 new synthetic chemicals are introduced. Hazardous materials come in the form of explosives, flammable and combustible substances, poisons, and radioactive materials. These substances are most often released as a result of transportation accidents or because of chemical accidents in manufacturing plants.

Chemicals are a natural and important part of the environment. People use chemicals every day that are found in kitchens, medicine cabinets, basements, and garages. Chemicals help keep our food fresh and bodies clean. They help plants grow and fuel cars. Chemicals make it possible for people to live longer, healthier lives.

A home chemical emergency arises when chemicals are used improperly. Some chemicals that are safe, and even helpful in small amounts, can be harmful in larger quantities or under certain conditions. In fact, most chemical accidents occur in our own homes, and they can be prevented. People may be exposed to a chemical even though they may not be able to see or smell anything unusual.

A person may be exposed in three ways:

1. Breathing the chemical.
2. Swallowing contaminated food, water, or medication.
3. Touching the chemical, or coming into contact with clothing or things that have touched the chemical.

In Shasta County, the four major concerns regarding hazardous materials are their transportation, storage, operational uses, and unauthorized use/discharge.

Transportation - Accidents involving hazardous materials during transport pose threats to public health and safety, particularly when accidents occur along heavily traveled routes such as Interstate 5 and the Union Pacific Railroad line in Shasta County. Transportation of hazardous materials presents perhaps the highest disaster potential in the County. Regulations regarding the safe transport of hazardous materials and hazardous wastes should be contained in state and federal law.

Storage - The disposal of hazardous wastes and storage and use of hazardous materials have substantial implications for land use planning, as exposure to such materials may cause adverse health effects. The California Health and Safety Code authorizes the Department of Toxic Substances Control (DTSC) to restrict certain land uses within 2,000 feet (the "border zone property") of "hazardous waste property", defined as land where a hazardous waste disposal site exists or has existed in the past.

If a permit is granted to any of these facilities, and there exists a significant disposal of hazardous waste on-site, the property is Hazardous Waste Property (HWP) by definition. No public hearing must be held prior to designation. The land surrounding these sites and extending up to 2,000 feet from the location of disposal is potentially subject to designation as Border Zone Property (BZP). DTSC has recommended that Shasta County inform all applicants for subdivision maps and building permits of the requirement that they must apply for a determination from DTSC whether the project should be designated as a hazardous waste property or border zone property, if the following conditions exist:

- They are an owner, lessor, or lessee of property within 2,000 feet of one of the facilities listed above, and
- They plan to construct within the next calendar year a structure to be used for one of the following purposes:
    - a residence, including any mobile home or factory built housing constructed or installed for use as a permanently occupied human habitation;
    - a hospital for humans;
    - a school for persons under 21 years of age;
    - a day care center for children;
    - any permanently occupied human habitation other than those used for industrial purposes.

DTSC regulations prohibit residential land uses including hospitals, day care centers and schools on hazardous waste properties, as well as any new land uses, except where variances are granted. State regulations further prohibit subdivision of such lands except where a subdivision would separate designated hazardous waste property from non-designated property. Land owners of these properties are additionally required to create easements permitting State officials from DTSC to enter their lands in order to monitor hazardous waste storage.

State regulations regarding border zone properties are similar to those affecting designated waste properties with the exception that new land uses may occur on these lands without requiring a variance from the DTSC. State regulations also provide that if the County knows or has probable cause to believe that any land within the County is a hazardous waste property or a border zone property, then the County may apply to DTSC for determination whether the land should be designated under either classification. On-site handling of hazardous materials is also regulated by the Shasta County Department of Resource Management Environmental Health Division through submittal of chemical inventories by chemical handlers. In addition, the industry or hazardous substance user may be required to obtain a conditional use permit from the City and/or County government. Storage or disposal of materials with potentially hazardous impacts on nearby watercourses may also be subject to requirements

established by the Central Valley Regional Water Quality Control Board or other local, state, or federal agencies.

Use - Hazardous materials are used in many forms and activities throughout Shasta County. The most heavily used substances are motor vehicle fuels, lubricants, and propane. Regulations regarding the use of herbicides, pesticides, and fertilizers which contain hazardous materials are administered by the State Department of Food and Agriculture in conjunction with the County Agricultural Commissioner. Any operation which discharges wastes onto land or into bodies of water must also meet discharge requirements established by the Central Valley Regional Water Quality Control Board.

B. History of CBRNE

Infectious or etiologic (disease causing) agents, potentially infectious materials, certain toxins and other hazardous biological materials are included in the definition of a biohazard. Biological agents and materials which are potentially hazardous to humans, animals and/or plants. Biohazardous agents may include but are not limited to: Certain bacteria, fungi, viruses, rickettsiae, chlamydiae, parasites, recombinant products, allergens, cultured human or animal cells and the potentially infectious agents these cells may contain, viroids, prions and other infectious agents as outlined in laws, regulations, or guidelines. The definition of terrorism according to the Federal Bureau of Investigation is the unlawful use of force against persons or property to intimidate or coerce a government, the civilian population, or any segment thereof, in furtherance of political or social objectives. Terrorist acts include the use of arson, hostile takeovers, shootings, bombings, hostage taking, and the deployment of chemical agents or biological agents. Weapons of mass destruction associated with terrorism are defined as chemical, biological, radiological, nuclear, and explosive (CBRNE). Bioterrorism includes the use of biological agents (bacteria, viruses, parasites, or toxins) to intentionally produce a disease in a group of people to meet terrorist goals. Attractive targets for bioterrorism include sporting events, political conventions, and other special events, because they are highly visible, generate a large volume of attendance, and attract celebrities and/or political leaders. Targets of opportunity include large public works facilities, water distribution systems, postal delivery, or large venues where large groups of people congregate.

To date, Shasta County has yet to experience an act of bioterrorism. However, as with most rural counties in California, Shasta County has its vulnerabilities. In consideration of its mild climate, special events, and attractiveness to tourists, Redding stands out for those who would commit such atrocities. Although, as mentioned, no significant acts of bioterrorism have occurred, the county has in fact experienced incidents of naturally occurring or accidental exposure to biological agents (bacteria, viruses, parasites, and toxins).

C. Risk Assessment – Vulnerability and Potential Losses

Without a history of significant acts of terrorism or threats thereof having taken place in the County, there is virtually no data available in which to predict a specific act that may occur. However, when considering the increase of terrorist attacks that have occurred

worldwide and throughout the nation, it is only prudent to plan and prepare for when such an event occurs in the County, and where the County's vulnerabilities lie.
The Shasta Cascade Hazardous Materials Response Team (SCHMRT) is a cooperative team covering six Northern California counties. All personnel are trained to meet mandated requirements for the Hazardous Materials Operational Level. A small group of personnel have been trained to the higher levels of Hazardous Materials Technician and Specialist. Due to lengthy railway lines and State highways traversing the County, there is an ongoing potential for a hazardous materials transportation incident. Personnel have limited abilities to respond to incidents of biological agent exposure. In an effort to combat the potential threat of bioterrorism, the Redding main postal facility of the US Postal Service is being equipped with the Biohazard Detection System (BDS) . The program aims to keep the public safe by detecting the presence of biological agents.

D. Current CBRNE Hazard Mitigation Efforts

The Shasta County Public Health Department has access to the California Health Alert Network (CAHAN). This network is designed to alert local health departments throughout California in the event of a public health emergency (bioterrorism). CAHAN provides a central point of access to local health departments and their partners for sending and receiving alerts as well as locating, creating, and sharing critical information from a web-based interface. The Shasta County Public Health Department recently upgraded their laboratory facility to process and test a variety of materials which may include suspected biological agents. The department added additional microbiologists who received specialized training in select-agent testing.

From Healthy Shasta Report 2008 - Preparing for bioterrorism and other emergencies is another area of focus for the department. Strategies to achieve preparedness include collaborating with important community partners in planning, increasing frequency of training and practice, improving surveillance and investigation capacity for biological agents that may be used by terrorists, and developing effective health alert and crisis communication systems.

From Healthy Shasta 2008 Report: Bioterrorism/Emergency Preparedness
Bioterrorism (BT) can be defined as the intentional, threatened or alleged use of viruses, bacteria, fungi, and toxins (biological agents) to produce death or disease in humans, animals or plants. Historically, an attack with a biological agent would have been considered almost unthinkable. Today, however, the threat of bioterrorism is real and growing. There are at least 17 nations that are believed to have the capacity to develop and use offensive bioterrorism weapons. Intelligence sources also suggest that terrorist groups continue to pursue the resources and technology required to manufacture and employ biological weapons. This potential threat places huge demands upon the public health and medical communities to be able to recognize and respond appropriately should such an event occur. In light of this threat, it is imperative that public health departments across the country be better prepared.

Public health preparedness can be defined as having the systems, plans, and resources in place that enable local public health departments to address and handle community health emergencies. The nature of this preparedness is such that health departments will have enhanced systems in place that will allow them to respond not only to BT events, (for which they would have a significant role) but also to other community health emergencies including disease outbreaks and natural disasters.
Shasta County Public Health in accordance with the federal mandate from the Centers for Disease Control and Prevention (CDC) will focus its efforts on the following BT and Emergency preparedness strategies.

Bioterrorism/Emergency Preparedness 2010 Goal:
Partner with local, state and federal agencies to have the functional systems, flexible plans and sufficient resources in place to prepare and protect the residents of Shasta County in the event of a community health emergency.

Public Health's Approach to Bioterrorism/Emergency Preparedness:

1. Establish an all-hazard threat matrix for different disaster scenarios that highlights probabilities of threat occurrence and impact.
2. Collaborate with partners to develop community health emergency response plans and systems.
3. Increase the level of training and testing capacity of the public health laboratory to respond to a bioterrorist event.
4. Enhance the surveillance, reporting, tracking and investigation capacity for suspicious diseases throughout the public health and medical community.
5. Develop effective risk information and communication systems for both the public and key partners.
6. Sponsor emergency preparedness training and preparedness drills for public health staff and key partners.

4.3.8 Pandemic/Epidemic

A. Hazard Definition

Identifying Pandemic Flu Hazards

Influenza, also known as the flu, is a disease that attacks the respiratory system (nose, throat, and lungs) in humans. Although mild cases may be similar to a viral "cold," influenza is typically much more severe, usually comes on suddenly, and may include fever, headache, tiredness (which may be extreme), dry cough, sore throat, nasal congestion, and body aches and more often results in complications such as pneumonia. Seasonal influenza is a yearly occurrence that kills primarily persons aged 65 and older and those of any age with certain chronic health conditions, and causes significant economic impact.

Worldwide pandemics of influenza occur when a novel virus emerges to which the population has little immunity. The 20th century saw three such pandemics, the most

notable of which was the 1918 Spanish influenza pandemic that was responsible for 20 million deaths throughout the world.

Of a total county population of 190,000 people in Shasta County 9,500 to 38,000 individuals will be infected with seasonal influenza each year. The average annual number of deaths in Shasta County reported in the population for all ages from influenza and pneumonia from 2006 to 2008 was 43 fatalities. However, most influenza cases are not reportable so this is likely an underestimate.

Secondary Impacts

Significant economic disruption can occur due to loss of employee work time and costs of treating or preventing spread of the flu.

From Healthy Shasta 2008 Report - General communicable disease prevention strategies focus on increasing immunization against vaccine-preventable diseases, tuberculosis control, preventing infection with blood-borne pathogens, decreasing transmission of sexually transmitted diseases, and improving laboratory capacity. Protecting people from the human and economic costs associated with disease is a core public health function. Infectious diseases remain major causes of illness, disability, and death around the world. New infectious agents and diseases are being discovered regularly, and some diseases considered under control have re-emerged in recent years. Through communicable disease investigation and intervention (immunization services, STD services, HIV testing and counseling, community education, and laboratory services), SCPH works to prevent and control infectious diseases and epidemics. Keeping best practices in mind, the following strategic directions have been selected to prevent and control communicable diseases in our communities.

B. History of Pandemic/Epidemic

2009 saw the rise of the novel influenza A H1N1, popularly referred to as the Swine Flu. According to the California Center for Infectious Diseases, The H1N1 Flu (2009 H1N1 influenza virus) is a type of influenza virus that causes respiratory disease that can spread between people. While most people who have been sick have recovered without needing medical treatment, hospitalizations and deaths from infection with this virus have occurred. Spread of H1N1 flu occurs in the same way that seasonal flu spreads. Flu viruses are spread mainly from person to person through close range coughing or sneezing by people with influenza. As a result of preparation and mitigation strategies such as vaccinations and public education, the threat of a full blown H1N1 pandemic in the U.S. has receded. The possibility for a pandemic, though, still exists.

A previous pandemic flu threat that still looms is the avian flu. Birds can contract avian flu and pass it along to humans. Some strains of the avian flu are more virulent than others. Public health experts continue to be alert to the risk of a possible re-emergence of an epidemic of avian among people primarily in Asia in 2003. People who had been very close contact with infected birds (for example, people who lived with chickens in their houses) contracted a virulent form of avian flu and there was a high death rate

from this disease. Thus far, the avian flu virus has not mutated and has not demonstrated easy transmission from person to person. However, were the virus to mutate in a highly virulent form and become easily transmissible from person to person, the public health community would be very concerned about the potential for a pandemic influenza outbreak. Such a pandemic could disrupt all aspects of society and severely affect the economy.

Influenza pandemics in the United States during the 20th century include the "Spanish", "Asian", and "Hong Kong" pandemics. The "Spanish" pandemic was a Type A (H1N1) virus which occurred from 1918 to 1919 with a mortality rate of 550,000 individuals in the United States. The "Asian" pandemic was a Type A (H2N2) virus which occurred from 1957 to 1958 with a mortality rate of 70,000 individuals in the United States. The "Hong Kong" pandemic was a Type A (H3N2) virus which occurred from 1968 to 1969 with a mortality rate of 34,000 individuals in the United States (Shasta County Public Health PowerPoint hardcopy).

C. Risk Assessment – Vulnerability and Potential Losses

Key hazards of concern to Shasta County are described below.

Anthrax is a serious disease caused by Bacillus anthracis, a bacterium that forms spores. A bacterium is a very small organism made up of one cell. Many bacteria can cause disease. A spore is a cell that is dormant (asleep) but may come to life with the right conditions. There are three types of anthrax: skin (cutaneous); lungs (inhalation); and digestive (gastrointestinal). Anthrax is not known to spread from one person to another.

Anthrax from animals: Humans can become infected with anthrax by handling products from infected animals or by breathing in anthrax spores from infected animal products (like wool, for example). People also can become infected with gastrointestinal anthrax by eating undercooked meat from infected animals.

Anthrax as a weapon: Anthrax also can be used as a weapon. This happened in the United States in 2001. Anthrax was deliberately spread through the postal system by sending letters with powder containing anthrax. This caused 22 cases of anthrax infection. Early treatment of cutaneous anthrax is usually curative, and early treatment of all forms is important for recovery. Patients with cutaneous anthrax have reported case fatality rates of 20% without antibiotic treatment and less than 1% with it. Although case-fatality estimates for inhalation anthrax are based on incomplete information, the rate is extremely high, approximately 75%, even with all possible supportive care including appropriate antibiotics. Estimates of the impact of the delay in postexposure prophylaxis or treatment on survival are not known. For gastrointestinal anthrax, the case-fatality rate is estimated to be 25%-60% and the effect of early antibiotic treatment on that case-fatality rate is not defined.

Botulism is a serious paralytic illness caused by a nerve toxin that is produced by the bacterium Clostridium botulinum. There are three main kinds of botulism. Food borne

botulism is caused by eating foods that contain the botulism toxin. Wound botulism is caused by toxin produced from a wound infected with Clostridium botulinum. Infant botulism is caused by consuming the spores of the botulinum bacteria, which then grow in the intestines and release toxin. All forms of botulism can be fatal and are considered medical emergencies. Food borne botulism can be especially dangerous because many people can be poisoned by eating a contaminated food.

Brucellosis is an infectious disease caused by the bacteria of the genus *Brucella*. These bacteria are primarily passed among animals, and they cause disease in many different vertebrates. Various *Brucella* species affect sheep, goats, cattle, deer, elk, pigs, dogs, and several other animals. Humans become infected by coming in contact with animals or animal products that are contaminated with these bacteria. In humans brucellosis can cause a range of symptoms that are similar to the flu and may include fever, sweats, headaches, back pains, and physical weakness. Severe infections of the central nervous systems or lining of the heart may occur. Brucellosis can also cause long-lasting or chronic symptoms that include recurrent fevers, joint pain, and fatigue.

Campylobacter jejuni (Pronounced "camp-e-low-back-ter j-june-eye") was not recognized as a cause of human food borne illness prior to 1975. Now, the bacterial organism is known to be the most common cause of food borne illness in the U.S. (Salmonella is the second most common cause). Food is the most common vehicle for the spread of Campylobacter and poultry is the most common food implicated. Some case-control studies indicate that up to 70% of sporadic cases of campylobacteriosis are associated with eating chicken. Surveys by the USDA demonstrated that up to 88% of the broiler chicken carcasses in the U.S. are contaminated with Campylobacter while a recent Consumer Reports study identified Campylobacter in 63% of more than 1000 chickens obtained in grocery stores. Other identified food vehicles include unpasteurized milk, undercooked meats, mushrooms, hamburger, cheese, pork, shellfish, and eggs.

Cholera is an acute, diarrheal illness caused by infection of the intestine with the bacterium *Vibrio cholerae*. An estimated 3-5 million cases and over 100,000 deaths occur each year around the world. The infection is often mild or without symptoms, but can sometimes be severe. Approximately one in 20 (5%) infected persons will have severe disease characterized by profuse watery diarrhea, vomiting, and leg cramps. In these people, rapid loss of body fluids leads to dehydration and shock. Without treatment, death can occur within hours.

The cholera bacterium is usually found in water or food sources that have been contaminated by feces from a person infected with cholera. Cholera is most likely to be found and spread in places with inadequate water treatment, poor sanitation, and inadequate hygiene.

The cholera bacterium may also live in the environment in brackish rivers and coastal waters. Shellfish eaten raw have been a source of cholera, and a few persons in the

United States have contracted cholera after eating raw or undercooked shellfish from the Gulf of Mexico.

***Escherichia coli* (abbreviated as *E. coli*)** are a large and diverse group of bacteria. Although most strains of *E. coli* are harmless, others can make you sick. Some kinds of *E. coli* can cause diarrhea, while others cause urinary tract infections, respiratory illness and pneumonia, and other illnesses. Still other kinds of *E. coli* are used as markers for water contamination—so you might hear about *E. coli* being found in drinking water, which are not themselves harmful, but indicate the water is contaminated.

Some kinds of *E. coli* cause disease by making a toxin called Shiga toxin. The bacteria that make these toxins are called "Shiga toxin-producing" *E. coli*, or STEC for short. You might hear them called verocytotoxic *E. coli* (VTEC) or enterohemorrhagic *E. coli* (EHEC); these all refer generally to the same group of bacteria. The most commonly identified STEC in North America is *E. coli* O157:H7 (often shortened to *E. coli* O157 or even just "O157"). When you hear news reports about outbreaks of "*E. coli*" infections, they are usually talking about *E. coli* O157.

In addition to *E. coli* O157, many other kinds (called serogroups) of STEC cause disease. These other kinds are sometimes called "non-O157 STEC." *E. coli* serogroups O26, O111, and O103 are the non-O157 serogroups that most often cause illness in people in the United States.

Giardiasis is a diarrheal disease caused by the microscopic parasite *Giardia*. A parasite is an organism that feeds off of another to survive. Once a person or animal (for example, cats, dogs, cattle, deer, and beavers) has been infected with *Giardia*, the parasite lives in the intestines and is passed in feces. Once outside the body, *Giardia* can sometimes survive for weeks or months. *Giardia* can be found within every region of the U.S. and around the world.

Giardiasis can be spread by: Swallowing *Giardia* picked up from surfaces (such as bathroom handles, changing tables, diaper pails, or toys) that contain stool from an infected person or animal; drinking water or using ice made from water sources where *Giardia* may live (for example, untreated or improperly treated water from lakes, streams, or wells); swallowing water while swimming or playing in water where *Giardia* may live, especially in lakes, rivers, springs, ponds, and streams; eating uncooked food that contains *Giardia* organisms; having contact with someone who is ill with giardiasis; and traveling to countries where giardiasis is common.

Hantavirus infection is caused by a group of viruses that can infect humans with two serious illnesses: hemorrhagic fever with renal syndrome (HFRS) and Hantavirus pulmonary syndrome (HPS). Hantaviruses are found without causing symptoms within various species of rodents and are passed to humans by exposure to the urine, feces, or saliva of those infected rodents. Ten different Hantaviruses have been identified as important in humans.

Hepatitis A is one of five human hepatitis viruses that primarily infect the human liver and cause human illness. The other known human hepatitis viruses are hepatitis B, C, D, and E. Hepatitis A is relatively unusual in nations with developed sanitation systems such as the U.S. Nevertheless, it continues to occur here. Each year, an estimated 100 persons die as a result of acute liver failure in the U.S. due to hepatitis A. Approximately 30 - 50,000 cases occur yearly in the U.S. and the direct and indirect costs of these cases exceed $300 million.

Influenza (the flu) is a contagious respiratory illness caused by influenza viruses. It can cause mild to severe illness, and at times can lead to death. Some people, such as older people, young children, and people with certain health conditions, are at high risk for serious flu complications.

In 2009-2010, a new and very different flu virus (called 2009 H1N1) spread worldwide causing the first flu pandemic in more than 40 years. During the 2010-2011 flu season, CDC expects the 2009 H1N1 virus to cause illness again along with other influenza viruses.

Legionnaires' disease (LEE-juh-nares) is caused by a type of bacteria called *Legionella.* The bacteria got its name in 1976, when many people who went to a Philadelphia convention of the American Legion suffered from an outbreak of this disease, a type of pneumonia (lung infection).

People get Legionnaires' disease when they breathe in a mist or vapor (small droplets of water in the air) that has been contaminated with the bacteria. One example might be from breathing in the steam from a whirlpool spa that has not been properly cleaned and disinfected.

Legionnaires' disease can be very serious and can cause death in up to 5% to 30% of cases. Most cases can be treated successfully with antibiotics [drugs that kill bacteria in the body], and healthy people usually recover from infection.

Lyme Disease (Borrelia burgdorferi) is a systemic, tick borne disease with protean manifestations, including dermatologic, rheumatologic, neurologic, and cardiac abnormalities. The best clinical marker for the disease is an initial skin lesion that occurs in 60%-80% of patients.

Norwalk virus is a virus that attaches to the outside of cells lining the intestine. Once attached, it transfers its genetic material into that cell. There it reproduces, finally killing the human cell to release new copies of it that attach to more cells of the intestine's lining. Common names of the illness caused by the Norwalk and other small round structured or caliciviruses are viral gastroenteritis, acute nonbacterial gastroenteritis, food poisoning, and food borne infection. This illness occurs worldwide. Humans are the only known hosts. The viruses are passed in the stool of infected persons. Of viruses, only the common cold is reported more often than viral gastroenteritis. Norwalk and Norwalk like viruses are increasingly being recognized as leading causes of food-borne

disease in the United States. People most often get Norwalk virus infection by swallowing infected food or water. Outbreaks in the U.S. are often linked to eating raw shellfish, especially oysters and clams. Steaming does not kill the virus or prevent its transmission.

Plague is a disease caused by Yersinia pestis (Y. pestis), a bacterium found in rodents and their fleas in many areas around the world. Pneumonic plague is different from the bubonic plague. Both are caused by Yersinia pestis, but they are transmitted differently and their symptoms differ. Pneumonic plague can be transmitted from person to person; bubonic plague cannot. Pneumonic plague affects the lungs and is transmitted when a person breathes in Y. pestis particles in the air. Bubonic plague is transmitted through the bite of an infected flea or exposure to infected material through a break in the skin. Symptoms include swollen, tender lymph glands called buboes. Buboes are not present in pneumonic plague. If bubonic plague is not treated, however, the bacteria can spread through the bloodstream and infect the lungs, causing a secondary case of pneumonic plague. Patients usually have fever, weakness, and rapidly developing pneumonia with shortness of breath, chest pain, cough, and sometimes bloody or watery sputum. Nausea, vomiting, and abdominal pain may also occur. Without early treatment, pneumonic plague usually leads to respiratory failure, shock, and rapid death.

Rabies is a preventable viral disease of mammals most often transmitted through the bite of a rabid animal. The vast majority of rabies cases reported to the Centers for Disease Control and Prevention (CDC) each year occur in wild animals like raccoons, skunks, bats, and foxes.

The **rabies virus** infects the central nervous system, ultimately causing disease in the brain and death. The early symptoms of rabies in people are similar to that of many other illnesses, including fever, headache, and general weakness or discomfort. As the disease progresses, more specific symptoms appear and may include insomnia, anxiety, confusion, slight or partial paralysis, excitation, hallucinations, agitation, hypersalivation (increase in saliva), difficulty swallowing, and hydrophobia (fear of water). Death usually occurs within days of the onset of these symptoms.

Salmonella is a type of bacteria that causes typhoid fever and many other infections of intestinal origin. Typhoid fever, rare in the U.S., is caused by a particular strain designated Salmonella typhi. But illness due to due to other Salmonella strains, just called "salmonellosis," is common in the U.S. Today, the number of known strains of this bacteria total over 2300.

Shigella is a bacterium that causes shigellosis. This disease is characterized by a sudden and severe diarrhea (gastroenteritis) in humans. Shigella lives in the human intestine and is commonly spread both through food and by person-to-person contact. The illness is also known as "bacillary dysentery." About 25,000 or so laboratory confirmed cases of shigellosis are reported each year in the U.S. However, many cases go undiagnosed and/or unreported, and the best estimates are that 450,000 cases of Shigella infection actually occur annually in the U.S.

Tularemia is a potentially serious illness that occurs naturally in the U.S. It is caused by the bacterium Francisella tularensis found in animals (especially rodents, rabbits, and hares). Tularemia is also known as “rabbit fever.” Tularemia is usually a rural disease and has been reported in all U.S. states except Hawaii. Tularemia is a widespread disease in animals. About 200 human cases of tularemia are reported each year in the U.S. Most cases occur in the south-central and western states.

West Nile Virus (WNV) is a mosquito-borne virus that has been found in parts of Asia, Eastern Europe, Africa, and the Middle East. The virus arrived in the Western Hemisphere in 1999 in New York City. The more severe forms of West Nile virus are West Nile encephalitis, West Nile meningitis, and West Nile meningoencephalitis. Encephalitis refers to an inflammation of the brain, meningitis is an inflammation of the membrane around the brain and the spinal cord, and meningoencephalitis refers to inflammation of the brain and the membrane surrounding it.

According to OES, there have been several reported cases of human West Nile Virus (WNV) infections in Shasta County. Since WNV was first isolated in 1937, it has been known to cause infection and fevers in humans in Africa, West Asia, and the Middle East. Human and animal infections were not documented in the Western Hemisphere until the 1999 outbreak in New York City. Since then, the disease has spread across the United States. In 2003, WNV activity occurred in 46 states and caused illness in over 9,800 people. According to the USGS, WNV is transmitted to humans through mosquito bites. Mosquitoes become infected when they feed on infected birds that have high levels of the WNV in their blood. Infected mosquitoes can transmit WNV when they feed on humans or other animals, however WNV is not considered contagious from person to person (Center for Disease Control, 2010).

Table 4.3-8
West Nile Virus Cases in Shasta County

Year	Cases
2004	6
2005	1
2006	4 (1 fatality)
2007	9
2008	1
2009	0
2010	0

(Source: Shasta County Public Health)

A disease outbreak can cause illness and result in significant casualties. Since 1900, there have been three influenza pandemics that killed approximately 600,000 people in the United States. In 2007, approximately 380 cases of West Nile Virus resulted in 21 deaths.

D. Current Pandemic/Epidemic Hazard Mitigation Efforts

California Department of Public Health (CDPH) is the lead pandemic planning agency in the state, which coordinates the public health response to a pandemic with local health departments, the healthcare community, the federal government, and other key partners. CDPH prepared a Pandemic Preparedness Plan, which will be implemented in collaboration with the Emergency Medical Services Authority (EMSA), California Health and Human Services Agency, Cal EMA, local health departments, and tribal entities. While primarily a preparedness and response plan, the plan also identifies potential mitigation actions that can be taken to reduce the impacts of the pandemic including:

- Ensure rapid and early detection of a novel virus
- Confirm identity or type of a novel virus by laboratory identification
- Identify the exposure source of the outbreak and the population at risk
- Control and contain the spread of influenza through pharmaceutical and non-pharmaceutical community containment strategies, including isolation, quarantine, infection control, antiviral treatment and prophylaxis, and, if available, vaccination
- Manage and disseminate accurate information for scientific, resource, and policy decisions in public health and healthcare delivery settings

The Communicable Disease Prevention Goal is to reduce the incidence of communicable diseases in Shasta County.

Public Health's Approach to Communicable Disease:

1. Improve surveillance, laboratory testing, reporting, tracking, investigation, and intervention capacity for communicable diseases.
2. Develop and strengthen more partnerships with healthcare providers and other community agencies to screen and detect communicable diseases, to offer immunizations, to coordinate responses and to educate clients and the public.
3. Promote risk-reduction strategies to decrease transmission of sexually transmitted and blood-borne pathogens.
4. Provide or assure aggressive treatment and follow-up for persons with active TB disease and higher risk latent tuberculosis infections.
5. Establish a fully operational, population-based Immunization Registry for Shasta County.

4.3.9 MCI – Multi-Casualty Incidents

A. Hazard Definition

Weapons of Mass Destruction involving Chemical, Biological, Nuclear, Radiologic and Explosive (CBNRE) agents have become an increasing reality in United States of America. These agents will create their effect through a multi-casualty incident or person to person exposure, and, as with the biological agents, they will propagate their effect through exposure to individuals within the community. Prophylaxis of these

agents can often occur during this incubation period from exposure to the agent until the onset of symptoms, thus reducing the spread of disease. Widespread public exposure to a terrorist agent, particularly a biological agent, would therefore require large scale mass prophylaxis of the public.

In the event of a terrorist release, mass prophylaxis of the public will be directed and coordinated by the public health system on a local, regional or statewide level. This would thus require logistical and operational assistance to mobilize, manage, and demobilize a mass prophylaxis clinic site. No consensus exists on the population numbers that would define mass prophylaxis. For a multi-casualty incident (MCI), the numbers range between 500 to "thousands" of casualties that would exceed the normal capacity of the healthcare system. (Emerg Med Clin North Am 2002 May;20(2):409-36) Federal Bioterrorism Planning (under the CDC and HRSA funding guidance) defines "mass" as 500 patients, while prior exercises (such as "TOPOFF") have 3-5000 casualties with the simulated event. (CID 2001;32:436-45.) Mass Prophylaxis in New York City with the Anthrax attack constituted approximately 7000 postal workers at one site (EID June 2003;9(6):615-22). As all local healthcare systems and resources vary, the definition of a "multi-casualty incident" will vary depending on the local region. Therefore, mass prophylaxis is defined as a prophylaxis incident that exceeds the normal capacity of local public health and healthcare system.

B. History of Multi-Casualty Incidents

The Sierra-Sacramento Valley Emergency Medical Services (EMS) Agency serves a multi-county area in California State OES Regions III and IV. EMS personnel must be prepared to quickly shift from a 1-on-1 patient/provider relationship to a multiple patient incident operation. This may include the routine 2-5 patient incidents through the multiple/mass casualty incidents. EMS personnel must be prepared to implement and function within the Standardized Emergency Management System (SEMS), National Incident Management System (NIMS), and Multiple Casualty Incident (MCI)/Incident Command System (ICS).

The Sierra-Sacramento EMS Agency Program Policy Multi-Casualty Incident Field Operations Guide directs EMS responders regarding the response organization, personnel, equipment, resources, and procedures for field operations during a multi-casualty incident. Procedures for activation of the Multi-Casualty Incident (MCI) System consists of the mobilization of the necessary resources, notification of the Control Facility (CF), and initiation of Incident Command System (ICS).

As soon as it is determined that an emergency call may prove to be an MCI, additional appropriate resource requests and CF notifications should occur.

The procedures listed in the 'MCI – Response Procedures' addendum, Reference No. 837-A shall be followed, and the CF shall be utilized when one or more of the following criteria are met:

- Five (5) or more Immediate and/or Delayed patients from a unifocal incident, or

- Ten (10) or more Minor patients from a unifocal incident,
- At the discretion of the EMS provider(s) on scene or the base/modified base hospital.

C. Risk Assessment – Vulnerability and Potential Losses

Assessment of State Vulnerability and Potential Loss to Terrorism Hazards

The following state assets have been identified as potentially vulnerable to terrorism:

- Water: 34 lakes and reservoirs; 1,468 dams, 140 of which have a capacity greater than 10,000 acre-feet; 701 miles of canals and pipelines; and 1,595 miles of levees
- Transportation: 50,000 lane miles of highways; 257 public use airports, 42 of which are certified for air carrier operations; 186,076 miles of public roads; and 12,000 bridges
- Agriculture: 74,000 farms, and $26 billion in farming related sales since 2002
- Finance: 6,619 commercial banks with deposits of $753 billion; 562 credit unions with $115 billion in assets
- Oil and Natural Gas: 6,000 miles of hazardous liquid pipelines; 21 refineries and 100 terminal facilities
- Electrical Power: 500 power plants; 25,000 circuit mile “electron highway”
- Chemical: Approximately 2,500 “high risk” facilities
- Ports: California handles nearly half of all the port traffic in the United States. More than $4.5 billion in cargo moves through the Port of San Diego every year

The threat level to various assets can change over time. Tracking the current vulnerability of different components is achieved by using various systems, including the National Asset Database (NADB) inventory which can be used to determine which assets, systems, or networks are nationally critical, state critical, or locally critical based on the most current risk profile; Automated Critical Asset Management System (ACAMS) which is a secure, web-based information management tool designed to capture, store, and view critical asset data; and Sector Partnerships and Communication Networks which partner with asset owners to identify high priority sites in each sector.

The State Terrorism Threat Assessment Centers (STTAC) is a partnership of the California Highway Patrol and the California Emergency Management Agency (Cal EMA) and includes participation of a number of state and federal agencies. The STTAC provides statewide analysis products, information tracking, pattern analysis, geographic report linkages and other statewide intelligence products to public safety agencies throughout California. The STTAC provides direct linkage to the State Warning Center, National Counter Terrorism Center and their National Watch List through the Homeland Security Operations Center.

Assessment of Local Vulnerability and Potential Loss to Terrorism Hazards

The state prevention strategy also created four Regional Terrorism Threat Assessment Centers (RTTACs). Their areas of responsibility mirror those of the four FBI field offices in California, minimizing reporting conflicts, providing statewide coverage and facilitating coordination with the FBI. The RTTACs and FBI field offices maintain daily contact and information exchanges. The RTTACs maintain a regional threat assessment, and directly connect to each other and the state to share information and produce reports and other products.

At the local level, law enforcement and public safety agencies designate Terrorism Liaison Officers (TLO) who are trained in the review and assessment of local reporting and conducting outreach to other public safety agencies, critical infrastructure operators and community groups. The TLO is the local agency point of contact for all terrorism-related alerts, requests for information, warnings and other notifications from regional, state or federal homeland security agencies. Through a single web-based state terrorism website, the TLO and his or her agency will have access to all available terrorism alerts, notices, information and documents through a searchable database and daily information exchange with key federal, state and local agencies.

D. Current Multi-Casualty Incidents Hazard Mitigation Efforts

Emergency response plans - National Response Framework

The National Response Framework (NPF) is a guide that details how the nation will conduct an all-hazards response from the smallest incident to the largest disaster. It is a coordinated agency response that includes the community, State, the Federal Government, nongovernmental partners and the private sector. The NPF lays the groundwork for first responders, decision makers and supporting entities to provide a unified response.

Fifteen Emergency Support Functions (ESF) Annexes particular groups of Federal resources and capabilities by function. These are:

ESF # 1 – Transportation provides the Department of Homeland Security (DHS) a single point to obtain key transportation related information, planning and emergency management.

ESF # 2 – Communications supports the restoration of the communications infrastructure, facilitates the recovery from cyber attacks and provides communication support to Federal, State, tribal or local governments and their first responders.

ESF # 3 – Pubic Works and Engineering provide technical assistance, engineering expertise, construction management and other support to prepare for, respond to and recover from an incident that requires a coordinated Federal response.

ESF # 4 – Firefighting provides Federal support for the suppression and detection of rural, wildland and urban fires that require a coordinated Federal response.

ESF # 5 – Emergency Management provides the core management and administrative functions in support of the National Response Coordination Center (NRCC), Regional Response Coordination Center (RRCC) and the Joint Field Office (JFO) operations.

ESF # 6 – Mass Care, Emergency Assistance, Housing and Human Services Mass care, housing, emergency assistance and human services from the federal level are provided when the local, State or tribal response recovery needs exceed their capabilities.

ESF # 7 – Logistics Management and Resource Support assists the Department of Homeland Security (DHS) in providing comprehensive, national logistics management and planning.

ESF # 8 – Public Health and Medical Services provides the mechanism for coordinated Federal response to public health and medical disasters.

ESF # 9 – Search and Rescue deploys components of the Federal Search and Rescue (SAR) Response System to provide lifesaving assistance in specialized areas.

ESF # 10 - Oil and Hazardous Materials Response provides support in response to an actual or potential discharge and/or uncontrolled release of oil or hazardous materials.

ESF # 11 – Agricultural and Natural Resources provide nutrition assistance, ensure safety of commercial food supply, protect natural and cultural resources and historic properties, provide the safety and well-being of household pets and control and eradicate any outbreak or highly contagious disease that is transmitted between animals and people.

ESF # 12 – Energy facilitates the restoration of damaged energy systems.

ESF # 13 - Public Safety and Security supports the full range of incident management activities associated with potential or actual incidents such as site security, traffic and crowd control or specialized resources that pertain to chemical, biological, nuclear and high-yield explosives.

ESF # 14 – Long-Term Community Recovery provides a mechanism for coordinating Federal support to State, local, tribal, regional and local governments, nongovernmental organizations (NGOs), and the private sector to assist in recovery from the long-term consequences of an extraordinary disaster.

ESF # 15 – External Affairs ensures that sufficient Federal assets are deployed.
Cost and damages to property due to biohazards can run into the thousands of dollars to clean up. During a disaster blood borne pathogens or sewage backing up could become a problem. During floods or catastrophic explosions biohazards could become a real threat to you and your family. Above all before touching anything put on non latex

gloves if you absolutely have to remove any object that you think may be contaminated. If at all possible, leave it for your local hazmat team to handle.

Crime scenes may contain evidence gathering chemicals, tear gas or pepper spray residue that will need to be removed. The biohazard damages are usually not thought about in this situation.

Methamphetamine labs that produce illegal drugs are volatile. They are also high in biohazard damages. If you are buying a house there is currently no way to know if it was used as a drug laboratory. Contamination can seep into absorbent materials such as carpets and furniture and also remain in sinks, drains and ventilation systems. If you are exposed to the cooking process it can be harmful and cause health problems that include:

- Respiratory problems
- Skin and eye irritation
- Headaches
- Nausea and dizziness

Sewage back up can occur during severe rainstorms and floods. Sewage contains bacteria, viruses and may cause gastrointestinal distress, skin rashes and infections.

White powder incidents or anthrax hoaxes have cost law enforcement time and money. First responders, such as firefighters and local and state police have to respond as if it is real incident that threatens public safety. Hazmat teams are called out and the location where the incident occurs is treated as a crime scent. This means that the location and the people in it must be decontaminated before being released.

California's population, industrial infrastructure, economic importance, international reputation, media industry and numerous iconic features combine to make the state a potential target for both domestic and international terrorist attacks. Terrorists typically exploit vulnerabilities caused by technological hazards and may include hazardous materials, biological agents that result in epidemics, or attempts to damage the state's critical infrastructure including cyber attacks which pose potentially devastating disruptions to essential communications such as voice, email and Internet connectivity.

Current Terrorism Mitigation Efforts

The primary mechanism for past terrorist incidents has been bombings and because of the potential for mass casualties from a WMD terrorist event, the primary focus of the state's hazard mitigation strategy for terrorism is on mitigation measures that reduce risk from bomb blast and nuclear, biological, and chemical attacks to critical state facilities and population. Measures to be considered in Shasta County include the following:

Hardening (construction/retrofitting)

- Relocation/retrofitting of air intakes
- Ventilation system upgrade/retrofit

- Protect tower bases of bridges
- Seismic retrofitting
- Upgrade/retrofit water main system
- Blast guard window film/glazing, frames
- Egress improvements

Barriers and Fencing
- Fencing around air intakes
- Fencing around fuel supply
- Vehicle barriers, bollards, popup gates, hydraulic barriers
- Waterfront security system
- Perimeter fencing

Redundant Systems
- Fire protection system
- Communications systems

Information Technology
- Utility (Gas/Heat/Water)
- Utility (Electric)

Security Measures
- Security systems/early warning systems
- Warning and alarms systems directly related to system protection/shut down
- Smart utility management systems on all critical services

Planning/Studies
- Telecommunications plans
- IT disaster recovery plans
- Business continuity/resumption plans
- Intelligence gathering and sharing
- Threat, vulnerability, and risk assessments
- Evacuation plans
- Site security planning

HM Plan/Service Continuity Plan
- Seismic Study
- Retrofitting
- Interior lighting
- Exterior lighting
- Staging areas

Secure Access and Entry Points
- Card swipe system
- Magnetometer
- Metal detectors

- Surveillance cameras and closed circuit TVs
- Personnel detection equipment
- Vehicle detection equipment
- Radar systems
- Building access system
- Motion detectors
- Replacing door locks and keys

IT Systems

- Security management system
- Building access system
- Employee identification system
- Coding protocol for sensitive records

4.3.10 Dam Failure

A. Hazard Definition

Dam failure is the uncontrolled release of impounded water from behind a dam. Flooding, earthquakes, blockages, landslides, lack of maintenance, improper operation, poor construction, vandalism, and terrorism can all cause a dam to fail. Dam failure causes downstream flooding that can affect life and property.

Based upon information provided by CAL EMA, the area is not subject to major damage due to dam inundation from Shasta Lake Dam or any other reservoirs. There is no record of sustained damage attributed to dam inundation region within the boundaries of the City and Fire District. The Reclaimed Water Reservoir located in the City of Shasta Lake was inspected in February of 2002 and based upon the design and construction information and the visual inspection, the reservoir is considered satisfactory for continued use. The inspection included the embankment, spillway, and outlet facilities (Department of Water Resources, Division of Safety of Dams, 2002).

B. Potential for Dam Failure Incidents

Shasta Dam, on the Sacramento River just above Redding, serves to control floodwaters and store winter runoff for irrigation in the Sacramento and San Joaquin Valleys, maintain navigable flows, provide flows for the conservation fisheries in the Sacramento River and its downstream tributaries, provide water for municipal and water district use, protect the Sacramento-San Joaquin Delta from saltwater intrusion, and generate hydroelectric power. In addition, Shasta Lake, behind Shasta Dam, provides boating and recreation opportunities that bring millions of dollars to the Redding area annually. Shasta Dam is the second largest dam in mass in the United States (behind Grand Coulee Dam on the Columbia River in Washington State). The dam is 602 feet high, with a crest length of 3,460 feet. It is 883 feet thick at the bottom and 30 feet thick at the top. Shasta Dam is a curved concrete gravity-type dam with 6.5 million cubic yards of concrete weighing 15 million tons. Construction of the dam started in 1938 and was completed in 1945. The spillway is 487 feet long—the largest man-made waterfall in the world. The spillway is 375 feet wide with three drum-gates, each 110 feet wide and 28 feet tall, and weighing 500 tons each. There are 18 outlets on the face of the

dam, each 8.5 feet in diameter with a maximum overall capacity of 186,000 cubic feet per second. Prior to the construction of Shasta Dam, floods frequently ravaged the Sacramento Valley, including the State Capital. It is estimated that Shasta Dam has prevented over 5 billion dollars in flood damages. The US Bureau of Reclamation uses flood control procedures and regulations prescribed by the Corps of Engineers for operations per agreements between the two entities. The City of Redding is the first incorporated city downstream of Shasta Dam through which the Sacramento River flows. As such, it would be directly affected by a dam overflow or failure. Although these are two different types of events, the results are the same – uncontrolled releases from Shasta Dam.

A dam overflow is more likely than a dam failure. However, it is unlikely that a true overtopping of the dam would take place. The design of the structure includes three spillway gates to minimize the possibility of a true overtopping of the dam. During an intense and prolonged storm period that might bring water levels near the top of the dam, these spillway gates would be lowered allowing water to be discharged down the spillway. Controlling, or funneling, the discharge down the spillway prevents structural erosion along the base and sides of the dam, protects the turbine power generation plant at the base of the dam, and allows a controlled release.

A dam failure is highly unlikely. A dam failure would be characterized by a structural breach of the dam. Flooding and overtopping, earthquakes, release blockages, landslides, lack of maintenance, improper operation, poor construction, vandalism, or terrorism are typical causes of dam failure. California has had approximately 45 failures of non-federal dams. These failures occurred for a variety of reasons, the most common being overtopping of earthen dams. Other reasons include specific shortcomings in the dams themselves or inadequate assessment of the surrounding geomorphologic characteristics. Of the concrete dams that failed, all were of the “thin-arch” design. Shasta Dam is a federally controlled and inspected dam, and is considered a thick arch design. Seismic activity is monitored and tunnels throughout the dam allow inspectors to monitor for cracks and seepage. The dam is built on bedrock and is geomorphologically sound. The probability of a dam failure is extremely low.

Uncontrolled releases from the dam, although very unlikely, would devastate the entire northern Central Valley. The Sacramento River and its tributaries would overtop banks and levees. Massive flooding in the lowlands along the river would occur and Interstate 5, the main west coast transportation artery, would be affected by closure and possibly other structural damage. Other effects of large-scale flooding downstream include: loss of life; limited potable water supplies; potential for spread of disease from the release of untreated sewage; structural damage to buildings; probable loss of electricity and landline communications; crop damage and loss of agricultural lands; loss of livestock; emergency response efforts hampered by flooded transportation corridors; and the inevitable clean-up of silt, mud flows, erosion, and debris. In the event of a dam failure, large-scale flooding could occur repeatedly until the replacement of the dam is complete. As stated before, prior to the completion of Shasta Dam, devastating floods were a regular occurrence in the Sacramento River valley.

Shasta Dam has never overflowed in its 60-year history. In 1977 and again in 1998, prolonged warm spring rainfalls in the watershed above Shasta Dam raised the lake levels as much as 10 feet per day for more than a week. This early snowmelt was followed by intense storms over several days that dropped record precipitation bringing lake levels to within 10 feet of the top. In 1998, the flows were increased to 80,000 cfs out of the dam, but inflow to the lake was steady at more than 225,000 cfs. The storms subsided as the lake neared 4 feet from the top and the Bureau of Reclamation assured everyone that the dam was never in danger of overtopping. The next day officials at the dam announced that for only the second time in the dams' history, the massive drum gates would all be lowered and water would come over the entire spillway in an effort to draw the lake back down to comfortable levels. The spillway gates remained open for several days, releasing 78,000 cfs.

C. Risk Assessment – Vulnerability and Potential Losses

There is an extremely low likelihood of either a dam overflow or a dam failure. Record rainfall events drew lake levels near the top twice in the last two decades, but both events were sidestepped using modern weather forecasting and safe release levels from the dam. Following the terrorist events of 9/11/01, Shasta Dam was closed to traffic across the dam for security reasons, thus minimizing a terrorist threat. The dam has since reopened to through traffic by permit but maintains a policy of "no parking or stopping" on the dam.

Although it is highly unlikely, the most probable scenario would be a dam overflow, not a dam failure. In the event that prolonged periods of high-intensity rain (typical in mid to late spring) in the watersheds above Shasta Dam, the inflows to the lake could exceed 225,000 cfs for extended periods of time. If the lake levels were near capacity and discharges from the dam at 80,000 cfs were unable to draw the lake down enough to prevent an overtopping, the Bureau of Reclamation would likely be forced to open the spillway gates and allow higher flows. There is no precedence for this, but it is likely that the Bureau would give 12 or more hours notice of the impending rise in river flows. The City of Redding has run an EOC drill simulating an uncontrolled release at 100,000 cfs with 12 hours notice for evacuation of people and livestock from the inundation area. The affected area covers 3,000 ac and would displace some 1,987 people. Damages estimates are $131.2 million.

D. Current Dam Failure Hazard Mitigation Efforts

Since 1929, the state has supervised all non-federal dams in California to prevent failure for the purpose of safeguarding life and protecting property. Supervision is carried out through the state's Dam Safety Program under the jurisdiction of DWR. The legislation requiring state supervision was passed in response to the St. Francis Dam failure and concerns about the potential risks to the general populace from a number of water storage dams. The law requires:

- Examination and approval or repair of dams completed prior to August 14, 1929 (the effective date of the statute)

- Approval of plans and specifications for and supervision of construction of new dams and the enlargement, alteration, repair, or removal of existing dams
- Supervision of maintenance and operation of all dams under the state's jurisdiction

Dams and reservoirs subject to state supervision are defined in California Water Code §6002 through §6004, with exemptions defined in §6004 and §6025. In administering the Dam Safety Program, DWR must comply with the provisions of CEQA. As such, all formal dam approval and revocation actions must be preceded by appropriate environmental documentation.

In 1972, Congress moved to reduce the hazards from the 28,000 non-federal dams in the country by passing Public Law 92-367, the National Dam Inspection Act. With the passage of this law, Congress authorized the USACE to inventory dams located in the United States. The action was spurred by two disastrous earthen dam failures during the year in West Virginia and South Dakota that caused a total of 300 deaths.

The Water Resources Development Act of 1986 (P.L 99-662) authorized USACE to maintain and periodically publish an updated National Inventory of Dams (NID). The Water Resources Development Act of 1996 (P.L. 104-303), Section 215, re-authorized periodic updates of the NID by USACE. Section 215 further established the National Dam Safety Program and named the Administrator of FEMA as its coordinator. The Dam Safety Act of 2006, Public Law 109-460, reauthorized the National Dam Safety Program through 2011.

FEMA has recently launched an effort under its Risk MAP program to communicate risk of dam failure and to coordinate state and private mitigation and preparedness efforts. Most people living downstream of a dam are unaware of the potential hazards associated with dam failure, have never seen the respective dam failure inundation map, are unaware of an evacuation plan or an Emergency Action Plan associated with the failure of that dam. There is a need, therefore, to include dam failure risk awareness as part of a comprehensive flood risk communication strategy and develop a communication strategy that reports on dam failure risk and promotes dam safety, including dam owners/operators, dam regulators, emergency managers, floodplain managers, planners, public and private decision makers, and the population at risk. Mitigation of dam failure is constantly occurring at both the federal and state level.

Division of Safety of Dams
Division engineers and engineering geologists review and approve plans and specifications for the design of dams and oversee their construction to insure compliance with the approved plans and specifications. Reviews include site geology, seismic setting, site investigations, construction material evaluation, dam stability, hydrology, hydraulics, and structural review of appurtenant structures. In addition, division engineers inspect over 1,200 dams on a yearly schedule to insure they are performing and being maintained in a safe manner. More information can be found at: www.water.ca.gov/damsafety/index.cfm

4.4 ANALYSIS OF LAND USE

4.4.1 Shasta County

RESOURCES GROUP

The Resources Group includes General Plan elements addressing the preservation, management, and utilization of Shasta County's natural resources. The individual elements included in the Shasta County General Plan reflect both required and optional subject areas outlined in the General Plan Guidelines, and are listed below.

I. Agricultural Lands
II. Timberlands
III. Minerals
IV. Energy
V. Air Quality
VI. Water Resources and Water Quality
VII. Fish and Wildlife Habitat
VIII. Scenic Highways
IX. Open Space and Recreation
X. Heritage Resources

As a group these elements address the range of opportunities presented by a diverse County resource base including opportunities for resource management, tourism, recreation, and aesthetic enjoyment. Together these opportunities contribute to the County's attractiveness and desirability for residence.

These resources are all sensitive to human activities and may be destroyed or degraded if not addressed in the planning process. Thus, while it is important to maintain these resources for their direct and indirect benefits to people, protection and maintenance for their inherent ecological values must be recognized as well.

I. Agricultural Lands

Agricultural land uses are a major component of Shasta County's resource land base. They are also a major element in defining the quality of life available to the residents of Shasta County. Were agriculture to lose its land-based prominence in the County, the rural character and country living so valued by its residents and so important to its economy would likely decline. This element encompasses portions of three mandatory elements, namely; land use, conservation, and open space.

Ia. Contribution to Shasta County

The County's total land area in farms was 333,828 acres in 2002. Agriculture is not a dominant industry in Shasta County, but it does account for an important segment of the County's economic base. In 2002 the total market value of farm products was $52,197,800, a slight increase from the $51,691,000 produced in 2001. Minor increases in the annual production value of orchard crops and apiary products accounted for this increase. Field crops accounted for nearly 40 percent of this total with livestock sales providing nearly one-third (32.1 percent) of the County’s total agricultural production value.

Table 4.4-1A. Shasta County Total Agricultural Production Value 2009

Shasta County Agriculture Production	2009 Value
Livestock and Livestock Products	$19,922,100
Apiary Products	$5,130,900
Field Crops	$33,218,500
Nursery Stock	$8,127,000
Orchard and Vineyard Crops	$2,770,900
Subtotal	**$69,169,600**
Timber	$7,031,927
Other Forest Products	$24,343,600

(Shasta County Crop and Livestock Report 2009)

Total employment in farming operations in 2010 approximated 1,600 persons or 2 percent of the total employment for Shasta County as reported in the 2010 report from the State of California Employment Development Department.

In addition to its economic contribution, the agriculture industry is in large part responsible for the rural character of the County. Farming necessitates a close relationship between the farmer and the land, fosters close relationships with family and community, and encourages self-reliance and independence. These characteristics define a way of life which tends to be assumed by those living in agricultural areas, even though they are not directly engaged in agriculture.

Farmland retention can play an important role in the support of wildlife values through the effects it has on conservation of wildlife habitats. Potentially, the most fertile wildlife habitat is the forest edge or point where natural vegetation bounds meadows, pastures, or croplands. Often such areas (called ecotones) contain greater variations of species and their numbers are much greater than in the communities to either side. As more farmland is developed for urban and suburban uses, the available habitat for most field and woodland edge species decreases, resulting in a subsequent decline or potential elimination of their populations.

Other indirect benefits from maintaining the agricultural landscape include sustaining the protection of watersheds and natural drainage courses. It is also important to recognize the aesthetic values of farmland. Agricultural lands provide productive, privately- maintained open space which contributes to the open, natural landscape of much of Shasta County. Cumulatively, these and other indirect benefits should be considered as important as direct benefits and should be evaluated whenever new development presents a potential to significantly impact agricultural lands.

It is important to understand that agricultural land can be easily degraded and converted to nonagricultural uses; however, it is a resource that cannot be easily replaced. It is a non-renewable resource and once lost or degraded, may never be restored to its original quality. In most cases, the natural fertility of "artificially"-created agricultural land is low and therefore requires a high rate of input of fertilizers, energy, and capital. In the long term, existing agricultural lands in Shasta County may become increasingly

valuable as losses occur elsewhere and as urban areas continue to expand. Shasta County, however, contains a pattern of agricultural geography which allows it to avoid significant losses of agricultural lands if appropriate policies are implemented.

Ib. General Characteristics of Farms

In Shasta County, the number of farms has been slowly increasing and the average farm size has been decreasing since 1987. This is the opposite of the California trend toward fewer but larger farms. According to the 2007 U.S. Census of Agriculture, approximately 85 percent of all farms in Shasta County were less than 179 acres in size. The median size farm is 17 acres.

II. Timberlands

The Shasta County Timberlands Element is a combination of planning requirements from the mandated Land Use, Conservation, and Open Space Elements.

One of Shasta County's most valuable resources is its timberland. Of the County's 2,428,000 total acres, 50.7percent or 1,231,000 acres are dedicated to commercial forest uses. In 2002, 613,495 acres of non-federally owned timberlands were designated in timber preserve zones (TPZs) pursuant to California's Forest Taxation Reform Act of 1976. These timber preserve lands represent nearly half of all County timberlands and approximately 87 percent of privately owned timberlands. Forest industry and miscellaneous private corporations control over 50 percent of the total commercial timberland in the County.

The timber industry is important to the economy of the State as well as the County. In 2002, the County was the third ranking timber county producing a harvest amounting to 152.1 million board feet and valued at $39.2 million for timber cut from both private and public lands. By 2009, timber production value dropped to $7,031,927 (Shasta County 2009 Crop and Livestock Report).

The County's relative position as a timber producer has been consistent with overall statewide trends through the 1990's. Timber harvest volumes increased significantly during the first part of the decade while value declined. This trend was altered during the latter part of the 1990's, due, in part, to new timber management and environmental concerns affecting state and federal timber harvest policies. While the timber industry has historically constituted a large segment of Shasta County's employment base, its prominence in this regard has been reduced. The nature of Shasta County's economy has undergone significant structural changes, and the timber industry, although still important, does not command the share of Shasta County's economy that it once did.

The strength and importance of Shasta County's timber industry may likely maintain a generally stable trend in terms of annual harvesting quotas as experienced over the past five years. Over the long term, nationwide and worldwide demands for timber products may rise faster than available supplies, and higher prices for such products may rise as well. Higher prices can have positive implications for the County as they

tend to promote more intensive forest management practices and improved diversification and wider utilization of wood products.

III. Minerals

Mining has been an important industry in Shasta County since gold was discovered by P.B. Reading on Clear Creek in 1848. Shasta County was one of the two most important centers of mining in California during the 1849 Gold Rush and continuing through the late 19th century. The Washington Mine near French Gulch, established in 1852, is one of the oldest continuously-operated gold mines in the State. Since 1880, when the State began keeping records of production, the County has produced over 2 million ounces of gold.

At the present time there are six different mineral resources under production in Shasta County. These include the five mineral resources studied in the Mineral Land Classification report: alluvial sand and gravel, crushed stone, volcanic cinders, limestone, and diatomite. The other mineral resource currently being produced is gold, which was not included in the Mineral Land Classification study.

In 2002, the latest year for which production information is available, Shasta County produced the following minerals:

- 462,000 tons of sand and gravel
- 852,000 tons of crushed stone (including limestone used for construction)
- 51,000 tons of volcanic cinders

Note: The total production of other minerals including limestone used to manufacture Portland cement, diatomite, and gold is not listed above. There are fewer than three major producers in each category, so to list total production could reveal proprietary information. Source: Estimates from the Shasta County SMARA Regulatory Program.

Other mineral resources are not currently being produced for a number of reasons, including the quality and quantity of the resource, the cost of extraction, processing and transportation, the potential environmental impacts, and current market conditions. Some mineral deposits are fairly limited and of relatively poor quality and, therefore, may never be developed again. However, other minerals, particularly metallic minerals such as copper, may again be produced when market conditions improve. In addition, gold mining is likely to significantly increase if and when the price of gold increases.

IV. Energy

The optional Energy Element is included in the Shasta County General Plan in recognition of these facts and to draw attention to its importance in the community planning process. A major goal of this element is to promote an awareness regarding the status of our long-term energy supplies and availability and that they are highly cyclical and subject to unforeseen global market forces. The Energy Element recommends implementation of guidelines for better management, use, and

conservation of all energy sources and discusses the potential development of local energy resources and alternative energy options.

Important renewable energy sources in Shasta County include solar, hydroelectricity, biomass, and cogeneration. There is also potential for development of wind, geothermal, and waste-to-energy as alternative sources of energy production. Technology improvements associated with renewable energy development will be a key to its rate of success. Renewable energy sources can be most effectively applied for space heating and cooling and for electrical generation. For the oil dependent transportation sector, renewable energy solutions involve developing marketable alternative fuel types as the cost of oil rises. Collectively, renewable energy offers a diverse and virtually inexhaustible resource, opportunities for developing new base industries, and all at substantially less 6.4.08 environmental cost.

IVa. Hydroelectricity

Existing U. S. Bureau of Reclamation electrical generation facilities at Shasta Lake, Keswick, and Whiskeytown Reservoirs provide the bulk of hydroelectricity produced in the County. Pacific Gas and Electric Company produces significant hydroelectric power from its facilities in the Pit River and Battle Creek watersheds. A number of small hydro facilities have been constructed on smaller Shasta County creeks during the late 1970's and early 1980's. The prospects for significant new large hydroelectric projects in Shasta County appear to be limited because the most efficient sites have already been utilized. However, a number of smaller retrofit projects could be implemented at existing dams that currently do not produce electricity. On the other hand, any continued development of new small hydro facilities will need to solve environmental concerns involving fish and wildlife habitat and water resource impacts.

IVb. Biomass

The use of biomass for direct heating and electrical generation is important in Shasta County. Biomass primarily involves the use of wood for residential space heating and waste wood and other wood products for electrical generation. Potential air pollution problems from concentrated use of wood for residential space heating can be in part mitigated by installation of newer high efficiency wood stoves. Ongoing forestry efforts to implement thinning plans for fire protection and improving forest growth and health could lead to a more managed and reliable availability of wood as a biomass energy source during the planning period.

IVc. Cogeneration

Cogeneration involves the use of waste heat to produce heat or electricity. Cogeneration is currently utilized by several wood products firms located in Anderson, Burney, and Redding. Although use of cogeneration technology and processes does not allow these firms to be energy self-sufficient, the systems can generate enough energy to supply a major portion of plant needs during peak demand periods.

V. Air Quality
Clean air is one of the most precious resources fundamental to daily life. The development pattern represented by modern cities and their suburbs has fostered an increasing dependency on the automobile, thus creating one of the major threats to a healthy environment, particularly air quality. In order to meet the challenges of strict environmental laws designed to ensure the nation's cities have clean air, Shasta County must comply with new regulations and thresholds for meeting this objective. Furthermore, performance in meeting this target will be strictly monitored in accordance with specific timetables for implementing air quality programs and policies.

VI. Water Resources and Water Quality
There are two sources of water supplies: surface waters and groundwaters, and two general methods of delivering water supplies - community systems and individual or on-site systems. Each type of delivery system may use either surface or groundwater as its supply source. The ground and surface water resources are not uniformly distributed throughout the County, and in different areas of the County, different delivery systems have developed over time.

The California Department of Water Resources has identified two significant groundwater basins in Shasta County. One is located in the Sacramento River Valley and is named the Redding Groundwater Basin. The other is located in the Fall River Valley and carries its name. Although the firm, or reliable, water yield from these two groundwater basins is unknown, the storage capacity of the 510-square-mile Redding Basin is estimated to contain approximately 5.5 million acre-feet of groundwater and the 120-square-mile Fall River Valley Basin is estimated to contain approximately one million acre-feet of storage. While recognizing that only a small fraction of this groundwater can be used under safe yield management, the total groundwater storage volume of these two basins is comparable to Shasta Lake's maximum storage of 4.5 million acre-feet.

The majority of the water supply in Shasta County comes from surface flows and is collected in the mountainous regions of the County. Streams, creeks, and rivers carry these surface waters to lower elevations, where a portion is eventually stored in lakes, reservoirs, and groundwater basins. In contrast to groundwater, surface waters are subject to a complex State legal system establishing the rights of individuals and other entities to these flows. The primary surface water resources in Shasta County are impounded within or conveyed through Lake Shasta and Whiskeytown Reservoirs. Rights to these impounded waters are allocated under the jurisdictions of the federally owned and managed Central Valley Project (CVP), subject to preexisting water rights. Some recipients of this water in turn sell a portion of their allocation to other agencies, when possible. Rights to other major surface water resources of the County have been similarly allocated to different individuals and entities. Pacific Gas and Electric is a major controller of water rights, which it uses for power generation purposes. Several County Service Areas have water rights as well as the Anderson-Cottonwood Irrigation District (ACID), the City of Redding, and some private individuals and corporations. The CVP

holds all other rights and the County has no interest in these rights other than its contracts.

For the most part, surface water quality in the County is good, as is indicated by fish populations and recreational fishing activities. Potential hazards to surface water quality include the following nonpoint pollution problems: high turbidity from sediment resulting from erosion of improperly graded construction projects, concentration of nitrates and dissolved solids from agriculture or surfacing septic tank failures, contaminated street and lawn run-off from urban areas, and warm water drainage discharges into cold water streams. The most critical period for surface water quality is following a rainstorm which produces significant amounts of drainage runoff into streams at low flow, resulting in poor dilution of contaminates in the low flowing stream. Such conditions are most frequent during the fall at the beginning of the rainy season when stream flows are near their lowest annual levels. Besides the greases, oils, pesticides, litter, and organic matter associated with such runoff, heavy metals such as copper, zinc, and cadmium can cause considerable harm to aquatic organisms when introduced to streams in low flow conditions.

Surface water pollution is also caused by erosion. Excessive and improperly managed grading, vegetation removal, quarrying, logging, and agricultural practices all lead to increased erosion of exposed earth and sedimentation of watercourses during rainy periods. In slower moving water bodies these same factors often cause a buildup of siltation, which ultimately reduces the capacity of the water system to percolate and recharge groundwater basins, as well as adversely affecting both aquatic resources and flood control efforts.

The quality of water in underground basins and water-bearing soils is considered generally good throughout most of Shasta County. The 1997 SCWRMP concluded that the quality of both groundwater and surface water in the Redding Basin is generally excellent and suitable for all anticipated beneficial uses. As these basins or soils are the primary sources of water in the rural upland areas of the County, it is very important to prevent contamination. Potential hazards to groundwater quality involve the concentration of nitrates and dissolved solids from agricultural practices and septic tank failures. Several small pockets are found in the eastern portions of Fall River Valley where groundwater testing shows elevated levels of nitrates. Also, several areas within the Eastern Upland planning area contain potential groundwater quality and quantity limitations.

VII. Fish and Wildlife Habitat

Viable and healthy fish and wildlife habitats and plant communities contribute significantly to aesthetic enjoyment, County-based recreation income, and scientific research. The degree to which this viability is maintained is one indicator of how well we are managing the impacts caused by our ever-growing human population. Natural habitat areas sufficient to maintain species diversity and which allow necessary corridors for seasonal species migration are also important to the preservation of ecological balances and environmental quality.

VIII. Scenic Highways
Because Shasta County contains two major river valleys, the Sacramento and the Fall; and three major mountain ranges, the Coast, Klamath, and Cascade; its scenic resources are both varied and remarkable. Scenic corridors make major contributions to the quality of life enjoyed by the residents of Shasta County. The development of community pride, the enhancement of property values, and the protection of aesthetically-pleasing open spaces reflecting a preference for the rural lifestyle are all ways in which scenic corridors are valuable to County residents.

Scenic highways and their associated corridors also strengthen the tourist industry of Shasta County. For many visitors, highway corridors will provide their only experience of Shasta County. Enhancement and protection of these corridors ensures that the tourist experience continues to be a positive one and, consequently, provides support for the tourist-related activities of the County's economy.

IX. Open Space and Recreation
Most of the open space resources of Shasta County are federally or state owned and their management is the responsibility of the appropriate government agency. Open space lands under the jurisdiction of the County are mostly privately-owned timber and agricultural lands. Their management for open space purposes will be indirectly accomplished by policies described in the Timber and Agricultural Elements and are primarily intended to maintain the economic value of these resources. Other major open space lands under County jurisdiction include floodplain areas which are subject to policies described in the Flood Protection Element and wildlife habitat areas which are subject to policies described in the Fish and Wildlife Element.

IXa. Trails
In recognition of their different right-of-way surface requirements, trails are divided into two parts: (a) bicycle and (b) hiking and equestrian. In certain sections, the two elements would share the same right-of-way. Trails offer one means of increasing accessibility to the open space and recreation resources of Shasta County, and trails are themselves a recreational facility. During the planning process, a considerable amount of interest in multi-purpose trails was expressed by the following organizations located in the SCR Planning Area: Palo Cedro Trails Council, Mountain Gate Trail Riders, Shasta Horseman's United Council, Centerville Community Planning Advisory Committee, and Shasta Wonderland Elite Athletic Team. Given this expression of citizen interest and the very limited resources which County government may devote to recreation development, a practical approach to developing a trail system would be to rely on citizen effort. The organizations listed above could be united under the leadership of the County Recreation Commission to begin the process of developing the trail system.

IXb. Tourist Related Recreation Resources
Undeveloped open space or natural areas contained within national recreation areas, national parks, wilderness areas, and State parks represent the major tourist recreation

resources of Shasta County and are extremely important to the County's tourist industry. Development of private and public lands within these resources could potentially visually impact the persons using these resources and, thus, their enjoyment.

X. Heritage Resource

Xa. Pre-European Contact

A primary concern expressed by Native Americans relevant to land use planning involves the preservation of ancient villages and burial grounds. This is particularly true for descendants of the Wintu tribes whose now abandoned villages were once located in the Sacramento River Valley. Today this area is experiencing substantial development pressure. In order to satisfy the desire for cultural preservation as well as the needs and demand of future development, representatives of Native American interests, historians, and interested archaeologists should be allowed to monitor the preliminary development of sites which are known or suspected to contain significant cultural artifacts to determine their significance to cultural heritage. Provisions should also be made whereby valuable artifacts could be professionally excavated and preserved. In addition to villages and burial grounds, such artifacts include stone tool chipping sites, tools, baskets, and weapons. Several large petroglyph (rock art) sites have also been located in the SCR and Eastern Upland Planning Areas.

Xb. Post-European Contact

Post-contact artifacts consist primarily of settlement areas and structures, cemeteries, and mining sites of the gold rush era. Many of these sites are located in the Sacramento River Valley and the Eastern and Western Upland Planning Areas of the County and are usually accessible to the general public. Opportunities to preserve post-contact historic resources are available through Federal and State government protection. The National Register of Historic Places, the California Landmark Series, and State Points of Historic Interest are all means by which resources may be enhanced and maintained. Several historic sites in Shasta County have already been included in these programs.

COMMUNITY DEVELOPMENT GROUP

The Community Development Group is comprised of General Plan Elements that address the use of Shasta County's physical resources in order to provide communities in which its residents live, work, and play. The individual Elements contained in the Community Development Group are:

I. Community Organization and Development Pattern
II. Economic Development
III. Housing
IV. Circulation
V. Public Facilities
VI. Design Review

These Elements are grouped together because they collectively address the development and maintenance of our communities.

The policy options available in this element group are closely influenced and in some areas constrained by elements in the Public Safety and Resources Groups. A major goal of the Plan is to balance and coordinate the sometimes competing objectives contained in the three element groups. Achieving this goal requires some understanding of their interrelationships. Elements contained in the Public Safety Group place limits on the use of the County's physical resources in order to reduce the risks of loss or damage to life and property. Elements contained in the Resources Group describe the opportunities presented by the County's resource base and define the limits within which these resources may be used on a long-term, sustainable basis. Elements in the Community Development Group must respond to risks posed by natural and man-made hazards and to the opportunities presented by the resource base.

Responding to these risks and opportunities in a responsible manner will ensure that both present and future generations of Shasta County residents will be able to enjoy the quality of life which this County offers.

I. Community Organization and Development Pattern

Ia. Conversion of Residential Land Use Designations into Zoning Districts

The General Plan uses four residential land use designations - Urban (UR), Suburban (SR), Rural Residential A (RA), and Rural Residential B (RB). These designations relate to dwelling unit density and are more completely described in Table CO-4 of the General Plan. The maximum densities for these designations are:

- Urban - 16 dwellings/acre
- Suburban - 3 dwellings/acre
- Rural Residential A - 1 dwelling/2 acres
- Rural Residential B - 1 dwelling/5 acres

It is important to understand the role of the density assigned to the RB designation. This lower density is designed to focus growth in rural community centers by limiting population densities in surrounding rural areas. Decreasing population densities in these outlying rural areas can have the effect of reducing land use conflicts between residential and the agricultural/timber uses generally found in these areas. It may also reduce public service demands for fire protection, law enforcement, road construction and maintenance, school bus service, and retail commercial, by shifting them to rural community centers where they can be more efficiently provided. Lower densities may be required in certain RB designations due to factors such as the existence of severe fire hazards, proximity to resource lands, and one or more environmental limitations. Each residential land use designation will provide a relatively broad density range when converted into a more site-specific series of zoning districts, each with its own parcel size requirements. Apart from the existing land use/parcelization pattern, certain critical factors need to be evaluated in converting land use designations into zoning districts. They are:

- Water Supply
- Road Access
- Wastewater Treatment
- Fire Hazard
- Slope and Erosion Potential
- Environmental/Resource Protection

Site-specific knowledge of these and other factors and their implications for density draw a major distinction between the application of the UR and SR designations and the RA and RB designations. Especially important in this regard are provisions for water supply and wastewater treatment. Use of the UR and SR designations is limited to those areas where public services by community systems including water and wastewater treatment exist, or can be, is assumed.

Ib. Land Capacity and Zoning

Lands classified as RA and RB should not be assigned specific parcel sizes or densities prior to review of detailed site-specific information. Instead, specific parcel size requirements should be applied to RA and RB lands only after collection and analysis of the site-specific data required to accurately make these determinations. Under this approach, commonly referred to as land capability analysis, site-specific information necessary to develop parcel size minimums for a specific zone district is provided by the property owner.

Ic. Conversion of Commercial and Industrial Land Use Designations into Zone Districts

The General Plan provides for single commercial and industrial land use designations which are normally applied only in urban and town centers. These designations are designed to establish broad commercial and industrial land use categories which will be converted into more specific zone districts. In addition, there is a Mixed Use (MU) designation that is applied to the commercial or light industrial areas in or near rural community centers.

Id. Planned Developments

Planned and/or mixed use developments can provide a more unified and potentially more desirable and attractive development in an area. Such developments involve a combination of comprehensive site planning and architectural design that can often provide a mix of uses that could otherwise create land use conflicts between neighboring uses. A unified site design for a residential planned development may offer a variety of housing types, including clustered housing, both attached and detached, with common open spaces. While planned developments are commonly used for urban and suburban residential projects, they may also be applied to other types of land uses such as commercial, industrial, and office parks. Planned development proposals which contain a mix of any or all of these uses should be encouraged. A planned and/or mixed use development shall be at a scale where high design standards along with other quality of life amenities can be provided.

Ie. Relationship of Regulation to Privately Owned Land

Public regulation allows for the explicit expression of public community values and provides a mechanism for identifying and sharing the costs of development. In turn, the exercise of private property rights provides the motivation and resources without which no development would occur.

Both public regulation and the exercise of private property rights must work in concert if the development pattern provided by the General Plan is to be realized. Each has an

important contribution to make to the planning process and the General Plan should allow these roles to be exercised.

II. Economic Development

IIa. County Economic Profile

In Shasta County, the Redding area is the primary trade and commerce center for the far north central and northeastern portion of California. Indicators of sustained growth in the cities and County as a whole include increases in education employment accompanied by expansion of the construction, services, retail trade, and manufacturing industries.

Outdoor recreation is also an important part of the Shasta County economy. The Sacramento River joins with a large network of rivers and streams to feed Shasta Lake in the Whiskeytown-Shasta- Trinity National Recreation Area. The area, along with Shasta-Trinity and Lassen National Forests and Lassen Volcanic National Park, are major economic resources. Visitors enjoy a variety of outdoor activities and a configuration of dams provides year-round hydroelectric power and water supply for agricultural and industrial production. The Federal Central Valley Project is heavily dependent upon the water supply stored behind Shasta Dam.

Strawberries, a major crop in Shasta County, are exported internationally. Apiary products, exported to Canada, and orchard crops are just a few of the important sources of the County's agricultural income. Vast private and public timberlands provide jobs in the timber and wood products industry.

An Employment Development Department forecast to 2008 shows that continued job growth is expected in all economic sectors, except lumber and wood products. Expansion of the services and retail sales sectors are expected to continue domination of the Shasta County economy in the near future, while lumber and wood products are expected to continue to decline.

IIb. Defining Target Industries

At the level of Shasta County's economic development, a precondition for the creation, attraction, retention, and expansion of quality jobs is development of a comparative advantage to other competing regions. The County is competing for quality jobs and economic opportunity in an environment which is made up of many factors. In the past, locational advantages have been due to local natural resources. However, in light of the economic realities found subsequent to the 1990's, local communities are able to create comparative advantages based on the targeting of industry clusters.

III. Housing

Population growth in Shasta County has been moderate over the past decade. When reviewing population data, it is important to distinguish between the population changes that affect the entire County, the three incorporated Cities, and the unincorporated portions of the County. The unincorporated portion of the County experienced a sharp reduction in population totals is 1993 when the City of Shasta Lake was incorporated.

This reduced the unincorporated share of the County's population to approximately 41 percent. At the present time, it is estimated that this share has dropped to approximately 39 percent. In 1990, the unincorporated areas of the County contained 49 percent of the total County population.

Since 1990, the entire County grew at approximately 1.5 percent per year. However, population in the unincorporated area grew at an average annual rate of less than 1 percent. Based on this trend, it is estimated that nearly 60 percent of all the County's growth during the next ten years will be distributed among the three incorporated Cities.

IV. Circulation

The most important features of the circulation system in Shasta County are: (1) its extensive provisions for automobile travel, and (2) the location of a major multimodal (auto, truck, bus, rail, air, and pipe and transmission line) transportation corridor through the SCR area. The circulation system of Shasta County comprises several physical components, some of which may be used by more than one mode of transportation.

V. Public Facilities

This Element addresses those public facilities not discussed elsewhere in the Plan but that have a bearing on land use matters. This includes wastewater treatment, solid waste disposal, community recreation, and schools.

Va. Wastewater Treatment

The simplest system is the individual on-site septic tank and leach field serving a single dwelling. The advantage of this on-site wastewater treatment system is its relatively low cost and its water recharge characteristics. Disadvantages relate to the narrow requirements of this system with respect to soil characteristics, topography, and the absence of seasonal or year-round high groundwater levels. Failure of a septic tank system is its major disadvantage because it may result in contamination of groundwater or other health-related problems. Unless this failure is evidenced by odor, visual, or mechanical symptoms, it may go undetected indefinitely. With few exceptions these requirements severely limit their use in Shasta County in that it cannot be assumed that every lot in the County of any size will be able to support an on-site septic tank and leach field system. Generally, those areas of the County with the least constraints on the use of this system are located in the Sacramento Valley area and are most easily served by community sewer systems. Determining individual on-site sewage disposal suitability requires site-by-site investigation. In areas of seasonal high groundwater, the County's on-site sewage disposal rules may require that wet weather testing, mathematical modeling, or groundwater determinations show that necessary suitability exists during "normal" rainy season conditions to allow safe operation of septic systems.

The remaining wastewater treatment systems are a form of community collection, treatment, and disposal. The most common form of community system is the treatment plant which discharges treated effluent to a storage and irrigation system (land disposal) or diluted to a surface water course. Presently, the City of Shasta Lake is permitted to seasonally discharge treated effluent to a surface water, namely Churn Creek. A major

goal of the City's capital improvement plans has been to significantly reduce or cease the need for any Churn Creek discharge as soon as practically possible.

Both the Cities of Anderson and Redding discharge treated sewage year-round to the Sacramento River. The Central Valley Regional Water Quality Control Board's Sacramento Basin Plan discourages any new plans to dispose of treated wastewater to surface waters.

Vb. Solid Waste Disposal

The County and Cities adopted a Source Reduction and Recycling Element in 1991, which addresses the County's waste generation characteristics, source reduction, recycling, composting, education and public information, funding, and integration of solid waste management issues. The County also adopted a Household Hazardous Waste Element which acts to supplement and support the Source Reduction and Recycling Element. Further information is found in the County's IWMP.

There are currently three landfills operating in Shasta County. Anderson Solid Waste receives approximately 200 tons per day of solid waste from residential, commercial, industrial, and agricultural sources. It also receives asbestos waste, shredder waste, and other special wastes that have received a permit from the California Environmental Protection Agency.

The West Central Landfill receives approximately 400 tons per day of non-hazardous waste from residential, commercial, industrial, and agricultural sources.

New solid waste facilities may be conditionally permitted according to the zoning plan, if the site is first found to be favorably based on environmental and social constraints. This plan provides for new solid waste facilities to be conditionally permitted in all areas of the County as the need occurs. This requires the site to be compatible with adjacent land uses. Once the solid waste facility is approved, new land uses in the surrounding area must be regulated to avoid incompatibility with the solid waste facility.

Vc. Community Recreation

The community recreation needs of Shasta County residents and the degree to which these needs are met by county government vary with the type of community in which they live. Needs in the unincorporated urban areas of Cottonwood, Burney/Johnson Park, and Fall River Mills/McArthur differ from the needs in the rural community centers, such as Oak Run, Ono, and Shingletown.

Needs in the urban areas, where most lands close at hand are developed and population densities are high, are for publicly-owned park lands, either developed as turfed playfields or equipped with facilities such as ball fields, tennis courts, basketball courts, etc. To a certain degree, recreation needs in these urban communities are satisfied by school districts, but their ability to function as recreation providers is limited both financially and by their responsibilities in other areas. Recreation needs in these areas have also been met in part by special districts and service clubs. Discussions with

recreation officials in the unincorporated urban areas of the County indicate that a substantial portion of the recreation needs of the residents of these communities is not being met. These observations are based on the degree of use of available facilities and their inability to accommodate the total demand. Also, the growth of these urban areas over the 20-year planning period will cause a corresponding increase in recreational demand.

In the rural areas of the County, the recreation demands of residents are no less than those of persons residing in urban areas, but they are of a different nature. Open lands are close at hand, population densities are low, and opportunities for informal or passive recreation activities are more readily available. Schools and service organizations play a major role in meeting most, if not all, the needs of rural community residents for developed recreation facilities.

Vd. Schools

A key to the County's strategy will be to encourage the Shasta County Office of Education to work with all affected school districts to develop standards for preparation of school facilities master plans by individual school districts, including facility financing plans. Presently, there are no State or local standards which guide the preparation of school facility master plans. Because of the large number of school districts in Shasta County, it will be necessary to strive for uniformity in the content of school facilities master plans so that the General Plan's commitment to working with school districts is done on a County wide basis with reasonable consideration to school financing constraints and local economic and social factors.

School planning and siting must meet certain State requirements, including being located at least 350 yards from any high voltage electrical transmission facility. This State requirement is in place to protect against any potential human health effects to susceptible youth populations by electromagnetic fields which are emitted from such electrical transmission and transformer facilities.

VI. Design Review

The development of the County's design review program involves following three related steps. First, the County should develop general guidelines for countywide application of a design review program. This first step would encompass revising the present zoning ordinance and/or related development standards and conditions. Second, the County would begin developing design review programs specific to those areas slated for community planning efforts and which are consistent with the countywide design review standards. Third, the County could consider creating a special design review body with authority to review specific projects and design review policies.

4.4.2 City of Anderson

The Land Use Element describes various land use designations for the land uses throughout the City of Anderson with consideration for the comments from the residents of Anderson. These Land Use Designations have been designed to maintain Anderson’s small-town characteristics as the community evolves.

By defining residential, commercial and industrial uses, along with the public and open-space lands, this Element of the General Plan provides clear direction for the various types of development that will occur in Anderson. The Land Use Diagram guides future development in Anderson in conjunction with plan goals and policies.

4.5 ANALYSIS OF DEVELOPMENT TRENDS

4.5.1 Shasta County

The 'Current Trend' scenario is based on present-day plans, policies, and practices projected into the future. Over time, the I-5 corridor and surrounding areas blend into one large metropolitan area. Much of what has traditionally been considered open space in the valley floor gradually disappears as undeveloped land becomes developed. Except for a few rural towns, the intensity of development fades as the distance from I-5 increases.

The places people live and the places people go are generally separated. Redding and a handful of commercial and industrial sites along I-5 continue to be the center of economic activity and employment. Retail development is grouped in large, regional centers near freeway on/off ramps and at major intersections. Residential development gradually expands outward at the urban fringe. Every so often, a large multi-thousand home tract changes the landscape more abruptly.

I-5 and regional highways are increasingly relied upon for routine trips. The vast majority of transportation investments focus on maintaining these roadways and fixing congested bottlenecks as resources permit. The general appearance and quality of life in the region inches closer to other metropolitan areas throughout California.

Projected Impacts:

- Despite status quo policies and practices, the net effect on Shasta County's form, function, and livability is anything but business-as-usual under the weight of future population projections.
- Nearly one-half of all land area in the valley floor and foothills is developed. The remaining half is those lands that are most problematic and/or expensive to develop due to environmental impacts, lack of ground water, or distance from existing infrastructure.
- Vehicle miles traveled per household jumps from 34 to 65 miles per day. A near doubling of automobile CO2 emissions is at odds with current environmental and climate change laws. Failure to comply with state laws will lead to litigation, eventually restricting Shasta County's freedom to grow and develop as a region.
- The 'Current Trend' is the most predictable and politically expedient option in the short term, as only incremental changes in local policies and practices are required.

‘Scenario A’ focuses on the character and aesthetics associated with rural living. Growth and development is spread throughout the region rather than confined to cities and towns. Lot sizes grow substantially, but all new growth and development is accommodated within Shasta County's existing General Plan.

The implications are:

- An increase in large lot residential development achieves rural character and aesthetics over functionality. Nearly one-half of the region’s prime agricultural lands are developed or subdivided into parcels not practical for commercial food production.
- Water consumption is higher on a per household basis due to larger lot sizes, but overall consumption is lowest as a result of water intensive agricultural land being converted to urban uses.
- Nearly four times as many acres of environmentally sensitive lands are impacted by new development compared to the Current Trend scenario. Large lot development helps reduce the severity of impacts, but the threat of wildfire in developed areas is high.
- Increased vehicle emissions affect air quality, leading to increased incidence of respiratory and other chronic diseases.
- Low density and far distances limit mobility options. Vehicle miles traveled per household balloons from 34 to 104 miles per day. Mobility and the cost of travel are highly susceptible to fluctuations in fuel prices.

‘Scenario B’ focuses on the benefits of urban living without sacrificing the closeness and accessibility of Shasta County’s unique natural setting. Conceptually, this scenario resembles a ‘hub and spoke’ development pattern. Employment, commerce, and regional destinations are focused within an urban ‘hub’. Radiating outward along a select number of transportation corridors or ‘spokes’, are linear communities containing a mix of multifamily housing, townhouses, neighborhood commercial, and traditional neighborhoods.

The implications are:

- By locating large lot development outside and away from the valley floor, nearly 2,500 acres of prime agricultural lands are preserved and over 21,000 fewer acres of environmentally sensitive lands are impacted versus the ‘Current Trend’ scenario.
- Development patterns in ‘Scenario B’ are similar to the ‘Current Trend’ scenario, but much more focused and condensed.
- More households have access to open space and nature. In addition, about one out of every four homes is within easy walking distance to neighborhood commercial and high-frequency public transportation. Opportunities for increased physical activity, such as walking to school, help reduce obesity and other chronic diseases.

- Low impact areas not feasible for development today due to lack of ground water now make economic sense through consolidation of infrastructure.
- Increased use of public transportation, carpooling, bicycling and walking helps 'Scenario B' achieve the lowest vehicle miles traveled per household.

'Scenario C' focuses on maintaining individual community identity and a strong sense of place. Rather than have Shasta County's cities and towns grow together into one large metropolitan area, individual communities focus their energies inward. Each 'micropolitan' area contains a well-defined, cohesive, and compact city or town built around an appropriately-scaled downtown and community gathering places. Surrounding open spaces serve as buffers between cities and towns and help meet the functional needs of the natural environment and nearby agriculture production.

The implications are:

- Although major changes in development practices and policies are required, 'Scenario C' represents a more traditional, small-town form of development.
- As cities and towns grow to their planned 'build-out' size, new towns may eventually need to be created to accommodate growth and development.
- A large portion of growth and development occurs outside and away from the valley floor.
- Nearly 4,000 acres of prime agricultural lands are saved from conversion to other uses compared to the 'Current Trend' scenario. Impacts to environmentally sensitive lands are reduced by nearly 43,000 acres.
- Residents will have greater opportunity to live, work, and shop within their hometown. Many are able to walk to work. Children are able to walk or bike to schools located within each community.
- Vehicle miles traveled per household, fuel use, and vehicle emissions are all substantially reduced over the 'Current Trend' scenario.

Based on a combined analysis of survey responses and open-ended comments, a melding of Scenario B and Scenario C is recommended to inform future implementation efforts.

Based on local agency feedback solicited during the regional blueprint process, a regional plan that all agencies might uniformly agree upon must also meet the following criteria:

- Focuses on projects and policies directly tied to documented local values & priorities;
- Does not rely solely on public sector effort and investment for implementation;
- Focuses on minimally-scaled efforts and investments;

- Does not hinge upon another layer of rules and regulations to implement the plan; and
- Does not assume resources beyond the application of existing programs and funding.

4.5.2 City of Anderson

The population of Anderson and its Planning Area (estimated at 12,000), is projected to grow to 19,575 by the year 2025. There are 3,372 households out of which 39.3% have children under the age of 18 living with them, 42.6% are married couples living together, 20.2% have a female householder with no husband present, and 31.2% are non-families. Households made up of individuals are 26.5% of all households and 12.0% of all households have someone living alone who is 65 years of age or older. The average household size is 2.64 and the average family size is 3.14.

Infill development on undeveloped land within Anderson is an important facet of the 2007 General Plan. Infill and a compact development pattern will facilitate efficient use of land with a minimum of public service extensions. About one-quarter of the City remains undeveloped. Some of this land is constrained by natural features so that development may be limited without innovative building, lot, and street designs and planning techniques.

The Old Town Core recognizes the 1892 town site as the area bounded by North Street from Interstate-5 to State Highway 273, north along State Highway 273 to Briggs Street, west along Briggs Street and First Street to the ACID Canal, South along the ACID Canal to South Street and east along South Street to Emily Street, South along Emily Street to Anderson Creek, along the Creek to a line extending from Balls Ferry Road, to Balls Ferry Road and along Balls Ferry Road to Interstate-5. The Mixed Use area within the Old Town Core will be bounded by Ventura, North, Douglas and South/Balls Ferry Streets.

The vision for the Old Town Core includes using the Mixed Use Land Use Designation, the preservation of the historical area with smaller lots and homes and the addition of compatible commercial and professional businesses.

Areas designated for residential uses within the current City Limits will accommodate the short-term housing needs as outlined in the Housing Element. Long-term housing needs will depend on annexation of additional land. Depending on market factors, infill may be able to accommodate non-residential development. The City will meet the total commercial and industrial land demand through the annexation of additional lands.

Although the basic development patterns within the City Limits are already established, much can and should be done over the 20-year life of the 2007 General Plan. Many outstanding, though subtle, land use concepts can enhance the City incrementally. The Old Town Core will in-fill and build “up rather than out” and will develop for Mixed Use.

Renovation of individual homes and conservation of neighborhoods must keep up with further aging of an older housing stock. Existing commercial areas must renovate and intensify. Housing code enforcement and effective use of re-development programs are essential “implementers” of the 2007 General Plan.

City Expansion

Since its early days as an unincorporated settlement growing around a railroad station, Anderson has often expanded its boundaries to embrace and facilitate new development. From an original 12 square block Town site in 1872; Anderson has grown to its current, irregularly shaped, 6.7 square miles.

The Sphere of Influence comprises about 12.9 square miles, nearly twice the current area of the Incorporated City. A substantial portion of the region’s commercial and industrial development is presently outside of the City but within the unincorporated Planning Area. The City proposes to add 2,000 acres southwest of the City to the Sphere of Influence which may then be annexed to the City. This area is proposed to be a special planning area which will develop according to an approved Specific Plan.

Areas to the northwest of the City will also be added to the Sphere of Influence and annexed for special uses, especially water storage, to serve future needs. The Rural Holding (RH) Land Use Designation will be used for this area. Commercial development along State Highway 273 and the Verde Vale and Spring Gulch may eventually be annexed to the City.

One of the central themes of the Shasta County General Plan is to direct urban growth into community regions that can effectively and economically provide urban types of services. Anderson supports a centralized growth concept. The City is the logical service provider of the urban services required by future development within the Region. Urban densities require urban services, and Anderson requires annexation prior to service extension.

SECTION 5 – GOALS, OBJECTIVES, AND ACTIONS

Contents:

DMA 2000 REQUIREMENTS
5.1 OVERVIEW
5.1.1 Develop Mitigation Goals and Objectives
5.1.2 Mitigation Actions and Priorities
5.1.3 Evaluating Alternatives and Prioritizing Projects
5.1.4 Implementation Plan
5.1.5 Documenting the Mitigation Planning Process
5.2 REGIONAL CONSIDERATIONS
5.3 COUNTY OF SHASTA
5.3.1 Capabilities Assessment
5.3.1.1 Existing Institutions, Plans, Policies, and Ordinances
5.3.1.2 Fiscal Resources
5.3.2 Goals, Objectives, and Actions
5.3.2.1 Goals
5.3.2.2 Objectives
5.3.2.3 Prioritization and Implementation of Action Items
5.4 CITY OF ANDERSON
5.4.1 Capabilities Assessment
5.4.1.1 Existing Institutions, Plans, Policies and Ordinances
5.4.1.2 Fiscal Resources
5.4.2 Goals, Objectives, and Actions
5.4.2.1 Goals
5.4.2.2 Objectives
5.4.2.3 Prioritization and Implementation of Action Items

DMA 2000 REQUIREMENTS

§201.6(c)(3). The plan shall include a mitigation strategy that provides the jurisdiction's blueprint for reducing the potential losses identified in the risk assessment, based on existing authorities, policies, programs and resources, and its ability to expand on and improve these existing tools.

EXPLANATION The community's hazard reduction goals, as reflected in the plan, along with their corresponding objectives, guide the development and implementation of mitigation measures. This section should describe what these goals are and how they were developed. The goals could be developed early in the planning process and refined based on the risk assessment findings, or developed entirely after the risk assessment is completed. They should also be compatible with the goals of the community as expressed in other community plan documents (such as the General Plan).

Although the Interim Federal Regulations language does not require a description of objectives, communities are highly encouraged to include a description of the objectives developed to achieve the goals so that reviewers understand the connection between goals, objectives, and activities.

The goals and objectives should:

- Be based on the findings of the local and State risk assessments; and
- Represent a long-term vision for hazard reduction or enhancement of mitigation capabilities.

5.1 OVERVIEW

This section of the Hazard Mitigation Plan (Plan) defines and explains: 1) development of mitigation goals and objectives, 2) mitigation actions and priorities, 3) evaluating alternatives and prioritizing projects, 4) implementation plan, and 5) documentation of the mitigation planning process.

5.1.1 Develop Mitigation Goals and Objectives

The Jurisdictions reviewed hazard profile and loss estimation information presented in Section 4 and used this as a basis for developing mitigation goals and objectives. Mitigation goals are general explanations of what hazards, and losses due to hazards, each jurisdiction would like to prevent. They are typically long range visions and are oriented towards jurisdictional policy. The objectives define strategies to attain those goals. Both are based on consistent and complementary goals contained within existing local plans, policy documents, regulations, and public input.

5.1.2 Mitigation Actions and Priorities

Mitigation actions are a means of carrying out the objectives. They must be compatible with the plans, policies, and regulations of the jurisdiction. The jurisdiction must also have the legal, administrative, fiscal, and technical capacities to perform each action. The process of analyzing the capacity of the jurisdiction is called the capabilities assessment (Sections 5.3 and 5.4), and it results in a list of acceptable and realistic mitigation actions. This list can then incorporate the social, technical, administrative, political, legal, economic, and environmental opportunities and constraints of each action, and it can be trimmed accordingly.

After completion of the capabilities assessment, the Jurisdictions evaluated and prioritized their proposed mitigation actions in Sections 5.3 and 5.4. This step resulted in a list of acceptable and realistic actions that address the hazards identified in each jurisdiction. Each jurisdiction then identified and prioritized actions with the highest short to medium term priorities. An implementation schedule, funding source, and coordinating individual or agency are identified for each prioritized action item. Each approach to reducing the impacts of disasters must be tailored to intertwine with the competing needs and objectives of that community. The following categories of mitigation measures were chosen to work towards goals and objectives.

A. Prevention Measures:
   - Keep a hazard risk from getting worse.
   - Ensure that future development does not increase hazard losses.
   - Guide future development away from hazards, while maintaining other community goals such as economic development and quality of life and environment.

Communities can achieve significant progress toward hazard resistance through prevention measures, particularly in areas that have not been developed or where capital investment has not been substantial.

B. Property Protection Measures:
- Modify existing buildings subject to hazard risk, or their surroundings.
- Directly protect people and property at risk.
- Inexpensive measures often are implemented or cost-shared with property owners.

Protecting a building does not have to affect the building's appearance and is therefore a popular measure for historic and cultural sites.

C. Public Education and Awareness Measures:
- Inform and remind people about hazardous areas and the measures they can take to avoid potential damage and injury.

Education and awareness measures can be tailored to different audiences, including but not limited to: property owners, potential property owners, business owners, children and visitors.

D. Natural Resource Protection Measures:
- Reduce the intensity of hazard effects and improve the quality of the environment and wildlife habitats.

Parks, recreation, or environmental agencies or organizations usually implement these activities.

E. Emergency Services Measures:
- Emergency services protect people before and after a hazard event.

Actions taken to ensure the continuity of emergency services are considered to be mitigation.

F. Structural Measures:
- Directly protect people and property at risk.

These measures are termed "structural" mitigation because they involve construction of man-made structures to control hazards.

5.1.3 Evaluating Alternatives and Prioritizing Projects

The Steering Committee used the STAPLE/E Criteria (Social, Technical, Administrative, Political, Legal, Economic, and Environmental) to select and prioritize the most appropriate mitigation alternatives. This methodology requires that the social, technical, administrative, political, legal, economic, and environmental aspects of a project be

considered when reviewing potential actions. This process was used to help ensure that the most equitable and feasible actions would be undertaken based on capabilities. Table 5.1-1 provides information regarding the review and selection criteria for alternatives. The STAPLE/E Results are found in Appendix 5-C.

Table 5.1-1
Selection Criteria Questions

Criteria	Favorable	Less Favorable	Not Applicable
Social			
Community Acceptance			
Effect on Segment of Population			
Technical			
Technically Feasible			
Long-Term Solution			
Secondary Impacts			
Administrative			
Staffing			
Funding Allocation			
Maintenance/Operations			
Political			
Political Support			
Local Champion			
Public Support			
Legal			
State Authority			
Existing Local Authority			
Potential Legal Challenge			
Economic			
Benefit of Action			
Cost of Action			
Contributes to Economic Goals			
Outside Funding Required			
Environmental			
Effect on Land/Water			
Effect on Endangered Species			
Effect on HAZMAT/Waste Sites			
Consistent with Community Environmental Goals			
Consistent with Federal Laws			

5.1.4 Implementation Plan

The Jurisdictions prepared a strategy for implementing the mitigation actions. The strategy identifies who is responsible for which action, what kind of funding mechanisms and other resources are available or will be pursued, and when the strategies will be completed. The goals, objectives, actions and implementation strategies form the body of the Plan.

5.1.5 Documentation of the Mitigation Planning Process

Agencies and organizations with plans in place were used in developing a list of actions for implementation. These reports and lists of actions were reviewed by the Steering Committee, which added additional actions to the planning process. The Steering

Committee prioritized the action items and the consultants held public meetings and listed the action items on the Western Shasta Resource Conservation District's website for review (www.westernshastarcd.org).

5.2 REGIONAL CONSIDERATIONS

The DMA 2000 requires that regions develop and maintain a document outlining measures that can be taken before a hazard event occurs that would help minimize the damage to life and property. The Plan meets this requirement by including specific goals, objectives, and mitigation action items that the County and City developed. Some of the overall goals and objectives shared some commonalities (including promoting disaster-resistant future development; increasing public understanding, support, and demand for effective hazard mitigation; building and supporting local capacity and commitment to continuously becoming less vulnerable to hazards; and improving coordination and communication with federal, state, local and tribal governments). However, the specific hazards and degree of risk vary greatly with the mix of other goals and objectives, and most action items are unique to each hazard.

5.3 COUNTY OF SHASTA

5.3.1 Capabilities Assessment

The County identified current capabilities available for implementing hazard mitigation activities. The Capability Assessment portion of the jurisdictional mitigation plan identifies administrative, technical, legal and fiscal capabilities. This includes a summary of departments and their responsibilities associated with hazard mitigation planning as well as codes, ordinances, and plans already in place associated with hazard mitigation planning.

5.3.1.1 Existing Institutions, Plans, Policies, and Ordinances

The following is a summary of existing departments in the County and their responsibilities related to hazard mitigation planning and implementation, as well as existing planning documents and regulations related to mitigation efforts within the community. Specific resources reviewed include those involving technical personnel such as planners/engineers with knowledge of land development and land management practices, engineers trained in construction practices related to building and infrastructure, planners and engineers with an understanding of natural or manmade hazards, floodplain managers, surveyors, personnel with GIS skills and scientists familiar with hazards in the community. The agencies within the County that will have a significant role in implementing the Plan are:

- Air Quality
- Environmental Health and Community Education
- Planning
- Health and Human Services Agency - Public Health
- Public Works
- Shasta County Fire and OES , the Emergency Command Center and the Shasta Cascade Hazard Materials Response Team
- Shasta County Sheriff's Office

Only Departments with possible role in implementation of the plan are listed. Many of the programs and plans of these departments, with applicability and links to loss reduction efforts, are detailed below.

Air Quality Management District (AQMD) endeavors to manage and enhance the air quality resources of Shasta County through a balanced program of environmental oversight and protection of public health. The AQMD functions as professional staff to the Air Pollution Control Board regarding rule development and potential industrial and commercial development. It also processes commercial and industrial applications to construct emission devices and issues Permits to Operate, which are renewed on an annual basis. The AQMD estimates releases of air contaminants and maintains an emission inventory to track emissions of all permitted devices. It also proposes mitigation strategies working cooperatively with affected emission sources, evaluates potential health risks, and adopts air pollution control measures and regulations that seek to attain federal and state ambient air quality standards.

The AQMD operates monitoring devices to obtain information regarding concentrations of particulate matter (PM_{10}) and ozone air pollutants that may have an impact on the health of the general public or may damage vegetation and other materials. It issues open burning permits for agricultural, forest management, land clearing, and hazard reduction burning projects.

Environmental Health Division (EHD) is charged with the responsibility of enforcement of pertinent California health laws, rules, regulations, and Shasta County Ordinances. This responsibility covers Shasta County as well as the three incorporated cities within the County. While the traditional objectives of the EHD have focused on the control of microbiological hazards, new areas of potential public health concern have arisen. These areas involve solid and liquid wastes, water pollution, food contaminants, storage and handling of hazardous materials, and other problems of a completely different nature and magnitude than epidemic diseases of the past. The EHD has subsequently responded with significant changes in both mandates and corresponding objectives.

Building Division (BD) has the primary function to safeguard the life, health, and property of Shasta County residents through the application of uniform building standards. These standards involve design, materials, construction, use, occupancy, and location of all buildings and structures within the unincorporated area of the County. The BD strives to implement these standards in a fair and consistent fashion while maintaining an open dialogue with the various building trades. Plan reviews, permits, and inspections for structural, electrical, plumbing and mechanical as well as miscellaneous items (signs, fences, and mobile home or manufactured home setups) are provided through this Division. The BD additionally serves as the code enforcement arm of the Department providing follow-up on all complaints of zoning and building code violations registered with this Division.

The BD may provide an approximate cost of proposed structures based on the square footage, but it cannot give an exact cost until the plans have been checked. A filing fee (included as part of the plan check fee) is required at the time the plans are submitted for the plan check. The Permit Counter has booklets describing how to obtain permits for different types of construction and mobile home setups.

Shasta County Health and Human Services Agency - Public Health: The county Health Officer (HO), a physician appointed by the Board of Supervisors, "shall take measures as may be necessary to prevent the spread of disease" (California Health and Safety Code 120175). Such measures include, but are not limited to, isolation, quarantine, examination, vaccination, evacuation, decontamination, restriction of public gatherings, declaration of health emergency among others (Public Health Law Work Group, Health Officer Practic Guide for Communicable Disease Control in California, January 1, 2007, p. 5). Various functions within county Public Health assist the HO with discharge of his/her legal authorities, depending on the issues being addressed.

Public Health Laboratory Testing: The Public Health Laboratory System in California is a unique and diverse system of 39 autonomous County and City facilities, working in close cooperation with the California Department of Public Health state laboratories. The Shasta County Public Health Laboratory provides extensive communicable disease laboratory services to the Northern California region which includes Glenn, Lassen, Modoc, Shasta, Siskiyou, Tehama and Trinity counties for diagnostic and epidemiological investigations. The Health Department Laboratories are staffed by Public Health Microbiologists. These professionals are certified by the State of California, hold baccalaureate or higher degrees and have been trained in approved Public Health Laboratories. Laboratories vary in size from one certified Public Health Microbiologist to 50, depending on population and level of service provided. An approved Laboratory Director supervises each laboratory.

Immediate Disease Control Measures: Generally, HO actions may include obtaining information pertaining to the incident, assessing the health risk to the community, notifying appropriate people and agencies, and coordinating disease prevention and control with local, regional, state and federal agencies. In the event of a public health emergency, Shasta County Public Health (SCPH) is the Shasta County agency responsible for prophylactic and responsive pharmaceutical distribution under the HO's medical direction.

Disease Surveillance and Investigation: Communicable disease surveillance is the process of systematic collection; consolidation and analysis of data including dissemination to those who need to know and provide information on relevant action. Appropriate surveillance systems provide the essential information to monitor, evaluate and model the impact of prevention and control activities for endemic communicable and zoonotic diseases; detect and track epidemics of emerging diseases and other public health threats; locate geographically the spread of diseases. An act of terrorism involving the release of a biological agent may be a major public health emergency and requires immediate response. Early detection and rapid investigation by public health

nurses, epidemiologists, and the HO is critical for determining the scope and magnitude of the exposure. Shasta County Public Health has the lead role in the early detection and identification of a bioterrorist event or excess disease outbreak. In the event of a confirmed outbreak, bioterrorist event or other large biologic disaster, the Shasta County Public Health will be responsible for initiating expanded epidemiological surveillance by implementing activities to educate clinicians and laboratorians such as disease reporting responsibilities, bioterrorist threat agents and diseases and how to contact the Shasta County Public Health 24/7. The HO has a critical role in communication with the medical community as well as the general public in a public health emergency.

Crisis and Emergency Risk Communication for medical and health information: The Public Health Information Officer is responsible for following the SCPH Crisis and Emergency Risk Communication Plan. This Plan is a comprehensive crisis communication plan applicable to Bioterrorism, infectious disease outbreaks, and other public health threats and emergencies. The Information Officer will also ensure that the Department's website is used to provide health and safety information for targeted groups, including general public, ethnic populations, media and health care providers. Approved fact sheets, press releases, and other pertinent health information will be posted on the website. In response to a Bioterrorism or other public health emergency, the Public Health Information Officer will coordinate with other state and federal agencies to ensure that consistent messages are delivered, respond to media requests for health or medical information, maintain contact with and gather information from federal, state and voluntary organizations taking part in emergency response operations, and determine whether to schedule media briefings or news conferences. The Information Officer also identifies spokespeople to serve as needed.

Medical and Health Operational Area Coordination: The Medical and Health Operational Area Coordinator (MHOAC) is a function that may be established per Health and Safety Code §1797.153 within each Operational Area. The Health and Safety Code states the county Health Officer and Local Emergency Medical Services Agency (LEMSA) administrator may jointly act as the MHOAC or may appoint another individual to fulfill the responsibilities. The Health and Safety Code directs any appointed MHOAC to be responsible for "ensuring the development of a comprehensive medical and health disaster plan for the provision of medical and health mutual aid within the Operational Area." Shasta County Public Health and the HO would fulfill a coordinating function with Sheriff – Office of Emergency Services and the LEMSA administrator which is Sierra-Sacramento Valley Emergency Medical Services Agency. Public Health also may activate the Public Health Department Operations Center, would participate in the County Emergency Management Council if convened and would send representation to the County Emergency Operations Center to support the medical and health branch and joint information center as needed.

<u>Shasta County Fire Department</u>: The Shasta County Fire Department (SCFD) fire weather information is the same information used by CALFIRE. All weather information is provided by Predictive Services staff at the Northern Region Operations Center.

SCFD does not have dedicated GIS staff for analyzing spatial date to improve planning; however, the Shasta-Trinity Unit of CALFIRE ahs a Pre-Fire Engineer that can perform these analyses for the State Responsibility Areas (SRA) within the County as part of their normal duties.

Education of citizens living in Very High Fire Threat areas is being addressed through CALFIRE's defensible space program in the SRA.

County hazard threats are identified through the efforts of the Fire and Resource assessment Program (FRAP) in Sacramento.

Shasta County Office of Emergency Services: The Shasta County Office of Emergency Services (OES), a division of the Shasta County Fire Department, is responsible for emergency planning and coordination for the Shasta Operational Area. On a day-to-day basis, OES is responsible for emergency planning and coordination among the Shasta Operational Area entities which include:

- Cities: Anderson, Redding, Shasta Lake
- Special Districts: Air Pollution Control District, Fire Districts, Sanitary Districts, School Districts, Vector Control Districts, Water Districts
- Volunteer Organizations: American Red Cross, Amateur Radio Emergency Services (ARES), Equine Evacuation,
- Industry Groups: CAER-Community Awareness and Emergency Response, Petroleum industry mutual aid group, SBIA-Shasta Industrial Association.

Shasta County OES also coordinates with adjoining offices of emergency services. The Tri-County Coordinators meet to discuss regional preparedness several times throughout the year. OES responsibilities include, but are not limited to:

- Maintain the Shasta County Operational Area Multi-hazard Functional Plan.
- Maintain the County Emergency Operations Center (EOC) in a state of operational readiness.
- Maintain a trained cadre of EOC team members.
- Provide ongoing leadership and coordinate disaster plans and exercises with the three cities throughout the County.
- Assist County departments in developing department emergency plans which address how they will perform during disasters.
- Assist County departments with development of facility emergency plans for every occupied County facility.
- Provide ongoing training for County department emergency coordinators.

- Participate in an ever-expanding public education campaign for all hazards through the Earthquake Survival Program (ESP), public venues and various media presentations.

The Shasta County OES developed the SEMS Multi-Hazard Functional Plan (SEMS MHFP) in June 2003 to ensure the most effective and economical allocation of resources for the maximum benefit and protection of the civilian population in time of emergency. The MHFP was developed as part of the California Standardized Emergency Management System (SEMS). The MHFP addresses emergency responses associated with natural disasters, technological incidents, and national-security. The objective of the plan is to establish an effective organization capable of responding to potential large-scale emergency situations using all appropriate facilities and personnel in the County. The SEMS MHFP assigns tasks and specifies policies and procedures for coordination of emergency staff and service elements. The SEMS MHFP identifies emergency response actions associated with the large scale emergencies through standard operating procedures (SOP).

The plan states that hazard mitigation is a year round effort and encourages all communities to prepare hazard mitigation plans. The following activities were identified by the plan as potential mitigation activities: improving structures and facilities at risk, identifying hazard-prone areas and developing standards for prohibited or restricted use, recovery and relief from loss (i.e., insurance), and providing hazard warning and protecting the population.

Shasta County OES coordinated a local response plan, along with allied agencies and departments, in response to the September 11th terrorist attacks on the World Trade Center and Pentagon. A unified command structure was initiated with the Redding Police Department and the Shasta County Sheriff's Office to manage joint efforts. Objectives identified were security for dams and power plants in the county. The security was staffed with local law enforcement agencies and was eventually turned over to the National Park Service. The second objective was identified as providing good public information to residents countywide. As a result of the terrorist attacks and the continued anthrax incidents, County OES networked with Public Health and other emergency response agencies to develop and implement protocols for response to possible anthrax tainted mail and packages.

Shasta County Environmental Health Division Focus:

- General Permit/Development Information
- Hazardous Materials Disclosure Business Plan
- Home Loan Water Inspection Program
- Home Loan Sewage Inspection
- Housing Permits - Hotel, Motel, Bed & Breakfast
- Land Use
- Public Water Systems
- Recreation Permits - Public Swimming Pools
- Residential Pool Certification
- Retail Food Establishment Permits
- Septic Waiver
- Septic Pumper Trucks
- Sewage Disposal System Permits

- Medical Waste Management
- Non-Conventional Septic Inspection
- Other Water Samples
- Solid Waste
- Underground Storage Tanks (UST's)
- Water Supply Waiver
- Well Permits

Planning Division: The Planning Division serves as the land use information center for the County. The Division functions as a professional staff to the Board of Supervisors, the Planning Commission, and the Airport Land Use Commission. The Division disseminates information to the public regarding potential development areas for residential, commercial, industrial, and resource development and management. The Division is responsible for the maintenance and implementation of the County General Plan, the County Zone Plan, and implementation of the California Environmental Quality Act (CEQA). The Division processes development applications and permit requests for land divisions, use permits, General Plan amendments, zone changes, and variances. It also processes permits and enforces state requirements for the Surface Mining and Reclamation Act (SMARA). The Division functions as the Census Data Center for the County and disseminates information regarding population, economic, and housing characteristics and trends.

The Mapping Unit provides mapping services to many sectors of County government and other public agencies. The Unit also maintains and implements the County street naming and addressing system and provides address related information for the County's Emergency 911 response program.

The Division provides research and report services on land use related matters to the Planning Commission, the Resource Lands Committee, the Airport Land Use Commission, and the Board of Supervisors. Additionally, it works with the Regional Transportation Planning Agency in implementing applicable portions of the County's Regional Transportation Plan. The Planning Division also provides information to the general public and to other public and private agencies regarding the growth and development of the County. The report data discusses the areas designated to accommodate residential, commercial or industrial uses and the development standards, policies, and permits required for such activities. The Division also processes all requests for specific plans and Environmental Impact Reports (EIRs) for large developments. Staff planners work cooperatively with area residents through Citizen Advisory Committees in the development of community plans for rural town centers and communities throughout the County.

The Division functions as the County's *Federal Census Data Center* and disseminates information to the public regarding population, economic, and housing characteristics and trends for the County and its individual rural town centers and communities. The Division also implements the local *Surface Mining and Reclamation Act Program* (SMARA). This program includes the permitting requirements for new and existing mining operations which include gravel and cinder pits, limestone and diatomaceous earth quarries, and underground gold mines. The Division processes mining permits and reclamation plans and ensures that money is set aside to guarantee mine cleanup

and reclamation. The Division also inspects the mining operation and enforces compliance with state regulations and local ordinances. The Division administers the *Integrated Land Use/Air Quality Program (ILU/AQP)* which addresses the development of strategies and mitigation measures to address air quality impacts created by emissions from indirect and/or mobile sources.
The Planning Commission is composed of five members, each of whom is a resident of Shasta County. Each member of the Board of Supervisors nominates for appointment or proposes for reappointment to the commission one member of the public, who is a resident of the district represented by that supervisor. Each commissioner serves a term of four years, which is concurrent with the term of the member of the Board of Supervisors of the district in which the commissioner resides. The Planning Commission makes decisions on land use matters scheduled for public hearing regarding land divisions, use permits, and variances. Action on some of the Planning Commission decisions can be appealed to the Board of Supervisors. The Commission also makes recommendations to the Board of Supervisors on public hearing items such as Zone Changes, General Plan Amendments, adoption of Community and Specific Plans, Williamson Act Contracts, and Timber Preserve Contracts.

In the Planning Division, the Referral Agency review is a process whereby the Department of Resource Management, the Department of Public Works, the County Fire Department, and other departments, as determined by the Director of the Department of Resource Management, receive referrals of development applications for review and comment as to project completeness, design, environmental determination and formation of recommended mitigation measures and conditions.

Community Education Section (CES) provides a multitude of educational activities both in the schools and as part of community events. Programs are designed to impart lifestyle changes and prevent the imposition of regulatory control. CES focuses on the following four programs:

- Solid Waste Reduction (Reduce, Reuse, Recycle, & Buy Recycled)
- Household Hazardous Waste Disposal and Safer Alternatives
- Air Quality Awareness -- Exhaust Emission Reduction
- Used Motor Oil Recycling

CES also provides support for the four Department divisions: Air Quality Management District, Building, Environmental Health, and Planning. CES is responsible for providing information and community education to Shasta County residents about pollution prevention issues as they relate to our land, air, water, and human health and safety. CES provides written brochures and general information at community events; makes presentations in Shasta County classrooms (Kindergarten through sixth grades) and in-service workshops to teachers; creates or assists in the creation of the recycling or disposal infrastructure; and works with other agencies in related programs.

Shasta County Fire Department: The mission of the Shasta County Fire Department is to serve and safeguard the community from the impacts of fires, medical emergencies,

environmental emergencies, and natural disasters. This will be accomplished through education, code enforcement, planning and prevention, emergency response, and disaster recovery. The Fire Department is responsible for managing the following activities related to wildfire hazard reduction:

- The Weed Abatement Program (hazard reduction program), enforcing of defensible space
- Enforcing Development Standards
- Writing and Implementing the Wildfire Management Plan for the County (meeting National Fire Plan Standards)
- Assisting Planning and Development (and other Departments) with Development Standards for high Fire Hazard Areas
- Enforcing fuelbreaks along highway corridors and pubic roadways
- Conducting outreach and education
- Implementing Fire suppression
- Conducting prescribed burns
- Participating in the Healthy Forrest Initiative
- Monitoring “fire weather” and completing annual action plans based on data from fire service agencies

2010 fire protection facilities include:

- 19 Volunteer Fire Companies (VFC’s) in the communities of Bella Vista, Big Bend, Cassel, Centerville, French Gulch, Hat Creek, Igo-Ono, Jones Valley, Keswick, Lakehead, Montgomery Creek, Oak Run, Old Station, Palo Cedro, Platina, Shingletown, Soldier Mountain, West Valley, and Whitmore.
- 1 Schedule “A” career staffed fire station at Palo Cedro-32
- 3 Amador stations at Redding-43 Shasta-58 Shingletown-22

Fire Hazard Severity Zoning - The State of California is required to determine and map fire hazard severity zones. The Fire Department and County hold the maps for the local responsibility area. The County is in the process of reevaluating the zones while meeting both the intent of the State law and also county ordinances.

Vegetative Management Plan Requirements - Prior to the erection of combustible materials, a vegetation management plan must be submitted and approved by the department. The vegetation management plan shall describe all actions that will be taken to prevent fire from being carried toward or away from structures. The plan must include a copy of a site plan indicating topographic features and a copy of a landscape plan. Each plan must also include methods and timetables for controlling, changing or modifying areas on the property. Elements of the plan must include removal of dead vegetation, litter, vegetation that may grow into overhead electrical lines, certain ground fuels, and ladder fuels, as well as the thinning of live trees. Lastly the plan must include a maintenance schedule.

Stored Water Fire Protection Systems for One and Two Family Dwellings – As the name implies, this development standard prescribes standards for stored water at one and two family dwellings in high fire hazard areas.

Fire Hydrant Spacing and Flow Rates – This development standard addresses the placement and standard for fire hydrants in new developments.

Private Road and Driveway Standards for One and Two Family Dwellings – This development standard addresses easements, vegetative clearing, access (width, turnaround, etc.), paving and surface standards for private roads and driveways serving residential structures.

Fire Hazard Abatement Notices - Every year the County Fire Department sends notices to abate fire hazards to the owners of all properties in county fire jurisdiction that potentially pose a fire hazard, in conjunction with public education efforts through media outlets such as local television stations and newspapers. These notices indicate the start of yearly weed abatement requirements. Property owners have approximately three weeks to meet the requirements for clearing property outlined in the notice for their property. The various requirements include:

- Clearing entire parcels or lots (mow or disc).
- Maintaining a 100 foot perimeter break around buildings.
- Maintaining a 10 foot roadside clearance break adjacent to the parcel.
- Maintaining a 10 foot driveway clearance break.
- Removal of all flammable vegetation around and adjacent to any structure for a distance of 30 feet or to the property line.
- Cutting vegetation to 18 inches or less around and adjacent to any structures beginning at 30 feet up to 100 feet.

These requirements do not apply to single specimens of trees, ornamental shrubbery, or cultivated ground cover such as green grass, ivy succulents, or similar plants used as ground covers, provided that they do not form a means of readily transmitting fire from the native growth to any structure. When clearing property to abate fire hazards, consideration should be given to the potential environmental impact.

The Emergency Command Center (ECC) is staffed with a minimum of 2 personnel, 24 hours per day. The ECC handles all types of fires and medical emergencies in Shasta County, and also mobilizes resources statewide for all types of major incidents. The ECC is the incident commander from the time the report is received until the first resource arrives at scene. Unlike other dispatch centers, the ECC Fire Captains have the ability to modify responses based on prior field knowledge and information gathered from the reporting parties. The primary role of the ECC is to provide prompt and accurate support to the public and field resources, ensuring all incident needs are met as soon as possible. During the past year, the ECC has continued to improve street and address accuracy in the Computer Aided Dispatch (CAD) map database. These updates have resulted in more accurate dispatches, and a better level of service for both the public and responders.

In addition to mapping updates, the ECC facilitated the conversion of Shasta County F-1 to a duplex command frequency, and completed installation of two repeaters. Within the next year, two additional repeaters will be installed. This will provide reliable backup for the SHU Local frequency as necessary. As well as establishing a secondary command frequency, the ECC also worked cooperatively with SHASCOM to establish a backup system for each agency at the others respective facility. This will enable either center to continue dispatching in the event of a major disaster at a facility, as well as providing an opportunity to cross-train personnel, further diversifying individuals' abilities.

Shasta Cascade Hazardous Materials Response Team (SCBRT) is administered by the Shasta County Fire Department. SCBRT continues to operate as a regional Hazardous Materials response team for the operational areas of Shasta, Trinity, Siskiyou, Lassen, Modoc and Tehama Counties. The Program Manager is the CALFIRE Battalion Chief and the Operations Director is the Redding Fire Department Battalion Chief. The team is comprised of approximately 50 active members from 11 agencies. The SCBRT has placed a large focus on several long-term projects:

- Upgrade to Cal-EMA Type III Hazardous Materials Team.
- Upgrade to Cal-EMA Type II Hazardous Materials Team.
- Upgrade and update the SCBRT Operations Manual
- Developing a driver qualification program for members to operate HM-24, our primary team vehicle.

Emergency Management Council (EMC): EMC supports the Director of Emergency Services, consists of the following additional members:

- Chairman of the Board of Supervisors
- County Chief Executive Officer
- County Public Health Officer
- County Director of Environmental Health
- County Director of Social Services
- County Director of Public Works

Public Works: The mission of Public Works is to provide safe, reliable, and cost-effective facilities and services to the residents of Shasta County. In addition to roads, the department is responsible for maintaining approximately 700,000 square feet of county buildings. Additionally, 10 acres of landscaping and grounds is maintained. The department is also responsible for administering any major capital additions and projects, such as new buildings, throughout the County. The County utilizes consultants for most architectural services. Contract administration is done with County staff. Additionally, Facilities Management manages Hat Creek Park, French Gulch Park, Balls Ferry Boat Ramp, and the Redding Memorial Veterans Hall.

Public Works administers the Solid Waste Program. This includes administering franchise agreements with two collectors: Waste Management, Inc. in the greater

Redding area, and Burney Disposal, Inc. in the Intermountain area. The department is responsible for managing the County's septage disposal program. The two series of ponds are located South of Anderson and in the Fall River Mills area. The department is responsible for operations at the West Central Landfill. Operations are currently performed by City of Redding staff under contract with the County. The County is responsible for maintaining the solid waste permit for the landfill and has been responsible for landfill expansions.

Public Works administers a Floodplain Management Program through a Floodplain Manager. This program is identified in the General Plan under the Flood Protection Element. Activities associated with the Floodplain Management Program include reviewing new development permit applications for elevation above the 100-year flood level, proper setback from watercourses, and adequate drainage plans. The Floodplain Management Program exceeds the minimum requirements for participation in the NFIP.

For purposes of the NFIP, the area of the 100-year floodplain is divided into a floodway and a floodway fringe. The precise boundaries of those two areas are delineated on maps and described in reports produced by the FEMA for various creeks in the County which have experienced or are expected to experience significant development.

The floodway is the channel of a stream, plus any adjacent floodplain areas, that must be kept free of development so that the 100-year flood can be carried away without increasing the flood height more than one foot.

The area between the floodway and the boundary of the 100-year floodplain is termed the floodway fringe and encompasses the portion of the floodplain that could be used for development without increasing the surface elevation of the 100-year flood more than 1.0 foot at any point.

Once the floodway and the floodway fringe have been distinguished within the 100-year floodplain, different development standards must be formulated for each area. These standards have two functions. First, they are designed to minimize loss of life and property damage by: (1) controlling the types of land uses which are permitted, and (2) prescribing certain construction methods. Second, they are intended to preserve the ability of the floodway to discharge the 100-year flood.

National Flood Insurance Program information should serve as the basis for land use and zoning designations in floodplain regions during the implementation phase of the planning process.

Public Works presently runs 11 active County Service Areas (CSAs). These are mostly small water and sewer systems. CSA No. 15 is a lighting district which arranges with PG&E to maintain various clusters of street lights scattered across the County. CSA No. 1 is a fire protection district overseen by CALFIRE.

The administrative and technical capabilities of the County, as shown in Table 5.3-1 provides an identification of the staff, personnel, and department resources available to implement the actions identified in the mitigation section of the Plan. Specific resources reviewed include those involving technical personnel such as planners/engineers with knowledge of land development and land management practices, engineers trained in construction practices related to building and infrastructure, planners and engineers with an understanding of natural or manmade hazards, personnel with GIS skills and others familiar with hazards in the community.

Table 5.3-1
Shasta County Administrative and Technical Capacity

Criteria	YES	NO
A. Planner(s) or engineer(s) with knowledge of land development and land management practices	Yes, multiple	
B. Engineer(s) or professional(s) trained in construction practices related to buildings and/or infrastructure	Yes, multiple	
C. Planners or Engineer(s) with an understanding of natural and/or manmade hazards	Yes, multiple	
D. Floodplain Manager	Yes, Public Works	
E. Surveyors	Yes, Public Works, County Surveyor's Office	
F. Staff with education or expertise to assess the community's vulnerability to hazards	Yes, Public Works, County Fire/OES	
G. Personnel skilled in GIS and/or HAZUS	Yes, Assessors Office, Public Works – County Surveyor's Office, Planning & Development	
H. Scientists familiar with the hazards of the County	Yes, OES, DPW, P&D	
I. Emergency manager	Yes, County Fire – OES, Public Works - Administration	
J. Grant writers	Yes, departments determine their own level of service. (Disaster Recovery Manager with Public Works is lead for most disaster related grants.)	

The legal and regulatory capabilities of the County are shown in Table 5.3-2, which presents the existing ordinances and codes that affect the physical or built environment of the County.

Table 5.3-2
Shasta County Legal and Regulatory Capability

Legal and Regulatory Criteria	Yes	No
A. Building code	x	
B. Zoning ordinance	x	
C. Subdivision ordinance or regulations	x	
D. Special purpose ordinances (floodplain management, storm water management, hillside or steep slope ordinances, wildfire ordinances, hazard setback requirements)	x	
E. Growth management ordinances (also called "smart growth" or anti-sprawl programs)	x	
F. Site plan review requirements	x	
G. General or comprehensive plan	x	
H. A capital improvements plan	x	
I. An economic development plan	x	
J. Emergency response plan (s)	x	
K. A post-disaster recovery plan	x	
L. Real estate disclosure requirements	x	

5.3.1.2 Fiscal Resources

Table 5.3-3 shows specific financial and budgetary tools available to the

Table 5.3-3
County of Shasta Fiscal Capability

Fiscal Capability	Yes	No
A. Community Development Block Grants (CDBG)	x	
B. Capital improvements project funding	x	
C. Authority to levy taxes for specific purposes (flood control districts)	x	
D. Fees for water, sewer, gas, or electric service	x	
E. Impact fees for homebuyers or developers for new developments/homes	x	
F. Incur debt through general obligation bonds	x	
G. Incur debt through special tax and revenue bonds	x	
H. Incur debt through private activity bonds	x	
I. Withhold spending in hazard-prone areas	x	

5.3.2 Goals, Objectives, and Actions

Listed below are the County's specific hazard mitigation goals, objectives, and related potential actions. For each goal, one or more objectives have been identified. In subsequent subsections, strategies to attain the goals are provided. Where appropriate, the County has identified a range of specific actions to achieve the objective and goal.

The goals and objectives were developed by considering the risk assessment findings, localized hazard identification and loss/exposure estimates (Section 4), and an analysis, of the County's current capabilities assessment. These preliminary goals, objectives and actions were developed to represent a vision of long term hazard reduction or enhancement of capabilities. County representatives met with consultant staff to specifically discuss these hazard-related goals, objectives and actions as they related to the overall Plan.

Representatives of numerous County departments involved in hazard mitigation planning, including Fire, Resource Management and Public Works, provided input to the County Steering Committee. The County Steering Committee members responsible for developing the Goals, Objectives and Actions for the County were those listed in Section 3.

Meetings were held to present these preliminary goals, objectives and actions to citizens and to receive public input. The following sections present the hazard related goals, objectives and actions as prepared by the County's Steering Committee in conjunction with the locally elected officials, and local citizens.

5.3.2.1 Goals

Prioritized Hazards:

A – Floods
B – Wildfire
C – Extreme Weather
D – Earthquake

E – Hazardous Materials
F – Volcano
G – CBRNE - Chemical, Biological, Radiological, Nuclear, and Explosive
H – Pandemic/epidemic
I – MCI - Multi-Casualty Incidents
J – Dam Failure

The County of Shasta has developed the following five Goals for their Hazard Mitigation Plan.

Goal 1 - Promote disaster-resistant future development.

Goal 2 - Increase public understanding and support for effective hazard mitigation.

Goal 3 - Build and support capacity and commitment to become less vulnerable to hazards.

Goal 4 - Enhance hazard mitigation coordination and communication with federal, state, local, and tribal governments.

Goal 5 - Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities, due to flood, wildfire, extreme weather, earthquake, hazardous materials, volcano, chemical/biological/radiological/nuclear/explosive, pandemic/epidemic, multi-casualty, or dam failure.

5.3.2.2 Objectives

The County of Shasta developed the following objectives to assist in the implementation of each of their five identified goals.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN
GOALS AND OBJECTIVES
FLOOD (FLD)

Goal FLD-1 – Promote disaster-resistant future development.

Objective FLD-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in flood hazard areas.

Objective FLD-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in flood hazard areas.

Objective FLD-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Objective FLD-1.D: Adopt Zoning Regulations which regulate land uses within the floodplain and prescribe construction design for floodplain development.

Goal FLD-2 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective FLD-2.A: Increase awareness and knowledge of flood hazard mitigation principles and practice among County Department officials.

Objective FLD-2.B: Provide technical assistance to county jurisdictions to implement their flood hazard mitigation plans.

Objective FLD-2.C: Address identified data limitations regarding the lack of information about new development and build-out potential in flood hazard areas.

Objective FLD-2.D: Address data limitations identified in flood Hazard Profiling and Risk Assessment

Objective FLD-2.E: Provide workshops to engineers and contractors on design and construction techniques to minimize flood damage.

Objective FLD-2.F: Develop a program to inspect repetitive loss properties to develop mitigations to minimize the impact from flooding.

Objective FLD-2.G: Conduct annual emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Goal FLD-3 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective FLD-3.A: Participate in initiatives that have mutual hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective FLD-3.B: Encourage other organizations to incorporate flood hazard mitigation activities into their existing programs and plans.

Objective FLD-3.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement flood mitigation actions.

Objective FLD-3.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster flood mitigation.

Objective FLD-3.E: Support a coordinated permitting activities process.

Objective FLD-3.F: Provide technical support in administering pre- and post-disaster flood mitigation programs.

Objective FLD-3.G: Coordinate flood recovery activities while restoring and maintaining public services.

Goal FLD-4 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective FLD-4.A: Decrease the vulnerability of public infrastructure including facilities, roadways, and utilities to floods.

Objective FLD-4.B: Record, collect, and maintain comprehensive list of flood hazard related data.

Objective FLD-4.C: Minimize repetitive losses caused by flooding by implementation of Hazard Mitigation projects.

Objective FLD-4.D: Protect existing assets with the highest relative vulnerability to the effects of floods within the 100-year floodplain.

Objective FLD-4.E: Coordinate with and support existing efforts to mitigate floods (e.g., U.S. Army Corps of Engineers, US Bureau of Reclamation, California, and Department of Water Resources).

Objective FLD-4.F: Protect public health and safety, both on-site and downstream, from flooding through floodplain management and requires mitigation measures for development which would impact the floodplain by increasing runoff quantities.

Objective FLD-4.G: Protect existing bridge assets by conducting bridge inspections on structures owned by the County and generate work recommendations to correct identified bridge deficiencies.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN GOALS AND OBJECTIVES
WILDFIRE (WDF)

Goal WDF-1 – Promote disaster-resistant future development.

Objective WDF-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in wildfire hazard areas.

Objective WDF-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in wildfire hazard areas.

Objective WDF-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Goal WDF-2 - Increase public understanding and support for effective hazard mitigation.

Objective WDF-2.A: Educate the public to increase awareness of wildfire hazards and opportunities for mitigation actions.

Objective WDF-2.B: Increase public understanding, support and demand for wildfire hazard mitigation for new developments.

Objective WDF-2.C: Monitor and publicize the effectiveness of wildfire mitigation actions implemented countywide.

Goal WDF-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective WDF-3.A: Increase awareness and knowledge of wildfire hazard mitigation principles and practice among County Department officials.

Objective WDF-3.B: Provide technical assistance to county jurisdictions to implement their wildfire mitigation plans.

Objective WDF-3.C: Address identified data limitations regarding the lack of information about new development and build-out potential in wildfire hazard areas.

Objective WDF-3.D: Address data limitations identified in wildfire Hazard Profiling and Risk Assessment.

Objective WDF-3.E: Conduct annual wildfire emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Goal WDF-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective WDF-4.A: Participate in initiatives that have mutual wildfire hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective WDF-4.B: Encourage other organizations to incorporate wildfire hazard mitigation activities into their existing programs and plans.

Objective WDF-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement wildfire mitigation actions.

Objective WDF-4.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster wildfire mitigation.

Objective WDF-4.E: Support a coordinated permitting activities process.

Objective WDF-4.F: Provide technical support in administering pre- and post-disaster wildfire mitigation programs.

Objective WDF-4.G: Coordinate wildfire recovery activities while restoring and maintaining public services.

Goal WDF-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective WDF-5.A: Enhance citizen and Departmental understanding of wildfire threats and private property mitigation techniques through education and outreach.

Objective WDF-5.B: Address any deficiencies in fire weather forecasting.

Objective WDF-5.C: Strengthen existing development standards in high wildfire threat areas.

Objective WDF-5.D: Protect existing assets with the highest relative vulnerability to the effects of structural wildfire.

Objective WDF-5.E: Address identified data limitations regarding the lack of information about the relative vulnerability of assets from wildfire.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN GOALS AND OBJECTIVES EXTREME WEATHER (EW)

Goal EW-1 – Increase public understanding and support for effective hazard mitigation.

Objective EW-1.A: Educate the public to increase awareness of extreme weather hazards and opportunities for mitigation actions.

Objective EW-1.B: Increase public understanding, support and demand for extreme weather hazard mitigation for new developments.

Objective EW-1.C: Promote extreme weather hazard mitigation in the business community.

Goal EW-2 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective EW-2.A: Increase awareness and knowledge of extreme weather hazard mitigation principles and practice among County Department officials.

Objective EW-2.B: Provide technical assistance to county jurisdictions to implement their extreme weather mitigation plans.

Objective EW-2.C: Address data limitations identified in extreme weather Hazard Profiling and Risk Assessment.

Objective EW-2.D: Continue to enforce the snow and wind provisions of the latest edition of the California Building Code for new construction, alterations and additions.

Objective EW-2.E: Require a snow load analysis of existing structures (built prior to 1970) that undergo a change in use or occupancy that results in a higher hazard occupancy group.

Objective EW-2.F: Conduct annual extreme weather emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Objective EW-2 G: All Caltrans maintenance stations have backup power electrical generators and high capacity generators.

Goal EW-3 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective EW-3.A: Participate in initiatives that have mutual extreme weather hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective EW-3.B: Encourage other organizations to incorporate extreme weather hazard mitigation activities into their existing programs and plans.

Objective EW-3.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement extreme weather mitigation actions.

Objective EW-3.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster extreme weather mitigation.

Objective EW-3.E: Support a coordinated permitting activities process.

Objective EW-3.F: Provide technical support in administering pre- and post-disaster extreme weather mitigation programs.

Objective EW-3.G: Coordinate extreme weather recovery activities while restoring and maintaining public services.

Goal EW-4 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective EW-4.A: Ensure that structures in the County are adequate to resist snow and wind loads.

Objective EW-4.B: Ensure County preparedness for emergency response actions due to severe winter weather.

Objective EW-4.C: Work with PG&E to ensure safe and reliable operation of the electric system through twenty-four-hour dispatching of the distribution system and real-time scheduling of PG&E's power plants.

Objective EW-4.D: Work with PG&E to ensure PG&E's power plants and providers are available to meet the needs of businesses and residents whenever required.

Objective EW-4.E: Work with PG&E to continue to mitigate potential hazards of trees in the proximity of overhead power lines.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN
GOALS AND OBJECTIVES
EARTHQUAKE (EQ)

Goal EQ-1 – Promote disaster-resistant future development.

Objective EQ-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in earthquake hazard areas.

Objective EQ-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in earthquake hazard areas.

Objective EQ-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Goal EQ-2 – Increase public understanding and support for effective hazard mitigation.

Objective EQ-2.A: Educate the public to increase awareness of earthquake hazards and opportunities for mitigation actions.

Objective EQ-2.B: Increase public understanding, support and demand for earthquake hazard mitigation for new developments.

Objective EQ-2.C: Promote earthquake hazard mitigation in the business community.

Objective EQ-2.D: Monitor and publicize the effectiveness of earthquake mitigation actions implemented countywide.

Goal EQ-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective EQ-3.A: Increase awareness and knowledge of earthquake hazard mitigation principles and practice among County Department officials.

Objective EQ-3.B: Provide technical assistance to county jurisdictions to implement their earthquake mitigation plans.

Objective EQ-3.C: Address identified data limitations regarding information about new development and build-out potential in earthquake hazard areas.

Objective EQ-3.D: Address data limitations identified in earthquake Hazard Profiling and Risk Assessment.

Objective EQ-3.E: Enforce the seismic provisions of the latest edition of the California Building Code for new construction, alterations, and additions.

Objective EQ-3.F: Require a seismic analysis of existing structures (built under earlier building codes) that undergo a change in use or occupancy that results in a higher hazard occupancy group.

Objective EQ-3.G: Conduct annual earthquake emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Objective EQ-3.H: Actively participate and train County personnel in the State OES Safety Assessment Program (SAP).

Goal EQ-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective EQ-4.A: Participate in initiatives that have mutual earthquake hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective EQ-4.B: Encourage other organizations to incorporate earthquake hazard mitigation activities into their existing programs and plans.

Objective EQ-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement earthquake mitigation actions.

Objective EQ-4.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster earthquake mitigation.

Objective EQ-4.E: Support a coordinated permitting activities process.

Objective EQ-4.F: Provide technical support in administering pre- and post-disaster earthquake mitigation programs.

Objective EQ-4.G: Coordinate earthquake recovery activities while restoring and maintaining public services.

Goal EQ-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective EQ-5.A: Ensure that structures in the County are adequately earthquake resistant.

Objective EQ-5.B: Ensure County preparedness for emergency response actions due to earthquakes.

Objective EQ-5.C: Protect existing assets with the highest relative vulnerability to the effects of earthquakes.

Objective EQ-5.D: Coordinate with and support existing efforts to mitigate earthquake hazards.

Objective EQ-5.E: Obtain better information on county-owned buildings at the highest risk of earthquake damage in the County.

Objective EQ-5.F: Educate building owners on earthquake safety and damage reduction techniques.

Objective EQ-5.G: Protect existing bridge assets by conducting bridge inspections on structures owned by the County and generate work recommendations to correct identified bridge deficiencies.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN
GOALS AND OBJECTIVES
HAZARDOUS MATERIALS (HM)

Goal HM-1 – Promote disaster-resistant future development.

Objective HM-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in hazardous materials areas.

Objective HM-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in hazardous materials areas.

Objective HM-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Goal HM-2 – Increase public understanding and support for effective hazard mitigation.

Objective HM-2.A: Educate the public to increase awareness of hazardous materials and opportunities for mitigation actions.

Objective HM-2.B: Increase public understanding, support and demand for hazardous materials mitigation for new developments.

Objective HM-2.C: Promote hazard mitigation preparedness activity in the business community.

Objective HM-2.D: Monitor and publicize the effectiveness of hazardous materials mitigation actions implemented countywide.

Goal HM-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective HM-3.A: Increase awareness and knowledge of hazardous materials mitigation principles and practice among County Department officials.

Objective HM-.B: Provide technical assistance to county jurisdictions to implement their hazardous materials mitigation plans.

Objective HM-3.C: Address identified data limitations regarding the lack of information about new development and build-out potential in known hazardous materials areas.

Objective HM-3.D: Address data limitations identified in hazardous materials Hazard Profiling and Risk Assessment

Objective HM-3.E: Conduct annual hazardous materials emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Goal HM-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective HM-4.A: Participate in initiatives that have mutual hazardous materials mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective HM-4.B: Encourage other organizations to incorporate hazardous materials mitigation activities into their existing programs and plans.

Objective HM-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement hazardous materials mitigation actions.

Objective HM-4.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster hazardous materials mitigation.

Objective HM-4.E: Support a coordinated permitting activities process.

Objective HM-4.F: Provide technical support in administering pre- and post-disaster hazardous materials mitigation programs.

Objective HM-4.G: Coordinate hazardous materials recovery activities while restoring and maintaining public services.

Goal HM-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective HM-5.A: Develop a comprehensive approach to enhance the County's ability to respond to Hazardous Materials Releases.

Objective HM-5.B: Train personnel to the technician and specialist level to be an integral part of the Regional Hazardous Materials Response Team.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN GOALS AND OBJECTIVES
VOLCANO (V)

Goal V-1 – Promote disaster-resistant future development.

Objective V-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in volcano hazard areas.

Objective V-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in volcano hazard areas.

Objective V-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Goal V-2 – Increase public understanding and support for effective hazard mitigation.

Objective V-2.A: Educate the public to increase awareness of volcano hazards and opportunities for mitigation actions.

Objective V-2.B: Increase public understanding, support and demand for volcano hazard mitigation for new developments.

Objective V-2.C: Promote volcano hazard mitigation in the business community.

Objective V-2.D: Monitor and publicize the effectiveness of volcano mitigation actions implemented countywide.

Goal V-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective V-3.A: Increase awareness and knowledge of volcano hazard mitigation principles and practice among County Department officials.

Objective V-3.B: Provide technical assistance to county jurisdictions to implement their volcano mitigation plans.

Objective V-3.C: Address identified data limitations regarding the lack of information about new development and build-out potential in volcano hazard areas.

Objective V-3.D: Address data limitations identified in volcano Hazard Profiling and Risk Assessment.

Objective V-3.E: Conduct annual volcano emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Goal V-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective V-4.A: Participate in initiatives that have mutual hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective V-4.B: Encourage other organizations to incorporate volcano hazard mitigation activities into their existing programs and plans.

Objective V-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement volcano mitigation actions.

Objective V-4.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster volcano mitigation.

Objective V-4.E: Support a coordinated permitting activities process.

Objective V-4.F: Provide technical support in administering pre- and post-disaster mitigation volcano programs.

Objective V-4.G: Coordinate volcano recovery activities while restoring and maintaining public services.

Goal V-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective V-5.A: Minimize future deaths, injuries, structural damage and losses due to volcanic activity.

Objective V-5.B: Monitor the situations and develop a plan when and if the probability of volcanic activity increases to a level of significance.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN GOALS AND OBJECTIVES CHEMICAL/BIOLOGICAL/RADIOLOGICAL/NUCLEAR/EXPLOSIVE (CBRNE)

Goal CB-1 – Promote disaster-resistant future development.

Objective CB-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in chemical/biological hazard areas.

Objective CB-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in chemical/biological hazard areas.

Objective CB-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Goal CB-2 – Increase public understanding and support for effective hazard mitigation.

Objective CB-2.A: Educate the public to increase awareness of chemical/biological hazards and opportunities for mitigation actions.

Objective CB-2.B: Increase public understanding, support and demand for chemical/biological hazard mitigation for new developments.

Objective CB-2.C: Promote chemical/biological hazard mitigation in the business community.

Objective CB-2.D: Monitor and publicize the effectiveness of chemical/biological mitigation actions implemented countywide.

Goal CB-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective CB-3.A: Increase awareness and knowledge of chemical/biological hazard mitigation principles and practice among County Department officials.

Objective CB-3.B: Provide technical assistance to county jurisdictions to implement their chemical/biological mitigation plans.

Objective CB-3.C: Address identified data limitations regarding the lack of information about new development and build-out potential in chemical/biological hazard areas.

Objective CB-3.D: Address data limitations identified in chemical/biological Hazard Profiling and Risk Assessment

Objective CB-3.E: When appropriate, conduct meetings with various County Departments to share information and innovations in chemical/biological hazard mitigation.

Objective CB-3.F: Conduct annual chemical/biological emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Goal CB-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective CB-4.A: Participate in initiatives that have mutual hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective CB-4.B: Encourage other organizations to incorporate chemical/biological hazard mitigation activities into their existing programs and plans.

Objective CB-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement chemical/biological mitigation actions.

Objective CB-4.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster chemical/biological mitigation.

Objective CB-4.E: Support a coordinated permitting activities process.

Objective CB-4.F: Provide technical support in administering pre- and post-disaster chemical/biological mitigation programs.

Objective CB-4.G: Coordinate chemical/biological recovery activities while restoring and maintaining public services.

Goal CB-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective CB-5.A: Provide training to personnel in the latest tactics and personal protection in the event of bio-terrorism.

Objective CB-5.B: Enhance communication between agencies to mitigate deaths, injuries, structural damage and losses from bio-terrorism.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN GOALS AND OBJECTIVES PANDEMIC/EPIDEMIC (PE)

Goal PE-1 – Promote disaster-resistant future development.

Objective PE-1.A: Facilitate the updating of the Comprehensive Plan and General Plans.

Objective PE-.B: Facilitate consistent enforcement of the comprehensive plan.

Goal PE-2 – Increase public understanding and support for effective hazard mitigation.

Objective PE-2.A: Educate the public to increase awareness of pandemic/epidemic hazards and opportunities for mitigation actions.

Objective PE-2.B: Increase public understanding, support and demand for pandemic/epidemic hazard mitigation for new developments.

Objective PE-2.C: Promote pandemic/epidemic hazard mitigation in the business community.

Objective PE-2.D: Monitor and publicize the effectiveness of pandemic/epidemic mitigation actions implemented countywide.

Objective PE-2.E: When appropriate, issue pandemic/epidemic hazard-related news releases.

Objective PE-2.F: Perform public outreach at local events.

Goal PE-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective PE-3.A: Increase awareness and knowledge of pandemic/epidemic hazard mitigation principles and practice among County Department officials.

Objective PE-3.B: Provide technical assistance to county jurisdictions to implement their pandemic/epidemic mitigation plans.

Objective PE-3.C: Address data limitations identified in pandemic/epidemic Hazard Profiling and Risk Assessment

Objective PE-3.D: Conduct annual pandemic/epidemic emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Goal PE-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective PE-4.A: Participate in initiatives that have mutual hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective PE-4.B: Encourage other organizations to incorporate pandemic/epidemic hazard mitigation activities into their existing programs and plans.

Objective PE-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement pandemic/epidemic mitigation actions.

Objective PE-4.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster pandemic/epidemic mitigation.

Objective PE-4.E: Provide technical support in administering pre- and post-disaster pandemic/epidemic mitigation programs.

Objective PE-4.F: Coordinate pandemic/epidemic recovery activities while restoring and maintaining public services.

Goal PE- 5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective PE-5.A: Ensure rapid reference laboratory testing services as appropriate within the Laboratory Response Network (LRN).

Objective PE-5.B: Act as an LRN conduit to appropriate designated laboratory to identify or type a novel virus.

Objective PE-5.C: Work with appropriate agencies and individuals to identify the exposure source of the outbreak and the population at risk.

Objective PE-5.D: Control and contain the spread of influenza through pharmaceutical and non-pharmaceutical community containment strategies, including isolation, quarantine, infection control, antiviral treatment and prophylaxis, and, if available, vaccination.

Objective PE-5.D: Manage and disseminate accurate information for scientific, resource, and policy decisions in public health and healthcare delivery settings.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN
GOALS AND OBJECTIVES
MULTI-CASUALTY INCIDENT (MCI)

Goal MCI-1 – Promote disaster-resistant future development.

Objective MCI-1.A: Facilitate the updating of the Comprehensive Plan and General Plans.

Goal MCI-2 – Increase public understanding and support for effective hazard mitigation.

Objective MCI-2.A: Educate the public to increase awareness of multi-casualty hazards and opportunities for mitigation actions.

Objective MCI-2.B: Monitor and publicize the effectiveness of multi-casualty mitigation actions implemented countywide.

Goal MCI-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective MCI-3.A: Increase awareness and knowledge of multi-casualty hazard mitigation principles and practice among County Department officials.

Objective MCI-3.B: Provide technical assistance to county jurisdictions to implement their multi-casualty mitigation plans.

Objective MCI-3.C: Address data limitations identified in multi-casualty Hazard Profiling and Risk Assessment.

Objective MCI-3.D: Conduct annual multi-casualty, county-wide disaster exercise to ensure coordination of resources and information.

Goal MCI-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective MCI-4.A: Participate in initiatives that have mutual hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective MCI-4.B: Encourage other organizations to incorporate multi-casualty hazard mitigation activities into their existing programs and plans.

Objective MCI-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement multi-casualty mitigation actions.

Objective MCI-4.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster, multi-casualty mitigation.

Objective MCI-4.E: Provide technical support in administering pre- and post-disaster, multi-casualty mitigation programs.

Objective MCI-4.F: Coordinate multi-casualty recovery activities while restoring and maintaining public services.

Goal MCI-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective MCI-5.A: Provide training to personnel in the latest tactics and personal protection in the event of a multi-casualty incident.

Objective MCI-5.B: Enhance communication between agencies to mitigate deaths, injuries, structural damage, and losses from a multi-casualty incident.

SHASTA COUNTY MULTI-JURISDICTION HAZARD MITIGATION PLAN GOALS AND OBJECTIVES
DAM FAILURE (DF)

Goal DF-1 – Promote disaster-resistant future development.

Objective DF-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in dam failure hazard areas.

Objective DF-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in dam failure hazard areas.

Objective DF-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Goal DF-2 – Increase public understanding and support for effective hazard mitigation.

Objective DF-2.A: Educate the public to increase awareness of dam failure hazards and opportunities for mitigation actions.

Objective DF-2.B: Increase public understanding, support and demand for dam failure hazard mitigation for new developments.

Objective DF-2.C: Monitor and publicize the effectiveness of dam failure mitigation actions implemented countywide.

Objective DF-2.D: When appropriate, issue hazard-related news releases.

Goal DF-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective DF-3.A: Increase awareness and knowledge of dam failure hazard mitigation principles and practice among County Department officials.

Objective DF-3.B: Provide technical assistance to county jurisdictions to implement their dam failure mitigation plans.

Objective DF-3.C: Address identified data limitations regarding the lack of information about new development and build-out potential in dam failure hazard areas.

Objective DF-3.D: Address data limitations identified in dam failure Hazard Profiling and Risk Assessment.

Objective DF-3.E: Conduct annual dam failure emergency operation's center drills to ensure efficiency of County staff and coordination of resources and information.

Goal DF-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective DF-4.A: Participate in initiatives that have mutual hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective DF-4.B: Encourage other organizations to incorporate dam failure hazard mitigation activities into their existing programs and plans.

Objective DF-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement dam failure mitigation actions.

Objective DF-4.D: Continuously improve the County's capability and efficiency at administering pre- and post-disaster dam failure mitigation.

Objective DF-4.E: Support a coordinated permitting activities process.

Objective DF-4.F: Provide technical support in administering pre- and post-disaster dam failure mitigation programs.

Objective DF-4.G: Coordinate dam failure recovery activities while restoring and maintaining public services.

Goal DF-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and County-owned facilities.

Objective DF-5.A: Maintain best possible coordination of information and emergency response.

5.3.2.3 Prioritization and Implementation of Action Items

Once the comprehensive list of jurisdictional goals and objectives listed above was developed, the proposed mitigation actions were prioritized. This step resulted in a list of acceptable and realistic actions that address the hazards identified. This prioritized list of action items was formed by the SC weighing STAPLE/E criteria.

The Disaster Mitigation Action of 2000 (at 44 CFR Parts 201 and 206) requires the development of an action plan that not only includes prioritized actions but one that includes information on how the prioritized actions will be implemented. For each of the strategies developed, the goal and objective(s) addressed are listed. In addition, the description of each measure also includes a priority level, coordinating individual or organization and department, implementation strategy, implementation timeline, cost effectiveness, and potential funding sources. A description of each of these measures is included below:

Priority: For each mitigation measure a priority level of *Very High, High, Medium*, or *Low* has been assigned. These priority levels have been developed based on input from Committee members, the overall planning consideration of the hazard as assigned in the hazard identification section of this document, the anticipated benefit-cost ratio and consideration of the STAPLE/E criteria.

Coordinating Individual/Organization: The coordinating individual/organization listed for each alternative is tasked with the lead role in all aspects of the implementation of this measure. However, many of the measures identified will require effort and support from other departments. This department is expected to coordinate the efforts of all local departments as well as with additional regional, state, and federal entities that may be involved.

Implementation Strategy: The implementation strategy developed for each measure includes a general description of potential methods that could be utilized or actions that could be taken. Due to the complex nature of a number of these measures, not all of the listed methods will ultimately prove feasible. Before initiating the implementation of each measure, the responsible department should develop a detailed project plan with particular attention to technical feasibility and cost effectiveness.

Implementation Timeline: The implementation timeline describes the length of time, beginning from the date of plan adoption, when the mitigation measure has been targeted for completion. Timelines listed are goals and can be influenced by many additional factors. Through the development of detailed project plans by the lead agencies, the timeline will be evaluated and revised when necessary.

Cost Effectiveness: For each measure a general discussion comparing potential benefits and costs is provided. For many of the projects, cost effectiveness is unknown. It should be noted that this discussion is not intended to replace a benefit cost analysis that should be completed prior to implementation.

Potential Funding Sources: For each mitigation measure, potential funding sources are listed. Whenever possible, non-local sources of funding have been identified, including state and federal grants. The sources listed are not intended to represent all possible options, as additional opportunities for funding may be identified during implementation.

All of the strategies identified in the remainder of this section are summarized in a table entitled *Shasta County Mitigation Implementation Strategy Tracking Table,* which can be found in Appendix 5-A. The prioritized mitigation actions as well as an implementation strategy for each are numbered by heading as follows:

- FLD (Flood)
- WDF (Wildfire)
- EW (Extreme Weather)
- EQ (Earthquake)
- HM (Hazardous Materials)
- V (Volcano)
- CB (Chemical, Biological, Radiological, Nuclear, and Explosive)
- PE (Pandemic/epidemic)
- MCI (Multi-Casualty Incidents)
- DF (Dam Failure)

Proposed mitigation actions or strategies are listed and prioritized as follows:

FLOOD (FLD)

FLD-1 - Increase Participation in Floodplain Re-mapping Initiative

Action: The basis for a sound floodplain management program is the quality of the risk information upon which development decisions are made. The FEMA FIRMs are the best available depiction of overall flooding risk in the County. The current FIRMS are outdated and were developed using manual cartographic techniques, and, as such, are of little utility to the broad base of users. The maps are difficult to use in any practical risk assessment activity where combination with current state of the art digital data is beneficial. FEMA's flood map modernization initiative is focused on producing seamless digital flood maps on a countywide basis nationwide. The digital maps will provide a platform from which updated flood data (hydrologic, topographic and hydraulic analysis and coastal storm surge modeling) can be added at a fraction of the cost and time previously required. FEMA Region IX has begun a process of scoping mapping needs in Shasta County. The County supports the WSRCD in the remapping process via a Cooperating Technical Partnership (CTP) agreement with FEMA to ensure the accuracy and quality of new countywide mapping.

Priority: Very High

Objective Addressed: FLD-1.D; FLD-2.A, B, F, G; FLD-3.A, C, E; FLD-5.A, B, D

Coordinating Individual/Organization: Public Works – Water Resources Division, Flood Control, Resource Management

Implementation Strategy:

- Coordinate with the incorporated cities to identify mapping needs to promote flood mitigation on a watershed basis, not on jurisdictional basis (after DFIRM production).
- Use DWR Stream Prioritization Methodology to identify high priority streams for detailed analysis studies (after DFIRM production).
- Provide a detailed needs assessment to FEMA Region IX.
- Identify local cost share.

Implementation Timeline: RCD Agreement within 1 year, project completion within 2 years

Cost Effectiveness: FEMA research defends that the benefits of better flood mapping data at a national level exceed the costs. From the perspective of increased NFIP participation and awareness of flood hazard in SBC, benefits would increase.

Potential Funding Sources: DHS/FEMA Map Modernization Program funds via CTP Agreement, Cost share in the form or available mapping data (e.g. base mapping, topographic data, etc.)

FLD-2 - Adding Community Volunteers to Creek Cleanup Committees

Action: As part of the Counties Floodplain Management Program, it conducts routine creek maintenance annually. The District has a very successful annual Creek Cleanup. An Annual Routine Maintenance Plan is then developed, followed by public workshops. The main objective of the Routine Maintenance Program is to reduce flood hazard and damage to life, public property, and infrastructure by maintaining the capacity of key channels in the County. The individual flood zones fund the Routine Maintenance Program and the extent and frequency of channel maintenance is dependent upon the availability of funds. The County will add representative from the community to the committee. Community volunteers will help bridge the gap between the County and property owners, so owners take an active role in maintenance activities on their property, ultimately saving money for the County.

Priority: High

Objective Addressed: FLD-1.D; FLD-2.A, B, D, E, F, G

Coordinating Individual/Organization: Public Works

Implementation Strategy:

- Publish annual notice for volunteers in the local paper and Public Works website.
- Recruit individuals from high risk areas if necessary.
- Hold kick-off/educational meetings to organize cleanup.

Implementation Timeline: annually

Cost Effectiveness: Undetermined

Potential Funding Sources: Flood Control Budget, Benefit Assessment Fees

FLD-3 – Burney Flood Wall

Action: Mitigate risk of flood damage to Burney main lift station and sewer mains found in the Burney Creek flood plain. Also, need for increased security around the Ivan Marx road steel water storage tank, water well site and at our main lift station and wastewater treatment plant facility to mitigate human-caused hazards.

Priority: High

Objectives Addressed: FLD-5.C, F, G, H, I

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available.

Implementation Timeline: As soon as funding is available.

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA, CalEMA

FLD-4 – Cottonwood Sewer Treatment Plant

Action: Because the sewer treatment plant outfall is in cottonwood creek, it could be subject to damage by floating debris. Heavy rains could also inundate the sewage collection system potentially causing an overflow of partially treated sewage into Cottonwood Creek. Remote pump stations could potentially be overwhelmed by flood waters. The trunk line crossing under Highway 5 has had instances, in heavy rains, of sewer overflow on surrounding properties. Severe storms have the potential to interrupt electricity. Flood also has the potential to interrupt electric service to both the main treatment plant and remote pump stations. Back-up power generation is supplied at the plant with a generator that does not meet current emission standards. The generator controls are also obsolete. Two of the four sewer lift stations do not have back-up power. Long interruptions in electrical service have the potential to cause the lift

stations to overflow with raw sewage. Hardening all the systems to both fire and power interruption would be a mitigation measure for fire hazards.

Priority: High

Objectives Addressed: FLD-5.C, F, G, H, I

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

FLD-5 – Culvert inventory with GPS coordinates and GIS maps

Action: Determine the location and replace size for undersized culverts that result in flooding during heavy rains.

Priority: High

Objectives Addressed: FLD-2.F, FLD-4.A, FLD-4.B, FLD-4.C, FLD-4.D, FLD-4.E; FLD-4.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

FLD-6 – Fix the low water crossing problem by replacement of a low flow culvert on Silver Bridge Road.

Action: Reduce flooding problem by replacing an undersized culvert.

Priority: High

Objectives Addressed: FLD-2.F, FLD-4.A, FLD-4.B, FLD-4.C, FLD-4.D, FLD-4.E; FLD-4.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

FLD-7 – Repair Cottonwood's Fourth Street Drainage

Action: Reduce flooding problem by correcting drainage issues.

Priority: High

Objectives Addressed: FLD-2.F, FLD-4.A, FLD-4.B, FLD-4.C, FLD-4.D, FLD-4.E; FLD-4.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

FLD-8 – Reduce flooding of Burney Creek in Burney

Action: Reduce flooding problem through improved streambank protection.

Priority: Medium

Objectives Addressed: FLD-2.F, FLD-4.A, FLD-4.B, FLD-4.C, FLD-4.D, FLD-4.E; FLD-4.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

FLD-9 – Reduce flooding of Wilshire Ditch on Bechelli

Action: Reduce flooding problem by correcting drainage issues.

Priority: High

Objectives Addressed: FLD-2.F, FLD-4.A, FLD-4.B, FLD-4.C, FLD-4.D, FLD-4.E; FLD-4.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

FLD-10 – Reduce vegetation in all creeks where cleanout would help reduce flooding.

Action: Reduce flooding problem by removing excess vegetation where appropriate, which would also improve habitat for anadromous fisheries.

Priority: High

Objectives Addressed: FLD-4.B, FLD-4.D, FLD-4.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA, USFWS, CDFG, NFWF

FLD-11 – Open up the constricted creek channel along Platina Road, Trinity Mountain Road, Fountain Fire area and French Gulch Road.

Action: Reduce flooding problem by correcting drainage issues.

Priority: High

Objectives Addressed: FLD-2.F, FLD-4.A, FLD-4.B, FLD-4.C, FLD-4.D, FLD-4.E; FLD-4.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

FLD-12 – Restore adequate drainage on Dog Creek Road to prevent further erosion.

Action: Reduce flooding problem by correcting drainage issues.

Priority: High

Objectives Addressed: FLD-2.F, FLD-4.A, FLD-4.B, FLD-4.C, FLD-4.D, FLD-4.E; FLD-4.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

FLD-13 – CalEMA Golden Guardian 2011 Tabletop Exercise (flood scenario).

Action: May 2011 for healthcare agencies Evacuation and Shelter-in-Place Planning & HHSA-Public Health Reference laboratory evacuation.

Priority: High

Objectives Addressed: FLD-2.A, FLD-2.C, FLD-2.G, FLD-3.A, FLD-3.D, FLD-3.G, FLD-4.F

Coordinating Individual/Organization: CalEMA and Shasta County Sheriff's Office of Emergency Services and HHSA—Public Health.

Implementation Strategy: Coordinate with CalEMA and Shasta County Sheriff's Office of Emergency Services and HHSA—Public Health.

Implementation Timeline: Activity is scheduled to take place in May 2011.

Cost Effectiveness: Participants will be better prepared to provide healthcare, evacuation and shelter to residents, and equipment evacuation in the case of flood.

FLD-14 – Prevent unplanned bridge closures by repairing in-service bridge components deteriorated by scour as listed on the Caltrans Office of Structure Maintenance and Investigations report.

Action: Reduces the threat of unplanned bridge closures by repairing components affected by scour.

Objectives Addressed: FLD-4.A, FLD-4.B, FLD-4.D, FLD-4.F, FLD-4.G

Coordinating Individual/Organizations: Caltrans

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: Caltrans, FEMA, DOT

WILDFIRE (WDF)

WDF-1 – 2010 Cottonwood Creek Watershed Strategic Fuels Reduction Plan, approved by Shasta County Board of Supervisors on June 15, 2010. Chapter 4 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Western Shasta Resource Conservation District and/or Tehama County Resource Conservation District, California Department of Forestry and Fire Protection (CDF), Shasta County Fire Safe Council, BLM, CALFIRE.

Implementation Strategy:

- Locate shaded fuelbreaks along key roadways.
- Increase publicity for the updated fires and community evacuation plan.
- Post the plan on the Cottonwood Creek Watershed Group and Shasta County fire Safe Council websites.
- Upload the plan to the Sacramento Watershed Information Model (SWIM).
- Continue annual neighborhood-based fuel reduction work.
- Review existing projects, identify, and map new fuel reduction projects that will provide for human safety, minimize private property loss, and minimize the potential of a wildfire burning into communities.
- Conduct asset risk assessment and prioritization of the proposed projects.

Implementation Timeline: Approximately every 5-7 years the Cottonwood Creek Watershed Group, Cottonwood Fire Safe council and Fire Agencies intend to assess progress and invite agencies and landowners to submit additional projects that would provide community protection

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding; Tehama County Regional Advisory Committee.

WDF-2 – 2010 Cow Creek Watershed Strategic Fuels Reduction Plan, approved by Shasta County Board of Supervisors on June 15, 2010. Chapter 5 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Cow Creek Watershed Group, Cow Creek Fire Safe Council, Western Shasta Resource Conservation District

Implementation Strategy:

- Reduce understory vegetation and eliminate fuel ladders along the ridgetop, thereby reducing the threat and spread of wildfire in the Shasta-Trinity National Recreation Area and communities in the Cow Creek Watershed.
- Provide a network of fuelbreaks and large fuel treatment areas at strategic location in the watershed, helping to reduce or eliminate the spread of wildfire in the watershed.
- Allow local and state fire agencies to utilize the fuel reduction areas in their pre-fire planning assessments.
- Serve as a catalyst for independent fuels treatment, managements, and maintenance by private parties in the area.
- Develop community support for fuels modification and future maintenance of fuelbreaks.
- Spawn new ideas for using excess vegetation as biomass and/or wood products.
- Identify new projects.
- Identify assets at risk.
- Prioritize and map all fuel reduction projects that will provide for human safety, minimize private property loss, minimize the potential of a wildfire burning into the community, and increase firefighter safety.
- Enter the completed update on the Western Shasta Resource Conservation District and Sacramento Watershed Information Model websites.

Implementation Timeline: Approximately every 5-7 years the Cow Creek Fire Safe Council and Fire Agencies intend to assess progress and invite agencies and landowners to submit additional projects that provide community protection

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community

and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding; Tehama County Regional Advisory Committee.

WDF-3 – 2010 French Gulch Area Fuels Reduction and Management Plan, approved by Shasta County Board of Supervisors on June 15, 2010. Chapter 7 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: French Gulch-Upper Clear Creek Resource Management Group, Shasta County Fire Safe Council, Shasta-Trinity National Forest, Bureau of Land Management, Whiskeytown National Recreation Area, Western Shasta Resource Conservation District.

Implementation Strategy:

- Recognize and protect ecological and landscape values and reduce fire associated impacts to soils and other environmental values.
- Reduce the rate of spread and resistance to control of wildfire with emphasis on ridge lines, internal routes of travel and modification of large blocks of volatile fuels.
- Reduce potential fire intensity and duration to levels not likely to kill large tress or damage other highly valued landscape features.
- Develop an outreach program that will educate the residents on how to minimize private property losses and provide for human safety.
- Minimize the risk of fire starts.
- Minimize the potential of wildfire burning into the watershed.

- Develop and maintain effective fire-safe standards and practices around structures, residential areas, and in the vicinity of roads to reduce fire risk and provide effective protection from wildland fire.
- Prevent structure or yard fires from escaping to surrounding areas.
- Identify and coordinate agency and landowner fire prevention capabilities.
- Foster and maintain multi-agency and landowner roles and responsibilities in the implementation and maintenance of this plan.

Implementation Timeline: Approximately every 5-7 years the French Gulch-Upper Clear Creek Resource Management Group and Fire Agencies intend to assess progress and invite agencies and landowners to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding; Tehama County Regional Advisory Committee.

WDF-4 – 2010 Lakehead Strategic Fuels Reduction and Management Plan, approved by Shasta County Board of Supervisors on June 15, 2010. Chapter 8 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Lakehead Fire Safe Council, Shasta County Fire Safe Council, Shasta-Trinity National Forest, CAL FIRE, Western Shasta Resource Conservation District.

Implementation Strategy:

- Provide for personal safety and minimize property loss.
- Create a fire-safe corridor along Interstate 5, the Union Pacific Railroad, and the Sacramento River from Bridge Bay to LaMoine.
- Develop a citizen volunteer fire protection/inspector program.
- Partner with USFS and private landowners on strategic fuels reduction plan.
- Develop neighborhood fuel reduction plans.
- Develop a community education program to promote fire-safe standards and practices for business owners and homeowners to reduce fuel buildup on their properties.
- Develop a chipping program to reduce community fuels.
- Assist the Lakehead Volunteer Fire Company to up-grade their firefighting equipment.
- Invite the Union Pacific Railroad, CalTrans, Sierra Pacific Industries, and Shasta County Road Department to partner with the Lakehead Fire Safe Council.
- Protect ecological and landscape values of soils and the environment.
- Reduce volatile fuels on ridge lines, roads and large blocks of property.
- Minimize the risk of fire starts.
- Minimize wildfire from burning into the watershed.
- Reduce fuels so that large trees or other valued landscape vegetation will be spared.
- Encourage safe burning practices for the reduction of fuels.
- Identify agency and landowner fire prevention responsibilities.
- Encourage and maintain multi-agency and land owner responsibilities in the implementation and maintenance of this plan.
- Review existing fuel reduction project list to determine what has been completed and if any should be modified or dropped.
- Identify assets at risk.
- Prioritize and map all fuel reduction projects that will provide for human safety, minimize private property loss, minimize the potential of a wildfire burning into the community, and increase fire fighter safety.
- Enter the completed update on the Western Shasta Resource Conservation District's website.

Implementation Timeline: Approximately every 5-7 years the plan will be assessed for progress and agencies and landowners will be invited to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding; Tehama County Regional Advisory Committee.

WDF-5 – 2010 Lower Clear Creek Watershed Strategic Fuels Plan, approved by Shasta County Board of Supervisors on June 15, 2010. Chapter 9 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.
Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Lower Clear Creek Watershed Group, Bureau of Land Management, Whiskeytown National Recreation Area, CAL FIRE, Western Shasta Resource Conservation District.

Implementation Strategy:

- Provide for human safety and minimize private property loss.
- Minimize the potential of wildfire burning into or out of the watershed.
- Develop and maintain effective fire safe standards and practices around structures.
- Develop a priority list of recommendations on fuel reduction or fire safe projects.
- Identify assets at risk.

- Foster and maintain multi-agency and landowner roles and responsibilities in the implementation and maintenance of the *Lower Clear Creek Watershed Strategic Fuels Reduction Plan*.
- Identify and map new fuel reduction projects that will provide for human safety, minimize private property loss, minimize the potential of a wildfire burning into the community, and increase fire fighter safety.
- Review existing fuel reduction project list to determine what has been completed and if any should be modified or dropped.
- Prioritize and map all fuel reduction projects that will provide for human safety, minimize private property loss, minimize the potential of a wildfire burning into the community, and increase fire fighter safety.

Implementation Timeline: Approximately every 5-7 years the Fire Agencies of the Lower Clear Creek planning area intend to assess progress and invite agencies and landowners to submit additional projects that proved community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding; Tehama County Regional Advisory Committee.

WDF-6 – 2010 Shasta West Watershed Strategic Fuels Reduction Plan, approved by Shasta County Board of Supervisors on June 15, 2010. Chapter 11 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Shasta West Fire Safe Council, Shasta West Watershed Group, CAL FIRE, Western Shasta Resource Conservation District.

Implementation Strategy:

- Recognize, protect, and enhance citizen and firefighter safety, watershed ecological and landscape values including water, timber, wildlife and habitat, unique areas, recreations, range, structures, air quality, and reduce fire associated impacts to soil.
- Identify those areas of concentrated assets and high risks.
- Identify where cost-effective pre-fire management investments can be made to reduce taxpayer costs, citizen losses, and environmental impacts from wildfire.
- Reduce the rate of spread and resistance to control of wildfire with emphasis on ridgelines, internal routes of travel and modification of large blocks of volatile fuels.
- Minimize the potential of wildfire burning into the watershed.
- Foster and maintain multi-agency and landowner roles and responsibilities in the implementation and maintenance of this plan.
- Review existing projects, identify, and map new fuel reduction projects that will provide for human safety, minimize private property loss and minimize the potential of a wildfire burning into communities.
- Conduct asset risk assessment and prioritization of the proposed projects.
- Establish priorities for maintenance of existing fuel reduction projects.

Implementation Timeline: Approximately every 5-7 years the Shasta West Fire Safe Council and Fire Agencies of the Shasta West planning area intend to assess progress and invite agencies and landowners to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council

Clearinghouse, Fuel Reduction Project Grant Funding; Tehama County Regional Advisory Committee.

WDF-7 – 2010 Shingletown/Manton Communities Fire Safe Plan, approved by Shasta County Board of Supervisors on June 15, 2010. Chapter 12 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Bear Creek Watershed Group, Shingletown Fire Safe Council, Shasta County Fire Safe Council, CAL FIRE, Lassen National Forest, Bureau of Land Management, Western Shasta Resource Conservation District..

Implementation Strategy:

- Identify assets as at risk, including streams, timber, wildlife, and structures.
- Foster and maintain multi-agency and landowner roles and responsibilities in the implementation and maintenance of the Shingletown/Manton Fire Safe Plan.
- Define the boundary of the planning area in order to maximize coordination with other groups performing similar work in the area.
- Encourage effective, community-based fire safe practices around structures.
- Identify, prioritize and map potential fuel reduction projects that will provide for human safety, minimize private property loss and minimize the potential of a wildfire burning into the community.
- Develop maps of the features important to fire prevention and control, including soils, fire history, vegetation, land ownership, topography, roads, and the location of residential areas.
- Review existing projects and identify, prioritize and map new fuel reduction projects that will provide for human safety, minimize private property loss, minimize the potential of a wildfire burning into communities, and increase fire fighter safety.
- Redefine the boundary of the planning area in order to maximize coordination with other groups performing similar work in the area.

Implementation Timeline: Approximately every 5-7 years the Shingletown Fire Safe Council and Fire Agencies intend to assess progress and invite agencies and landowners to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding; Tehama County Regional Advisory Committee.

WDF-8 – 2010 Stillwater-Churn Creek Community Wildfire Protection Plan, approved by Shasta County Board of Supervisors on June 15, 2010. Chapter 13 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Stillwater-Churn Creek Watershed Group, Western Shasta Resource Conservation District, and South Shasta Lake Fire Safe Council.

Implementation Strategy:

- Define the boundary of the planning area in order to maximize coordination with other groups planning wildfire risk reduction projects in the area.
- Develop maps of watershed characteristics germane to fire ignition and behavior, as well as prevention and control.
- Identify assets at risk from wildfire.
- Describe effective home owner and community-based fire safe practices around structures and encourage its implementation.
- Identify, prioritize, and map potential fuel reduction projects that will provide for human safety, minimize private property loss, and minimize the potential of a wildfire burning into rural subdivisions or communities.
- Develop an Action Plan for implementing the prioritized risk-reduction projects.

- Enter the completed plan on the Western Shasta Resource conservation District's website, in order for a wide range of stakeholders to view the document.

Implementation Timeline: The Stillwater-Churn Creek Watershed Group and Fire Agencies intend to assess progress annually and invite agencies and landowners to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding; Tehama County Regional Advisory Committee.

WDF-9 – 2009 Keswick Basin Community Wildfire Protection Plan. Chapter 13 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Fire Agencies of the Keswick Basin planning area, Western Shasta Resource Conservation District, and the Keswick Fire Safe Council.

Implementation Strategy:

- Define the boundary of the planning area in order to maximize coordination with other groups planning wildfire risk reduction projects in the area.
- Develop maps of watershed characteristics germane to fire ignition and behavior, as well as prevention and control.
- Identify assets at risk from wildfire.

- Describe effective homeowner and community-based fire safe practices around structures and encourage its implementation.
- Identify, prioritize, and map potential fuel reduction projects that will provide for human safety, minimize private property loss, and minimize the potential of a wildfire burning into rural subdivisions or communities.
- Develop an Action Plan for implementing the prioritized risk-reduction projects.
- Enter the completed plan on the Western Shasta Resource Conservation District's website, in order for a wide range of stakeholders to view the document.

Implementation Timeline: Approximately every 5-7 years the Fire Agencies of the Keswick Basin planning area and the Western Shasta Resource Conservation District intend to assess progress annually and invite agencies and landowners to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; California Department of Conservation, RCD Assistance Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse Fuel Reduction Project Grant Funding, Western Shasta Resource Conservation District.

WDF-10 – 2008 CAL FIRE, Shasta – Trinity Unit Fire Plan. Chapter 2 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: CAL FIRE and Western Shasta Resource Conservation District.

Implementation Strategy:

- Structure protection
- Fuel maintenance
- Ingress and egress, safe passage during fires
- Fuelbreaks
- Wildfire protection zones
- Post fire rehabilitation
- Data collection
- Education outreach

Implementation Timeline: Approximately every 5-7 years the plan progress will be assessed and agencies and landowners invited to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: CALFIRE; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program.

WDF-11 – 2002 Backbone Ridge Defensible Fuel Profile Zone. Chapter 3 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Cow Creek Watershed Management Group, Western Shasta Resource Conservation District, Cow Creek Fire Safe Council.

Implementation Strategy:

- Reduce understory vegetation and eliminate fuel ladders along the ridgetop, thereby reducing the threat and spread of wildfire in the Shasta-Trinity National Recreation Area and communities in the Cow Creek Watershed.
- Develop a strategic fuel reduction zone that can be incorporated into future fire management plans.
- Provide in-place control lines that provide a tactical location for fire suppression forces that could use the area to initiate fire fighting activities.

- Be used as safety zones by fire suppression personnel.
- Develop community support for fuels modification and future maintenance of fuelbreaks.
- Serve as a catalyst for independent fuels treatment by private parties in the fuelbreak area.
- Spawn other ideas for using excess vegetation as biomass and/or wood products.

Implementation Timeline: Approximately every 5-7 years the plan progress will be assessed and agencies and landowners invited to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding.

WDF-12 – 2005 Day Lassen Bench Community Fire Safe Plan. Chapter 6 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Day Lassen Bench Fire Safe Council, the McArthur Fire Department, and Lassen County Fire Safe Council, Inc.

Implementation Strategy:

- Reduce hazardous fuel loads in the community.
- Improve infrastructure for defensible space around all structures.
- Monitor and evaluate the implementation and effectiveness of community fire safe projects.

- Evacuation routes, limited evacuation routes exist on Day Road, residents faced with evacuation should follow emergency personnel instructions.
- Community awareness and education outreach.

Implementation Timeline: Approximately every 5-7 years the plan progress will be assessed and agencies and landowners invited to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding.

WDF-13 – 1994 Middle Creek Watershed Strategic Wildfire Defense Plan. Chapter 10 of the CWPP.

Action: Update the plan every 5-10 years as needed to address values at risk, landowner objectives, types of fuel treatments, the road system, potential funding sources, and fuelbreak locations, which together developed the fire safe plan.

Priority: Very High

Objectives Addressed: WDF-2.A, B, C, D, E, F; WDF-3.A; WDF-5.A, D, F

Coordinating Individual/Organization: Shasta West Watershed Group, Western Shasta Resource Conservation District, and Shasta West Fire Safe Council.

Implementation Strategy:

- Construction of shaded fuelbreaks along key ridges.
- Construction of shaded fuelbreaks along primary access roads.
- Creation of protective fuel modification zones around homes and other structures.
- Improvement of emergency road systems and the creation of buffer strips along driveways and residential access roads.

- Modification of large blocks of fuels and reducing fuel volumes through the establishment of plantations and stand improvement areas.

Implementation Timeline: Approximately every 5-7 years the plan progress will be assessed and agencies and landowners invited to submit additional projects that provide community protection.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: NRCS Emergency Watershed Protection; NRCS/FCS Environmental Quality Incentives Program; CALFIRE Forest Stewardship Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; CALFIRE California Forest Improvement Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding.

WDF-14 – Assistance to Burney water infrastructure for sustained fire fighting.

Action: Installing an emergency generator to provide power to two wells during a power failure. The Burney Water District distribution system is divided into High and Low Pressure Zones. The Low Pressure Zone is normally supplied by Wells 6 and 8 and potentially by Well 7 if necessary. The High Pressure Zone is normally supplied only by Well 7. The existing Booster Pump Station was designed to supply water from the Low to High Pressure Zones; however, it is understood that the gas-fired engine has limited capacity which would not meet the peak demand in the High Pressure Zone.

Priority: High

Objectives Addressed: WDF-5.D, E, F.

Coordinating Individual/Organization: Burney Water District, Fall River Resource Conservation District.

Implementation Strategy:
The purposed emergency generator would include the following components:

- The generator would be sized to power the two largest wells for a total of 300 horsepower.
- The 500-KW diesel generator would be housed in a separate block building with switchgear to Wells 6 and 7. The building would have sound attenuation features to minimize the noise for nearby residents.

- A manual transfer switch would be added to Wells 6 and 7. An operator would visit the site and initiate a generator start sequence followed by manual power transfer. This provides the opportunity to verify that well equipment is ready to accept emergency power.
- Diesel fuel would be stored in a double-walled tank under the generator and sized to provide 24 hours of run time. A larger tank could be stored outside, but this is not recommended because of fuel aging issues.

Implementation Timeline: As funding is available.

Cost Effectiveness: Estimated cost $405,000.

Potential Funding Sources: The BWD is pursuing funding for the project through a fire readiness grant.

WDF-15 – Reorganization of Disaster Healthcare Volunteers and training for Red Cross emergency shelters.

Action: Reorganize healthcare volunteers and obtain training for Red Cross emergency shelters.

Priority: High

Objectives Addressed: WDF-3.A, WDF-3.E, WDF-4.D, WDF-4.G,

Coordinating Individual/Organization: Shasta County Public Health and Red Cross

Implementation Strategy: Coordinate with Red Cross and Volunteers.

Implementation Timeline: Activity expected to take place in 2011.

Cost Effectiveness: Disaster healthcare volunteers will be better trained and better organized for assisting Red Cross emergency shelters during wildfire emergencies.

EXTREME WEATHER (EW)

EW-1 – Severe Storm

Action: HHSA-Public Health developing an Extreme Cold Plan section to Extreme Weather Annex to Emergency Response Plan (ERP) which is an Annex to the Shasta County Emergency Operations Plan.

Priority: Medium

Objectives Addressed: EW-1.A, EW-2.A, EW-3.A, EW-3.D, EW-3.G, EW-4.B

Coordinating Individual/Organization: Shasta County HHSA–Public Health

Implementation Strategy: Add to the Extreme Temperature Response Annex to Emergency Response Plan (ERP) by developing an Extreme Cold Plan section.

Implementation Timeline: Upon plan approval by June 2011.

Cost Effectiveness: Developing the Extreme Cold Plan section will provide better safety for Shasta County residents by ensuring the Shasta County HHSA–Public Health is prepared to provide residents cold weather assistance when needed.

EW-2 – Extreme Heat

Action: HHSA-Public Health updating Extreme Heat Plan each spring.

Priority: Medium

Objectives Addressed: EW-1.A, EW-2.A, EW-3.A, EW-3.D, EW-3.G, EW-4.B

Coordinating Individual/Organization: Shasta County HHSA–Public Health

Implementation Strategy: Coordinate to update the Extreme Heat Plan and educate the public about extreme heat safety and resources.

Implementation Timeline: Annual

Cost Effectiveness: Updating the Extreme Heat Plan will provide better safety for Shasta County residents by ensuring the Shasta County HHSA–Public Health is prepared to provide residents extreme heat assistance when needed.

EW-3- Backup Electrical Power for Caltrans

Action: Provide backup power electrical generators at Caltrans maintenance stations without existing backup power and replace low capacity generators.

Objectives Addressed: EW-2.G, EW-3.A, EW-3.C, EW-4.B

Coordinating Individual/Organizations: Caltrans

Implementation Strategy: Install backup generators at the highest priority locations in the first of three years

Implementation Timeline: Three years

Cost Effectiveness: There is no viable alternative to backup generators. Solar power would be cost prohibitive.

Potential Funding Sources: Caltrans HM-5 Program

EARTHQUAKE (EQ)

EQ-1 – Retrofit any County buildings that do not meet seismic standards.

Action: Identify buildings that do not meet seismic standards and locate funding to retrofit.

Priority: High

Objectives Addressed: EQ-3.F

Coordinating Individual/Organization: Shasta County Public Works

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

EQ-2 – Prevent unplanned bridge closures by performing seismic strengthening and/or repair so the structure can withstand a creditable seismic event as listed on the Caltrans Office of Structure Maintenance and Investigations report.

Action: Reduces the threat of unplanned bridge closures by strengthening and/or repairing components to withstand a creditable seismic event.

Objectives Addressed: EQ-5.A, EQ-5.C, EQ-5.G

Coordinating Individual/Organizations: Caltrans

Implementation Strategy: As funding is available

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: Caltrans, FEMA, DOT

HAZARDOUS MATERIALS (HM)

HM-1 – Biohazard Detection System drill (suspected Anthrax scenario) Action:

Designed and conducted a Biohazard Detection System drill (suspected Anthrax scenario) in May 2010 which included many local, state and federal agencies.

Priority: Medium

Objectives Addressed: HM-3.A, HM-4.A, HM-4.B, HM-4.C, HM-4.D

Coordinating Individual/Organization: Shasta County HHSA–Public Health and United States Postal Service.

Implementation Strategy: Coordinate with local, state and federal agencies to continue to design and conduct biohazard detection system drills for various agents of concern.

Implementation Timeline: As funding is available.

Cost Effectiveness: Biohazard detection system drills ensure that local, state and federal agencies are prepared in the case of a biohazard emergency.

Potential Funding Sources: CAL EMA Homeland Security Grant

VOLCANO (V)

V-1 – Maintain integrated evacuation plan to address the unique situation of volcanic eruption

Action: Include integrated evacuation plans into county-wide evacuation planning for other hazards such as wildfire and flood

Priority: Low

Objectives Addressed: V-2.A, V-2.B, V-2.C, V-2.D, V-3.A, V-3.B, V-3.C, V-3.D, V-4.A, V-4.B, V-4.C, V-4.D

Coordinating Individual/Organization: Shasta County Sheriff and Office of Emergency Management Services

Implementation Strategy: Agency coordination during training exercises; educate residents through outreach and education programs

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined
Potential Funding Sources: FEMA, OES, CAL EMA

CHEMICAL, BIOLOGICAL, RADIOLOGICAL, NUCLEAR, AND EXPLOSIVE (CBRNE)

CB-1 – Educate citizens for protection/prevention

Action: Determine the best education and outreach program to residents on CB

Priority: Medium

Objectives Addressed: CB-2.A, CB-2.B, CB-2,C, CB-2.D

Coordinating Individual/Organization: Shasta County Fire, Public Health

Implementation Strategy: Purchase the best education and outreach program for rural residents regarding CB and purchase it.

Implementation Timeline: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: Homeland Security, CAL EMA

PANDEMIC/EPIDEMIC (PE)

PE-1 – Update Pan Flu Annex to ERP

Action: HHSA-Public Health to update Pan Flu Annex to ERP to include Lessons Learned from 2009 Pandemic H1N1 Influenza response.

Priority: Moderate

Objectives Addressed: PE-1.A, PE-2.E, PE-3.A, PE-4.A, PE-4.D

Coordinating Individual/Organization: Shasta County HHSA–Public Health

Implementation Strategy: Coordinate collection of information for use in updating Pan Flu Annex to ERP.

Implementation Timeline: Within next 3 years.

Cost Effectiveness: Updating the Pan Flu Annex to ERP to include Lessons Learned from Pandemic H1N1 Influenza will help County Health officials better manage future pandemic incidents.

PE-2 –Isolation and Quarantine Tabletop Exercise

Action: Conduct an Isolation and Quarantine Tabletop Exercise.

Priority: Moderate

Objectives Addressed: PE-1.A, PE-2.E, PE-3.A, PE-4.A, PE-4.D

Coordinating Individual/Organization: Shasta County HHSA–Public Health

Implementation Strategy: Coordinate with local, state and federal officials to contact participants and implement the exercise.

Implementation Timeline: Activity is scheduled to occur by Spring 2013.

Cost Effectiveness: The Isolation and Quarantine Tabletop Exercise will help ensure that local, state and federal agencies are prepared in the possible case that isolation or quarantine procedures are required in an the case of epidemic or pandemic.

PE-3 – Mass Vaccination

Action: Annual mass vaccination exercises are held in Shasta County.

Priority: Moderate

Objectives Addressed: PE-1.A, PE-2.E, PE-3.A, PE-4.A, PE-4.D

Coordinating Individual/Organization: Shasta County HHSA–Public Health

Implementation Strategy: Coordinate mass flu vaccination clinics for residents.

Implementation Timeline: Annual

Cost Effectiveness: Mass vaccination of county residents saves vital medical resources and limits work time lost due to illness as well as limiting transmission of viral agents that could cause a pandemic/epidemic.

MULTI-CASUALTY INCIDENTS (MCI)

MCI-1 –Statewide Medical and Health Exercise

Action: Statewide Medical Health Exercise developed and conducted November 2010, this practiced a Multi-Casualty Event in which 25 healthcare agencies participated along with 25 Shasta Dam first responder and law enforcement agencies.

Priority: Moderate

Objectives Addressed: MCI-3.A, MCI-3.B, MCI-3.E, MCI-4.A, MCI-4.C, MCI-4.D, MCI-4.G, MCI-5.A, MCI-5.B

Coordinating Individual/Organization: Bureau of Reclamation. Shasta County Sheriff's Office of Emergency Services and HHSA–Public Health

Implementation Strategy: Coordinate with local, state and federal officials and local healthcare agencies to plan and execute the exercise.

Implementation Timeline: Annual Statewide Medical and Health Exercise.

Cost Effectiveness: Exercises like this help ensure communication between agencies in case of a multi-casualty incident.

MCI-2 –Shasta County and Sierra-Sacramento Valley Emergency Medical Services meetings.

Action: Quarterly Shasta County Sierra-Sacramento Valley Emergency Medical Services Agency Advisory Meetings.

Priority: Moderate

Objectives Addressed: MCI-3.A, MCI-3.B, MCI-3.E, MCI-4.A, MCI-4.C, MCI-4.D, MCI-4.G, MCI-5.A, MCI-5.B

Coordinating Individual/Organization: Shasta County and Sierra–Sacramento Valley Emergency Medical Services Agency.

Implementation Strategy: Participation of Shasta County Emergency Medical Services (EMS) stakeholders and Sierra–Sacramento Valley Emergency Medical Services Agency.

Implementation Timeline: Quarterly

Cost Effectiveness: Participation in these quarterly meetings helps ensure communication between agencies in case of a multi-casualty incident.

MCI-3 – EMS MCI Field Operations Guide

Action: Development of a County-wide Emergency Medical Services (EMS) MCI field operations guide is in process under Sierra–Sacramento Valley Emergency Medical Services MCI Policies.

Priority: Moderate

Objectives Addressed: MCI-3.A, MCI-3.B, MCI-3.E, MCI-4.A, MCI-4.C, MCI-4.D, MCI-4.G, MCI-5.A, MCI-5.B

Coordinating Individual/Organization: Sierra–Sacramento Valley Emergency Medical Services Agency and Shasta County HHSA–Public Health

Implementation Strategy: Complete County wide EMS MCI field operation guide.

Implementation Timeline: Have field guide created and distributed within five years.

Cost Effectiveness: Field guides help ensure consistent information is available to EMS in the field in case of MCI.

MCI-4 – County wide fatality management plan

Action: A consultant has been hired to develop a county wide fatality management plan.

Priority: Moderate

Objectives Addressed: MCI-3.A, MCI-3.B, MCI-3.E, MCI-4.A, MCI-4.C, MCI-4.D, MCI-4.G, MCI-5.A, MCI-5.B

Coordinating Individual/Organization: Shasta County HHSA–Public Health

Implementation Strategy: Continue working with the consultant to develop the county wide fatality management plan.

Implementation Timeline: The county wide fatality management plan is expected to be completed by the end of 2011.

Cost Effectiveness: Creation of a county wide fatality management plan will better prepare county healthcare providers in the case of a multi-casualty incident.

MCI-5 – Government-Authorized Alternate Care Site (ACS) Plan Annex to ERP 2011.

Action: A consultant has been hired to develop a Government-Authorized Alternate Care Site (ACS) Plan Annex to ERP 2012.

Priority: Moderate

Objectives Addressed: MCI-3.A, MCI-3.B, MCI-3.E, MCI-4.A, MCI-4.C, MCI-4.D, MCI-4.G, MCI-5.A, MCI-5.B

Coordinating Individual/Organization: Shasta County HHSA–Public Health

Implementation Strategy: Continue working with the consultant to develop the Government-Authorized Alternate Care Site (ACS) Plan Annex to ERP 2011.

Implementation Timeline: 2012

Cost Effectiveness: Development of an alternate care site plan annex to ERP 2012 will designate alternate care sites for medical surge during an emergency.

MCI-6 – ACS Exercise

Action: ACS Exercise planned in combination with Redding Air Show September 2011.

Priority: Moderate

Objectives Addressed: MCI-3.A, MCI-3.B, MCI-3.E, MCI-4.A, MCI-4.C, MCI-4.D, MCI-4.G, MCI-5.A, MCI-5.B

Coordinating Individual/Organization: Shasta County HHSA–Public Health and Redding Air Show

Implementation Strategy: Coordinate with Redding Air Show to execute the ACS Exercise

Implementation Timeline: September 2011

Cost Effectiveness: The exercise will drill alternate care site activation.

DAM FAILURE (DF)

DF-1 – Effective outreach and education about emergency services and plans for communication about dam failure/overtopping

Action: Create an outreach and education program to notify residents about the emergency services and communication program in place in case of dam failure/overtopping.

Priority: Low

Objectives Addressed: DF-2.A, DF2.B, DF-2.C, DF-2.D

Coordinating Individual/Organization: Shasta County Sheriff, Office of Emergency Services

Implementation Strategy: As funding is available.

Implementation Timeline: To be determined.

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA, CAL EMA

5.4 CITY OF ANDERSON

5.4.1 Capabilities Assessment

The City identified current capabilities available for implementing hazard mitigation activities. The Capability Assessment portion of the jurisdictional mitigation plan identifies administrative, technical, legal and fiscal capabilities. This includes a summary of departments and their responsibilities associated with hazard mitigation planning as well as codes, ordinances, and plans already in place associated with hazard mitigation planning. The second part of the Assessment provides the City's fiscal capabilities that may be applicable to providing financial resources to implement identified mitigation action items.

5.4.1.1 Existing Institutions, Plans, Policies, and Ordinances

Table 5.4-1 is a summary of existing departments in the City that play a significant role in implementing the Plan.

Table 5.4-1
City of Anderson Departments

Planning
Public Works
Recreation
Redevelopment

Only Departments with possible roles in implementation of the plan are listed. Many of the programs and plans of these departments, with applicability and links to loss reduction efforts, are detailed below.

Shasta County Office of Emergency Services: The Shasta County Office of Emergency Services (SBC OES), a division of the Shasta County Fire Department, is responsible for emergency planning and coordination for the Shasta Operational Area. On a day to day basis, OES is responsible for emergency planning and coordination among the Shasta Operational Area entities which include:

Cities: Anderson, Redding, Shasta Lake

Special Districts: Air Pollution Control District, Fire Districts, Sanitary Districts, School Districts, Vector Control Districts, Water Districts

Volunteer Organizations: American Red Cross, Amateur Radio Emergency Services (ARES), Equine Evacuation

Industry Groups: CAER-Community Awareness and Emergency Response, Petroleum industry mutual aid group, SBIA-Shasta Industrial Association.

Tri-County Coordination: Shasta County OES also coordinates with adjoining offices of emergency services. The Tri-County Coordinators meet to discuss regional preparedness several times throughout the year.

SBC OES responsibilities include, but are not limited to:

- Maintain the Shasta County Operational Area Multi-hazard Functional Plan.
- Maintain the County Emergency Operations Center (EOC) in a state of operational readiness.
- Maintain a trained cadre of EOC team members.
- Provide ongoing leadership and coordinate disaster plans and exercises with the three cities throughout the County.
- Assist County departments in developing department emergency plans which address how they will perform during disasters.
- Assist County departments with development of facility emergency plans for every occupied County facility.
- Provide ongoing training for County department emergency coordinators.
- Participate in an ever-expanding public education campaign for all hazards through the Earthquake Survival Program (ESP), public venues and various media presentations.

The plan states that hazard mitigation is a year round effort and encourages all communities to prepare hazard mitigation plans. The following activities were identified by the plan as potential mitigation activities: improving structures and facilities at risk, identifying hazard-prone areas and developing standards for prohibited or restricted use, recovery and relief from loss (i.e., insurance), and providing hazard warning and protecting the population.

Anderson Fire Protection District: The mission of the Anderson Fire Protection District is to serve and safeguard the community from the impacts of fires, medical emergencies, environmental emergencies, and natural disasters. This is accomplished through education, code enforcement, planning and prevention, emergency response, and disaster recovery. The Fire Department is responsible for managing the following activities related to wildfire hazard reduction:

- Enforcement of Weed Abatement Program (hazard reduction program), for defensible space

- Writing and implementing the Wildfire Management Plan for the District (meeting National Fire Plan Standards)
- Assisting Planning and Development (and other Departments) with Development Standards for High Fire Hazard Areas
- Enforcing fuel loading along highway corridors and pubic roadways
- Conducting outreach and education
- Fire suppression
- Monitoring "fire weather" and completing annual action plans based on data from fire service agencies

Fire Hazard Severity Zoning - The State of California is required to determine and map fire hazard severity zones. The Fire District holds the maps for the local responsibility area. The District is in the process of reevaluating the zones while meeting both the intent of the State law and City ordinances.

Vegetative Management Plan Requirements - Prior to the erection of combustible materials, a vegetation management plan must be submitted and approved. The vegetation management plan shall describe all actions that will be taken to prevent fire from being carried toward or away from structures. The plan includes a copy of a site plan indicating topographic features and a copy of a landscape plan. Each plan also includes methods and timetables for controlling, changing or modifying areas on the property. Elements of the plan include removal of dead vegetation, litter, vegetation that may grow into overhead electrical lines, certain ground fuels, and ladder fuels, as well as the thinning of live trees. Lastly, the plan includes a maintenance schedule.

Stored Water Fire Protection Systems for One and Two Family Dwellings – As the name implies, this development standard prescribes standards for stored water at one and two family dwellings in high fire hazard areas.

Fire Hydrant Spacing and Flow Rates – This development standard addresses the placement and standard for fire hydrants in new developments.

Private Road and Driveway Standards for One and Two Family Dwellings – This development standard addresses easements, vegetative clearing, access (width, turnaround, etc.), paving and surface standards for private roads and driveways serving residential structures.

Fire Hazard Abatement Notices - Every year the Anderson Fire Protection District sends notices to abate fire hazards to the owners of all properties in the jurisdiction that potentially pose a fire hazard, in conjunction with public education efforts through media outlets such as local television stations and newspapers. These notices indicate the start of yearly weed abatement requirements. Property owners have approximately three weeks to meet the requirements for clearing property outlined in the notice for their property. The various requirements include:

- Clearing entire parcels or lots (mow or disc).
- Maintaining a 100 foot perimeter break is required around buildings.
- Maintaining a 10 foot roadside clearance break adjacent to the parcel.
- Maintaining a 10 foot driveway clearance break.
- Removal of all flammable vegetation around and adjacent to any structure for a distance of 30 feet or to the property line.
- Cutting vegetation to 18 inches or less around and adjacent to any structures beginning at 30 feet up to 100 feet.

These requirements do not apply to single specimens of trees, ornamental shrubbery, or cultivated ground cover such as green grass, ivy succulents, or similar plants used as ground covers, provided that they do not form a means of readily transmitting fire from the native growth to any structure. When clearing property to abate fire hazards, consideration should be given to the potential environmental impact.

City Planning and Development: Planning and Development plans for and promotes reasonable, productive and safe long-term uses of the land which foster economic and environmental prosperity in the incorporated area of the City. It provides planning, permitting and inspection services through a public process under the policy direction of the City Council and the Planning Commission. It is responsible for the creation, update and implementation of the City Comprehensive Plan, including the Safety Element. The divisions of the Planning and Development Department that have a role in natural disaster mitigation include:

- Development Review
- Zoning and Permits
- Comprehensive Planning
- Building and Safety

Development Review - Reviews projects for permit decisions by staff, the Zoning Administrator, or the Planning Commission based on policies in the Comprehensive Plan, state law and local ordinances. It also ensures compliance with environmental impact mitigation measures and conditions of approval.

Zoning and Permits – Enforces the City Zoning Ordinances and provides information and services related to:

- Site specific zoning, meaning of zone districts, site specific land uses (e.g., required setbacks and allowable uses), general land uses
- Historical Permit Information: information in microfiche (or original) address or permit files on issued permits.
- Discretionary Permits: status of applications in process, copies of materials (staff reports) related to pending case, procedures for filing new applications, assistance with filing, procedures for filing appeals.

- Comprehensive Plan: site specific designations, meaning of designations, policies.
- Growth Management Ordinances: exemptions, points, allocations, effective dates, hardships.
- Maps: assistance with map selection, reading, interpretation.
- Assessor's Parcel System (APS); Assessor Parcel Numbers, copies of pages; landscape bonding procedures; sign ordinance; address assignment; zoning or permit compliance status, fees, etc.

Comprehensive Planning - The City of Anderson's General Plan is a plan for the City and for the adjacent Planning Area. The comprehensive plan is designed to allow needed growth while protecting the "small town" characteristics of Anderson. The emphasis is on planning for the health and safety of all residents-now and in the future.

Building and Safety – The primary function is to provide reasonable controls and regulations that protect the citizenry and establish effective safeguards for the life, health and property equally throughout the incorporated area of the City. This is achieved through the application of uniform codes and standards that involve design, materials, construction, use, and occupancy of all buildings constructed within the jurisdiction. This department enforces the City building code, including the Geologic Hazards and High Fire Hazards Articles. It also enforces the grading code (landslide mitigation) and other sections of the zoning ordinances, dealing with public safety and hazard loss reduction techniques.

Anderson Recreation Department: Maintains more than 900 acres of parks and open spaces, 84 miles of trails. As pertains to natural hazard mitigation, the Recreation Department's role includes facility and infrastructure protection and public safety on Park lands.

<u>Anderson Public Works Department</u>: The Public Works Department builds and maintains the infrastructure necessary in the City, and provides a variety of services to the residents of Anderson.

The Department consists of three divisions: (1) the Engineering & Administration Division, (2) the Streets Division, which includes, Storm Drains, Landscape and Lighting, and Water Systems, and (3) the Wastewater Division.

The various Divisions of the Department perform Construction and Maintenance of Streets, Sidewalks, Storm Drains, Traffic Signs, Landscaping, and a Water System that delivers 2 million gallons of quality drinking water daily to City residents. The Department includes the Wastewater Collection and Treatment Division which treats both industrial and residential waste, and a Building Division to ensure public safety.

Flood Control - The City's retarding basins are used for flood control, debris control, and water conservation. These require continual maintenance to assure the structural stability of the basins and the operational readiness of its mechanical equipment.

Floodplain Management Program - The objective of the Floodplain Management Program is to prevent future flood hazards, created in developing areas subject to flooding, and to reduce the necessity of constructing expensive flood control facilities in the future. Benefits derived from this program include the prevention of losses in flood-prone areas and reduced need for public emergency response during storm activity. Activities associated with the Floodplain Management Program include reviewing new development permit applications for elevation above the 100-year flood level, proper setback from watercourses, and adequate drainage plans. The Ciy's Floodplain Management Ordinance exceeds the minimum requirements for participation in the NFIP.

Elevation Certificates - The City reviews development permit applications for structure elevation above the base flood elevation (BFE). The City must certify that the lowest floor of any building in a special flood hazard area (SFHA) is elevated above the BFE before final approval for floodplain construction can be obtained. FEMA Elevation Certificates are required.

Routine Maintenance Program - As part of the City's Floodplain Management Program, it conducts routine creek maintenance. It has been doing so since 1992. The Routine Maintenance Program occurs annually and each year the City has to prepare an Annual Routine Maintenance Plan, as well as conduct public workshops and California Environmental Quality Act (CEQA) reviews of planned maintenance projects. The Annual Routine Maintenance Plan includes a description of the need for maintenance work, the work to be performed, the presence of sensitive biological resources, impacts of the activities on biological resources, standard maintenance practices to reduce impacts, and restoration measures. The Routine Maintenance Program focuses on urbanized areas or developed agricultural areas. The main objective of the program is to reduce flood hazard and damage to life, public property, and infrastructure by maintaining the capacity of key channels in the City. All routine maintenance activities are conducted in a manner that minimizes environmental impacts. Maintenance activities are completed prior to the winter. The Routine Maintenance Program includes selective brushing, de-silting, channel shaping, bank stabilization, bank protection, herbicide spraying, and channel clearing activities in most creeks and streams throughout the City. These activities can be applied individually or in combination to address the specific requirements of the affected drainage. The Routine Maintenance Program also addresses the maintenance and repair of concrete lined channels. The individual flood zones fund the Routine Maintenance Program and the extent and frequency of channel maintenance is dependent upon the availability of funds.

The administrative and technical capabilities of the City, as shown in Table 5.4-2 provides an identification of the staff, personnel, and department resources available to implement the actions identified in the mitigation section of the Plan. Specific resources

reviewed include those involving technical personnel such as planners/engineers with knowledge of land development and land management practices, engineers trained in construction practices related to building and infrastructure, planners and engineers with an understanding of natural or manmade hazards, personnel with GIS skills and others familiar with hazards in the community.

Table 5.4-2
City of Anderson Administrative and Technical Capacity

Administrative and Technical Criteria	YES	NO
A. Planner(s) or engineer(s) with knowledge of land development and land management practices	Yes	
B. Engineer(s) or professional(s) trained in construction practices related to buildings and/or infrastructure	Yes	
C. Planners or Engineer(s) with an understanding of natural and/or manmade hazards	Yes	
D. Floodplain Manager	Yes, consultant	
E. Surveyors	Yes, Public Works, consultant	
F. Staff with education or expertise to assess the community's vulnerability to hazards	Yes, Public Works, consultant	
G. Personnel skilled in GIS and/or HAZUS	Yes, consultant	
H. Scientists familiar with the hazards of the City	Yes, OES, DPW, P&D	
I. Emergency manager	Yes, Fire District – OES, Public Works - Administration	
J. Grant writers	Yes	

The legal and regulatory capabilities of the City are shown in Table 5.4-3, which presents the existing ordinances and codes that affect the physical or built environment of the City.

Table 5.4-3
City of Anderson Legal and Regulatory Capability

Legal and Regulatory Criteria	Yes	No
A. Building code	Yes	
B. Zoning ordinance	Yes	
C. Subdivision ordinance or regulations	Yes	
D. Special purpose ordinances (floodplain management, storm water management, hillside or steep slope ordinances, wildfire ordinances, hazard setback requirements)	Yes	
E. Growth management ordinances (also called "smart growth" or anti-sprawl programs)	Yes	
F. Site plan review requirements	Yes	
G. General or comprehensive plan	Yes	
H. A capital improvements plan	Yes	
I. An economic development plan	Yes	
J. Emergency response plan (s)	Yes	
K. A post-disaster recovery plan	Yes	
L. Real estate disclosure requirements	Yes	

5.4.1.2 Fiscal Resources

Table 5.4-4 shows specific financial and budgetary tools available to the City such as community development block grants; capital improvements project funding; authority to levy taxes for specific purposes; fees for water, sewer, gas, or electric services; impact fees for homebuyers or developers for new development; ability to incur debt through general obligations bonds; and withholding spending in hazard-prone areas.

Table 5.4-4
City of Anderson Fiscal Capability

	Yes	No
A. Community Development Block Grants (CDBG)	Yes	
B. Capital improvements project funding	Yes	
C. Authority to levy taxes for specific purposes (flood control districts)	Yes	
D. Fees for water, sewer, gas, or electric service	Yes	
E. Impact fees for homebuyers or developers for new developments/homes	Yes	
F. Incur debt through general obligation bonds	Yes	
G. Incur debt through special tax and revenue bonds	Yes	
H. Incur debt through private activity bonds	Yes	
I. Withhold spending in hazard-prone areas	Yes	

5.4.2 Goals, Objectives, and Actions

Listed below are the City's specific hazard mitigation goals, objectives and related potential actions. For each goal, one or more objectives have been identified. In subsequent subsections, strategies to attain the goals are provided. Where appropriate, the City has identified a range of specific actions to achieve the objective and goal.

The goals and objectives were developed by considering the risk assessment findings, localized hazard identification and loss/exposure estimates, and an analysis of the City's current capabilities assessment. These preliminary goals, objectives and actions were developed to represent a vision of long term hazard reduction or enhancement of capabilities. City representatives met with consultant staff to specifically discuss these hazard-related goals, objectives and actions as they related to the overall Plan.

Representatives of City departments involved in hazard mitigation planning provided input to the Steering Committee. The Steering Committee members were responsible for developing the Goals, Objectives and Actions for the County.

A public meeting was held in Anderson to present these preliminary goals, objectives and actions to citizens and to receive public input. The following sections present the hazard related goals, objectives and actions as prepared by Steering Committee in conjunction with the locally elected officials, and local citizens.

5.4.2.1 Goals

Hazard priorities identified by the City of Anderson are:

A – Floods
B – Hazardous Materials
C – Extreme Weather
D – Earthquake
E – Wildfire

The City of Anderson has developed the following five Goals for their Hazard Mitigation Plan.

Goal 1 - Promote disaster-resistant future development.
Goal 2 - Increase public understanding and support for effective hazard mitigation.
Goal 3 - Build and support capacity and commitment to become less vulnerable to hazards.
Goal 4 - Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.
Goal 5 - Reduce the possibility of damage and losses to existing assets, particularly people, and critical facilities/infrastructure.

5.4.2.2 Objectives

The City of Anderson developed the following objectives to assist in the implementation of each of their five identified goals. For each of these objectives, specific actions were developed that would assist in their implementation.

CITY OF ANDERSON HAZARD MITIGATION PLAN
GOALS AND OBJECTIVES
FLOOD (FLD)

Anderson Goal FLD-1 - Promote disaster-resistant future development.

Objective FLD-1.A: Facilitate the development or updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in flood hazard areas.

Objective FLD-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in flood hazard areas.

Objective FLD-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Anderson Goal FLD-2 - Increase public understanding and support for effective hazard mitigation.

Objective FLD-2.A: Educate the public to increase awareness of flood hazards and opportunities for mitigation actions.

Objective FLD-2.B: Increase public understanding, support and demand for flood hazard mitigation for new developments.

Objective FLD-2.C: Promote flood hazard mitigation in the business community.

Objective FLD-2.D: Monitor and publicize the effectiveness of flood mitigation actions implemented citywide.

Anderson Goal FLD-3 - Build and support capacity and commitment to become less vulnerable to flood hazards.

Objective FLD-3.A: Increase awareness and knowledge of flood hazard mitigation principles and practice among City Department officials.

Objective FLD-3.B: Provide technical assistance to city jurisdictions to implement their flood mitigation plans.

Objective FLD-3.C: Address identified data limitations regarding the lack of information about new development and build-out potential in flood hazard areas.

Objective FLD-3.D: Address data limitations identified in flood Hazard Profiling and Risk Assessment.

Anderson Goal FLD-4 - Enhance flood hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective FLD-4.A: Participate in initiatives that have mutual flood hazard mitigation benefits for the County, cities, state, tribal, and federal governments.

Objective FLD-4.B: Encourage other organizations to incorporate flood hazard mitigation activities into their existing programs and plans.

Objective FLD-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement flood mitigation actions.

Objective FLD-4.D: Continuously improve the City's capability and efficiency at administering pre- and post-disaster flood mitigation.

Objective FLD-4.E: Support a coordinated permitting activities process.

Objective FLD-4.F: Provide technical support to departments in administering pre- and post-disaster flood mitigation programs.

Objective FLD-4.G: Coordinate flood recovery activities while restoring and maintaining public services.

Anderson Goal FLD-5 - Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and City-owned facilities.

Objective FLD-5.A: Educate local residents and businesses on the range of flooding that could affect the City and the potential impact.

Objective FLD-5.B: Participate in initiatives that result in better risk communication and the evaluation of flood threats.

Objective FLD-5.C: Decrease the vulnerability of public infrastructure including facilities, roadways, and utilities to flooding.

Objective FLD-5.D: Educate the professional community on design and construction techniques that will minimize flood damage

Objective FLD-5.E: Record, collect, and maintain comprehensive list of flood hazard related data.

Objective FLD-5.F: Minimize repetitive losses caused by flooding.

Objective FLD-5.G: Protect existing assets with the highest relative vulnerability to the effects of floods within the 100-year floodplain.

Objective FLD-5.H: Coordinate with and support existing efforts to mitigate floods (e.g., U.S. Army Corps of Engineers, US Bureau of Reclamation, California, Department of Water Resources).

Objective FLD-5.I: Protect public health and safety, both on-site and downstream, from flooding through floodplain management which regulates the types of land uses which may locate in the floodplain, prescribes construction designs for floodplain development, and requires mitigation measures for development which would impact the floodplain by increasing runoff quantities.

CITY OF ANDERSON HAZARD MITIGATION PLAN GOALS AND OBJECTIVES HAZARDOUS MATERIALS (HM)

Anderson Goal HM-1 – Promote disaster-resistant future development.

Objective HM-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in areas with potential hazardous materials.

Objective HM-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in areas with potential hazardous materials.

Objective HM-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances, and building codes.

Anderson Goal HM-2 – Increase public understanding and support for effective hazard mitigation.

Objective HM-2.A: Educate the public to increase awareness of hazards and opportunities for mitigation actions.

Objective HM-2.B: Increase public understanding, support and demand for hazard mitigation for new developments.

Objective HM-2.C: Promote hazard mitigation in the business community.

Anderson Goal HM-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective HM-3.A: Increase awareness and knowledge of hazardous materials mitigation principles and practice among City Department officials.

Objective HM-.B: Address identified data limitations regarding the lack of information about new hazardous materials development potential in hazard areas.

Anderson Goal HM-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective HM-4.A: Participate in initiatives that have mutual hazard mitigation benefits for the City, county, state, tribal, and federal governments.

Objective HM-4.B: Encourage other organizations to incorporate hazardous materials mitigation activities into their existing programs and plans.

Objective HM-4.C: Continue partnerships between the state, local, and tribal governments to identify, prioritize, and implement hazardous materials mitigation actions.

Anderson Goal HM-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and City-owned facilities.

Objective HM-5.A: Develop a comprehensive approach to enhance the City's ability to respond to Hazardous Materials Releases.

Objective HM-5.B: Train personnel at the technician and specialist level to be an integral part of the Regional Hazardous Materials Response Team.

CITY OF ANDERSON HAZARD MITIGATION PLAN
GOALS AND OBJECTIVES
EXTREME WEATHER (EW)

Anderson Goal EW-1 – Promote disaster-resistant future development.

Objective EW-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in extreme weather hazard areas.

Objective EW-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in extreme weather hazard areas.

Objective EW-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances and building codes to assist in protection against extreme weather hazards.

Anderson Goal EW-2 – Increase public understanding and support for effective hazard mitigation.

Objective EW-2.A: Educate the public to increase awareness of extreme weather hazards and opportunities for mitigation actions.

Objective EW-2.B: Increase public understanding, support and demand for extreme weather hazard mitigation for new developments.

Objective EW-2.C: Promote extreme weather hazard mitigation in the business community.

Objective EW-2.D: When appropriate, issue extreme weather hazard-related news releases.

Anderson Goal EW-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective EW-3.A: Ensure City preparedness for emergency response actions due to severe winter or summer weather.

Objective EW-3.B: Coordinate with PG&E's Power Plants and providers are available to meet the needs of businesses and residents whenever required.

Objective EW-3.C: Coordinate with PG&E to mitigate potential hazards of trees in the proximity of overhead power lines.

Objective EW-3.D: Coordinate with PG&E to serve all customers in the event of a single contingency equipment failure or main feeder line failure.

Anderson Goal EW-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective EW-4.A: Ensure City preparedness for emergency response actions due to severe summer or winter weather.

Objective EW-4-B: Participate in initiatives that have mutual hazard mitigation benefits for the City, county, state, tribal and federal governments.

Objective EW-4.C: Coordinate extreme weather recovery activities while restoring and maintaining public services.

Anderson Goal EW-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and City-owned facilities.

Objective EW-5.A: Ensure that structures in the City are adequate to resist extreme snow and wind loads.

Objective EW-5.B: Ensure City preparedness for emergency response actions due to severe winter weather.

Objective EW-5.C: Ensure City preparedness for emergency response actions to due to severe summer weather.

CITY OF ANDERSON HAZARD MITIGATION PLAN GOALS AND OBJECTIVES EARTHQUAKES (EQ)

Anderson Goal EQ-1 – Promote disaster-resistant future development.

Objective EQ-1.A: Facilitate the updating of the Comprehensive Plan, General Plans and zoning ordinances to limit (or ensure safe) development in earthquake hazard areas.

Objective EW-1.B: Facilitate the adoption of building codes that protect existing assets and restrict new development in earthquake hazard areas.

Objective EW-1.C: Facilitate consistent enforcement of the comprehensive plan, zoning ordinances and building codes in areas susceptible to earthquakes.

Anderson Goal EQ-2 – Increase public understanding and support for effective hazard mitigation.

Objective EQ-2.A: Coordinate with and support existing efforts to mitigate earthquake hazards.

Objective EQ-2.B: Educate the public to increase awareness of hazards and opportunities for mitigation actions.

Anderson Goal EQ-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective EQ-3.A: Ensure that structures in the City are adequately earthquake resistant.

Objective EQ-3.B: Educate building owners on earthquake safety and damage reduction techniques

Anderson Goal EQ-4 – Enhance hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective EQ-4.A: Ensure City preparedness for emergency response actions due to earthquakes.

Objective EQ-4.B: Participate in initiatives that have mutual hazard mitigation benefits for the City, county, state, tribal and federal governments.

Anderson Goal EQ-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and City-owned facilities.

Objective EQ-5.A: Protect existing assets with the highest relative vulnerability to the effects of earthquakes.

Objective EQ-5.B: Obtain better information on the highest risk City-owned buildings in the City.

Objective EQ-5.C: Educate building owners on earthquake safety and damage reduction techniques.

CITY OF ANDERSON HAZARD MITIGATION PLAN GOALS AND OBJECTIVES WILDFIRE (WDF)

Anderson Goal WDF-1 – Promote disaster-resistant future development.

Objective WDF-1.A: Enhance citizen and Departmental understanding of wildfire threats and private property mitigation techniques through education and outreach.

Objective WDF-1.B: Strengthen existing development standards in high threat areas.

Objective WDF-1.C: Protect existing assets with the highest relative vulnerability to the effects of structural wildfire.

Anderson Goal WDF-2 – Increase public understanding and support for effective hazard mitigation.

Objective WDF-2.A: Educate the public to increase awareness of wildfire hazards and opportunities for mitigation actions.

Objective WDF-2.B: Monitor and publicize the effectiveness of wildfire mitigation actions implemented city-wide.

Objective WDF-2.C: Perform public outreach at local events.

Anderson Goal WDF-3 – Build and support capacity and commitment to become less vulnerable to hazards.

Objective WDF-3.A: Increase awareness and knowledge of wildfire hazard mitigation principles and practice among City Department officials.

Objective WDF-3.B: Address identified data limitations regarding the lack of information about new development and build-out potential in wildfire hazard areas.

Objective WDF-3.C: Conduct annual wildfire emergency operation's center drills to ensure efficiency of City staff and coordination of resources and information.

Anderson Goal WDF-4 – Enhance wildfire hazard mitigation coordination and communication with federal, state, local and tribal governments.

Objective WDF-4.A: Participate in initiatives that have mutual hazard mitigation benefits for the City, county, state, tribal and federal governments.

Objective WDF-4.B: Continuously improve the City's capability and efficiency at administering pre- and post-disaster wildfire mitigation.

Anderson Goal WDF-5 – Reduce the possibility of damage and losses to existing assets, particularly people, critical facilities/infrastructure, and City-owned facilities.

Objective WDF-5.A: Enhance citizen and City Department understanding of wildfire threats and private property mitigation techniques through education and outreach.

Objective WDF-5.B: Protect existing assets with the highest relative vulnerability to the effects of structural wildfire.

5.4.2.3 Prioritization and Implementation of Action Items

Once the comprehensive list of jurisdictional goals and objectives listed above was developed, the proposed mitigation actions were prioritized. This step resulted in a list of acceptable and realistic actions that address the hazards identified. This prioritized list of action items was formed by the SC weighing STAPLE/E criteria.

The Disaster Mitigation Action of 2000 (at 44 CFR Parts 201 and 206) requires the development of an action plan that not only includes prioritized actions but one that includes information on how the prioritized actions will be implemented. For each of the strategies developed, the goal and objective(s) addressed are listed. In addition, the description of each measure also includes a priority level, coordinating individual or organization and department, implementation strategy, implementation timeline, cost effectiveness, and potential funding sources. A description of each of these measures is included below:

Priority: For each mitigation measure a priority level of *Very High, High, Medium*, or *Low* has been assigned. These priority levels have been developed based on input from Committee members, the overall planning consideration of the hazard as assigned in the hazard identification section of this document, the anticipated benefit-cost ratio and consideration of the STAPLE/E criteria.

Coordinating Individual/Organization: The coordinating individual/organization listed for each alternative is tasked with the lead role in all aspects of the implementation of this measure. However, many of the measures identified will require effort and support from other departments. This department is expected to coordinate the efforts of all local departments as well as with additional regional, state, and federal entities that may be involved.

Implementation Strategy: The implementation strategy developed for each measure includes a general description of potential methods that could be utilized or actions that could be taken. Due to the complex nature of a number of these measures, not all of the listed methods will ultimately prove feasible. Before initiating the implementation of each measure, the responsible department should develop a detailed project plan with particular attention to technical feasibility and cost effectiveness.

Implementation Timeline: The implementation timeline describes the length of time, beginning from the date of plan adoption, when the mitigation measure has been targeted for completion. Timelines listed are goals and can be influenced by many additional factors. Through the development of detailed project plans by the lead agencies, the timeline will be evaluated and revised when necessary.

Cost Effectiveness: For each measure a general discussion comparing potential benefits and costs is provided. For many of the projects, cost effectiveness is unknown. It should be noted that this discussion is not intended to replace a benefit cost analysis that should be completed prior to implementation.

Potential Funding Sources: For each mitigation measure, potential funding sources are listed. Whenever possible, non-local sources of funding have been identified, including state and federal grants. The sources listed are not intended to represent all possible options, as additional opportunities for funding may be identified during implementation.

All of the strategies identified in the remainder of this section are summarized in a table entitled *Anderson Mitigation Implementation Strategy Tracking Table,* which can be found in Appendix 5-B. The prioritized mitigation actions as well as an implementation strategy for each are numbered by heading as follows:

- Flood (FLD)
- Hazardous Materials (HM)
- Extreme Weather (EW)
- Earthquake (EQ)
- Wildfire (WDF)

Proposed mitigation actions or strategies are listed and prioritized as follows:

FLOOD (FLD)

Anderson FLD-1 - Increase Participation in Floodplain Re-mapping Initiative

Action: The basis for a sound floodplain management program is the quality of the risk information upon which development decisions are made. The FEMA FIRMs are the best available depiction of overall flooding risk in the County. The current FIRMS are outdated and were developed using manual cartographic techniques, and, as such, are of little utility to the broad base of users. They are difficult to use in any practical risk assessment activity where combination with current state of the art digital data is beneficial. FEMA's flood map modernization initiative is focused on producing seamless digital flood maps on a countywide basis nationwide. The digital maps will provide a platform from which updated flood data (hydrologic, topographic and hydraulic analysis and coastal storm surge modeling) can be added at a fraction of the cost and time previously required. FEMA Region IX has begun a process of scoping mapping needs in Shasta County. The county supports the Western Shasta Resource Conservation District in seeking an increased role in the remapping process via a Cooperating Technical Partnership (CTP) agreement with FEMA to ensure the accuracy and quality of new countywide mapping.

Priority: Very High

Objective Addressed: FLD-1.A, B, C; FLD-2.A, B, C, D: FLD-3A, B, C, D; FLD-4.A, C, F; FLd-5.A, B, C, D, E, G H.

Coordinating Individual/Organization: Public Works – Water Resources Division, Flood Control.

Implementation Strategy:

- Coordinate with the incorporated cities to identify mapping needs to promote flood mitigation on a watershed basis, not on jurisdictional basis (after DFIRM production).
- Use DWR Stream Prioritization Methodology to identify high priority streams for detailed analysis studies (after DFIRM production).
- Provide a detailed needs assessment to FEMA Region IX.
- Identify local cost share.

Implementation Timeline: CTP Agreement within 1 year, project completion within 2 years

Cost Effectiveness: FEMA research defends that the benefits of better flood mapping data at a national level exceed the costs. From the perspective of increased NFIP participation and awareness of flood hazard in SBC, benefits would increase.

Potential Funding Sources: DHS/FEMA Map Modernization Program funds via CTP Agreement, Cost share in the form or available mapping data (e.g. base mapping, topographic data, etc.)

Anderson FLD-2 - Floodplain Management and Flood Mitigation Education and Outreach

Action: Mitigating potential flood losses within the City of Anderson through property acquisition and demolition is not feasible, as these properties are some of the most expensive and most desirable properties in Shasta County. Less extensive retrofits may be an alternative; however, the view-shed restrictions and the political implications of providing grant assistance to this type of property is unlikely. For these reasons, Shasta County has developed multiple outreach and education strategies to encourage self-responsible actions in these areas and other flood prone areas in general. The education and outreach programs target a variety of audiences to not only encourage retrofit and flood loss reduction activities but to encourage flood resistant future development.

Priority: Very High

Objective Addressed: FLD-1.A, B, C; FLD-2.A, B, C, D: FLD-3A, B, C, D; FLD-4.A, C, F; FLd-5.A, B, C, D, E, G H.

Coordinating Individual/Organization: Public Works – Water Resources Division, Flood Control

Implementation Strategy:

- Provide flood education programs for design professionals, (engineers, architects, surveyors) on the FEMA Coastal Construction Manual and workshops on breakaway walls and floodway encroachment.
- Target flood education programs for repetitive loss property owners where owners can learn about mitigation grant programs and mitigation techniques.
- Invite with direct mailings. These flood education programs will also be made available to other floodplain residents also interested in flood mitigation. A local sponsor will be sought and the seminars provided at a location near the RL area.
- Provide training for real estate and insurance professionals, including the basics of the NFIP development and insurance sides
- The County will develop flood education program targeted for elementary school students, coinciding with Flood Awareness Week.
- The County will add a public outreach element and involve the community in Creek Cleanup activities.
- The County will conduct public outreach activities to educate the public on illegal dumping in channels (i.e., placing grass clippings in channels). This will include the use of government access television and press releases as well as web site postings.

Implementation Timeline: Start within 1 year. Provide annually.

Cost Effectiveness: Although it can not be proven that this strategy will reduce the levels of damages due to flooding events, it will likely reduce the significant economic impact to the community immediately following a flood.

Potential Funding Sources: DHS/FEMA for Construction Manual Training; RL and floodprone resident training on mitigation and grants from departmental budgets with technical support from State OES and FEMA Region IX; Insurance and Real Estate professionals training, from departmental capital budgets with support of FEMA's Bureau and Statistical Agent (CSC) for insurance training; all others from departmental operating budgets.

Anderson FLD-3 - Enhance Floodplain Management Ordinance

Action: The City of Anderson has an aggressive floodplain management ordinance that exceeds the minimum standards of the NFIP (See Capabilities Assessment, Section 6.3). The City will, however, make additional changes to the ordinance to incorporate additional mitigation policies and clarification.

Priority: Very High

Objective Addressed: FLD-1.A, B, C; FLD-2.A, B, C, D: FLD-3A, B, C, D; FLD-4.A, C, F; FLd-5.A, B, C, D, E, G H.

Coordinating Individual/Organization: Flood Control and Water District.

Implementation Strategy:

- Modify Floodplain Management Ordinance to include a cumulative substantial improvement provision and clarification of the use of replacement cost minus depreciation in making substantial improvement determinations.

Timeframe for Implementation: 1 year

Cost Effectiveness: Undetermined

Potential Funding Sources: Flood Control Budget

Anderson FLD-4 - Adding Community Volunteers to Creek Cleanup Committees

Action: As part of the City's Floodplain Management Program, a Routine Maintenance Plan is developed annually and the creek maintenance subsequently performed following public workshops and California Environmental Quality Act (CEQA) review of the planned maintenance projects. The main objective of the Routine Maintenance Program is to reduce flood hazard and damage to life, public property, and infrastructure by maintaining the capacity of key channels in the City. The individual flood zones fund the Routine Maintenance Program and the extent and frequency of channel maintenance is dependent upon the availability of funds.

Priority: Very High

Objective Addressed: FLD-2.A, B, C, D; FLD-4: A, B, C: - FLD-5.B.

Coordinating Individual/Organization: Public Works, Flood Control, Western Shasta Resource Conservation District, and Water Conservation District

Implementation Strategy:

- Publish annual notice for volunteers in the local paper, Public Works website and Channel 11 Government Access television station
- Recruit individuals from high risk areas if necessary
- Hold kick-off/educational meetings to organize cleanup

Implementation Timeline: annually

Cost Effectiveness: Undetermined

Potential Funding Sources: Flood Control Budget, Benefit Assessment Fees

Anderson FLD-5 – Tormey Drain

Action: Clean Tormey Drain of excess organic material to improve stormwater flow

Priority: #1

Objectives Addressed: Removal of years of decaying organic material tha has filled in the drainage

Coordinating Individual/Organization: Public Works

Implementation Strategy: Public Works Contract

Implementation Timeline: 2011/2012 fiscal year

Cost Effectiveness: Important

Potential Funding Sources: Drainage Impact Fees

Anderson FLD-6 – City of Anderson Police Department

Action: Build a new police station for the City of Anderson Police Department within the next 10-15 years with an improved ability to serve as a command center in the case of a flood or other hazard emergency.

Priority: Moderate

Objectives Addressed: FLD-4.A, FLD-4.D, FLD-4.G, FLD-5.C,

Coordinating Individual/Organization: City of Anderson

Implementation Strategy:
Within the next five (5) years:

- Accomplish planning,
- Hire architect for design work,
- Obtain property, or begin process of obtaining property, for the new building.

Years 6 through 15:

- Begin and finish construction of new Police Department building.
- Move Police Department from current building into new building.

Implementation Timeline: As funding becomes available.

Cost Effectiveness: The costs associated with developing a new police station are justified by the benefits of increased security and space for emergency personnel manning a command center during a hazard event such as a flood.

Potential Funding Sources: State and City funds.

Anderson FLD-7 – ACID Aqueduct at South Street

Action: Develop mitigation plan for ACID Aqueduct at South Street.

Priority: High

Objectives Addressed: FLD-2.A, FLD-2.B, FLD-3.A, FLD-4.D, FLD-5.C,

Coordinating Individual/Organization: The City of Anderson, Anderson-Cottonwood Irrigation District (ACID)

Implementation Strategy: Obtain funding to develop a mitigation plan.

Implementation Timeline: As funding becomes available.

Cost Effectiveness: The ACID Aqueduct near South Street in the City of Anderson exhibits excessive expansion and contraction relative to temperature causing seepage which affects South Street. Also, due to the age and condition of the aqueduct this structure is likely to fail affecting the integrity of South Street and disrupting public use and safety while utilizing South Street.

In order to decrease the vulnerability of the public and the integrity of South Street a mitigation plan must first be developed.

Potential Funding Sources: Water use efficiencies.

HAZARDOUS MATERIALS (HM)

Anderson HM-1 – Biohazard Detection System Drills

Action: Participate in any Biohazard Detection System drills held by Shasta County that includes local, state and federal agencies.

Priority: High

Objective Addressed: HM-3.A, HM-3.B, HM-4.A, HM-4.C, HM-5.B

Coordinating Individual/Organization: Anderson Public Works

Implementation Strategy: Support County efforts in continuing to design and conduct biohazard detection system drills for local, state and federal agencies.

Timeframe for Implementation: As funding is available

Cost Effectiveness: Biohazard detection system drills ensures that local, state and federal agencies are prepared in case of a biohazard emergency.

Potential Funding Sources: FEMA, CAL EMA

EXTREME WEATHER (EW)

Anderson EW-1 – Extreme weather emergency operation drills

Action: Participate in county-wide annual extreme weather emergency operation drills.

Priority: High

Objective Addressed: EW-2.B, EW-2.C, EW-2.D, EW-3.A, EW-3.B, EW-3.C, EW-3.D, EW-4.A, EW-4.B, EW-4.C, EW-5.B, EW-5.C.

Coordinating Individual/Organization: Anderson Public Works

Implementation Strategy: Support County efforts to design and coordinate extreme weather emergency operations.

Timeframe for Implementation: As funding is available

Cost Effectiveness: Ensure efficiency of collaboration with County staff and coordination of resources and information.

Potential Funding Sources: FEMA, CAL EMA

EARTHQUAKE (EQ)

Anderson EQ-1 – Retrofit any City buildings that do not meet seismic standards.

Action: Identify public buildings that do not meet seismic standards and locate funding to retrofit.

Priority: High

Objective Addressed: EQ-1.C, EQ-3.A, EQ-5.A, EQ-5.B

Coordinating Individual/Organization: Anderson Planning and Public Works

Implementation Strategy: As funding is available

Timeframe for Implementation: As funding is available

Cost Effectiveness: To be determined

Potential Funding Sources: FEMA

WILDFIRE (WDF)

Anderson WDF-1 – Complete a Strategic Fuels Reduction Plan for Anderson Creek Watershed

Action: Locate funding to complete a Strategic Fuels Reduction Plan for Anderson Creek Watershed.

Priority: High

Objectives Addressed: WDF-1.A, WDF-2.A, B, C, WDF-3.A, WDF-4.A, WDF-5.A

Coordinating Individual/Organization: Shasta County Fire Safe Council, Western Shasta Resource Conservation District

Implementation Strategy: Once funded, the grantee would hold community meetings with interested agencies and landowners/stakeholders to determine the most strategic location for shaded fuelbreaks throughout the Anderson Creek Watershed, which runs through the City of Anderson.

Implementation Timeline: When funding is available.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Potential Funding Sources: CAL FIRE, California Fire Safe Council, Western Foresters Association.

Anderson WDF-2 – Anderson River Park Fuels Reduction

Action: Perform fire fuels reduction of the dense underbrush within the Anderson River Park.

Priority: High

Objectives Addressed: WDF-1.A, WDF-2.A, B, C, WDF-3.A, WDF-4.A, WDF-5.A

Coordinating Individual/Organization: City of Anderson

Implementation Strategy:

- Complete a Strategic Fuels Reduction Plan for the Anderson River Park.
- Conduct fire fuels reduction within the Anderson River Park.

Implementation Timeline: As funding becomes available.

Cost Effectiveness: In order to obtain grant funding from state or federal agencies to construct a fuelbreak, a strategic plan must be completed with input from the community and fire agencies, approved by CAL FIRE and adopted for inclusion in the Shasta County Community Wildfire Protection Plan by the County Board of Supervisors.

Performing fire fuels reduction of the dense underbrush within the Anderson River Park will prevent costs of fire fighting in relation to a fire with high fuels, cut down on costs of post fire rehabilitation in case of a fire, and reduce the likelihood of uncontrolled fire within the Anderson River Park.

Potential Funding Sources: CAL FIRE; California Fire Safe Council; Western Foresters Association; NRCS/FCS Environmental Quality Incentives Program; FEMA Hazard Mitigation Grant Program; CALFIRE Vegetation Management Program; USDA Forest Service State Fire Assistance; Shasta County Regional Advisory Committee; Bureau of Land Management Community Assistance; National Park Service Community Assistance; U.S. Fish and Wildlife Service Wildland-Urban Interface Grant Program; California State Fire Safe Council Clearinghouse, Fuel Reduction Project Grant Funding.

Anderson WDF-3 – Factory Outlets Drive-Deschutes Road interchange with I-5

Action: Improve access to, and traffic operation along, Factory Outlets Drive-Deschutes Road through the interchange with I-5 at Exit 667 in Shasta County.

Priority: Moderate

Objectives Addressed: WDF-1.B, WDF-4.A, WDF-4.B

Coordinating Individual/Organization: City of Anderson

Implementation Strategy:

- Obtaining Federal Highway Administration (FHWA) approval.
- Construction of a modern roundabout intersection at the I-5 southbound off-ramp intersection with Factory Outlets Drive.
- Construction of a modern roundabout intersection at the I-5 northbound ramps (both on and off) intersection with both Deschutes Road and Locust Road.
- Ramp realignment, widening and lengthening of the existing southbound off-ramp to Factory Outlets Drive.
- Widening the existing northbound on-ramp from Deschutes Road.
- Roadway improvements along Factory Outlets Drive between the I-5 southbound off ramp intersection and the intersection with State Route 273.

Implementation Timeline:
Proposed improvements will be constructed in two phases. The first phase (Interim Phase) is proposed for construction in 2012 and includes construction of the new off-ramp from northbound I-5 to Deschutes Road and the roundabout intersection at the I-5 northbound ramps intersection with both Deschutes Road and Locust Road. The balance of the improvements will be constructed during the second phase; expected to be constructed by 2025. The second phase of work is expected to accommodate future traffic growth until 2035 mitigating hazards relative to future infrastructure growth.

Cost Effectiveness: Improved access and traffic operation will provide increased access to the area by emergency personnel in case of a hazard emergency and increase mobility for local residents in case of a hazard emergency.

Potential Funding Sources: The proposed interim project phase improvements are planned to be constructed using 100% local funds provided by the City of Anderson for project design, right of way support and acquisition, and construction administration.

This page intentionally left blank.

SECTION 6 – PLAN MAINTENANCE

Contents:

DMA 2000 REQUIREMENTS
6.0 INTRODUCTION
6.1 MONITORING, EVALUATING AND UPDATING THE PLAN

DMA REQUIREMENTS
§201.6(C)(4) (i)(ii)(iii) A *plan maintenance process* that includes: (i) A section describing the method and schedule of monitoring, evaluating, and updating the mitigation plan within a five-year cycle. (ii) A process by which local governments incorporate the requirements of the mitigation plan into other planning mechanisms such as comprehensive or capital improvement plans, when appropriate. (iii) Discussion on how the community will continue public participation in the plan maintenance process.

6.0 INTRODUCTION

A formal process is required to ensure that the Plan will remain an active and relevant document. This section includes a schedule for monitoring and evaluating the Plan and revising the Plan every five years. It describes how the County will receive public input throughout the process. Finally, this section explains how the County will transform the mitigation strategies outlined in this Plan into existing planning mechanisms such as the General Plans, Capital Improvement Plans, development regulations and other documents.

6.1 MONITORING, EVALUATING AND UPDATING THE PLAN

6.1.1 Plan Monitoring

The Steering Committee participants will periodically review those jurisdictional goals, objectives, and action items listed in the Plan. The mitigation strategies matrix, included in the Appendices, will be used to evaluate project status and to update such items as time-line, funding source and responsible entity. The County Public Works Department's HMP Coordinator will be responsible for updating the plan accordingly, on a five-year cycle, described below. A memorandum describing needed changes, and progress on implementation, will be provided annually to CA OES and FEMA Region IX.

6.1.2 Plan Evaluation

The County Public Works Department's HMP Coordinator will organize a more comprehensive review of the Plan approximately three-years after Plan adoption by convening the Steering Committee and inviting other agencies and the public to attend. The coordinating organizations responsible for the various action items will report on the status of their projects, the success of various implementation processes, difficulties encountered, and success of coordination efforts. They the committee will review the content of the plan using the following questions:

- Are these programs effective?
- Have there been any changes in land development that affect our mitigation priorities?
- Do our goals, objectives, and action items meet STAPLE/E criteria?
- Are our goals, objectives, and action items relevant, given any changes in our jurisdiction?
- Are our goals, objectives, and action items relevant given any changes to State or Federal regulations and policy?
- Is there any new data that affects the risk assessment portion of The Plan?

Any resulting updates or changes will be amended into the Plan. Again, the County Public Works Department's HMP Coordinator will be responsible for making the changes and will provide the updates via a memorandum as described above and will keep files of changes needed for the five-year re-submittal described below in Section 6.1.3.

6.1.3 Plan Updates

The County Public Works Department's HMP Coordinator is responsible for making updates to the Plan, but the Steering Committee participants are responsible for the content of the updates. The Plan should be submitted for review to CA OES and FEMA every five years.

6.1.4 Implementation through Existing Programs

The participants and local agencies can use the Plan as a baseline of information on the natural hazards that impact their jurisdictions. Section 5 of the Plan should provide a handy reference to each jurisdiction's existing institutions, plans, policies and ordinances. This will make it easier for the County and City to implement their action items through existing programs and procedures. How this will be accomplished is addressed in Section 5.0 of the Plan.

6.1.5 Continued Public Involvement

The public should be directly involved in reviewing and updating the Plan. The County HMP Coordinator will solicit feedback from the public during monitoring, evaluating, and updating the Plan as described above.

A maintained copy of the plan will reside on the County Planning Department Website, on a homepage devoted to Hazard Mitigation. The annual and biennial status memorandums will also be posted on the site.

A copy of the Plan will be publicized and available for review on the County Public Works Department website, and additional copies of the plan will be catalogued and kept at appropriate agencies in the county. The existence and location of these copies will also be posted on the county website. The site will contain contact information for members of the Steering Committee to which the public can direct their comments and

concerns. All public feedback will be forwarded for review to the County HMP Coordinator for documentation.

During the five-year update cycle, the County HMP Coordinator will issue a press release requesting public comments either immediately after each evaluation, or prior to the evaluation, as appropriate. The press release will direct people to the updated version of the Plan, both on the website and in hardcopy. The County HMP Coordinator will be responsible for using county resources to publicize the press releases and maintain public involvement through public access channels, web pages, and newspapers. In addition to these activities, many of the education and outreach activities described in Section 5.0 will contribute to continued public involvement in the plan implementation process. Approximately three-years after Plan adoption, the County HMP Coordinator will conduct a review of the Plan to determine changes in development, progress in local mitigation efforts, and changes in priorities. The results of this review will be utilized to prepare an updated Plan. This section of the Plan describes the formal process that will ensure that the Plan remains an active and relevant document. The plan maintenance process includes a schedule for monitoring and evaluating the Plan and producing a plan revision every five years.